Israel Discount Bank Ltd.

Resolution Plan for United States Operations

Public Section

December 21, 2015
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Executive Summary

A. U.S. Resolution Plan Requirements

Israel Discount Bank Ltd. ("IDB Ltd.") is a universal bank headquartered in Tel Aviv, Israel, with approximately $53.2 billion in total consolidated assets as of December 31, 2014.\(^1\) In the United States, IDB Ltd. operates through Israel Discount Bank of New York ("IDBNY"), New York, New York, which had approximately $9.783 billion in total consolidated assets in the United States as of December 31, 2014. IDBNY is a direct, wholly-owned subsidiary of Discount Bancorp, Inc. ("Discount Bancorp"), New York, New York, a bank holding company ("BHC") established for the principal purpose of owning the shares of IDBNY. Discount Bancorp does not own significant subsidiaries, or conduct significant operations, other than through IDBNY.

This resolution plan ("Resolution Plan") has been prepared in accordance with the requirements of Section 165(d) of the Dodd-Frank Wall Street Reform and Consumer Protection Act ("Section 165(d)" and the "Dodd-Frank Act," respectively) and implementing regulations promulgated by the Board of Governors of the Federal Reserve System (the "Federal Reserve") and the Federal Deposit Insurance Corporation (the "FDIC") (together, "the Agencies").\(^2\) Section 165(d) and the U.S. Resolution Regulations require “Covered Companies” such as IDB Ltd. to file plans for the rapid and orderly resolution of their U.S. operations in the event the Covered Company experiences material financial distress or failure, including actions taken to prevent or mitigate any adverse effects on the financial stability of the United States. The U.S. Resolution Regulations also provide that if a material entity of a Covered Company is subject to an insolvency regime other than the U.S. Bankruptcy Code, the Covered Company may exclude that entity from its strategic analysis unless that entity either has $50 billion or more in total consolidated assets or conducts a critical operation.

The U.S. Resolution Regulations provide that the information a foreign-based Covered Company must include in each section of its U.S. resolution plan (other than in the interconnections and interdependencies analysis) is only with respect to “subsidiaries, branches, and agencies, critical operations and core business lines, as applicable, that are domiciled in the United States or conducted in whole or in material part in the United States.”\(^3\) The U.S. Resolution Regulations further provide that the interconnections and interdependencies analysis “shall identify, describe in detail, and map to legal entities the interdependencies and interconnections analysis among U.S. subsidiaries, branches and agencies, critical operations and core business lines of the foreign-based covered company and any foreign-based affiliate.”\(^4\)

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\(^1\) All Dollar amounts herein are United States Dollars. Figures converted from New Israeli Shekels (₪) are based on the conversion rate prevailing on December 31, 2014 (₪3.889 = $1).


\(^3\) 12 C.F.R. 243.4(a)(2)(i); 12 C.F.R. 381.4(a)(2)(i) (emphasis added).

The U.S. Resolution Regulations permit Covered Companies with non-complex U.S. operations to file tailored resolution plans ("Tailored Plans"). To be eligible to file a Tailored Plan, a foreign-based Covered Company must have less than $100 billion in total U.S. nonbank assets and its total insured depository institution ("IDI") assets must comprise 85 percent or more of its U.S. assets, as of the year-end date prior to the plan’s submission deadline. 5 In accordance with the requirements for Tailored Plans, the information included in the Tailored Plan’s strategic analysis, organizational structure and management information systems is limited to the Covered Company and its nonbanking material entities and operations that are domiciled or conducted in whole or in material part in the United States. As a result, the Tailored Plan generally involves less focus on the IDI subsidiary of a Covered Company, which, in the event of its failure, will be subject to a standardized resolution process that is familiar to the Agencies.

IDB Ltd.’s only material entity in the United States that would be subject to the U.S. Bankruptcy Code in the event of insolvency is Discount Bancorp. Due to the size and structure of its U.S. operations, IDB Ltd. provided notice to the Agencies of its intention to file a Tailored Plan, and by letter, the Agencies approved the request via a join-agency letter (the “Notification Letter”). 6 IDB Ltd.’s Resolution Plan therefore provides the information required for a Tailored Plan, and the strategic analysis focuses on the resolution of Discount Bancorp.

B. Key Elements of the Resolution Plan

1. Overview of Businesses

IDB Ltd. is the third-largest banking organization in Israel, and provides a full range of corporate and retail financial products in Israel and certain key financial centers outside of Israel. IDB Ltd. is a “Covered Company” for purposes of Section 165(d) and the U.S. Resolution Regulations because its total consolidated assets exceed $50 billion and it owns a BHC and an IDI in the United States. In accordance with the Notification Letter, IDB Ltd. is required to file its annual U.S. resolution plan no later than December 31, 2015.

IDB Ltd. has a limited presence in the United States and a relatively non-complex organizational structure for its U.S. activities. IDB Ltd. does not operate any branches or agencies in the United States, and does not conduct any “critical operations” that are domiciled in the United States or that are conducted in whole or material part in the United States. For purposes of the U.S. Resolution Regulations, “critical operations” are defined as “operations of the covered company, including associated services, functions and support, the failure or discontinuation of which, in the view of the covered company or as jointly directed by the Board and the FDIC would pose a threat to the financial stability of the United States.” 7

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5 12 C.F.R. 243.4(a)(2); 12 C.F.R. 381.4(a)(2).


7 12 C.F.R. 243.2(g); 12 C.F.R. 381.2(g).
IDB Ltd.’s U.S. operations are centralized through ownership of Discount Bancorp, a BHC supervised by the Federal Reserve, which had approximately $9.783 billion in total consolidated assets in the United States as of December 31, 2014. Discount Bancorp is not an operating company and its principal purpose is to hold the shares of IDBNY, an FDIC-insured, New York-chartered IDI that is not a member of the Federal Reserve System. Discount Bancorp has two direct subsidiaries, DB Properties, Inc. (“DB Properties”), New York, New York and IDBNY.

IDBNY had approximately $9.783 billion in total consolidated assets in the United States as of December 31, 2014. IDBNY is supervised by the New York Department of Financial Services (the “NYDFS”) and the FDIC. IDBNY has six direct wholly-owned subsidiaries and one indirect subsidiary. The majority of such subsidiaries are not operating companies. One exception is IDB Capital Corp. (“IDB Capital”), a securities broker-dealer registered with the Securities and Exchange Commission (the “SEC”) and a member of the Financial Industry Regulatory Authority (“FINRA”). IDB Capital provides retail securities brokerages services principally to customers of IDBNY’s private banking divisions. Another exception is Discount Bank Latin America (“DBLA”), Montevideo, Uruguay, a Uruguayan bank engaged in retail and commercial activities in Uruguay.

To the extent IDB Ltd. maintains any core business lines in the United States, all such core business lines are conducted through IDBNY and its subsidiaries. IDB Ltd. conducts its activities through the following four divisions, which constitute its global core business lines: (i) Banking; (ii) Corporate; (iii) Finance; and (iv) Customer Assets. IDBNY’s core business lines are: (i) U.S. Private Banking; (ii) International Private Banking; (iii) Middle Market Lending; (iv) Commercial Lending; (v) Asset-Based Lending; and (vi) Trade and Finance. As of and since December 31, 2014, IDB Ltd. has been operating its business activities on the basis of local management teams, rather than a matrix approach where global business lines span multiple legal entities. Correspondingly, IDBNY’s core business lines report to IDBNY’s Chief Executive Officer (“CEO”), who reports to IDB Ltd. ’s CEO, rather than to core business line executives outside the United States. In addition, IDBNY’s business model is not reliant, to any significant extent, on IDB Ltd.’s core business lines to attract and retain customers for its own core business lines.

This Resolution Plan is based in part on a review of the U.S. operations of IDB Ltd. to determine which of its entities constitute “material entities” for purposes of its U.S. resolution plan. The term “material entity” is defined as “a subsidiary or foreign office of the covered company that is significant to the activities of a critical operation or core business line.” Based on the review conducted in light of this definition, the material entities for purpose of its Resolution Plan are Discount Bancorp and IDBNY.

2. Overview of Strategic Analysis, Resolution Actions and Impacts

As described in this Resolution Plan, Discount Bancorp, the BHC parent of IDB Ltd.’s consolidated U.S. operations, could be resolved under chapter 11 of the Bankruptcy Code in a

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8 12 C.F.R. 328.2(l); 12 C.F.R. 381.2(l).
rapid and orderly manner with minimal adverse effects to the financial stability of the United States. This conclusion is based on the nature and size of the operations of Discount Bancorp, a BHC with approximately $9.783 billion in consolidated assets in the United States and with a single material subsidiary. The management of IDB Ltd. and Discount Bancorp would work closely with the Agencies and other relevant regulators at or prior to the point at which IDB Ltd. began to experience material financial distress.

The main resolution strategy would be to sell IDBNY either before or shortly after Discount Bancorp files a petition in Bankruptcy. The sale would be accomplished through an FDIC receivership or pursuant to section 363 of the Bankruptcy Code (or pursuant to a chapter 11 plan of reorganization). In accordance with regulatory expectations, the Resolution Plan assumes that the Covered Company and its material entities fail contemporaneously. As a result, IDB Ltd.’s material entities, Discount Bancorp would enter into chapter 11 proceedings and IDBNY would be subject to FDIC receivership shortly before IDB Ltd. itself would enter into an Israeli insolvency proceeding. Once the FDIC is appointed receiver of IDBNY, it would likely attempt to sell IDBNY as a whole over a weekend. The FDIC could also establish a bridge bank, which would provide it with additional time and flexibility to sell the bridge bank as a whole or to sell its constituent parts. A less desirable approach would be to liquidate IDBNY and its subsidiaries, which would likely be more disruptive to the economy (but still not materially adverse) as well as more costly to the FDIC than the preferred resolution alternatives.

II. Material Entities

The U.S. Resolution Regulations define a material entity as “a subsidiary or foreign office of the covered company that is significant to the activities of a critical operation or core business line (as defined in this part).” IDB Ltd. has no critical operations.

IDB Ltd. has determined that its material legal entities are Discount Bancorp and IDBNY. While Discount Bancorp has no operations of its own, it is the parent holding company of IDBNY and owns all the shares of IDBNY. Pursuant to the Bank Holding Company Act of 1956, as amended, Discount Bancorp is also required to serve as a “source of strength” to IDBNY. Based on its role and significance to IDBNY and all core business lines conducted within IDBNY, Discount Bancorp is viewed by IDB Ltd. as a material entity for purposes of the Resolution Plan.

IDB Ltd. also views IDBNY as a material entity for purposes of the Resolution Plan. As of December 31, 2014, IDBNY had total consolidated assets in the United States of approximately $9.783 billion and constituted greater than 99% of Discount Bancorp’s total consolidated assets. IDBNY also employed approximately 461 employees, who constituted the vast majority of employees of IDB Ltd.’s operations in the United States.

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9 12 C.F.R. 328.2(1).
III. Core Business Lines

A core business line is defined as a business, including its associated operations, services, functions and support that upon failure would result in a material loss of revenue, profit or franchise value of the Covered Company.

IDB Ltd. operates the following four business divisions, which are its core business lines for purposes of this Resolution Plan:

1. **Banking.** The Banking Division conducts business with households, VIP customers, small companies and businesses, middle-market corporations and customers of direct banking. This division is also responsible for the operation of investment and pension consultants operating in branches and investment centers outside of the United States.

2. **Corporate.** The Corporate Division is responsible for operations with large corporations, and is also responsible for specific customer segments: construction and real estate project finance, infrastructure projects and large capital markets operations.

3. **Finance.** The Finance Division is responsible for the management of market and liquidity risk, management of NOSTRO accounts, as well as the operation of dealing rooms.

4. **Customer Assets.** The Customer Asset Division is responsible for private banking activities as well as pension and securities advisory services. The division is also responsible for developing and managing financial products offered to all customer segments.

IDB Ltd. conducts business activities in the United States solely through IDBNY and its subsidiaries. The executives responsible for IDBNY’s core business lines report to IDBNY’s CEO rather than to a business leader in the home office. IDBNY’s CEO reports to IDB Ltd.’s CEO. IDBNY’s business model is not reliant, to any significant extent, on IDB Ltd.’s core business lines to attract and retain customers for its own core business lines.

IDB Ltd. reports its operations in accordance with the instructions of the Israeli Supervisor of Banks under the following six operating segments: Retail Banking (Household segment), Retail Banking (Small Business segment), Corporate Banking, Middle Market Banking, Private Banking and the Financial Management segment. IDB Ltd. reports activities by business segments but it manages activities in local markets through local material legal entities.

IDB Ltd. conducts its business activities in the United States through IDBNY. IDBNY’s core business lines are:

- Private Banking;
- International Private Banking;
– Middle Market Lending;
– Asset Based Lending;
– Commercial Real Estate Lending; and
– Trade and Finance

Pursuant to the Tailored Plan requirements, the covered company may exclude from its strategic analysis, a description of core business lines conducted through its IDI.

IV. Summary Financial Information Regarding Assets, Liabilities, Capital and Major Funding Sources

A. Financial Information

The consolidated balance sheet of IDB Ltd. as of December 31, 2014 follows and is shown in New Israeli Shekels (₪) and U.S. dollars ($), based on the conversion rate prevailing on December 31, 2014 (₪3.889 = $1):

(in millions)

**Assets**
- Cash and deposits with banks: ₪31,694 ($8,149.65)
- Securities: ₪37,353 ($9,604.78)
- Securities borrowed or purchased under resale agreements: ₪466 ($119.83)
- Credit to the public: ₪122,172 ($31,414.76)
- Provision for credit loss: (₪2,049) ($-526.87)
- Credit to the public, net: ₪120,123 ($30,887.89)
- Credit to Governments: ₪1,533 ($394.19)
- Investments in affiliated companies: ₪142 ($36.51)
- Buildings and equipment: ₪2,500 ($642.84)
- Intangible assets and goodwill: ₪142 ($36.51)
- Assets in respect of derivative instruments: ₪4,596 ($1,181.79)
- Other assets: ₪3,505 ($901.26)
- Assets held for sale: ₪4,892 ($1,257.91)
- **Total Assets**: ₪206,946 ($53,213.17)

**Liabilities and Equity**
- Deposits from the public: ₪152,903 ($39,316.79)
- Deposits from banks: ₪5,547 ($1,426.33)
- Deposits from the Government: ₪872 ($224.22)
- Securities loaned or sold under repurchase agreements: ₪3,984 ($1,024.43)
- Subordinated capital notes: ₪10,638 ($2,735.41)
- Liabilities in respect of derivative instruments: ₪4,475 ($1,150.68)
- Other liabilities: ₪10,235 ($2,631.78)
- Liabilities held for sale: ₪4,651 ($1,195.94)
IDBNY is “well capitalized” and, as of December 31, 2014, had a tier one leverage ratio of 8.02%, tier one risk based capital ratio of 11.77%, and a total risk-based capital ratio of 12.78%.

B. Funding Sources

IDB Ltd. does not have a presence in the United States other than through its U.S. subsidiaries. IDB Ltd. does not operate a branch in the United States. IDB Ltd. does not rely upon its U.S. subsidiaries to gather deposits and provide funding to its operations outside the United States.

Discount Bancorp has very limited funding requirements as it is not an operating entity.

IDBNY maintains diverse sources of wholesale and retail funding.

Wholesale. Wholesale funding sources include, but are not limited to: (i) brokered deposits; (ii) securities sold under repos; (iii) Federal Home Loan Bank advances; and (iv) Federal funds.

Retail. Deposits of individual, partnership, and corporate customers (“Retail Deposits”) are a significant source of funds for IDBNY. As of December 31, 2014, IDBNY maintained $6.539 billion (unconsolidated) in Retail Deposits.

Derivative and Hedging Activities

IDB Ltd. does not operate branch or agency offices in the United States, and does not maintain any material hedges with respect to its U.S. operations, which are organized as subsidiaries. The material risks and hedging strategies with respect to such subsidiaries are managed directly by such subsidiaries.

Discount Bancorp is not an operating company. Discount Bancorp does not engage in derivatives or hedging transactions.

V. Memberships in Material Payment, Clearing and Settlement Systems

Discount Bancorp and IDBNY do not operate payment networks and have no operations engaged in clearing and settling of securities or derivative transactions.

Discount Bancorp is not an operating company and is not a member or a participant in any trading, payment or clearing system, nor does it conduct a material number or value or amount of trades on any trading, payment or clearing system. IDBNY participates in the
following material clearing and settlement systems: (i) FedWire Funds Service; (ii) FedWire Securities Service; (iii) the Clearing House Interbank Payments System ("CHIPS") and (iv) The Society for Worldwide Interbank Financial Telecommunication ("SWIFT").

- **FedWire Funds Service.** Fedwire Funds is a wire transfer service provider that is owned and operated by the Federal Reserve. Fedwire Funds is a real-time gross settlement system. Payments are continuously settled on an individual order-by-order basis without netting. Fedwire Funds processes the purchase and sale of federal funds; the purchase, sale and financing of securities transactions; the disbursement or repayment of loans; the settlement of cross-border U.S. dollar commercial transactions; the settlement of real estate transactions; and other high-value, time-critical payments.

- **FedWire Securities Service.** Fedwire Securities is a national securities book-entry system that is owned and operated by the Federal Reserve. Fedwire Securities conducts real-time transfers of securities and related funds, on an individual and gross basis. Fedwire Securities conducts issuance, transfer and settlement for all marketable Treasury securities, for many federal government agency and government-sponsored enterprise securities and for certain international organizations’ securities. It also offers a safekeeping function and a transfer settlement function.

- **CHIPS.** IDBNY is a member of CHIPS, which is the largest private-sector U.S.-dollar funds-transfer system in the world. CHIPS operates on a global business day and provides fast, final payments, while maximizing liquidity efficiency for participating banks. CHIPS is operated by The Clearing House.

- **SWIFT.** IDBNY participates in SWIFT, which provides a network that enables financial institutions worldwide to send and receive information about financial transactions in a secure, standardized and reliable environment.

### VI. Foreign Operations

IDB Ltd. provides a full spectrum of corporate and retail financial products and services to its clients, both in Israel and in key financial centers around the world, through a network of subsidiaries, branches and representative offices.

Discount Bancorp does not own significant subsidiaries, or conduct significant operations, other than through IDBNY which, as previously noted, is a New York State-chartered bank doing business in the United States.

IDBNY’s offices outside the United States include representative offices that perform marketing functions, as well as a Cayman branch, which is used principally to offer offshore deposits to IDBNY’s private banking and international private banking customers. The Cayman branch has no staff, does not have a physical presence, and is not used to fund IDB Ltd. IDBNY also owns DBLA, a Uruguayan bank engaged in retail and commercial activities in Uruguay. DBLA had $20.433 million in net loss in 2014 and $1.251 billion in total consolidated assets as
of December 31, 2014. Like IDBNY, DBLA’s business model is focused on local markets and is not dependent on its parent company for customers, funding, personnel or operational support. Its business lines are managed locally, independent of, and not significant to, any of IDBNY’s core business lines.

VII. Material Supervisory Authorities

A. U.S. Supervisory Authorities

Discount Bancorp is subject to the extensive U.S. legal and regulatory framework applicable to BHCs and banks. Discount Bancorp is a BHC and is regulated by the Federal Reserve, which exercises authority over Discount Bancorp’s U.S. activities. IDBNY is regulated federally by the FDIC and at the state-level by the New York Department of Financial Services. Both regulators impose strict safety and soundness requirements on IDBNY’s operations. These requirements place various restrictions on and requirements regarding their operations and administration, including the establishment and maintenance of branch offices, capital and reserve requirements, deposits and borrowings, investment and lending activities, compliance activities, payment of dividends and numerous other matters.

B. Foreign Supervisory Authorities

IDB Ltd. is a licensed Israeli bank subject to Israel’s Banking Ordinance, 1941, supervised by the Bank of Israel. Discount Bancorp’s operations, the essential entirety of which is IDBNY, are primarily based in the U.S. and regulated by U.S. authorities. Its foreign activities are subject to a significant body of laws and regulations that are a condition for authorization to conduct banking and financial services business in each foreign country of operation. At a minimum, IDBNY’s representative offices are subject to the supervisory authority of Chile, Israel, Mexico, Peru and Uruguay. IDBNY’s Cayman branch is subject to the Cayman Islands Monetary Authority (“CIMA”). IDBNY’s subsidiary bank, DBLA, is subject to the Central Bank of Uruguay.

VIII. Principal Officers

Discount Bancorp does not maintain a Management Committee because it is not an operating company. As of December 31, 2014, Discount Bancorp’s Board of Directors was comprised of the following individuals:

- Jacob Berman, Chairman of the Board of Directors, Business & Wealth Management Advisor
- Ehud Arnon, President and CEO, IDBNY
- Lilach Asher-Topilsky, Banker
- Orit Alster, Banker
- Theresa A. Bischoff, Partner, RC Consulting, LLC
• Trevor S. Harris, Professor, Columbia Graduate School of Business
• Maurice H. Hartigan II, Former Banker and Consultant
• Samuel Gortler, Investment Banker
• Michael Goldstein, Entrepreneur

IX. **Resolution Planning Corporate Governance Structure and Processes Related to Resolution Planning**

A. **Resolution Planning Oversight**

IDB Ltd.’s Senior Management is responsible for ongoing compliance with and implementation of IDB Ltd.’s resolution plans already submitted to the Agencies. IDB Ltd.’s board of directors is the organ responsible for approval of any significant changes to the Resolution Plan that may be required during the year.

B. **U.S. Resolution Planning Governance and Organization**

The Chief Executive Officer of IDB Ltd. is responsible for resolution plan development, maintenance, filing and ongoing plan compliance. The CEO is therefore also responsible for determining whether there have been material developments requiring a notice to the Agencies in the interim period between filings of resolution plans on an annual basis.

Because IDB Ltd.’s United States operations are centralized through IDBNY, IDBNY’s personnel is best positioned to address changes in the structure of IDB Ltd.’s U.S. operations that could impact the maintenance and ongoing compliance with U.S. resolution planning requirements. For example, the staff of the Legal Department of IDBNY coordinates and prepares various Federal Reserve filings regarding IDB Ltd.’s organizational structure, including the FR Y-7 report, among others. Hence, personnel of IDB Ltd. and IDBNY will routinely collaborate to assist the Chief Executive Officer of IDB Ltd. with maintenance and ongoing compliance with U.S. resolution planning requirements.

C. **Approval of the U.S. Resolution Plan**

This Resolution Plan was approved by IDB Ltd.’s Senior Management at a meeting held on December 6, 2015.

X. **Management Information Systems**

Because IDB Ltd.’s U.S. operations are centralized through IDBNY, IDBNY is responsible for all management information systems that would be relevant to the resolution process applicable to IDBNY. Significantly, IDBNY manages its own management information systems and is not reliant upon IDB Ltd. or any of its affiliates for the provision of management information systems or licenses to use management information systems used by IDBNY or its subsidiaries. Correspondingly, IDBNY does not rely upon IDB Ltd. or affiliates for the
provision of Information Technology ("IT") support functions. Discount Bancorp is not an operating entity and is wholly dependent upon IDBNY for IT services.

IDBNY’s IT Department builds, manages and runs the information technology infrastructure, voice and data networks governing IDBNY’s operations. The IT Department is headed by a Chief Information Officer, but is also directed by quarterly forums, such as the Business IT Strategy Council and the Business Continuity/Disaster Recovery Committee, which maintains disaster recovery capability and assists in business continuity planning. The IT Department has created internal manuals that provide policies, procedures, standards and guidelines to be followed by IDBNY personnel concerning IT projects.

XI. Resolution Strategy Summary

A. Sale of Discount Bancorp

If possible, Discount Bancorp as a whole or IDBNY alone would be sold as a going concern before IDBNY is placed into receivership pursuant to the Federal Deposit Insurance Act (the “FDIA”). This would occur either before or shortly after IDB Ltd. and/or Discount Bancorp entered into insolvency proceedings. This strategy is preferred because it would not be disruptive to U.S. financial stability and is likely to be cost-effective and be the most likely to lead to a rapid and orderly resolution. A sale of IDBNY as a whole is the most likely to maximize the value of the entities involved, limit risks to the Deposit Insurance Fund (the “DIF”) and minimize risks to the U.S. financial system. A prospective purchaser may prefer a chapter 11 filing of Discount Bancorp in order to obtain the comfort of approval of the sale of IDBNY through section 363 of the Bankruptcy Code. Such approval could provide the purchaser additional protection pursuant to section 363(f) of the Bankruptcy Code, authorizing a sale “free and clear” of any liens and encumbrances, thereby limiting risks to the purchaser. These benefits to the purchaser may enable a faster sale by reducing required diligence by the purchaser, and permit a higher purchase price and better recovery to Discount Bancorp’s and IDB Ltd.’s economic stakeholders. The Resolution Plan is required, however, to assume that all material entities in the United States fail at the same time as IDB Ltd. Accordingly, it is probable that the FDIC would be appointed receiver of IDBNY within a few days of IDB Ltd. entering into Israeli insolvency proceedings and Discount Bancorp commencing chapter 11 proceedings. If so, a sale of IDBNY would be by the FDIC, leaving only the proceeds to equity, if any, and the relatively minor nonbank assets and liabilities of Discount Bancorp to be resolved in its own chapter 11 proceeding.

Under this scenario, the FDIC as receiver would endeavor to: enable depositors to have access to their FDIC-insured deposits within one business day unless they are appointed on a business day other than a Friday (and two days otherwise); resolve the entity in the manner that is the least costly to the Deposit Insurance Fund; and maximizes the value to creditors. The FDIC will likely endeavor to affect a sale of IDBNY over a weekend. Whether the FDIC would simultaneously sell DBLA, a commercial bank in Uruguay, depends upon the size, business profile and interests of prospective buyers.

If the FDIC requires additional time to effect a sale, the FDIC could establish a bridge bank and then sell the bridge entity as a whole or sell its constituent parts in separate
transactions. The establishment of a bridge bank would likely increase the costs of resolving IDBNY. Under the scenarios in which IDBNY is subject to receivership, the bankruptcy court with jurisdiction over the chapter 11 proceedings would be responsible for administering the bankruptcy estate and for allocating any proceeds to the estate of Discount Bancorp derived from the sale of IDBNY and its subsidiaries, or the assets thereof, and addressing the claims of creditors. The principal impediment to a rapid and orderly resolution of Discount Bancorp is the fact that it is reliant upon IDBNY for its operations and infrastructure, including staff. Additional impediments include the coordination of an international insolvency, including the coordination of separate regulatory approvals among regulators with jurisdiction and who may serve as receivers over separately incorporated subsidiaries.

B. Wind-down and Liquidation of IDBNY

If it is not possible to sell Discount Bancorp or its subsidiaries to one or more purchasers, a substantially less preferable option would be for the FDIC, acting as a receiver of IDBNY to wind down and liquidate IDBNY and those subsidiaries that can be liquidated and are not subject to their own receivership process. Given its strong capital position and the highly liquid nature of its balance sheet, IDBNY itself could be wound down over a short time frame at little cost to the DIF. The costs and complexity of winding down IDBNY would be increased by the need to liquidate or sell IDBNY’s subsidiaries. While IDBNY only operates a few subsidiaries and most are small or inactive, two subsidiaries could be subject to receiverships outside the chapter 11 process: IDB Capital, a registered broker-dealer, and DBLA, a Uruguayan bank. In addition, although IDBNY’s Cayman Islands branch exists solely to enable IDBNY’s clients to make Cayman Islands deposits, it is probable that Cayman Islands authorities would monitor resolution of IDBNY as it relates to the Cayman branch. A memorandum of understanding exists between the FDIC and CIMA with respect to exchange of information and cooperation in crisis management, recovery and resolution planning and the implementation of such planning with respect to entities such as IDBNY with cross-border operations.

Although liquidation of IDBNY is a resolution alternative that might not entail significant costs to the DIF, the cost of such a strategy to IDB Ltd. and its economic stakeholders is uncertain. In addition, this option would come at the expense of one of the goals of the resolution process, which is to maximize the value of IDBNY and its related businesses. This final option is considered a last resort and substantially less preferable. As is the case for each resolution strategy, the principal impediment to this strategy would be coordinating separate insolvency proceedings and regulatory approvals among parties with jurisdiction over material and non-material legal entities affiliated with IDBNY.