

**From:** Proctor Caudill [mailto:pcaudill5@hotmail.com]  
**Sent:** Monday, March 23, 2009 11:49 AM  
**To:** Comments  
**Subject:** RE: RIN 3064-AD35

RE: **RIN 3064-AD35**  
**74 FR 9338; FDIC Interim Rule on Special Assessment**  
To whom it may concern:

The FDIC has proposed a "one-time" Special Assessment of 20 basis points, or 20 cents on every \$100 of every insured institutions assessment base. According to the Interim Rule, this is an across the board assessment, without consideration of risk or effect.

While our institution understands the need for a strong, viable and ongoing Insurance Fund, this method of securing that fund seems precarious at best and disastrous at worst. We understand the urgency of the situation, but our industry can bear no additional policy mistakes at this time.

The 20bp Special Assessment will be due right after a 12-45bp regular quarterly assessment. Even the healthiest community banks can expect, under that scenario, to pay out 20% or more of the expected profits for 2009, leaving the bank with little ability to cope with other economic emergencies. This Special Assessment could cause the demise of many small banks who are suffering during the present financial crisis.

Healthy, well managed banks understand that they are the backbone and the strength of the financial services industry, but a decision such as this one strikes at the very core of that strength. The FDIC has suggested that putting a risk factor into this Special Assessment rate would cause troubled banks to fail. That may be true, but imposing this Special Assessment without a risk factor could result in much worse—it could cause strong banks to weaken significantly, which in turn would jeopardize the entire industry and everyone relying on it.

In addition to the immediate impact that such an assessment would have on the strength of the industry and the individual community banks, it will also drain available liquidity from the community banks, leaving us without the available funds for loans that we are being urged to make and which are necessary to economic recovery. In addition, it will require community banks to reduce staff, leaving valuable employees without a job during these difficult times, causing a further strain on the economy. It will also necessitate a moratorium or significant reduction in dividends, which penalizes the shareholder who has invested in well managed banks and discourages others from investing in a time when we are trying to rebuild the participation through investment of equity in sound institutions.

Our bank is a strong bank. Kentucky banks are strong banks. We have a long and impressive history of doing the business of banking in a responsible and conservative way. There are many other states and communities across the country just like us. How many times can the strong, well managed institution be looked to for shoring up those that were not responsible, before the entire system collapses? The small community bank is at a severe disadvantage to the banks that are too large to fail and who have caused most of the present economic problems we face today. They should bear this burden along with the government who has allowed banks to become too large.

We implore the FDIC to work with the industry leaders, legislators, other regulatory bodies and others to develop another way to restore the Insurance Fund. There are so many possibilities—none of which are perfect—but all of which are better than destroying the community banking system. Those options could include borrowing against the Treasury, using TARP funds or issuing bonds. In addition, because such a high percentage would have a significantly more disastrous impact on smaller banks, it would make more sense to have a risk system based upon the total deposits.

There is a way to protect the industry and those who relied on it by placing their deposits in an FDIC insured institution. We have to find that way in a thoughtful, well reasoned manner—with the participation of the industry as well as the regulators.

Thank you for your consideration of these comments and, again, I urge you to work with leaders of the industry to develop a safer and sounder solution.

Sincerely,

B. Proctor Caudill, Jr., VP  
Kentucky Bank  
Paris, Kentucky