

# Presentation to FDIC Conference

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# Financial Literacy and High-Cost Borrowing in the United States

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# Relevance

## Major changes that increase individuals' responsibility for their financial well-being

- **Changes in the pension landscape**
  - DC pensions and IRAs
- **Changes in the labor markets**
  - Divergence in wages – skills are critical
  - One of the most important decisions (invest in education) has to be made early in life
- **Changes in the financial markets**
  - Increased complexity
  - More opportunities to borrow & in large amounts



# Debt and borrowing

## Need to look at liability side of balance sheets

- **A lot of research has been done on asset building and wealth accumulation**
  - Precautionary savings
  - Retirement savings
  - Saving for education
- **Need to focus on debt as well**
  - A high proportion of families carry debt and until late in the life-cycle
- **Debt instruments normally charge higher interest than asset instruments**
  - Some are high-cost
  - High-cost borrowing has expanded rapidly in the last 20 years

# Expansions of AFS industry

- ❖ In 2007 alone, Americans paid an estimated \$8 billion in financial charges to borrow \$50 billion from payday lenders at annual percentage rates (APR) often well over 400% (Bertrand and Morse, 2011)
- ❖ In 2008, rent-to-own businesses and pawnbrokers earned \$7 billion and \$4 billion in revenue, respectively (Rivlin, 2010)
- ❖ Internet-based payday lending experienced yearly growth rates above 30 percent (Center for Financial Services Innovation, 2011)
- ❖ AFS industry worth at least 320 billion in transactional services (FDIC, 2009)

# New data set to study financial behavior

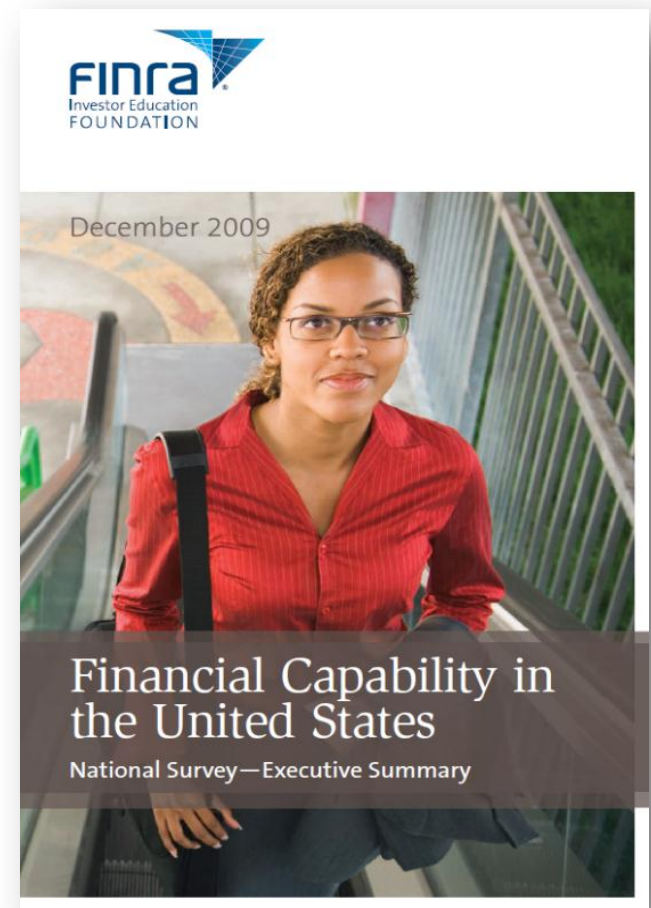
## The 2009 National Financial Capability Study (NFCFS)

It includes 3 surveys:

1. **National Survey**: Nationally projectable telephone survey of 1,488 American adults
2. **State-by-State Survey**: Online survey of approximately 28,000 respondents (roughly 500 per state + DC)
3. **Military Survey**: Online survey of 800 military personnel and spouses

New wave in 2012

We use State-by-State data



# Questions on AFS use in 2009 NFCS

*Please tell me if you've done any of the following in the past five years ( originally from Lusardi and Tufano, 2009, but different time frame):*

- *Have you taken out an auto title loan?*
- *Have you taken out a short term "payday" loan?*
- *Have you gotten an advance on your tax refund (This is sometimes called a "refund anticipation loan" or "rapid refund")?*
- *Have you used a pawn shop?*
- *Have you used a rent-to-own store?*

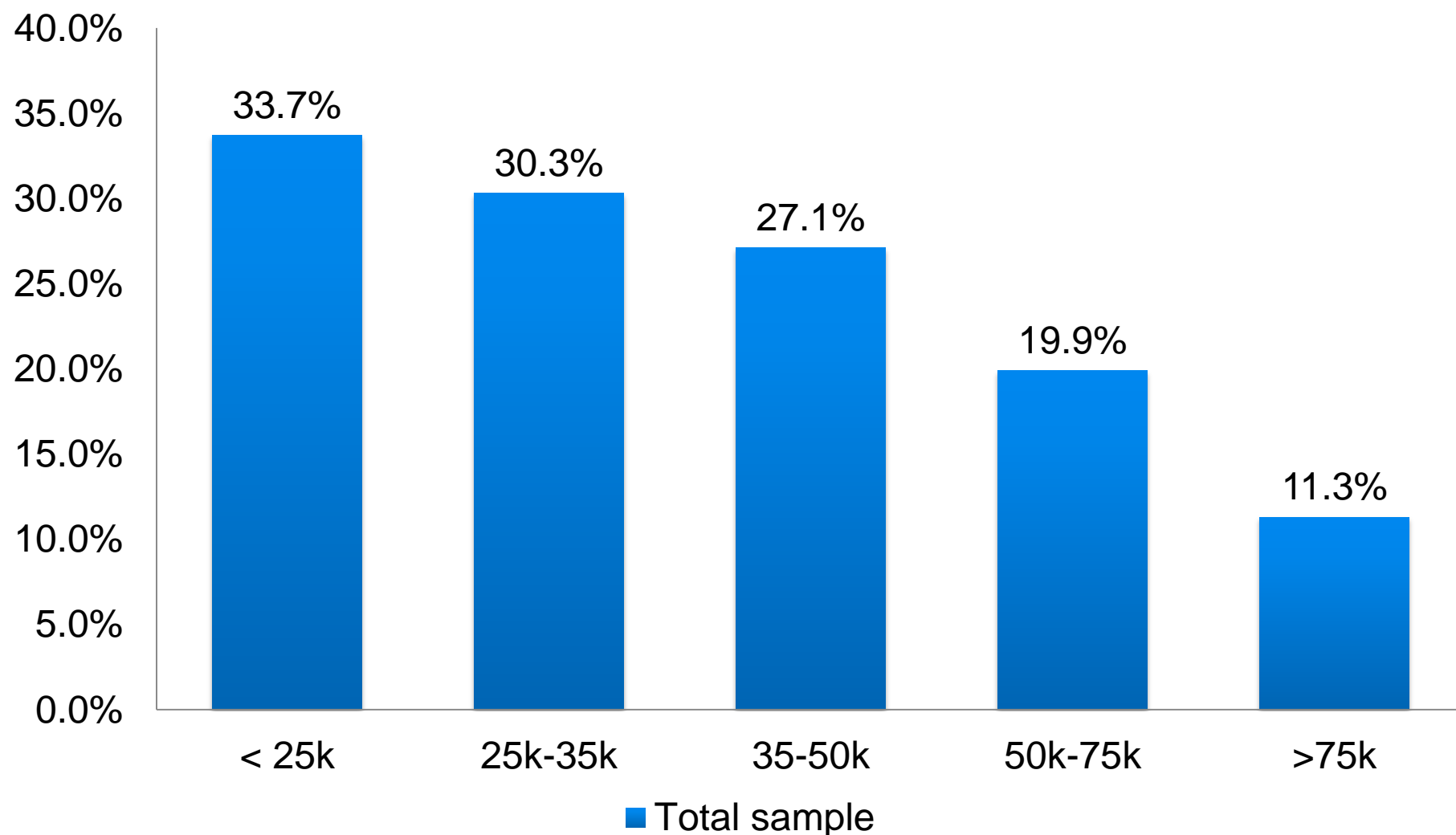
# High-cost borrowing

Many Americans use high-cost borrowing—**24%** have used one of these methods in the past 5 years

- ❖ Pay-day loans (9.3%)
- ❖ Pawn shops (11.8%)
- ❖ Refund anticipation loans (5.7%)
- ❖ Auto title loans (6.3%)
- ❖ Rent-to-own stores (6.3%)

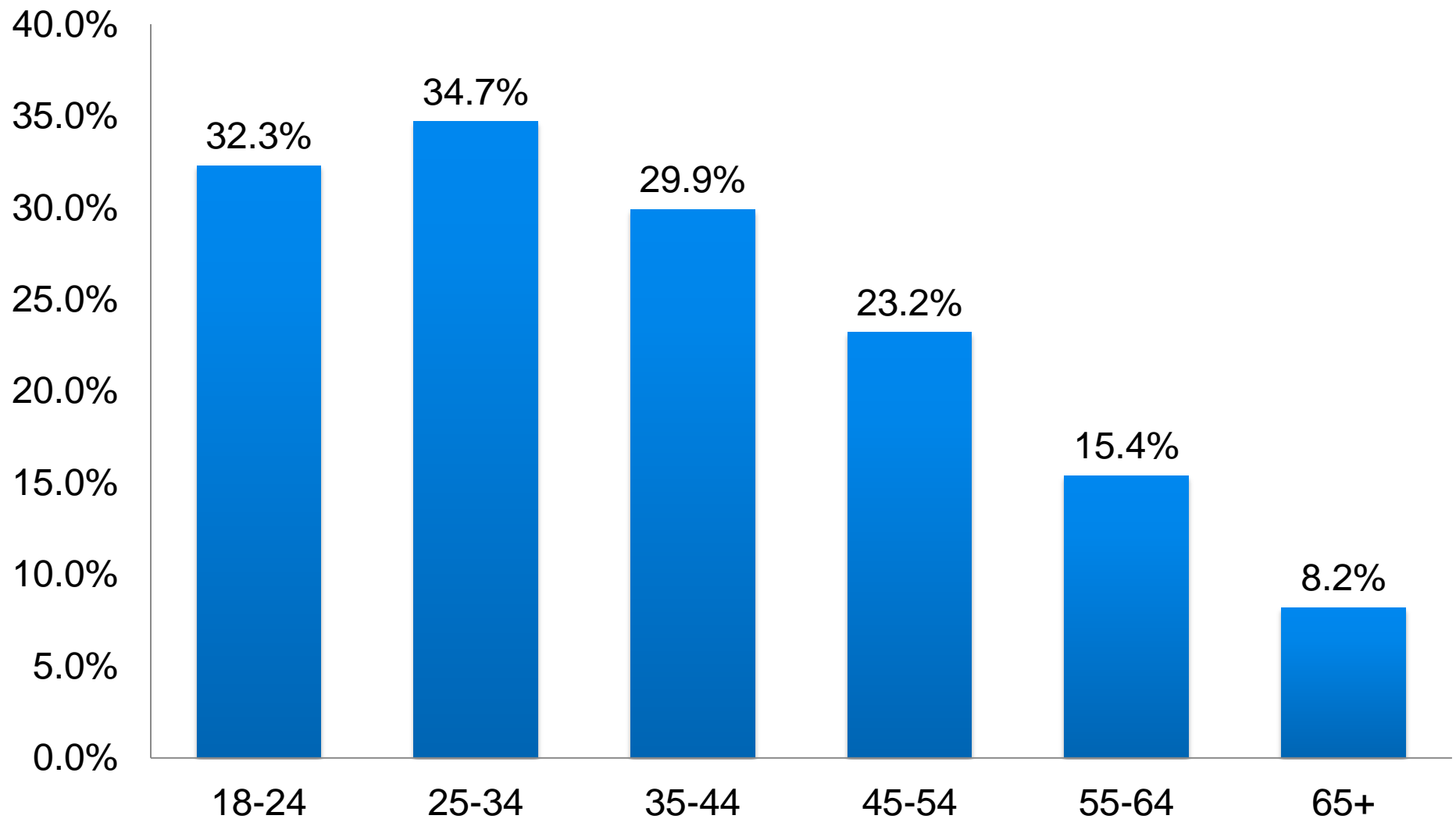


# Who borrows high-cost? AFS use by income



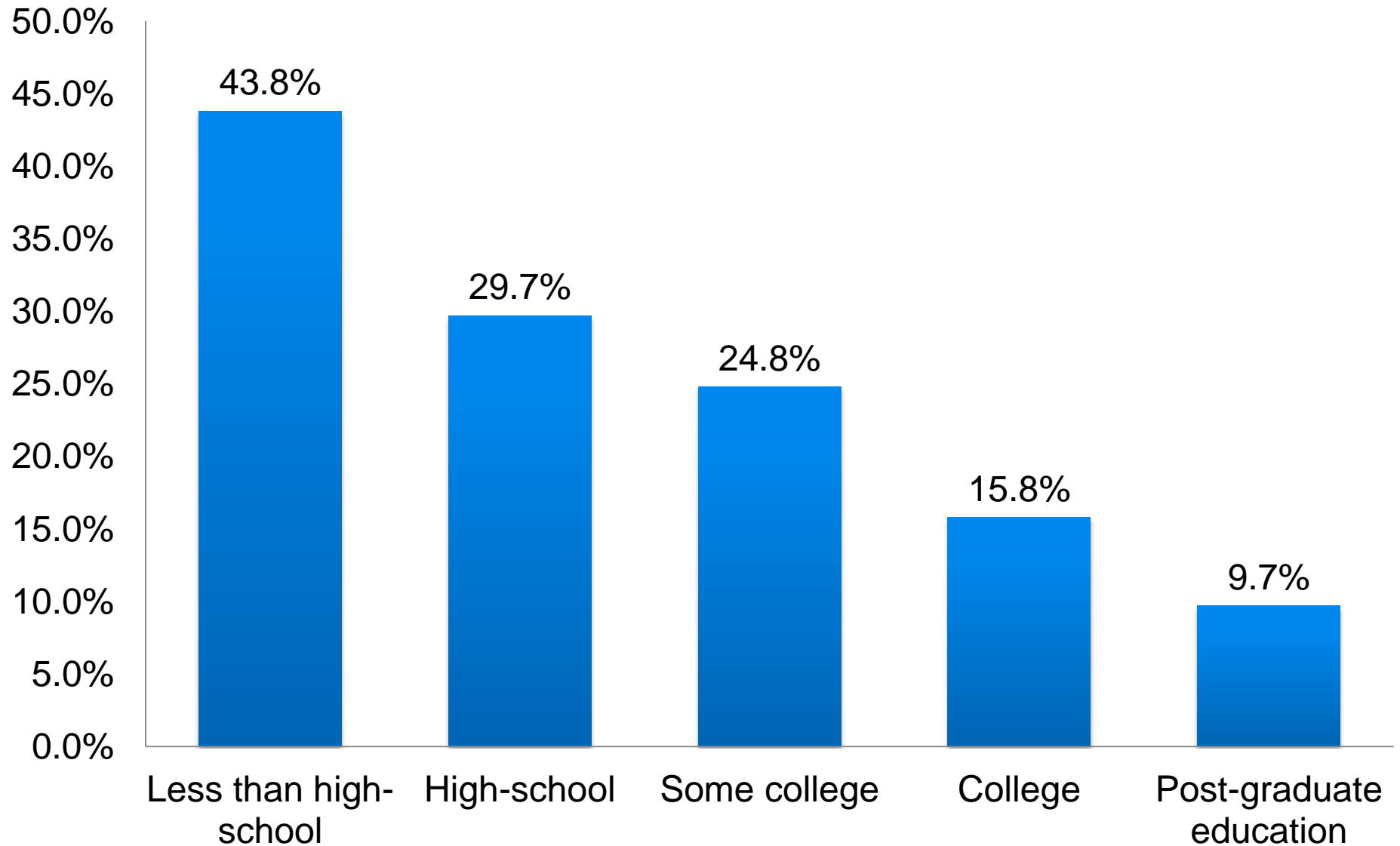


# Who borrows high-cost? AFS use by age

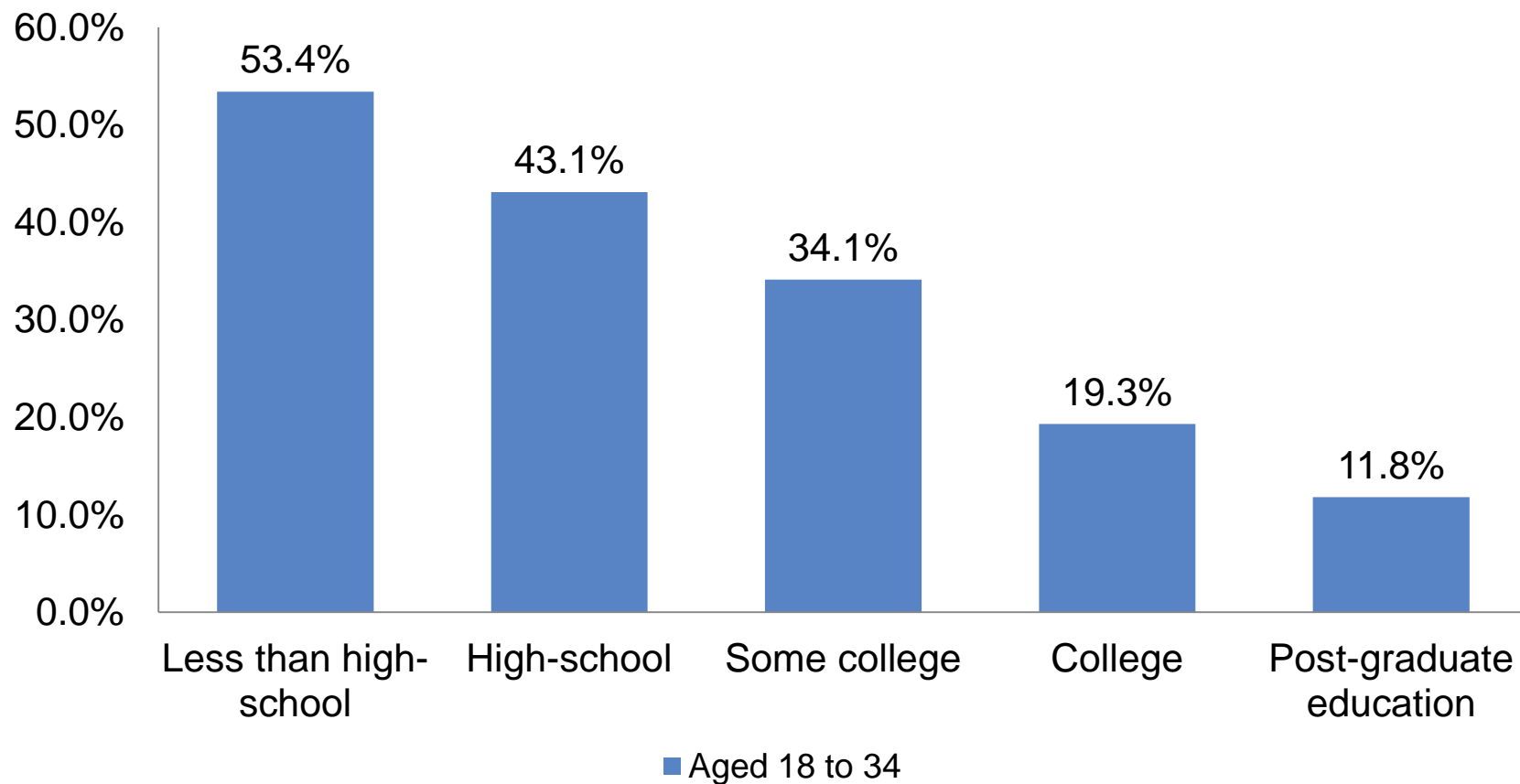


*35% of 25-34 years old have used these methods*

# AFS use by education

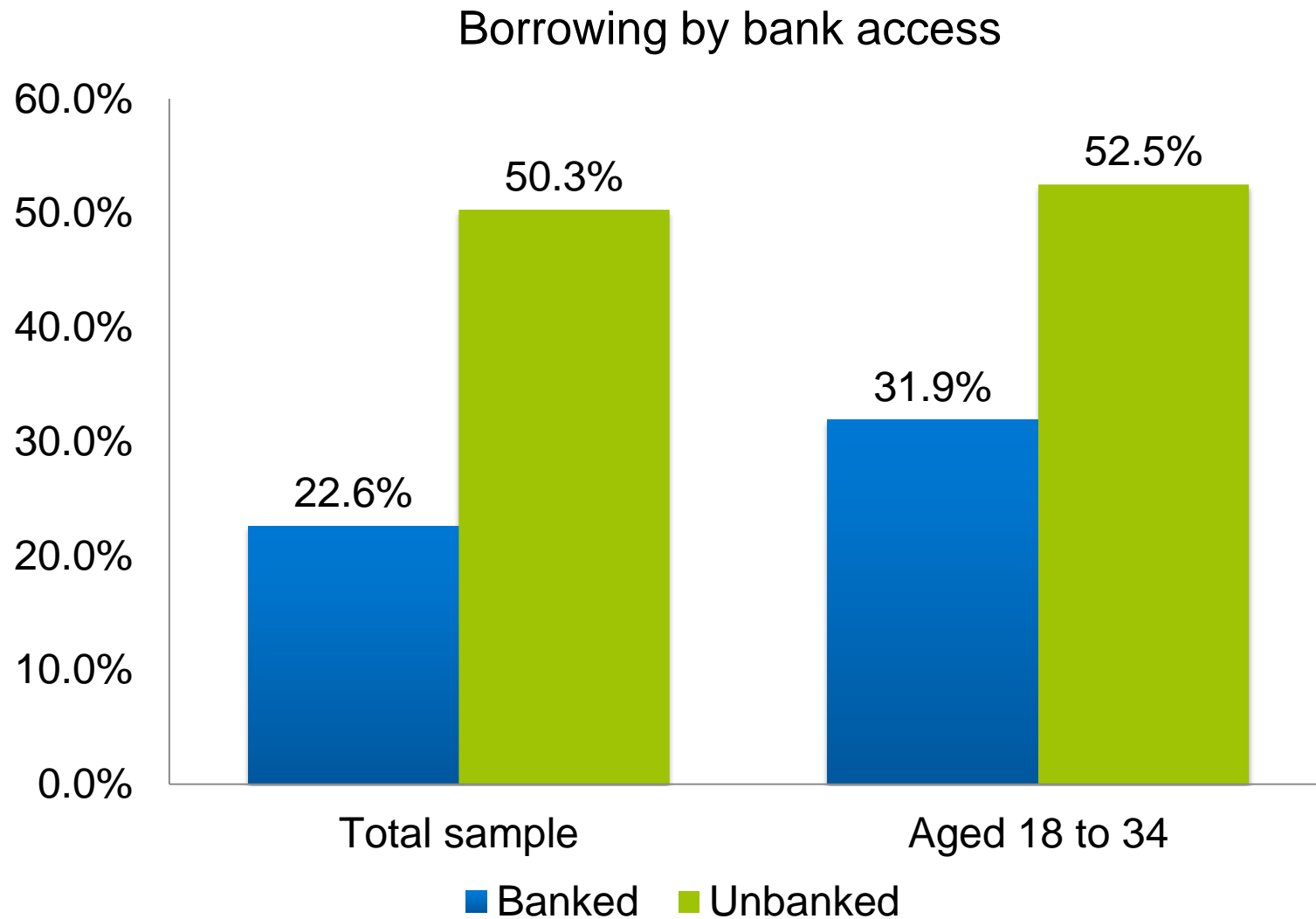


# AFS use by education among the young

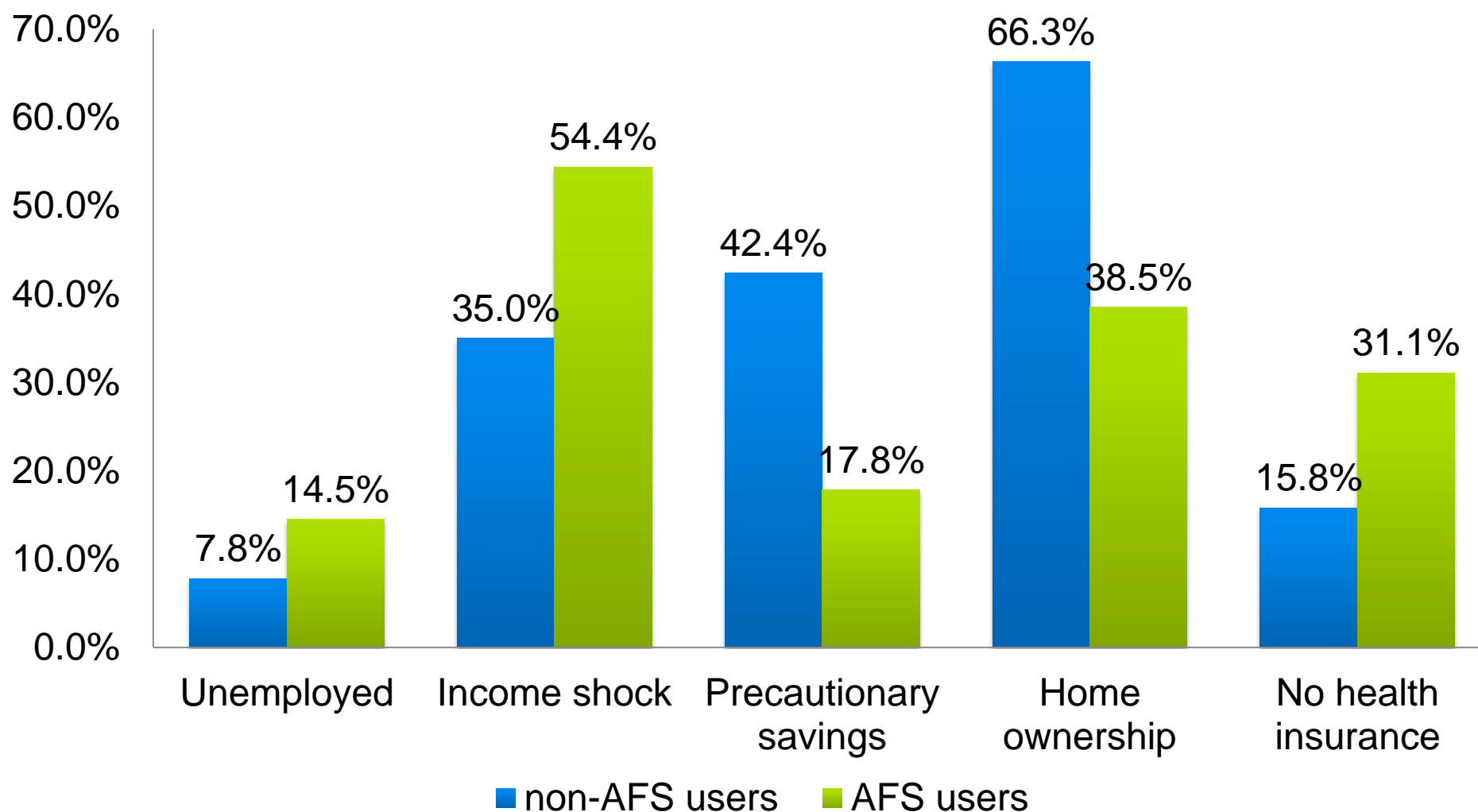


- While only a relatively small percentage (17 percent) of young individuals with a college degree have used high-cost methods of borrowing, a large percentage (45 percent) of young individuals with a high school education or less have relied on high-cost borrowing.

# AFS use and bank access



# AFS use and financial fragility, total sample



# AFS use across products

## Most people use more than one AFS product

	Auto Title Loan	Payday Loan	Refund anticipation loan	Pawn shop	Rent-to-own store
Auto title loan	100.0%	32.5%	21.2%	32.9%	23.1%
Payday loan	22.1%	100.0%	25.4%	43.7%	30.3%
Refund anticip. loan	23.5%	41.3%	100.0%	46.2%	34.7%
Pawn shop	17.5%	34.2%	22.3%	100.0%	26.5%
Rent-to-own store	23.1%	44.5%	31.3%	49.7%	100.0%

# Several explanations for high-cost borrowing

## The literature has offered many explanations

- **Negative shocks and tight budget constraints**
- **Preferences**
  - **Impatience and hyperbolic discounting**
- **No easy access to banking**

**We would like to add another explanation:**

- **Lack of financial literacy**
- **Low education attainment**

# Measuring financial literacy (I)

## To test numeracy and understanding of interest rates, we asked:

“Suppose you had \$100 in a savings account and the interest rate was 2% per year. After 5 years, how much do you think you would have in the account if you left the money to grow?”

- i) more than \$102
- ii) exactly \$102
- iii) less than \$102
- iv) don't know (DK)
- v) refuse to answer



# Measuring financial literacy (II)

## To test understanding of inflation, we asked:

“Imagine that the interest rate on your savings account was 1% per year and inflation was 2% per year. After 1 year, with the money in this account, would you be able to buy...”

- i) more than today
- ii) exactly the same as today
- iii) less than today
- iv) DK
- v) Refuse to answer

# Measuring financial literacy (III)

**To test understanding of risk diversification, we asked:**

“Do you think the following statement is true or false? *Buying a single company stock usually provides a safer return than a stock mutual fund.*”

- i) true
- ii) false
- iii) DK
- iv) Refuse to answer

# High-cost borrowing and financial literacy

## The widespread lack of financial literacy

	Total sample	Non-AFS users	AFS users
Interest Q correct	79.3%	81.1%	73.5%
Inflation Q correct	66.3%	70.0%	54.5%
Risk Q correct	55.2%	58.9%	43.1%
All 3 Qs correct	40.7%	45.2%	26.4%
No of obs.	26,364	20,060	6,304

# Empirical estimates: Explaining high-cost borrowing, Total sample

	(1)	(2)	(3)	(4)	(5)
3 Qs correct	-.151*** (.006)	-.077*** (.006)	-.058*** (.006)	-.053*** (.006)	-.053*** (.006)
College	-	-	-0.196*** (0.017)	-0.180*** (0.017)	-0.162*** (0.017)
Post graduate	-	-	-0.210*** (0.019)	-0.194*** (0.019)	-0.177*** (0.019)
Demographics + state dummies	no	no	yes	yes	yes
Add risk preferences & financial fragility indicators	no	no	no	yes	yes
Add banked	no	no	no	no	yes
R-squared	.028	.124	.132	.165	.167
N	22,464	22,464	22,464	22,464	22,464

# Empirical estimates:

Explaining high-cost borrowing, Young adults (age: 18-34)

	(1)	(2)	(3)	(4)	(5)
3 Qs correct	-.159*** (.012)	-.102*** (.012)	-.071*** (.012)	-.069*** (.012)	-.068*** (.012)
College	-	-	-0.206*** (.029)	-0.190*** (.028)	-0.168*** (.028)
Post graduate	-	-	-0.248*** (.034)	-0.234*** (.033)	-0.211*** (.033)
Demographics + state dummies	no	yes	yes	yes	yes
Add risk preferences & financ.fragility indicators	no	no	no	yes	yes
Add banked	no	no	no	no	yes
R-squared	.023	.121	.134	.171	.174
N	7,475	7,475	7,475	7,475	7,475

# Sensitivity analysis with different measures of financial literacy

	(1)	(2)	(3)
Interest question correct	-0.019*** (.007)		
Inflation question correct	-0.046*** (.007)		
Risk question correct	-0.045*** (.006)		
Five questions correct		-0.076*** (.008)	
Self-assessed math knowledge			-0.009*** (.002)
Demographics + state dummies	yes	yes	yes
R-squared	.124	.121	.119
N	22,464	22,464	22,297

# Sensitivity analysis

## with different measures of financial literacy, Young adults (age: 18-34)

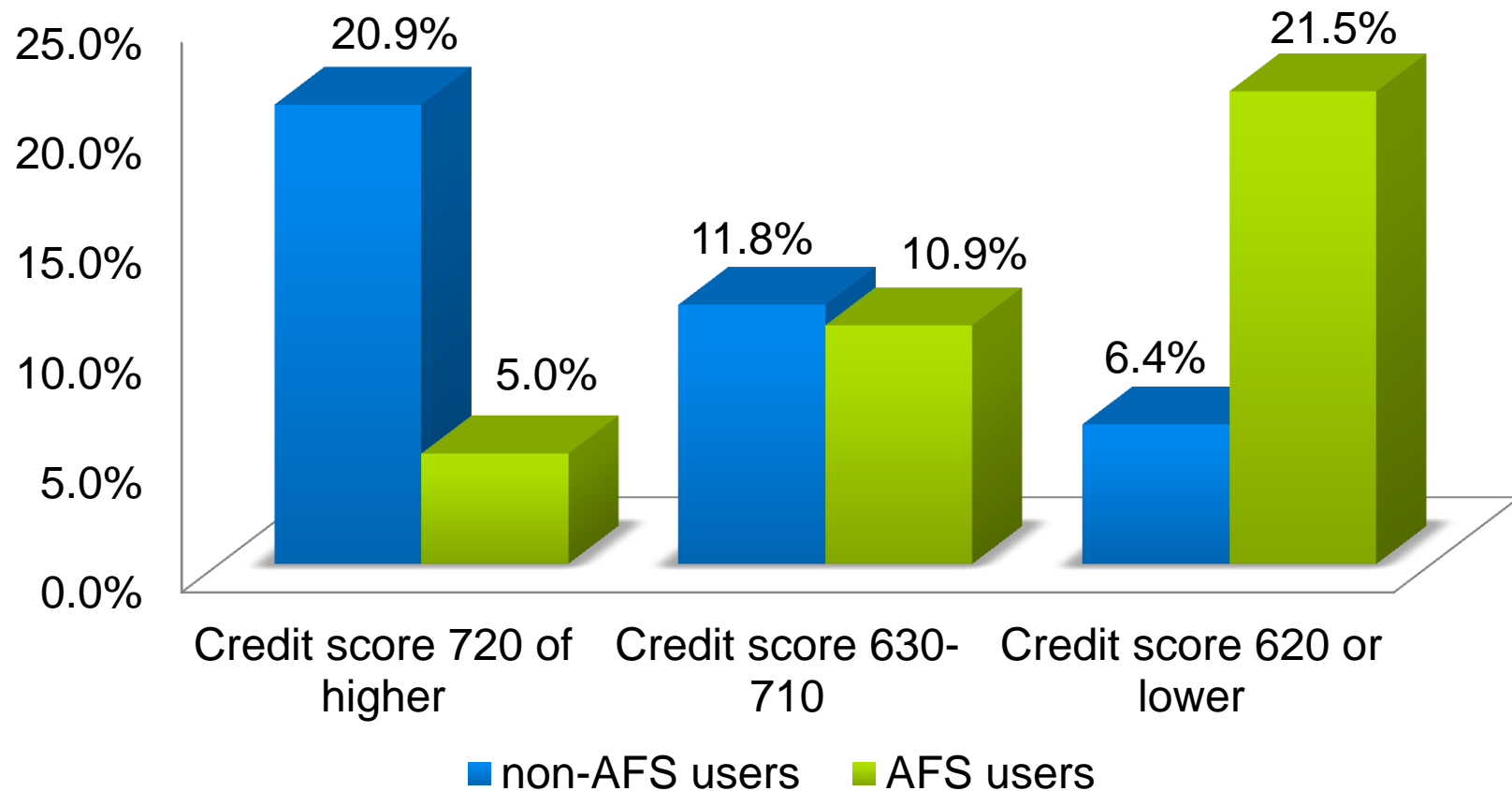
	(1)	(2)	(3)
Interest question correct	-0.011 (.013)		
Inflation question correct	-0.075*** (.012)		
Risk question correct	-0.040*** (.011)		
Five questions correct		-0.109*** (.019)	
Self-assessed math knowledge			-0.010*** (.003)
Demographics + state dummies	yes	yes	yes
R-squared	.122	.116	.115
N	7,475	7,475	7,426

# Controlling for credit score

- Financial illiteracy is more common among individuals with worse credit risk profiles
- If these individuals are not able to borrow via, for example, banks or credit cards, they may turn disproportionately to AFS
- We do not have information about the full set of financial transactions that people have made and that could have affected their AFS use, for example reaching the limit on a credit card
- NFCS provides information on credit scores, which is often the best summary of an individuals' financial standing



# Credit score distribution



**Unfortunately, missing data for this item is very high (about 60 percent).**

# Sensitivity analysis, Controlling by credit score

	(1)	(2)	(3)
3 Questions correct	-0.077*** (.006)	-0.066*** (.006)	-0.050*** (.009)
Credit score 630-710	-	0.083*** (.011)	0.102*** (.010)
Credit score 620 or lower	-	0.308*** (.011)	0.348*** (.011)
Credit score missing	-	0.109*** (.008)	-
Demographics + state dummies	yes	yes	yes
R-squared	.124	.153	.223
N	22,464	22,464	9,182

# Caveats

## This is still preliminary work

- **Financial literacy could be endogenous**
  - People choose whether to invest in fin literacy
- **Financial literacy could be measured with error**
  - Some evidence it is the case
- **Unobservables that may affect estimates**
  - We have only about 100 variables in the data set

# Final remarks

## Main findings

- **High-cost borrowing is used by many individuals**
  - Young
  - Those with low education attainment
- **Financial literacy is strongly linked to high-cost borrowing, even after accounting for many different determinants**
  - The quantitative importance of financial literacy is high; according to our estimates, financial literacy accounts for 20 percent of the reduction in the use of high-cost borrowing
- **Education is a strong determinants of high-cost borrowing**
  - The quantitative importance of education (college or more) is high

# Thank you

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