

IV.

FINANCIAL SECTION

Federal Deposit Insurance Corporation

Deposit Insurance Fund Balance Sheet

As of December 31

(Dollars in Thousands)

	2024	2023
ASSETS		
Cash and cash equivalents	\$ 48,249,984	\$ 4,872,657
Investment in U.S. Treasury securities (<i>Amortized Cost of \$49,626,809 and \$18,958,454</i>) (Note 3)	49,660,740	18,928,885
Assessments receivable (Note 12)	3,280,724	3,235,766
Special assessments receivable (Note 5)	12,823,241	20,423,184
Interest receivable on investments and other assets, net	328,495	145,780
Receivables from resolutions, net of allowances of \$65,614,381 and \$69,361,715 (Note 4)	32,280,658	97,778,346
Property and equipment, net (Note 6)	303,285	319,733
Operating lease right-of-use assets (Note 7)	80,489	80,747
Total Assets	\$ 147,007,616	\$ 145,785,098
LIABILITIES		
Accounts payable and other liabilities (Note 8)	\$ 542,405	\$ 410,515
Operating lease liabilities (Note 7)	100,931	101,617
Liabilities due to resolutions (Note 9)	8,873,879	22,513,085
Postretirement benefit liability (Note 15)	263,096	255,574
Contingent liabilities:		
Anticipated failure of insured institutions (Note 10)	125,545	725,877
Litigation losses (Note 10)	600	450
Total Liabilities	9,906,456	24,007,118
<i>Off-balance-sheet exposure (Note 16)</i>		
FUND BALANCE		
Accumulated Net Income	137,056,764	121,797,208
ACCUMULATED OTHER COMPREHENSIVE INCOME		
Unrealized gain (loss) on U.S. Treasury securities, net (Note 3)	33,931	(29,569)
Unrealized postretirement benefit gain (Note 15)	10,465	10,341
Total Accumulated Other Comprehensive Income (Loss)	44,396	(19,228)
Total Fund Balance	137,101,160	121,777,980
Total Liabilities and Fund Balance	\$ 147,007,616	\$ 145,785,098

The accompanying notes are an integral part of these financial statements.

Federal Deposit Insurance Corporation

Deposit Insurance Fund Statement of Income and Fund Balance

For the Years Ended December 31

(Dollars in Thousands)

	2024	2023
REVENUE		
Assessments (Note 12)	\$ 11,643,463	\$ 33,188,017
Interest on U.S. Treasury securities	3,951,021	2,735,999
Other revenue	94,289	71,771
Total Revenue	15,688,773	35,995,787
EXPENSES AND LOSSES		
Operating expenses (Note 13)	2,433,136	2,125,978
Provision for insurance losses (Note 14)	(2,008,602)	40,950,768
Realized loss on sale of investments, net (Note 3)	0	2,291,859
Insurance and other expenses	4,683	6,067
Total Expenses and Losses	429,217	45,374,672
Net Income (Loss)	15,259,556	(9,378,885)
OTHER COMPREHENSIVE INCOME		
Unrealized gain on U.S. Treasury securities, net	63,500	2,955,846
Unrealized postretirement benefit gain (loss) (Note 15)	124	(16,875)
Total Other Comprehensive Gain	63,624	2,938,971
Comprehensive Income (Loss)	15,323,180	(6,439,914)
Fund Balance - Beginning	121,777,980	128,217,894
Fund Balance - Ending	\$ 137,101,160	\$ 121,777,980

The accompanying notes are an integral part of these financial statements.

Federal Deposit Insurance Corporation

Deposit Insurance Fund Statement of Cash Flows

For the Years Ended December 31

(Dollars in Thousands)

	2024	2023
OPERATING ACTIVITIES		
Provided by:		
Assessments	\$ 19,198,454	\$ 11,684,277
Interest on U.S. Treasury securities	3,389,479	2,719,799
Recoveries from financial institution resolutions	54,243,735	43,018,054
Guarantee fees	147,135	125,000
Miscellaneous receipts	15,728	23,020
Used by:		
Operating expenses	(2,352,408)	(2,086,522)
Disbursements for financial institution resolutions	(949,049)	(157,962,304)
Miscellaneous disbursements	(3,023)	(5,847)
Net Cash Provided (Used) by Operating Activities	73,690,051	(102,484,523)
INVESTING ACTIVITIES		
Provided by:		
Maturity of U.S. Treasury securities	19,100,000	37,625,000
Sale of U.S. Treasury securities	0	79,819,109
Used by:		
Purchase of U.S. Treasury securities	(49,395,937)	(12,671,211)
Purchase of property and equipment	(16,787)	(14,924)
Net Cash (Used) Provided by Investing Activities	(30,312,724)	104,757,974
Net Increase in Cash and Cash Equivalents	43,377,327	2,273,451
Cash and Cash Equivalents - Beginning	4,872,657	2,599,206
Cash and Cash Equivalents - Ending	\$ 48,249,984	\$ 4,872,657

The accompanying notes are an integral part of these financial statements.

DEPOSIT INSURANCE FUND

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2024 and 2023

1. Operations of the Deposit Insurance Fund

OVERVIEW

The Federal Deposit Insurance Corporation (FDIC) is the independent deposit insurance agency created by Congress in 1933 to maintain stability and public confidence in the nation's banking system. Provisions that govern the FDIC's operations are generally found in the Federal Deposit Insurance (FDI) Act, as amended (12 U.S.C. 1811, *et seq.*). In accordance with the FDI Act, the FDIC, as administrator of the Deposit Insurance Fund (DIF), insures the deposits of banks and savings associations (insured depository institutions). In cooperation with other federal and state agencies, the FDIC promotes the safety and soundness of insured depository institutions (IDIs) by identifying, monitoring, and addressing risks to the DIF. Federally chartered IDIs are supervised by the Office of the Comptroller of the Currency; state chartered IDIs that are members of the Federal Reserve are supervised by the Federal Reserve and their state supervisors; and state chartered IDIs that are not members of the Federal Reserve are supervised by the FDIC and their state supervisors.

In addition to being the administrator of the DIF, the FDIC is the administrator of the Federal Savings and Loan Insurance Corporation (FSLIC) Resolution Fund (FRF). The FRF is a resolution fund responsible for the sale of the remaining assets and the satisfaction of the liabilities associated with the former FSLIC and the former Resolution Trust Corporation. The FDIC maintains the DIF and the FRF separately to support their respective functions.

Pursuant to the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010 (Dodd-Frank Act), the FDIC also manages the Orderly Liquidation Fund (OLF). Established as a separate fund in the U.S. Treasury (Treasury), the OLF is inactive and unfunded until the FDIC is appointed as receiver for a covered financial company. A covered financial company is a failing financial company (for example, a bank holding company or nonbank financial company) for which a systemic risk determination has been made as set forth in section 203 of the Dodd-Frank Act. This systemic risk determination is distinct from the systemic risk determination discussed in Note 5.

The Dodd-Frank Act (Public Law 111-203) granted the FDIC authority to establish a widely available program to guarantee obligations of solvent IDIs or solvent depository

institution holding companies (including affiliates) upon a liquidity event determination during times of severe economic distress. The program would not be funded by the DIF but rather by fees and assessments paid by all participants in the program. If fees are insufficient to cover losses or expenses, the FDIC must impose a special assessment on participants as necessary to cover the shortfall. Any excess funds at the end of the liquidity event program would be deposited in the General Fund of the Treasury.

The Dodd-Frank Act also created the Financial Stability Oversight Council of which the Chairman of the FDIC is a member and expanded the FDIC's responsibilities to include supervisory review of resolution plans (known as living wills) and backup examination authority for systemically important bank holding companies and nonbank financial companies supervised by the Federal Reserve Board. The living wills provide for an entity's rapid and orderly resolution in the event of material financial distress or failure.

OPERATIONS OF THE DIF

The FDIC, as administrator of the DIF, insures the deposits of IDIs and resolves failed IDIs upon appointment of the FDIC as receiver in a manner that will result in the least possible cost to the DIF.

The DIF is primarily funded from deposit insurance assessments and interest earned on investments in U.S. Treasury securities. Other available funding sources, if necessary, are borrowings from the Treasury, the Federal Financing Bank (FFB), Federal Home Loan Banks, and IDIs. The FDIC has borrowing authority of \$100 billion from the Treasury and a Note Purchase Agreement (Agreement) with the FFB to enhance the DIF's ability to fund deposit insurance. Under the FFB Agreement, the maximum principal amount of any Note that is offered for purchase by the FDIC to the FFB shall not cause the FDIC to exceed the Maximum Obligation Limitation (MOL).

The MOL is a statutory formula that limits the amount of obligations the DIF can incur to the sum of its cash, 90 percent of the fair market value of other assets, and the amount authorized to be borrowed from the Treasury. The MOL for the DIF was \$232.0 billion and \$210.0 billion as of December 31, 2024 and 2023, respectively.

DEPOSIT INSURANCE FUND**OPERATIONS OF RESOLUTION ENTITIES**

The FDIC, as receiver, is responsible for managing and disposing of the assets of failed institutions in an orderly and efficient manner. The assets held by receiverships, conservatorships, and bridge institutions (collectively, resolution entities), and the claims against them, are accounted for separately from the DIF assets and liabilities to ensure that proceeds from these entities are distributed according to applicable laws and regulations. Therefore, income and expenses attributable to resolution entities are accounted for as transactions of those entities. The FDIC, as administrator of the DIF, bills resolution entities for services provided on their behalf.

2. Summary of Significant Accounting Policies**GENERAL**

The financial statements include the financial position, results of operations, and cash flows of the DIF and are presented in accordance with U.S. generally accepted accounting principles (GAAP). These statements do not include reporting for assets and liabilities of resolution entities because these entities are legally separate and distinct, and the DIF does not have any ownership or beneficial interests in them. Periodic and final accounting reports of resolution entities are furnished to courts, supervisory authorities, and others upon request.

USE OF ESTIMATES

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, revenue and expenses, and disclosure of contingent liabilities and other contingencies. Actual results could differ from these estimates. Where it is reasonably possible that changes in estimates will cause a material change in the financial statements in the near term, the nature and extent of such potential changes in estimates have been disclosed. The more significant estimates include the assessments receivable and associated revenue; the special assessments receivable and associated revenue; the allowance for credit losses on receivables from resolutions (including shared-loss agreements); guarantee obligations; the postretirement benefit obligation; and the estimated losses for anticipated failures.

CASH EQUIVALENTS

Cash equivalents are short-term, highly liquid investments consisting primarily of U.S. Treasury Overnight Certificates.

INVESTMENT IN U.S. TREASURY SECURITIES

The FDI Act requires that the DIF funds be invested in obligations of the United States or in obligations guaranteed as to principal and interest by the United States. The Secretary of the Treasury must approve all such investments in excess of \$100,000 and has granted the FDIC approval to invest the DIF funds only in U.S. Treasury obligations that are purchased or sold based on market prices exclusively through the Treasury's Bureau of the Fiscal Service's Government Account Series program.

The DIF's investments in U.S. Treasury securities are classified as available-for-sale (AFS). Securities designated as AFS are presented at fair value and disclosed at amortized cost. Unrealized gains and losses are reported as other comprehensive income. Any realized gains and losses are included in the Statement of Income and Fund Balance as components of net income. Income on securities is calculated and recorded daily using the effective interest method (see Note 3).

REVENUE RECOGNITION FOR ASSESSMENTS

Assessment revenue is recognized for the quarterly period of insurance coverage based on an estimate. The estimate is derived from an institution's regular risk-based assessment rate and assessment base for the prior quarter adjusted for modest assessment base growth and average assessment rate adjustment factors. At the subsequent quarter-end, the estimated revenue amounts are adjusted when actual assessments for the covered period are determined for each institution (see Note 12).

CAPITAL ASSETS AND DEPRECIATION

The FDIC buildings are depreciated on a straight-line basis over a 35- to 50-year estimated life. Building improvements are capitalized and depreciated over the estimated useful life of the improvements. Leasehold improvements are capitalized and depreciated over the lesser of the remaining life of the lease or the estimated useful life of the improvements, if determined to be material. Capital assets depreciated on a straight-line basis over a five-year estimated useful life include mainframe equipment; furniture, fixtures, and general equipment; and internal-use software. Computer equipment is depreciated on a straight-line basis over a three-year estimated useful life (see Note 6).

LEASES

The Balance Sheet presents operating leases in the "Operating lease right-of-use assets" and "Operating lease liabilities" line items. Operating lease liabilities and right-of-use (ROU) assets are recognized based on the present value of

the future minimum lease payments over the lease term at the commencement date. The FDIC has elected to use its risk-free rate at the commencement date in determining the present value of future payments for all classes of underlying assets, unless the rate implicit in the lease is readily determinable.

The operating lease ROU asset also includes lease prepayments and excludes lease incentives received. The lease term includes options to extend or terminate the lease when it is reasonably certain that the FDIC will exercise that option. For the DIF, the FDIC recognizes lease expense on a straight-line basis over the lease term. For lease arrangements that contain both lease and nonlease components, the FDIC has elected to account for them as a single lease component for all classes of underlying assets (see Note 7).

ALLOWANCE FOR CREDIT LOSSES

The allowance for credit losses on receivables from resolutions includes management's estimate of all expected credit losses based on past events, current conditions, and reasonable and supportable forecasts about the future, as applicable (see Note 4).

PROVISION FOR INSURANCE LOSSES

The provision for insurance losses primarily represents changes in the allowance for credit losses on receivables from resolutions and the contingent liability for anticipated failure of insured institutions (see Note 14).

REPORTING ON VARIABLE INTEREST ENTITIES

The FDIC conducts a qualitative assessment of its relationship with variable interest entities (VIEs) as required by the Financial Accounting Standards Board Accounting Standards Codification (FASB ASC) Topic 810, *Consolidation*. This assessment is conducted to determine if the FDIC, in its corporate capacity, has (1) the power to direct the activities that most significantly affect the economic performance of the VIE and (2) an obligation to absorb losses of the VIE or the right to receive benefits from the VIE that could potentially be significant to the VIE. When a variable interest holder has met both of these tests, the enterprise is considered the primary beneficiary and must consolidate the VIE.

In accordance with the provisions of FASB ASC Topic 810, an assessment of the terms of the legal agreement for the VIE is conducted to determine whether any of the terms had been activated or modified in a manner that would cause the FDIC, in its corporate capacity, to be characterized as a primary beneficiary. In making that determination, management

NOTES TO THE FINANCIAL STATEMENTS

considers which, if any, activities were significant to the VIE.

In 2023 and 2024, two receiverships engaged in structured transactions, which resulted in the issuance of note obligations that the FDIC guaranteed, in its corporate capacity. As the guarantor of the note obligations for the structured transactions, the FDIC, in its corporate capacity, holds an interest in VIEs. It was determined that the structured transactions did not include significant activities and that the design of the entity was the best indicator of which party was the primary beneficiary. As such, the conclusion of the qualitative assessment of the FDIC's relationship with the VIEs as required by ASC Topic 810 is that the FDIC, in its corporate capacity, has not engaged in any activity that would cause the FDIC to be characterized as a primary beneficiary to any VIE with which it was involved as of December 31, 2024 and 2023. Therefore, consolidation is not required for the December 31, 2024 and 2023 DIF financial statements. Note 8, under FDIC Guaranteed Debt of Structured Transactions, fully describes the FDIC's involvement with the VIEs.

RELATED PARTIES

The nature of related parties and a description of related party transactions are discussed in Note 1 and disclosed throughout the financial statements and notes.

APPLICATION OF RECENT ACCOUNTING STANDARDS

Recent accounting standards have been deemed not applicable or material to the financial statements as presented.

RECLASSIFICATION

In 2024, the FDIC made the following reclassifications to better reflect the nature of its operations: (1) reclassified the "Return of unclaimed insured deposits" line items on the Statement of Income and Fund Balance and the Statement of Cash Flows to the "Other revenue" and "Miscellaneous receipts" line items, respectively, and (2) reclassified amounts out of "Recoveries from financial institution resolutions" into a new line item "Guarantee fees" on the Statement of Cash Flows. For comparative purposes, the FDIC conformed 2023 to the new presentation.

DEPOSIT INSURANCE FUND

3. Investment in U.S. Treasury Securities

Investments in U.S. Treasury securities increased by \$30.8 billion from \$18.9 billion at year-end 2023 to \$49.7 billion at December 31, 2024 primarily due to the investment of funds

collected on both regular and special assessments as well as dividend payments collected from ongoing receivership asset liquidation efforts of the large 2023 failures. This line item on the Balance Sheet consisted of the following components by maturity (dollars in thousands).

December 31, 2024						
Maturity	Yield at Purchase	Face Value	Amortized Cost	Unrealized Holding Gains	Unrealized Holding Losses	Fair Value
U.S. Treasury notes						
Within 1 year	4.49%	\$ 50,000,000	\$ 49,626,809	\$ 35,492	\$ (1,561)	\$ 49,660,740
Total		\$ 50,000,000	\$ 49,626,809	\$ 35,492	\$ (1,561) ^(a)	\$ 49,660,740

(a) These unrealized losses occurred over a period of less than one year as a result of changes in market interest rates. The FDIC does not intend to sell the securities and is not likely to be required to sell them before recovery of their amortized cost basis. The aggregate related fair value of all securities with unrealized losses was \$5.0 billion as of December 31, 2024.

December 31, 2023						
Maturity	Yield at Purchase	Face Value	Amortized Cost	Unrealized Holding Gains	Unrealized Holding Losses	Fair Value
U.S. Treasury notes						
Within 1 year	4.66%	\$ 19,100,000	\$ 18,958,454	\$ 8,541	\$ (38,110)	\$ 18,928,885
Total		\$ 19,100,000	\$ 18,958,454	\$ 8,541	\$ (38,110) ^(a)	\$ 18,928,885

(a) These unrealized losses occurred as a result of changes in market interest rates. The FDIC does not intend to sell the securities and is not likely to be required to sell them before recovery of their amortized cost basis. However, the \$38 million reported as total unrealized losses occurred over a period of 12 months or longer, with an aggregate related fair value of \$5.5 billion applied to the affected securities. The aggregate related fair value of all securities with unrealized losses was \$5.5 billion as of December 31, 2023.

Accrued interest receivable on AFS securities, totaling \$285 million and \$95 million as of December 31, 2024 and 2023, respectively, is reported in the "Interest receivable on investments and other assets, net" line item on the Balance Sheet and is excluded from the amortized cost basis of securities.

SALE OF SECURITIES

In 2023, the FDIC sold securities designated as AFS for total proceeds of \$79.8 billion to fund the resolution of the three large 2023 bank failures. The gross realized gains and losses on these sales were \$135 million and \$2.4 billion, respectively, which resulted in a total net loss of \$2.3 billion. The cost of the sold securities was determined based on specific identification. The net loss was recognized in the "Realized loss on sale of investments, net" line item on the Statement of Income and Fund Balance. The FDIC reclassified the \$2.3 billion out of accumulated other comprehensive income to the "Realized loss on sale of investments, net" line item, representing net unrealized losses recorded as of December 31, 2022 (\$2.2 billion) and net holding losses arising during 2023 (\$76 million). The reclassification of net losses had no net effect on the 2023 comprehensive loss on the DIF Statement of Income and Fund Balance.

4. Receivables from Resolutions, Net

The receivables from resolutions result from DIF payments to cover obligations to insured depositors, payments to protect uninsured depositors under the statutory systemic risk exception (see Note 5), advances to resolution entities for working capital, and administrative expenses paid on behalf of resolution entities. Any related allowance for credit losses represents the difference between the funds advanced and/or obligations incurred and the expected repayment. Estimated future receivership payments on losses incurred on assets sold to an acquiring institution under a shared-loss agreement (SLA) are factored into the computation of the expected repayment. Assets held by resolution entities (including structured transaction-related assets from prior year failures) are the main source of repayment of the DIF's receivables from resolutions.

As of December 31, 2024, the FDIC, as receiver, managed 58 active receiverships, including 2 receiverships established in 2024. The resolution entities held assets with a total book value of \$42.6 billion as of December 31, 2024 and \$115.2 billion as of December 31, 2023. Of these assets, \$14.2 billion and \$30.6 billion, respectively, were cash, investments, and

other receivables. Other assets held by resolution entities are assets in liquidation of \$28.4 billion as of December 31, 2024 and \$84.6 billion as of December 31, 2023.

Estimated cash recoveries from the management and disposition of assets in liquidation that are used to determine the allowance for credit losses are based on asset recovery rates from several sources, which may include the following: actual or pending institution-specific asset disposition data, failed institution-specific asset valuation data, aggregate asset valuation data on several recently failed or troubled institutions, sampled asset valuation data, and empirical asset recovery data based on failures since 2007. Methodologies for determining the asset recovery rates incorporate estimating future cash recoveries, net of applicable liquidation cost estimates, and discounting based on market-based risk factors applicable to a given asset's type and quality. The resulting estimated asset recoveries are then used to derive the allowance for credit losses on the receivables from these resolutions.

For failed institutions resolved using a purchase and assumption transaction with an accompanying SLA, the projected future shared-loss payments and the end of agreement true-up recoveries on the covered residential and commercial loan assets sold to the acquiring institution under the agreement are considered in determining the allowance for credit losses on the receivables from these resolutions. True-up recoveries are projected to be received at expiration in accordance with the terms of the SLA, if actual losses at expiration are lower than originally estimated. The shared-loss cost projections are based on the covered assets' intrinsic value, which is determined using financial models that consider the quality, condition and type of covered assets, current and future market conditions, risk factors and estimated asset holding periods. The shared-loss cost projections were primarily based on third-party valuations estimating the cumulative loss of covered assets.

Note that estimated asset recoveries on assets in liquidation are regularly evaluated during the year but remain subject to uncertainties because of potential changes in economic and market conditions, which may cause the DIF's actual recoveries to vary significantly from current estimates.

PURCHASE AND ASSUMPTION TRANSACTIONS WITH SHARED-LOSS AGREEMENTS

During 2023, three failures were resolved using purchase and assumption resolution transactions with accompanying SLAs on assets purchased by financial institution acquirers to keep assets in the private sector and minimize disruptions to loan

customers. The acquirers assumed all of the deposits and purchased most of the assets of the failed institutions. The majority of the commercial and residential loan assets were purchased under an SLA, where the FDIC, as receiver, agrees to share in all eligible future losses and recoveries experienced by the acquirer on those assets covered under the agreement.

Losses on the covered assets are shared between the acquirer of the failed institution and the FDIC, in its receivership capacity, of the failed institution when losses occur through the sale, foreclosure, loan modification, or write-down of loans in accordance with the terms of the SLA. The agreements cover a seven- to eight-year period with the receiver covering 50 to 95 percent of the losses incurred by the acquiring bank. As mentioned above, the estimated shared-loss liability is accounted for by the receiver and is included in the calculation of the DIF's allowance for credit losses against the corporate receivable from the resolution. As shared-loss claims are asserted and proven, receiverships satisfy these shared-loss payments using available liquidation funds and/or by drawing on amounts due from the DIF for funding the deposits assumed by the acquirer (see Note 9).

As of December 31, 2024 and 2023, shared-loss payments of \$21 million and zero, respectively, have been made. In addition, as of December 31, 2024, the receiverships are estimated to pay \$1.4 billion over the duration of these SLAs.

CONCENTRATION OF CREDIT RISK

Financial instruments that potentially subject the DIF to concentrations of credit risk are receivables from resolutions. The repayment of these receivables is primarily influenced by recoveries on assets held by receiverships and payments on covered assets under SLAs. The majority of the remaining assets in liquidation (\$28.4 billion) and current shared-loss covered assets (unpaid principal balance of \$170.0 billion), which together total \$198.4 billion, are primarily concentrated in residential loans (\$98.4 billion), commercial loans (\$71.7 billion), and structured transaction-related assets (\$27.8 billion).

5. Special Assessments Receivable

In accordance with Section 13(c)(4)(G) of the FDI Act, on March 12, 2023, the Secretary of the Treasury, acting on the recommendation of the FDIC Board of Directors and the Board of Governors of the Federal Reserve System and after consultation with the President of the United States, invoked the statutory systemic risk exception to allow the FDIC to

DEPOSIT INSURANCE FUND

complete its resolution of both Silicon Valley Bank, Santa Clara, CA, and Signature Bank, New York, NY, in a manner that protected uninsured depositors. Section 13(c)(4)(G) of the FDI Act also provides the FDIC with discretion in the design of a time period for any special assessments to recover the losses to the DIF as a result of the systemic risk determination. Accordingly, in November 2023, the FDIC Board issued a final rule to impose a special assessment on applicable IDIs to recover the loss to the DIF arising from the protection of uninsured depositors in connection with the systemic risk determination.

The assessment base for the special assessments is equal to an IDI's estimated uninsured deposits, reported as of December 31, 2022, adjusted to exclude the first \$5 billion in estimated uninsured deposits from the IDI, or for IDIs that are part of a holding company with one or more subsidiary IDIs, at the banking organization level. This special assessment will initially be collected at an annual rate of approximately 13.4 basis points over eight quarterly assessment periods beginning with the first quarterly assessment period of 2024 and, as of September 30, 2024, is anticipated to be subsequently collected at a lower rate for an additional two quarters.

The DIF recorded a receivable for the special assessments that represents the estimated loss arising from the full coverage of uninsured deposits. No allowance for credit losses is recognized for the special assessments receivable because historical credit loss information, adjusted for current conditions and reasonable and supportable forecasts, results in an expectation that the receivable will be paid. Activity impacting the "Special assessments receivable" line item on the Balance Sheet as of December 31, 2024 and 2023 is presented in the table below (dollars in millions).

	December 31 2024	December 31 2023
Balance at January 1	\$ 20,423	\$ 0
Estimated initial loss on uninsured deposits	0	15,831
Adjustment to estimated losses on uninsured deposits	(1,294)	4,592
Collections from financial institutions	(6,306)	0
Balance at end of period	\$ 12,823	\$ 20,423

In addition, the DIF recognized assessment revenue of \$20.4 billion during 2023 that fully offset the estimated losses arising from the full coverage of uninsured deposits; therefore, there was no impact to the Fund Balance of the DIF. In 2024, assessment revenue was reduced by \$1.3 billion due to a decrease in estimated losses on uninsured deposits. Because the estimated loss pursuant to the systemic risk determination will be periodically adjusted, the FDIC retains the ability to:

- cease collection early,
- extend the special assessment collection period one or more quarters beyond the initial eight-quarter collection period to collect the difference between actual or estimated losses and the amounts collected, and
- impose a final shortfall special assessment on a one-time basis after the receiverships for Silicon Valley Bank and Signature Bank terminate.

6. Property and Equipment, Net

Depreciation expense was \$33 million and \$35 million for 2024 and 2023, respectively. The "Property and equipment, net" line item on the Balance Sheet consisted of the following components (dollars in thousands).

	December 31 2024	December 31 2023
Land	\$ 37,352	\$ 37,352
Buildings (including building and leasehold improvements)	387,046	384,381
Application software (includes work-in-process)	88,772	84,679
Furniture, fixtures, & equipment	29,170	34,263
Accumulated depreciation	(239,055)	(220,942)
Total	\$ 303,285	\$ 319,733

The FDIC's use of cloud computing arrangements grew significantly as part of its modernization efforts. As of December 31, 2024 and 2023, implementation costs for cloud computing arrangements of \$50 million and \$57 million, respectively, and accumulated amortization of \$20 million and \$19 million, respectively, are reported in the "Interest receivable on investments and other assets, net" line item on the Balance Sheet. The related amortization expense of \$34

million and \$19 million for 2024 and 2023, respectively, is reported in the “Operating expenses” line item on the Statement of Income and Fund Balance.

7. Leases

The FDIC has operating leases for office space, a data center, and certain equipment. The lease agreements generally contain escalation clauses resulting in upward adjustments in lease payments, usually on an annual basis. Many leases contain one or more options to extend, with renewal terms that can extend the lease term from one to five years, and some leases may include options to terminate. The following table provides relevant information regarding operating leases for the years ended December 31, 2024 and 2023 (dollars in thousands).

	December 31 2024	December 31 2023
Operating lease cost	\$ 30,593	\$ 37,874
Cash paid for amounts included in the measurement of operating leases	\$ 33,713	37,945
ROU assets obtained in exchange for new operating lease liabilities	\$ 34,479	23,612
Weighted Average		
Remaining lease term (in years)	4.62	4.38
Discount rate	3.75%	2.57%

The following table provides a maturity analysis of the FDIC’s operating lease liabilities as of December 31, 2024 (dollars in thousands).

	December 31 2024
2025	\$ 36,281
2026	20,713
2027	17,655
2028	11,473
2029	7,752
2030/Thereafter	15,155
Total future minimum lease payments	\$ 109,029
Less: Imputed interest	(8,098)
Total operating lease liabilities	\$ 100,931

NOTES TO THE FINANCIAL STATEMENTS

8. Other Liabilities

FDIC GUARANTEED DEBT OF STRUCTURED TRANSACTIONS

In September 2023 and January 2024, the FDIC, as receiver, used structured transactions (Securitizations and, hereafter, trusts) to sell Purchase Money Notes (PMNs) of \$50.0 billion and \$36.1 billion issued by JP Morgan Chase Bank, N.A. (JP Morgan) and First-Citizens Bank & Trust Company (FCB), respectively. The PMNs are supported by pools of loans (underlying collateral) acquired by JP Morgan and FCB through the related receivership and sale of First Republic Bank and Silicon Valley Bridge Bank, N.A. (SVBB), respectively. Additionally, the FDIC, as receiver for SVBB, used three structured transactions (structured sales of guaranteed notes and, hereafter, trusts) to sell \$10.5 billion of Ginnie Mae Project Loan Securities (GNPL Securities) in January 2024. The trusts facilitating all of the aforementioned structured transactions issued single notes (Notes) totaling \$93.3 billion that were subsequently sold to the FFB in order to monetize the value of the PMNs and GNPL Securities. These transactions with the FFB are not associated with the FFB Agreement that is described in Note 1. In exchange for a fee, the FDIC, in its corporate capacity, guarantees the timely payment of the principal and interest due on the Notes, with the last guarantee expected to terminate in 2033.

The FDIC’s exposure as guarantor is protected by the following: (1) the payments of principal and interest on the Notes for the PMNs are supported by the capacity of JP Morgan and FCB to meet their financial obligations, (2) the underlying collateral for all of the trusts are over-collateralized compared to loss expectations, (3) the trusts for the PMNs have established an interest reserve (reserve account) to cover interest shortfalls (the difference between the coupon rates collected on the PMNs and the anticipated rates on the Notes), (4) all of the trusts have the option to partially or fully prepay the Notes at par prior to maturity if certain conditions are met, (5) a portion of the PMN issued by FCB is structured to serve as credit support to the Note, and (6) the upfront payment of the guarantee fees to the FDIC was made by all of the trusts at the time of the sales transactions with the FFB. As such, the FDIC considers the likelihood of having to fund the Notes as remote and has estimated no credit losses over the life of the guarantees; therefore, no liabilities are required to be recorded.

The following table provides the maximum loss exposure to the FDIC, as guarantor, total guarantee fees collected, and other information related to the FDIC guaranteed debt for the trusts as of December 31, 2024 and 2023 (dollars in millions).

DEPOSIT INSURANCE FUND

	December 31 2024	December 31 2023
Number of trusts	5	1
Initial trust collateral balances	\$ 98,442	\$ 50,000
Assets held by trusts:		
Trust collateral balances	\$ 98,016	\$ 50,000
Trust cash accounts	5,477	2,679
Total	\$ 103,493	\$ 52,679
Guaranteed Note balances:		
Principal	\$ 93,333	\$ 50,000
Accrued interest	2,103	652
Total	\$ 95,436	\$ 50,652
Guarantee fees collected to date	\$ 272	\$ 125
Amounts recognized in <i>Accounts payable and other liabilities</i>		
Deferred revenue for guarantee fees ¹	\$ 209	\$ 117

¹ All guarantee fees are recorded as deferred revenue and recognized as revenue in the "Other revenue" line item on a straight-line basis over the term of the guaranteed Notes.

Except as presented above, the DIF recorded no other structured transaction-related assets or liabilities on its balance sheet. To date, the FDIC, in its corporate capacity, has not provided, and does not intend to provide, any form of financial or other type of support for the structured transactions that it was not previously contractually required to provide.

9. Liabilities Due to Resolutions

As of December 31, 2024 and 2023, the DIF recorded liabilities totaling \$6.8 billion and \$20.2 billion, respectively, to resolution entities representing the agreed-upon value of assets transferred from the receiverships, at the time of failure, to the acquiring institutions for use in funding the deposits assumed by the acquiring institutions. The DIF satisfies these liabilities by sending cash directly to a receivership to pay claims, liabilities, and other expenses of the receiverships or by offsetting receivables from resolutions when a receivership declares a dividend.

In addition, there were \$2.1 billion and \$2.3 billion in unpaid deposit claims related to multiple receiverships as of December 31, 2024 and 2023, respectively. The DIF pays these liabilities when the claims are proven.

10. Contingent Liabilities

ANTICIPATED FAILURE OF INSURED INSTITUTIONS

The DIF records a contingent liability and a loss provision for DIF-insured institutions that are likely to fail when the liability is probable and reasonably estimable, absent some favorable event such as obtaining additional capital or merging. The contingent liability is derived by applying expected failure rates and loss rates to the institutions based on supervisory ratings, balance sheet characteristics, and projected capital levels.

The banking industry remained resilient through the third quarter of 2024 amidst elevated interest rates and economic uncertainty. Two financial institutions failed in 2024, with total assets of \$6.0 billion and an estimated loss to the DIF at December 31, 2024 of \$726 million. According to third quarter 2024 financial data submitted by FDIC-insured institutions, the banking industry reported year-to-date net income of \$201.1 billion, down 8.0 percent from the same period a year ago. The decline in net income was due to nonrecurring accounting gains on failed bank acquisitions that occurred in the first half of last year, as well as higher expenses this year, including the special assessment for uninsured deposits (see Note 5).

Provisions for credit losses reported by the banking industry through the third quarter of 2024 were \$67.4 billion, versus \$61.7 billion reported for the same time period a year ago. Credit quality metrics remained favorable, despite deterioration in non-owner occupied commercial real estate, credit card, auto, and multifamily portfolios. The total noncurrent loan rate was 0.95 percent as of September 30, 2024, up 13 basis points from the same quarter in 2023, but well below the pre-pandemic (first quarter 2015 through fourth quarter 2019) average of 1.28 percent.

The elevated interest-rate environment has put pressure on bank margins. As of third quarter 2024, the quarterly net interest margin (NIM) was 3.19 percent, down 12 basis points from a year ago, but up 65 basis points since the Federal Reserve began to increase the federal funds rate in first quarter 2022. Growth in interest expense outpaced growth in interest income, lowering net interest income through the third quarter of 2024, down \$5.2 billion (1.0 percent) from the same period a year ago.

Due to positive retained earnings, risk-based capital ratios improved in third quarter 2024 from the same quarter in 2023. Total risk-based capital improved 25 basis points to 15.61 percent.

FDIC's contingent liability decreased to \$126 million as of December 31, 2024, compared to \$726 million as of December 31, 2023. The decrease reflects improvement in financial conditions throughout the industry during the year, as well as the reduction for a 2024 failure that was included in the contingent liability as of December 31, 2023.

In addition to the recorded contingent liability, the FDIC has identified risks in the financial services industry that could result in additional losses to the DIF, should potentially vulnerable insured institutions ultimately fail. As a result of these risks, the FDIC believes that it is reasonably possible that the DIF could incur additional estimated losses of approximately \$294 million as of December 31, 2024, compared to \$4.0 billion at December 31, 2023. The actual losses, if any, will largely depend on future economic and market conditions and could differ materially from this estimate.

Uncertainty in the economic outlook, market interest rates, geopolitical events, and effects of inflation, as well as continuing weakness in some bank portfolios pose significant downside risks to the banking industry. The FDIC continues to evaluate risks to affected institutions in light of existing economic and financial conditions, and the extent to which such risks may put stress on the resources of the insurance fund.

LITIGATION LOSSES

The DIF records an estimated loss for unresolved legal cases to the extent that those losses are considered probable and reasonably estimable. The FDIC recorded probable litigation losses of \$600 thousand and \$450 thousand for the DIF as of December 31, 2024 and 2023, respectively. In addition, the FDIC has identified \$600 thousand in reasonably possible losses from unresolved cases as of December 31, 2024 and none as of December 31, 2023.

11. Other Contingencies

PURCHASE AND ASSUMPTION INDEMNIFICATION

In connection with purchase and assumption agreements for resolutions, the FDIC, in its receivership capacity, generally indemnifies the purchaser of a failed institution's assets and liabilities in the event a third party asserts a claim against the purchaser unrelated to the explicit assets purchased or liabilities assumed at the time of failure. The FDIC, in its corporate capacity, is a secondary guarantor if a receivership is unable to pay. These indemnifications generally extend for a term of six years after the date of institution failure. The

NOTES TO THE FINANCIAL STATEMENTS

FDIC is unable to estimate the maximum potential liability for these types of guarantees as the agreements do not specify a maximum amount and any payments are dependent upon the outcome of future contingent events, the nature and likelihood of which cannot be determined at this time. During 2024 and 2023, the FDIC, in its corporate capacity, made no indemnification payments under such agreements, and no amount has been accrued in the accompanying financial statements with respect to these indemnification guarantees.

12. Assessments

The FDIC deposit insurance assessment system is mandated by section 7 of the FDI Act and governed by part 327 of title 12 of the Code of Federal Regulations (12 CFR Part 327). The risk-based system requires the payment of quarterly assessments by all IDIs.

In response to the Dodd-Frank Act, the FDIC implemented several changes to the assessment system and developed a comprehensive, long-term fund management plan. The long-term fund management plan is designed to restore and maintain a positive fund balance for the DIF even during a banking crisis and achieve moderate, steady assessment rates throughout any economic cycle. The DIF reserve ratio, which is the ratio of the DIF balance to estimated insured deposits, is a key measure of fund adequacy. Summarized below are key longer-term provisions of the plan.

- The FDIC Board of Directors designates a reserve ratio for the DIF and publishes the designated reserve ratio (DRR) before the beginning of each calendar year, as required by the FDI Act. Accordingly, in October 2024, the FDIC published a notice maintaining the DRR at 2 percent for 2025. The DRR is an integral part of the FDIC's comprehensive, long-term management plan for the DIF and is viewed as a long-range, minimum goal for the reserve ratio.
- The FDIC suspended dividends indefinitely and, in lieu of dividends, prescribes progressively lower assessment rates when the reserve ratio exceeds 2 percent and 2.5 percent.

The Dodd-Frank Act increased the minimum reserve ratio for the DIF to 1.35 percent, up from the previous statutory minimum of 1.15 percent. If the reserve ratio falls below 1.35 percent, or the FDIC projects that it will within six months, the FDIC generally must implement a Restoration Plan that will return the DIF to 1.35 percent within eight years. In

DEPOSIT INSURANCE FUND

September 2020, the FDIC established a Restoration Plan, maintaining the assessment rate schedules in place at the time, when the reserve ratio fell below 1.35 percent, to 1.30 percent as of June 30, 2020, due to extraordinary insured deposit growth in the first and second quarters of 2020. In June 2022, the FDIC adopted an Amended Restoration Plan that would increase assessment rates because the reserve ratio was at risk of not reaching the statutory minimum of 1.35 percent by the statutory deadline of September 30, 2028.

In October 2022, the FDIC Board issued a final rule related to increasing assessment rates. Under the rule, the FDIC increased the initial base deposit insurance assessment rates for all IDIs by 2 basis points, beginning with the first quarterly assessment period of 2023. The increase in the assessment rates will remain in effect unless and until the reserve ratio meets or exceeds 2 percent in order to support progress towards the 2 percent DRR.

As of September 30, 2024 and December 31, 2023, the DIF reserve ratio was 1.25 percent and 1.15 percent, respectively.

ASSESSMENT REVENUE

Annual assessment rates averaged approximately 6.1 cents per \$100 of the assessment base in 2024 and 2023. The assessment base is generally defined as average consolidated total assets minus average tangible equity (measured as Tier 1 capital) of an IDI during the assessment period.

The “Assessments receivable” line item on the Balance Sheet of \$3.3 billion and \$3.2 billion represents the estimated premiums due from IDIs for the fourth quarter of 2024 and 2023, respectively. No allowance for credit losses is recognized for Assessments Receivable because historical credit loss information, adjusted for current conditions and reasonable and supportable forecasts, results in an expectation that the receivable will be paid. The actual deposit insurance assessments for the fourth quarter of 2024 will be billed and collected at the end of the first quarter of 2025. The DIF recognized \$11.6 billion and \$33.2 billion as assessment revenue from institutions during 2024 and 2023, respectively. The year-over-year decrease was primarily due to special assessments of \$20.4 billion that were recognized in 2023.

PENDING LITIGATION FOR UNDERPAID ASSESSMENTS

On January 9, 2017, the FDIC filed suit in the United States District Court for the District of Columbia (and amended this complaint on April 7, 2017), alleging that Bank of America, N.A. (BoA) underpaid its insurance assessments for multiple quarters based on the underreporting of counterparty

exposures. In total, the FDIC alleges that BoA underpaid insurance assessments by \$1.12 billion, including interest for the quarters ending March 2012 through December 2014. The FDIC invoiced BoA for \$542 million and \$583 million representing claims in the initial suit and the amended complaint, respectively. BoA has failed to pay these past due amounts. Pending resolution of this matter, BoA has fully pledged security with a third-party custodian pursuant to a security agreement with the FDIC. As of December 31, 2024, the total amount of unpaid assessments (including accrued interest) was \$1.3 billion. For the years ending December 31, 2024 and 2023, the impact of this litigation is not reflected in the financial statements of the DIF.

13. Operating Expenses

The “Operating expenses” line item on the Statement of Income and Fund Balance consisted of the following components (dollars in thousands).

	December 31 2024	December 31 2023
Salaries and benefits	\$ 1,705,869	\$ 1,488,361
Outside services	356,206	306,070
Travel	72,266	53,409
Buildings and leased space	88,223	86,360
Software/Hardware maintenance	192,371	154,511
Depreciation of property and equipment	33,217	35,094
Other	27,579	25,843
Subtotal	2,475,731	2,149,648
Less: Expenses billed to resolution entities and others	(42,595)	(23,670)
Total	\$ 2,433,136	\$ 2,125,978

NOTES TO THE FINANCIAL STATEMENTS

14. Provision for Insurance Losses

The “Provision for insurance losses” line item on the Statement of Income and Fund Balance is impacted by the Balance Sheet line item activity depicted in the table below. The table primarily analyzes the changes in estimated losses for actual and anticipated failures (dollars in millions).

December 31, 2024	Provision for Insurance Losses	Receivables from Resolutions	Allowance for Credit Losses	Contingent Liabilities for: Anticipated Failures	Litigation Losses	Liabilities due to Resolutions
Balance at January 1, 2024	\$ 0	\$ 167,140	\$ (69,362)	\$ (726)	\$ 0	\$ (22,513)
Estimated losses for current year failures	726		(726)			
Change in contingent liability for anticipated failures, net ¹	(600)			600		
Adjustments to estimated losses for prior year failures	(2,130)		2,130			
Disbursements for failures ²		4,446				(3,461)
Recoveries from resolutions ³		(71,126)				16,910
Write-offs for inactivated receiverships	(2)	(2,345)	2,347			
Other	(3)	(220)	(3)		(1)	190
Balance at December 31, 2024	\$ (2,009)	\$ 97,895	\$ (65,614)	\$ (126)	\$ (1)	\$ (8,874)

¹Represents institutions that were added or removed from the contingent liability, as well as the change in the contingent liability for institutions that remained in the liability year-over-year.

²Includes \$3.5 billion of non-cash transactions from receiverships (see Note 9).

³Includes \$16.9 billion of non-cash dividends from receiverships (see Note 9).

December 31, 2023	Provision for Insurance Losses	Receivables from Resolutions	Allowance for Credit Losses	Contingent Liabilities for: Anticipated Failures	Litigation Losses	Liabilities due to Resolutions
Balance at January 1, 2023	\$ 0	\$ 40,568	\$ (40,047)	\$ (31)	\$ (1)	\$ (1)
Estimated losses on insured and uninsured deposits for current year failures	40,370		(40,370)			
Change in contingent liability for anticipated failures, net ¹	695			(695)		
Adjustments to estimated losses for prior year failures	(105)		105			
Disbursements for failures ²		393,148				(277,988)
Recoveries from resolutions ³		(257,953)				257,763
Write-offs for inactivated receiverships	(4)	(10,533)	10,537			
Other	(5)	1,910	413		1	(2,287)
Balance at December 31, 2023	\$ 40,951	\$ 167,140	\$ (69,362)	\$ (726)	\$ 0	\$ (22,513)

¹Represents institutions that were added or removed from the contingent liability, as well as the change in the contingent liability for institutions that remained in the liability year-over-year.

²Includes \$278 billion of non-cash transactions from receiverships (see Note 9).

³Includes \$257.8 billion of non-cash dividends from receiverships (see Note 9).

15. Employee Benefits**PENSION BENEFITS AND SAVINGS PLANS**

Eligible FDIC employees (permanent and term employees with appointments exceeding one year) are covered by the federal government retirement plans, either the Civil Service Retirement System (CSRS) or the Federal Employees

Retirement System (FERS). Although the DIF contributes a portion of pension benefits for eligible employees, it does not account for the assets of either retirement system. The DIF also does not have actuarial data for accumulated plan benefits or the unfunded liability relative to eligible employees. These amounts are reported on and accounted for by the U.S. Office of Personnel Management (OPM).

DEPOSIT INSURANCE FUND

Under the Federal Thrift Savings Plan (TSP), the FDIC provides FERS employees with an automatic contribution of 1 percent of pay and an additional matching contribution up to 4 percent of pay. CSRS employees also can contribute to the TSP, but they do not receive agency matching contributions. In addition, under an FDIC-sponsored pre-tax and after-tax 401k savings plan, eligible FDIC employees are provided with an automatic contribution of 4 percent of pay, regardless of their participation in the plan, and an additional matching contribution up to 1 percent of pay. The expenses for these plans are presented in the table below (dollars in thousands).

	December 31 2024	December 31 2023
Civil Service Retirement System	\$ 457	\$ 499
Federal Employees Retirement System (Basic Benefit)	196,870	173,957
Federal Thrift Savings Plan	49,881	43,978
FDIC Savings Plan	52,257	45,905
Total	\$ 299,465	\$ 264,339

POSTRETIREMENT BENEFITS OTHER THAN PENSIONS

The DIF has no postretirement health insurance liability since all eligible retirees are covered by the Federal Employees Health Benefits (FEHB) program. The FEHB is administered and accounted for by OPM. In addition, OPM pays the employer share of the retiree's health insurance premiums.

The FDIC provides certain life and dental insurance coverage for its eligible retirees, the retirees' beneficiaries, and covered dependents. Retirees eligible for life and dental insurance coverage are those who have qualified due to (1) immediate enrollment upon appointment or five years of participation in the plan and (2) eligibility for an immediate annuity. The life insurance program provides basic coverage at no cost to retirees and allows for converting optional coverage to direct-pay plans. For the dental coverage, retirees are responsible for a portion of the premium.

The FDIC has elected not to fund the postretirement life and dental benefit liabilities. As a result, the DIF recognized the underfunded status (the difference between the accumulated postretirement benefit obligation and the plan assets at fair value) as a liability. Since there are no plan assets, the plan's benefit liability is equal to the accumulated postretirement benefit obligation.

Postretirement benefit obligation, gain and loss, and expense information included in the Balance Sheet and Statement of

Income and Fund Balance are summarized as follows (dollars in thousands).

	December 31 2024	December 31 2023
Accumulated postretirement benefit obligation recognized in <i>Postretirement benefit liability</i>	\$ 263,096	\$ 255,574
Cumulative net actuarial gain recognized in accumulated other comprehensive income:		
<i>Unrealized postretirement benefit gain</i>	\$ 10,465	\$ 10,341
Amounts recognized in other comprehensive income: <i>Unrealized postretirement benefit gain (loss)</i>		
Actuarial gain (loss)	\$ 124	\$ (16,875)
Net periodic benefit costs recognized in <i>Operating expenses</i>		
Service cost	\$ 4,065	\$ 3,446
Interest cost	12,376	11,666
Net amortization out of other comprehensive income	0	(280)
Total	\$ 16,441	\$ 14,832

The annual postretirement contributions and benefits paid are included in the table below (dollars in thousands).

	December 31 2024	December 31 2023
Employer contributions	\$ 8,795	\$ 7,913
Plan participants' contributions	\$ 1,400	\$ 1,229
Benefits paid	\$ (10,195)	\$ (9,142)

The expected contributions for the year ending December 31, 2025 are \$14 million. Expected future benefit payments for each of the next 10 years are presented in the following table (dollars in thousands).

2025	2026	2027	2028	2029	2030-2034
\$12,366	\$13,108	\$13,748	\$14,232	\$14,723	\$79,811

Assumptions used to determine the amount of the accumulated postretirement benefit obligation and the net periodic benefit costs are summarized as follows.

NOTES TO THE FINANCIAL STATEMENTS

	December 31 2024	December 31 2023
Discount rate for future benefits (benefit obligation)	5.65%	5.04%
Rate of compensation increase	3.36%	6.95%
Discount rate (benefit cost)	5.04%	5.27%
Dental health care cost-trend rate		
Assumed for next year	3.50%	3.50%
Ultimate	3.50%	3.50%
Year rate will reach ultimate	2025	2024

16. Off-Balance-Sheet Exposure**DEPOSIT INSURANCE**

Estimates of insured deposits are derived primarily from quarterly financial data submitted by IDIs to the FDIC and represent the accounting loss that would be realized if all IDIs were to fail and the acquired assets provided no recoveries. As of September 30, 2024 and December 31, 2023, estimated insured deposits for the DIF were \$10.6 trillion.

17. Fair Value of Financial Instruments

As of December 31, 2024 and 2023, financial assets recognized and measured at fair value on a recurring basis include cash equivalents (see Note 2) of \$48.2 billion and \$4.9 billion, respectively, and the investment in U.S. Treasury securities (see Note 3) of \$49.7 billion and \$18.9 billion, respectively. The valuation is considered a Level 1 measurement in the fair value hierarchy, representing quoted prices in active markets for identical assets. Other financial assets and liabilities, measured at amortized cost, are the receivables from resolutions, assessments receivable, special assessments receivable, interest receivable on investments, other short-term receivables, accounts payable and other liabilities, and liabilities due to resolutions.

18. Information Relating to the Statement of Cash Flows

The following table presents a reconciliation of net income to net cash from operating activities (dollars in thousands).

	December 31 2024	December 31 2023
Operating Activities		
Net Income (Loss) :	\$ 15,259,556	\$ (9,378,885)
Adjustments to reconcile net income (loss) to net cash provided (used) by operating activities:		
Amortization of U.S. Treasury securities	(372,417)	(595,440)
Depreciation on property and equipment	33,217	35,095
Retirement of property and equipment	18	3,799
Adjustment for cloud computing assets	0	16,440
Provision for insurance losses	(2,008,602)	40,950,768
Realized loss on sale of securities, net	0	2,291,859
Unrealized gain (loss) on postretirement benefits	124	(16,875)
Change in Assets and Liabilities:		
(Increase) in assessments receivable	(44,958)	(1,076,517)
Decrease (Increase) in special assessments receivable	7,599,943	(20,423,184)
(Increase) Decrease in interest receivable and other assets	(181,182)	542,816
Decrease (Increase) in receivables from resolutions	66,904,574	(137,514,801)
Decrease in operating lease right-of-use assets	258	11,659
Increase in accounts payable and other liabilities	131,890	142,299
(Decrease) in operating lease liabilities	(686)	(9,588)
(Decrease) Increase in liabilities due to resolutions	(13,639,206)	22,512,239
Increase in postretirement benefit liability	7,522	23,793
Net Cash Provided (Used) by Operating Activities	\$ 73,690,051	\$ (102,484,523)

19. Subsequent Events

Subsequent events have been evaluated through March 13, 2025, the date the financial statements are available to be issued.

2025 FAILURES

Through March 13, 2025, one insured institution failed in 2025 with total estimated losses to the DIF of \$28 million.

IMPACT OF CALIFORNIA WILDFIRES

There remains uncertainty about the effect of the January 2025 wildfires in California on the DIF. The potential adverse

DEPOSIT INSURANCE FUND

effects on collateral values and the repayment capacity of borrowers resulting from the wildfires may stress the balance sheets of institutions and may also cause an increase in losses to the DIF from any receivership retained assets or shared-loss covered assets located in the impacted areas. The impact of the wildfires to the DIF cannot be estimated at this time due to uncertainties in economic conditions, the amount of insurance proceeds that will protect institution collateral, and the level of government disaster relief.

Federal Deposit Insurance Corporation
FSLIC Resolution Fund Balance Sheet
As of December 31

(Dollars in Thousands)	2024	2023
ASSETS		
Cash and cash equivalents	\$ 1,020,136	\$ 969,142
Other assets, net	0	161
Total Assets	\$ 1,020,136	\$ 969,303
LIABILITIES		
Accounts payable and other liabilities	\$ 5	\$ 11
Total Liabilities	5	11
RESOLUTION EQUITY (NOTE 5)		
Contributed capital	125,469,317	125,469,317
Accumulated deficit	(124,449,186)	(124,500,025)
Total Resolution Equity	1,020,131	969,292
Total Liabilities and Resolution Equity	\$ 1,020,136	\$ 969,303

The accompanying notes are an integral part of these financial statements.

Federal Deposit Insurance Corporation

FSLIC Resolution Fund Statement of Income and Accumulated Deficit

For the Years Ended December 31

(Dollars in Thousands)	2024	2023
REVENUE		
Interest on U.S. Treasury securities	\$ 51,007	\$ 46,777
Other revenue	119	419
Total Revenue	51,126	47,196
EXPENSES AND LOSSES		
Operating expenses	297	322
Losses related to thrift resolutions	(10)	(39)
Total Expenses and Losses	287	283
Net Income	50,839	46,913
Accumulated Deficit - Beginning	(124,500,025)	(124,546,938)
Accumulated Deficit - Ending	\$ (124,449,186)	\$ (124,500,025)

The accompanying notes are an integral part of these financial statements.

Federal Deposit Insurance Corporation

FSLIC Resolution Fund Statement of Cash Flows

For the Years Ended December 31

(Dollars in Thousands)

	2024	2023
OPERATING ACTIVITIES		
Provided by:		
Interest on U.S. Treasury securities	\$ 51,007	\$ 46,777
Recoveries from thrift resolutions	298	472
Used by:		
Operating expenses	(311)	(331)
Net Cash Provided by Operating Activities	50,994	46,918
Net Increase in Cash and Cash Equivalents	50,994	46,918
Cash and Cash Equivalents - Beginning	969,142	922,224
Cash and Cash Equivalents - Ending	\$ 1,020,136	\$ 969,142

The accompanying notes are an integral part of these financial statements.

NONPUBLIC//FDIC INTERNAL ONLY

FSLIC RESOLUTION FUND

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2024 and 2023

1. Operations/Dissolution of the FSLIC Resolution Fund**OVERVIEW**

The Federal Deposit Insurance Corporation (FDIC) is the independent deposit insurance agency created by Congress in 1933 to maintain stability and public confidence in the nation's banking system. Provisions that govern the FDIC's operations are generally found in the Federal Deposit Insurance (FDI) Act, as amended (12 U.S.C. 1811, *et seq.*). In accordance with the FDI Act, the FDIC, as administrator of the Deposit Insurance Fund (DIF), insures the deposits of banks and savings associations (insured depository institutions). In cooperation with other federal and state agencies, the FDIC promotes the safety and soundness of insured depository institutions by identifying, monitoring, and addressing risks to the DIF.

In addition to being the administrator of the DIF, the FDIC is the administrator of the Federal Savings and Loan Insurance Corporation (FSLIC) Resolution Fund (FRF). As such, the FDIC is responsible for the sale of remaining assets and satisfaction of liabilities associated with the former FSLIC and the former Resolution Trust Corporation (RTC). The FDIC maintains the DIF and the FRF separately to support their respective functions.

The FSLIC was created through the enactment of the National Housing Act of 1934. The Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (FIRREA) abolished the insolvent FSLIC and created the FRF. At that time, the assets and liabilities of the FSLIC were transferred to the FRF – except those assets and liabilities transferred to the newly created RTC – effective on August 9, 1989. Further, the FIRREA established the Resolution Funding Corporation (REFCORP) to provide part of the initial funds used by the RTC for thrift resolutions by authorizing REFCORP to issue debt obligations. The REFCORP issued debt obligations in the form of long-term bonds ranging in maturity from 2019 to 2030.

The RTC Completion Act of 1993 terminated the RTC as of December 31, 1995. All remaining assets and liabilities of the RTC were transferred to the FRF on January 1, 1996. The FRF consists of two distinct pools of assets and liabilities: one composed of the assets and liabilities of the FSLIC transferred to the FRF upon the dissolution of the FSLIC (FRF-

FSLIC), and the other composed of the RTC assets and liabilities (FRF-RTC). The assets of one pool are not available to satisfy obligations of the other.

OPERATIONS/DISSOLUTION OF THE FRF

The FRF will continue operations until all of its assets are sold or otherwise liquidated and all of its liabilities are satisfied. Any funds remaining in the FRF-FSLIC will be paid to the U.S. Treasury. Any remaining funds of the FRF-RTC will be distributed to the REFCORP to pay interest on the REFCORP bonds. In addition, the FRF-FSLIC has available until expended \$602 million in appropriations to facilitate, if required, efforts to wind up the resolution activity of the FRF-FSLIC.

The FDIC has extensively reviewed and cataloged the FRF's remaining assets and liabilities. Some of the unresolved issues are:

- criminal restitution orders (generally have from 1 to 15 years remaining to enforce);
- collections of judgments obtained against officers and directors and other professionals responsible for causing or contributing to thrift losses (generally have up to 10 years remaining to enforce, unless the judgments are renewed or are covered by the Federal Debt Collections Procedures Act, which will result in significantly longer periods for collection of some judgments);
- liquidation/disposition of residual assets purchased by the FRF from terminated receiverships; and
- Affordable Housing Disposition Program monitoring (the last agreement expires no later than 2045; see Note 4).

The FRF could realize recoveries from criminal restitution orders and professional liability claims. However, any potential recoveries are not reflected in the FRF's financial statements, given the significant uncertainties surrounding the ultimate outcome.

On April 1, 2014, the FDIC concluded its role as receiver, on behalf of the FRF, when the last active receivership was

NONPUBLIC//FDIC INTERNAL ONLY

NOTES TO THE FINANCIAL STATEMENTS

terminated. In total, 850 receiverships were liquidated by the FRF and the RTC. To facilitate receivership terminations, the FRF, in its corporate capacity, acquired the remaining receivership assets that could not be liquidated during the life of the receiverships due to restrictive clauses and other impediments. These assets are included in the “Other assets, net” line item on the Balance Sheet.

During the years of receivership activity, the assets held by receivership entities, and the claims against them, were accounted for separately from the FRF’s assets and liabilities to ensure that receivership proceeds were distributed in accordance with applicable laws and regulations. Also, the income and expenses attributable to receiverships were accounted for as transactions of those receiverships. The FDIC, as administrator of the FRF, billed receiverships for services provided on their behalf.

2. Summary of Significant Accounting Policies

GENERAL

The financial statements include the financial position, results of operations, and cash flows of the FRF and are presented in accordance with U.S. generally accepted accounting principles (GAAP). During the years of receivership activity, these statements did not include reporting for assets and liabilities of receivership entities because these entities were legally separate and distinct, and the FRF did not have any ownership or beneficial interest in them.

The FRF is a limited-life entity, however, it does not meet the requirements for presenting financial statements using the liquidation basis of accounting. According to Accounting Standards Codification Topic 205, *Presentation of Financial Statements*, a limited-life entity should apply the liquidation basis of accounting only if a change in the entity’s governing plan has occurred since its inception. By statute, the FRF is a limited-life entity whose dissolution will occur upon the satisfaction of all liabilities and the disposition of all assets. No changes to this statutory plan have occurred since inception of the FRF.

USE OF ESTIMATES

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, revenue and expenses, and disclosure of contingent liabilities. Actual results could differ from these estimates. Where it is reasonably possible that changes in estimates will cause a material change in the financial

statements in the near term, the nature and extent of such potential changes in estimates have been disclosed. The estimate for the Affordable Housing Disposition Program indemnifications is considered significant (see Note 4).

CASH EQUIVALENTS

Cash equivalents are short-term, highly liquid investments consisting primarily of U.S. Treasury Overnight Certificates.

RELATED PARTIES

The nature of related parties and a description of related party transactions are discussed in Note 1 and disclosed throughout the financial statements and notes.

APPLICATION OF RECENT ACCOUNTING STANDARDS

Recent accounting standards have been deemed not applicable or material to the financial statements as presented.

3. Goodwill Litigation

In *United States v. Winstar Corp.*, 518 U.S. 839 (1996), the Supreme Court held that when it became impossible following the enactment of FIRREA in 1989 for the federal government to perform certain agreements to count goodwill toward regulatory capital, the plaintiffs were entitled to recover damages from the United States. The contingent liability associated with the nonperformance of these agreements was transferred to the FRF on August 9, 1989, upon the dissolution of the FSLIC.

The FRF can draw from an appropriation provided by Section 110 of the Department of Justice Appropriations Act, 2000 (Public Law 106-113, Appendix A, Title I, 113 Stat. 1501A-3, 1501A-20), such sums as may be necessary for the payment of judgments and compromise settlements in the goodwill litigation. This appropriation is to remain available until expended.

All known goodwill cases have been litigated, including the last remaining goodwill case that was resolved in 2015. However, a determination regarding the continued need for the appropriation will be made as the FRF winds up its operations.

4. Affordable Housing Disposition Program

Required by FIRREA under section 501, the Affordable Housing Disposition Program (AHDP) was established in 1989 to ensure the preservation of affordable housing for low-

NONPUBLIC//FDIC INTERNAL ONLY

FSLIC RESOLUTION FUND

income households. The FDIC, in its capacity as administrator of the FRF-RTC, assumed responsibility for monitoring property owner compliance with land use restriction agreements (LURAs). To enforce the property owners' LURA obligation, the RTC, prior to its dissolution, entered into Memoranda of Understanding with 34 monitoring agencies to oversee these LURAs. As of December 31, 2024, 18 monitoring agencies oversee these LURAs. The FDIC, through the FRF, has agreed to indemnify the monitoring agencies for all losses related to LURA legal enforcement proceedings.

From 2006 through 2018, two lawsuits against property owners resulted in \$23 thousand in legal expenses, which were fully reimbursed due to successful litigation. In 2019, new litigation against two property owners has thus far resulted in legal expenses of \$50 thousand. In 2022, one of the litigation cases was settled and the FDIC was reimbursed \$7 thousand. The maximum potential exposure to the FRF cannot be estimated as it is contingent upon future legal proceedings. However, loss mitigation factors include: (1) the indemnification may become void if the FDIC is not immediately informed upon receiving notice of any legal proceedings and (2) the FDIC is entitled to reimbursement of any legal expenses incurred for successful litigation against a property owner. AHDP guarantees will continue until the termination of the last LURA, or 2045 (whichever occurs first). As of December 31, 2024 and 2023, no contingent liability for this indemnification has been recorded.

5. Resolution Equity

As stated in the Overview section of Note 1, the FRF is composed of two distinct pools: the FRF-FSLIC and the FRF-RTC. The FRF-FSLIC consists of the assets and liabilities of the former FSLIC. The FRF-RTC consists of the assets and liabilities of the former RTC. Pursuant to legal restrictions, the two pools are maintained separately and the assets of one pool are not available to satisfy obligations of the other. Contributed capital, accumulated deficit, and resolution equity consisted of the following components by each pool (dollars in thousands).

December 31, 2024			
	FRF-FSLIC	FRF-RTC	FRF Consolidated
Contributed capital	\$ 43,864,980	81,604,337	125,469,317
Accumulated deficit	(42,870,177)	(81,579,009)	(124,449,186)
Total Resolution Equity	\$ 994,803	25,328	1,020,131

December 31, 2023			
	FRF-FSLIC	FRF-RTC	FRF Consolidated
Contributed capital	\$ 43,864,980	\$ 81,604,337	\$ 125,469,317
Accumulated deficit	(\$42,921,160)	(\$81,578,865)	(124,500,025)
Total Resolution Equity	\$ 943,820	\$ 25,472	\$ 969,292

CONTRIBUTED CAPITAL

The FRF-FSLIC and the former RTC received \$43.5 billion and \$60.1 billion from the U.S. Treasury, respectively, to fund losses from thrift resolutions prior to July 1, 1995. Additionally, the FRF-FSLIC issued \$670 million in capital certificates to the Financing Corporation (a mixed-ownership government corporation established to function solely as a financing vehicle for the FSLIC) and the RTC issued \$31.3 billion of these instruments to the REFCORP. FIRREA prohibited the payment of dividends on any of these capital certificates. Through December 31, 2024, the FRF-FSLIC received a total of \$2.3 billion in goodwill appropriations, the effect of which increased contributed capital.

Through December 31, 2024, the FRF-RTC had returned \$4.6 billion to the U.S. Treasury and made payments of \$5.2 billion to the REFCORP. The most recent payment to the REFCORP was in July of 2020 for \$20 million. In addition, the FDIC returned \$2.6 billion to the U.S. Treasury on behalf of the FRF-FSLIC in 2013. These actions reduced contributed capital.

ACCUMULATED DEFICIT

The accumulated deficit represents the cumulative excess of expenses and losses over revenue for activity related to the FRF-FSLIC and the FRF-RTC. Approximately \$29.8 billion and \$87.9 billion were brought forward from the former FSLIC and the former RTC on August 9, 1989, and January 1, 1996, respectively. Since the dissolution dates, the FRF-FSLIC accumulated deficit increased by \$13.1 billion, whereas the FRF-RTC accumulated deficit decreased by \$6.3 billion.

6. Fair Value of Financial Instruments

At December 31, 2024 and 2023, the FRF's financial assets measured at fair value on a recurring basis are cash equivalents (see Note 2) of \$995 million and \$944 million, respectively. Cash equivalents are Special U.S. Treasury Certificates with overnight maturities valued at prevailing interest rates established by the U.S. Treasury's Bureau of the Fiscal Service. The valuation is considered a Level 1 measurement in the fair value hierarchy, representing quoted prices in active markets for identical assets.

NONPUBLIC//FDIC INTERNAL ONLY

NOTES TO THE FINANCIAL STATEMENTS

7. Information Relating to the Statement of Cash Flows

The following table presents a reconciliation of net income to net cash from operating activities (dollars in thousands).

	December 31 2024	December 31 2023
Operating Activities		
Net Income:	\$ 50,839	\$ 46,913
Change in Assets and Liabilities:		
Decrease in other assets, net	161	0
(Decrease) Increase in accounts payable and other liabilities	(6)	5
Net Cash Provided by Operating Activities	\$ 50,994	\$ 46,918

8. Subsequent Events

Subsequent events have been evaluated through March 13, 2025, the date the financial statements are available to be issued. Based on management's evaluation, there were no subsequent events requiring disclosure.



U.S. GOVERNMENT ACCOUNTABILITY OFFICE

441 G St. N.W.
Washington, DC 20548

Independent Auditor's Report

To the Board of Directors of the Federal Deposit Insurance Corporation

In our audits of the 2024 and 2023 financial statements of the Deposit Insurance Fund (DIF) and of the Federal Savings and Loan Insurance Corporation (FSLIC) Resolution Fund (FRF), both of which the Federal Deposit Insurance Corporation (FDIC) administers,¹ we found

- the financial statements of the DIF and of the FRF as of and for the years ended December 31, 2024, and 2023, are presented fairly, in all material respects, in accordance with U.S. generally accepted accounting principles;
- FDIC maintained, in all material respects, effective internal control over financial reporting relevant to the DIF and to the FRF as of December 31, 2024; and
- with respect to the DIF and to the FRF, no reportable noncompliance for 2024 with provisions of applicable laws, regulations, contracts, and grant agreements we tested.

The following sections discuss in more detail (1) our report on the financial statements and on internal control over financial reporting and a section on other information included with the financial statements;² (2) our report on compliance with laws, regulations, contracts, and grant agreements; and (3) agency comments.

Report on the Financial Statements and on Internal Control over Financial Reporting

Opinions on the Financial Statements

In accordance with Section 17 of the Federal Deposit Insurance Act, as amended,³ and the Government Corporation Control Act,⁴ we have audited the financial statements of the DIF and of the FRF, both of which FDIC administers. The financial statements of the DIF comprise the balance sheets as of December 31, 2024, and 2023; the related statements of income and fund balance and of cash flows for the years then ended; and the related notes to the financial statements. The financial statements of the FRF comprise the balance sheets as of December 31, 2024, and 2023; the related statements of income and accumulated deficit and of

¹A third fund managed by FDIC, the Orderly Liquidation Fund, established by Section 210(n) of the Dodd-Frank Wall Street Reform and Consumer Protection Act, Pub. L. No. 111-203, 124 Stat. 1376, 1506 (2010), is unfunded and did not have any transactions from its inception in 2010 through 2024.

²Other information consists of information included with the financial statements, other than the auditor's report.

³Act of September 21, 1950, Pub. L. No. 797, § 2[17], 64 Stat. 873, 890, *classified as amended at* 12 U.S.C. § 1827.

⁴31 U.S.C. §§ 9101-9110.

cash flows for the years then ended; and the related notes to the financial statements. In our opinion,

- the DIF's financial statements present fairly, in all material respects, the DIF's financial position as of December 31, 2024, and 2023, and the results of its operations and its cash flows for the years then ended in accordance with U.S. generally accepted accounting principles, and
- the FRF's financial statements present fairly, in all material respects, the FRF's financial position as of December 31, 2024, and 2023, and the results of its operations and its cash flows for the years then ended in accordance with U.S. generally accepted accounting principles.

Opinions on Internal Control over Financial Reporting

We also have audited FDIC's internal control over financial reporting relevant to the DIF and to the FRF as of December 31, 2024, based on criteria established under 31 U.S.C. § 3512(c), (d), commonly known as the Federal Managers' Financial Integrity Act of 1982 (FMFIA).

In our opinion,

- FDIC maintained, in all material respects, effective internal control over financial reporting relevant to the DIF as of December 31, 2024, based on criteria established under FMFIA, and
- FDIC maintained, in all material respects, effective internal control over financial reporting relevant to the FRF as of December 31, 2024, based on criteria established under FMFIA.

During our 2024 audit, we identified deficiencies in FDIC's internal control over financial reporting that we do not consider to be material weaknesses or significant deficiencies.⁵ Nonetheless, these deficiencies warrant FDIC management's attention. We have communicated these matters to FDIC management.

Basis for Opinions

We conducted our audits in accordance with U.S. generally accepted government auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audits of the Financial Statements and Internal Control over Financial Reporting section of our report. We are required to be independent of FDIC and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

⁵A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Responsibilities of Management for the Financial Statements and Internal Control over Financial Reporting

FDIC management is responsible for

- the preparation and fair presentation of the financial statements in accordance with U.S. generally accepted accounting principles;
- preparing and presenting other information included in FDIC's annual report, and ensuring the consistency of that information with the audited financial statements;
- designing, implementing, and maintaining effective internal control over financial reporting relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error;
- assessing the effectiveness of internal control over financial reporting based on the criteria established under FMFIA; and
- its assessment about the effectiveness of internal control over financial reporting as of December 31, 2024, included in the accompanying Management's Report on Internal Control over Financial Reporting in appendix I.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the DIF's and the FRF's ability to continue as going concerns for a reasonable period of time.

Auditor's Responsibilities for the Audits of the Financial Statements and Internal Control over Financial Reporting

Our objectives are to (1) obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and whether effective internal control over financial reporting was maintained in all material respects, and (2) issue an auditor's report that includes our opinions.

Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit of the financial statements or an audit of internal control over financial reporting conducted in accordance with U.S. generally accepted government auditing standards will always detect a material misstatement or a material weakness when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements, including omissions, are considered to be material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit of financial statements and an audit of internal control over financial reporting in accordance with U.S. generally accepted government auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audits.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to our audit of the financial statements in order to design audit procedures that are appropriate in the circumstances.
- Obtain an understanding of internal control relevant to our audit of internal control over financial reporting, assess the risks that a material weakness exists, and test and evaluate the design and operating effectiveness of internal control over financial reporting based on the assessed risk. Our audit of internal control also considered FDIC's process for evaluating and reporting on internal control over financial reporting based on criteria established under FMFIA. We did not evaluate all internal controls relevant to operating objectives as broadly established under FMFIA, such as those controls relevant to preparing performance information and ensuring efficient operations. We limited our internal control testing to testing controls over financial reporting. Our internal control testing was for the purpose of expressing an opinion on whether effective internal control over financial reporting was maintained, in all material respects. Consequently, our audit may not identify all deficiencies in internal control over financial reporting that are less severe than a material weakness.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Perform other procedures we consider necessary in the circumstances.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the DIF's and the FRF's ability to continue as going concerns for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the financial statement audit.

Definition and Inherent Limitations of Internal Control over Financial Reporting

An entity's internal control over financial reporting is a process effected by those charged with governance, management, and other personnel. The objectives of internal control over financial reporting are to provide reasonable assurance that

- transactions are properly recorded, processed, and summarized to permit the preparation of financial statements in accordance with U.S. generally accepted accounting principles, and assets are safeguarded against loss from unauthorized acquisition, use, or disposition, and
- transactions are executed in accordance with provisions of applicable laws, regulations, contracts, and grant agreements, noncompliance with which could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent, or detect and correct, misstatements due to fraud or error. We also caution that projecting any evaluation of effectiveness to future periods is subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

Other Information

FDIC's other information contains a wide range of information, some of which is not directly related to the financial statements. This information is presented for purposes of additional analysis and is not a required part of the financial statements. Management is responsible for the other information included in FDIC's annual report. The other information comprises the following sections of FDIC's 2024 annual report: Mission, Vision, and Values; Message from the Acting Chairman; Message from the Chief Financial Officer; FDIC Divisions and Offices; FDIC Senior Leaders; Management's Discussion and Analysis; Financial Highlights; Budget and Spending; Risk Management and Internal Controls; and Appendices. The other information does not include the financial statements and our auditor's report thereon. Our opinion on the DIF's and the FRF's financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Report on Compliance with Laws, Regulations, Contracts, and Grant Agreements

In connection with our audits of the financial statements of the DIF and of the FRF, we tested compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements consistent with our auditor's responsibilities discussed below.

Results of Our Tests for Compliance with Laws, Regulations, Contracts, and Grant Agreements

Our tests for compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements disclosed no instances of noncompliance for 2024 that would be reportable, with respect to the DIF and to the FRF, under U.S. generally accepted government auditing standards. However, the objective of our tests was not to provide an opinion on compliance with applicable laws, regulations, contracts, and grant agreements. Accordingly, we do not express such an opinion.

Basis for Results of Our Tests for Compliance with Laws, Regulations, Contracts, and Grant Agreements

We performed our tests of compliance in accordance with U.S. generally accepted government auditing standards.

Responsibilities of Management for Compliance with Laws, Regulations, Contracts, and Grant Agreements

FDIC management is responsible for complying with applicable laws, regulations, contracts, and grant agreements.

Auditor's Responsibilities for Tests of Compliance with Laws, Regulations, Contracts, and Grant Agreements

Our responsibility is to test compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements that have a direct effect on the determination of material

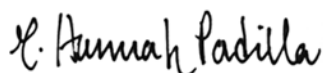
amounts and disclosures in the financial statements of the DIF and of the FRF, and to perform certain other limited procedures. Accordingly, we did not test compliance with all provisions of laws, regulations, contracts, and grant agreements. We caution that noncompliance may occur and not be detected by these tests.

Intended Purpose of Report on Compliance with Laws, Regulations, Contracts, and Grant Agreements

The purpose of this report is solely to describe the scope of our testing of compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements, and the results of that testing, and not to provide an opinion on compliance. This report is an integral part of an audit performed in accordance with U.S. generally accepted government auditing standards in considering compliance. Accordingly, this report on compliance with laws, regulations, contracts, and grant agreements is not suitable for any other purpose.

Agency Comments

In commenting on a draft of this report, FDIC stated that it was pleased to receive unmodified opinions for the 33rd consecutive year on the DIF's and the FRF's financial statements. FDIC also noted that we reported that FDIC maintained effective internal control over financial reporting and that there was no reportable noncompliance with tested provisions of applicable laws, regulations, contracts, and grant agreements. FDIC stated that it worked to improve the internal control environment during the year and will focus on improving monitoring controls in the coming year. FDIC reiterated its commitment to sound financial management. The complete text of FDIC's response is reprinted in appendix II.



M. Hannah Padilla
Director
Financial Management and Assurance

March 13, 2025

APPENDIX I

**Federal Deposit Insurance Corporation**

550 17th Street NW, Washington, D.C. 20429-9990

Office of the Chairman

Management's Report on Internal Control over Financial Reporting

The Federal Deposit Insurance Corporation's (FDIC's) internal control over financial reporting relevant to the Deposit Insurance Fund (DIF) and the FSLIC Resolution Fund (FRF) is a process effected by those charged with governance, management, and other personnel, the objectives of which are to provide reasonable assurance that (1) transactions are properly recorded, processed, and summarized to permit the preparation of financial statements in accordance with U.S. generally accepted accounting principles, and assets are safeguarded against loss from unauthorized acquisition, use, or disposition; and (2) transactions are executed in accordance with provisions of applicable laws, regulations, contracts, and grant agreements, noncompliance with which could have a material effect on the financial statements.

FDIC management is responsible for establishing and maintaining effective internal control over financial reporting, including the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. FDIC management evaluated the effectiveness of the FDIC's internal control over financial reporting relevant to the DIF and the FRF as of December 31, 2024, based on the criteria established under 31 U.S.C. 3512(c), (d) (commonly known as the Federal Managers' Financial Integrity Act (FMFIA)). FDIC management performed this evaluation through its corporate risk management program that seeks to comply with the spirit of the following laws, standards, and guidance from the Office of Management and Budget (OMB) among others: FMFIA; Chief Financial Officers Act (CFO Act); Government Performance and Results Act (GPRA); Federal Information Security Modernization Act (FISMA); and OMB Circular A-123. In addition, other standards that the FDIC considers are the framework set forth by the Committee of Sponsoring Organizations of the Treadway Commission's *Internal Control – Integrated Framework* and the U.S. Government Accountability Office's *Standards for Internal Control in the Federal Government*.

Based on the above evaluation, management concludes that, as of December 31, 2024, FDIC's internal control over financial reporting relevant to the DIF and the FRF was effective.

A handwritten signature in black ink, appearing to read "Travis Hill", written over a horizontal line.

Travis Hill

Acting Chairman

A handwritten signature in black ink, appearing to read "E. Marshall Gentry", written over a horizontal line.

E. Marshall Gentry

Deputy to the Chairman

and Chief Financial Officer

March 13, 2025

APPENDIX II



Federal Deposit Insurance Corporation
550 17th Street NW, Washington, D.C. 20429-9990

Deputy to the Chairman and CFO

March 13, 2025

Ms. M. Hannah Padilla
Director, Financial Management and Assurance
U.S. Government Accountability Office
441 G Street, NW
Washington, D.C. 20548

Re: FDIC Management Response to the 2024 and 2023 Financial Statements Audit Report

Dear Ms. Padilla:

Thank you for the opportunity to review and comment on the U.S. Government Accountability Office's (GAO's) draft report titled, Financial Audit: Federal Deposit Insurance Corporation Funds' 2024 and 2023 Financial Statements, GAO-25-107250. We are pleased that the Federal Deposit Insurance Corporation (FDIC) has received unmodified opinions for the thirty-third consecutive year on the financial statements of its funds: the Deposit Insurance Fund (DIF) and the FSLIC Resolution Fund (FRF). GAO also reported the FDIC maintained, in all material respects, effective internal control over financial reporting, and that there was no reportable noncompliance with provisions of applicable laws, regulations, contracts, and grant agreements that were tested.

FDIC management and staff worked to improve the internal control environment during the year and will focus on improving agency monitoring controls in the coming year. FDIC recognizes the essential role that a strong internal control program plays in helping an agency achieve its mission. Our commitment to sound financial management has been and will remain a top priority.

In complying with audit standards that require management to provide a written assessment about the effectiveness of its internal control over financial reporting, the FDIC has prepared Management's Report on Internal Control over Financial Reporting. The report acknowledges management's responsibility for establishing and maintaining internal control over financial reporting and provides the FDIC's conclusion regarding the effectiveness of its internal control.

We want to thank the GAO staff for their professionalism and dedication during the audit and look forward to the FDIC continuing our positive and productive relationship during the 2025 audit. If you have any questions or concerns, please do not hesitate to contact me.

Sincerely,

A handwritten signature in black ink, appearing to read "E. Marshall Gentry", written over a horizontal line.

E. Marshall Gentry
Deputy to the Chairman
and Chief Financial Officer