



May 10, 2005

**MEMORANDUM TO:** The Board of Directors

**FROM:** Arthur J. Murton, Director  
Division of Insurance and Research

**SUBJECT:** BIF Assessment Rates for the Second  
Semiannual Assessment Period of 2005

**Recommendation**

The staff recommends that the Board maintain the existing Bank Insurance Fund (BIF) assessment rate schedule of 0 to 27 basis points (bp)<sup>1</sup> per year. This rate schedule complies with the statutory requirements of the Federal Deposit Insurance Act for the Board to establish a risk-based assessment system and set assessments only to the extent necessary to maintain the BIF at the Designated Reserve Ratio (DRR) of 1.25 percent.

Concur:

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William F. Kroener, III  
General Counsel

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<sup>1</sup> Although the current effective rate schedule is 0 to 27 basis points, the base rate schedule, established in 1995, is still 4 to 31 basis points. The FDIC may alter the existing rate structure and may change the base BIF rates by rulemaking with notice and comment. Without a notice-and-comment rulemaking, the Board has authority to increase or decrease the effective rate schedule uniformly up to a maximum of 5 basis points, as deemed necessary to maintain the target DRR.

## **Summary**

Staff believes that the BIF reserve ratio will remain above the DRR throughout the assessment period. Therefore, staff recommends maintaining the existing assessment rate schedule. Based on December 31, 2004 data and projected ranges for the relevant variables at December 31, 2005, this rate schedule would result in an average annual assessment rate of approximately 0.11 basis points (bp).

Staff has considered a range of plausible events that could produce significant movements in the BIF reserve ratio. Our methodology provides ranges for estimated insurance losses that are primarily based on estimated changes to the contingent liability for anticipated failures (contingent loss reserve), changes in interest income and the market value of available-for-sale (AFS) securities due to changes in interest rates, and growth in insured deposits.

## **ANALYSIS**

In setting assessment rates since the capitalization of the BIF, the Board has considered:

- (1) the probability and likely amount of loss to the fund posed by individual insured institutions;
- (2) the statutory requirement to maintain the fund at the DRR, currently 1.25 percent, and (3) all other relevant statutory provisions.<sup>2</sup>

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<sup>2</sup> The Board reviews and weighs the following factors when establishing an assessment schedule: a) the probability and likely amount of loss to the fund posed by individual institutions; b) case resolution expenditures and income; c) expected operating expenses; d) the revenue needs of the fund; e) the effect of assessments on the earnings and capital of fund members; and f) any other factors that the Board may deem appropriate. These factors directly affect the reserve ratio prospectively and thus are considered as elements of the requirement to set rates to maintain the reserve ratio at the target DRR.

## **Projections for the BIF Reserve Ratio over the Next Assessment Period**

Staff's best estimate for the BIF reserve ratio as of December 31, 2005 is 1.26 percent. The lower and upper bounds of the likely range for the BIF reserve ratio as of December 31, 2005 are 1.20 percent and 1.31 percent, respectively. Although the lower bound of the estimated range is below the statutory requirement of 1.25 percent, staff believes that the ratio most likely will be closer to the best estimate of 1.26 percent.

The following is an analysis of the anticipated effect of changes in the fund balance and the rate of insured deposit growth on the projected reserve ratio as of December 31, 2005.

### **1. Fund Balance**

Staff evaluates three significant inputs in estimating potential changes to the fund balance. First, staff estimates the impact of probable insurance losses, which are primarily losses from failed institutions. Second, staff estimates the amount of interest income that the fund will receive through December 31, 2005. Third, staff projects unrealized gains and losses on available-for-sale (AFS) securities through December 31, 2005.

#### **A. Insurance Losses**

Insurance losses primarily consist of two components: a contingent liability for anticipated failures (contingent loss reserve) and an allowance for losses on banks that have already failed. The Financial Risk Committee (FRC) recommends the amount of the contingent loss reserve each quarter. This recommendation represents the FRC's best estimate of "probable and estimable" BIF losses from potential bank failures, as required by generally accepted

accounting principles. Actual results could differ from these estimates. As of December 31, 2004, the BIF loss reserve stood at \$8.3 million, declining to \$4.6 million as of March 31, 2005.

Staff has estimated a likely range of insurance losses based on projected changes in the contingent loss reserve for the period ending December 31, 2005. These projections are influenced by several factors, including: (1) the shifting of problem banks among different risk categories within the reserve, (2) the reduction in problem banks due to improved financial conditions, mergers, or failures, and (3) the addition of new problem banks. To capture the effects of these changes, staff uses a migration approach, which estimates the probabilities of banks entering into or leaving the contingent loss reserve as well as the probability of banks moving between loss reserve risk categories. These probabilities are based on the recent history of changes to the reserve. Other factors driving changes in the contingent loss reserve are changes in expected failure rates and changes in rates of loss in the event of failure. For purposes of estimating the contingent loss reserve, staff assumes that failure and loss rates remain constant through the period.

Based on consideration of the above factors, staff estimates that potential loss provisions for failures for the twelve months ending December 31, 2005 will range from -\$1 million to \$265 million, with a best estimate of \$74 million.<sup>3</sup> Table 1 shows the range of potential loss provisions for failures as well as provisions for net losses/recoveries on resolution receivables, litigation losses, and other contingencies.

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<sup>3</sup> Staff estimates that the balance of the contingent loss reserve as of December 31, 2005 will range from \$7 million to \$253 million, with a best estimate of \$75 million.

**Table 1**  
**Potential Provisions and Adjustments for Loss Allowances**  
**For the Twelve Months Ending December 31, 2005**

	<b>Low (High Provision) Estimate</b>	<b>Best Estimate</b>	<b>High (Low Provision) Estimate</b>
Provision Related to Future Failures (1)	\$265 million	\$74 million	-\$1 million
Provision for Closed Banks' Net Recoveries (2)	\$17 million	-\$2 million	-\$21 million
Other Provisions (3)	\$17 million	\$0	-\$17 million
<b>Potential Provision for Losses*</b>	<b>\$299 million</b>	<b>\$72 million</b>	<b>-\$39 million</b>

\* Figures may not add to totals due to rounding.

*Notes:*

- (1) Includes provisions required to bring the contingent loss reserve to estimated December 31, 2005 levels after accounting for a) actual losses sustained in the first quarter of 2005 (\$0), and b) estimated losses sustained through December 2005 (\$7 million under the Best Estimate). Changes in the contingent loss reserve occur because of failures, mergers, improvement in problem institutions' conditions, deterioration of existing problem institutions, and new problem institutions.
- (2) Estimates include a first quarter 2005 decrease of \$2 million in estimated losses on receivables from prior failures. Low and high estimates assume a range around the best estimate of -5% to +5% of the estimated net recovery value of bank resolution receivables totaling \$375 million as of December 31, 2004.
- (3) Range is based on the standard deviation of changes in the year-end contingent liability for litigation losses and other contingent liabilities (e.g., representations, warranties, and asset securitization guaranties) for the period 1998 to 2004.

Staff believes that the range provided by the statistical migration analysis adequately represents the most likely range of additional provisions needed to cover insurance losses from future failures. However, the bounds of this range do not represent "best case" and "worst case" scenarios, and larger or smaller provisions could occur.

Banks in general appear to be well positioned to withstand considerable financial stress from unlikely economic shocks. Staff has considered economic stress events as they relate to specific risk concerns enumerated in the industry outlook contained in Tab 1. To determine the potential insurance fund implications of these concerns, staff has run several two-year stress event simulations based on data through year-end 2004 affecting institutions specializing in residential mortgages, subprime loans, commercial real estate mortgages, commercial and industrial loans, and consumer loans. The results of each simulation, which were derived from

historical stress events, demonstrate that banks are well positioned to withstand a significant degree of financial adversity. In most cases, stress simulations resulted in fewer failed bank assets over a two-year horizon than simulations based on year-earlier data, and in no case did the results raise any significant concerns.

Therefore, staff believes that widespread deterioration in banking industry performance is unlikely in the next one-to-two years. However, if the stress conditions analyzed were to persist beyond a two-year horizon, it is possible that the effects on bank performance could be more severe. Furthermore, the historical experiences underlying the stress scenarios may be less applicable in the future. For example, greater “democratization” of credit, larger securitization volumes, and higher household debt levels in recent years could have altered the magnitude of stress on bank conditions from potential future problems in residential mortgage or commercial real estate sectors. Thus, conclusions drawn from stress scenario analyses should be treated with some degree of caution.

## **B. Interest Income and Unrealized Gains and Losses on AFS Securities**

Staff relied upon expert forecasts as detailed in the *Blue Chip Financial Forecasts* to develop interest rate projections and analyze the potential effect of changes in interest rates on interest income and unrealized gains and losses on AFS securities. The forecasts defined as our “best estimate” were the consensus forecasts through the fourth quarter of 2005 as detailed in the March issue of the *Blue Chip Financial Forecasts*. Adopting the experts’ consensus forecasts also allows for forecasted yield curves that change in shape over time.<sup>4</sup>

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<sup>4</sup> Staff also developed alternative interest rate projections using actual forward rates available as of approximately the same time that the projections in the March *Blue Chip Financial Forecasts* were generated. Forward rates are yields on future securities of varying maturities derived from the term structure of interest rates. (The term structure of interest rates refers to the relationship between yields on comparable securities but different maturities.) Staff

Along with forecasting yield curves based upon the experts' forecasts, staff also calculated upper and lower bounds for interest rates using the historical differences between the experts' forecasts and the actual interest rates. These bounds vary over the assessment period and change in shape over time, as opposed to being parallel shifts in rates. The bounds are consistent with the notion that the projections represent the most likely scenarios and that the actual rates may be above or below the projections. In general, the projections indicate rising rates for the period under consideration. Charts showing the projected rates, upper bound, and lower bound are included as Appendix A to this case.

Table 2 shows projections for low, best, and high estimates for interest income and unrealized gains and losses on AFS securities using the forecast rates and upper and lower bounds.<sup>5</sup> Because of the significant percentage of AFS securities held in the insurance fund portfolio at this time, when interest rates change, the magnitude of the resulting change in market value of these securities outweighs the effect of changes in interest income.

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developed upper and lower bounds using historical differences between actual interest rates and corresponding forward rates. The projections using forward rates were similar to the *Blue Chip* experts' consensus forecasts and result in a projected range and best estimate for the reserve ratio as of December 31, 2005 that are very similar to the results using the *Blue Chip* projections.

<sup>5</sup> The projections incorporate actual investment results for the first quarter of 2005.

**Table 2**  
**Potential Interest Income and**  
**Unrealized Gains (Losses) on AFS Securities**  
**December 31, 2004 to December 31, 2005 (\$ in millions)**

	<b>Low Estimate (1)</b>	<b>Best Estimate (1)</b>	<b>High Estimate (1)</b>
Interest Income (2)	1,591	1,573	1,550
Unrealized Gain (Loss) on AFS Securities (2)	-456	-298	-157
<b>Net Fund Contribution from Investment Activities</b>	<b>1,135</b>	<b>1,275</b>	<b>1,393</b>

*Notes:*

- (1) The Low Estimate is calculated using upper bound interest rates, the Best Estimate is calculated using the projected rates, and the High Estimate is calculated using the lower bound rates. Higher interest rates generally correspond to lower unrealized gains (higher unrealized losses) on AFS securities. On the other hand, because interest rates are generally higher in the Low Estimate scenario than in the other two, overall interest revenue is also higher in that scenario. However, the Low Estimate also assumes more failures and higher resolution outlays, which results in a smaller balance invested during the period and partially offsets the effect of higher interest rates on investment income.
- (2) Figures include actual investment income and unrealized gains/losses on AFS securities for the first quarter of 2005 and projected investment income and gains/losses for the remaining period through December 31, 2005.

Staff's best estimate reflects recent trends in market interest rates as well as expert forecasts. Since the Board last considered semiannual assessment rates, short-term Treasury yields have increased as the Federal Reserve raised the target for the federal funds rate by 100 basis points. Long-term Treasury yields also increased during the same period as the economy picked up steam. The rise in long-term yields fell short of that of short-term yields, leading to a further flattening of the yield curve. Experts continue to forecast a gradual increase in long-term Treasury yields, accompanied by a slightly sharper increase in short-term yields over the nine-month period ending in December 2005 as the economy continues to grow at a robust pace and inflationary concerns loom larger. Some depreciation in the value of AFS securities should be expected if interest rates rise at a pace similar to staff's best estimate. As the remaining maturity of the existing AFS portfolio shortens, previously identified unrealized gains will also dissipate. Over the longer term, higher yields on Treasury securities will boost overall interest earnings as securities reprice upward and as maturing securities are reinvested at higher rates.



### C. Projected Fund Balance

Table 3 summarizes the effects on the fund balance of the low, best, and high estimates assumed for insurance losses, interest income, and unrealized gains and losses on AFS securities. The projection also assumes that the current assessment rate schedule will remain in effect through December 31, 2005.

**Table 3**  
**Projected Fund Balance (1)**  
(\$ in millions)

	<b>Lower Bound</b>	<b>Best Estimate</b>	<b>Upper Bound</b>
Assessments (2)	52	52	52
Interest Income (3)	1,591	1,573	1,550
Total Revenue	1,643	1,625	1,602
Operating Expenses (4)	843	843	843
Provision for Losses	299	72	-39
Total Expenses & Losses	1,141	915	803
Net Income	502	710	799
Unrealized Gain (Loss) on AFS Securities (3)	-456	-298	-157
Comprehensive Income (Loss) (5)	46	412	642
Fund Balance – 12/31/04	34,787	34,787	34,787
Projected Fund Balance – 12/31/05	34,833	35,199	35,429

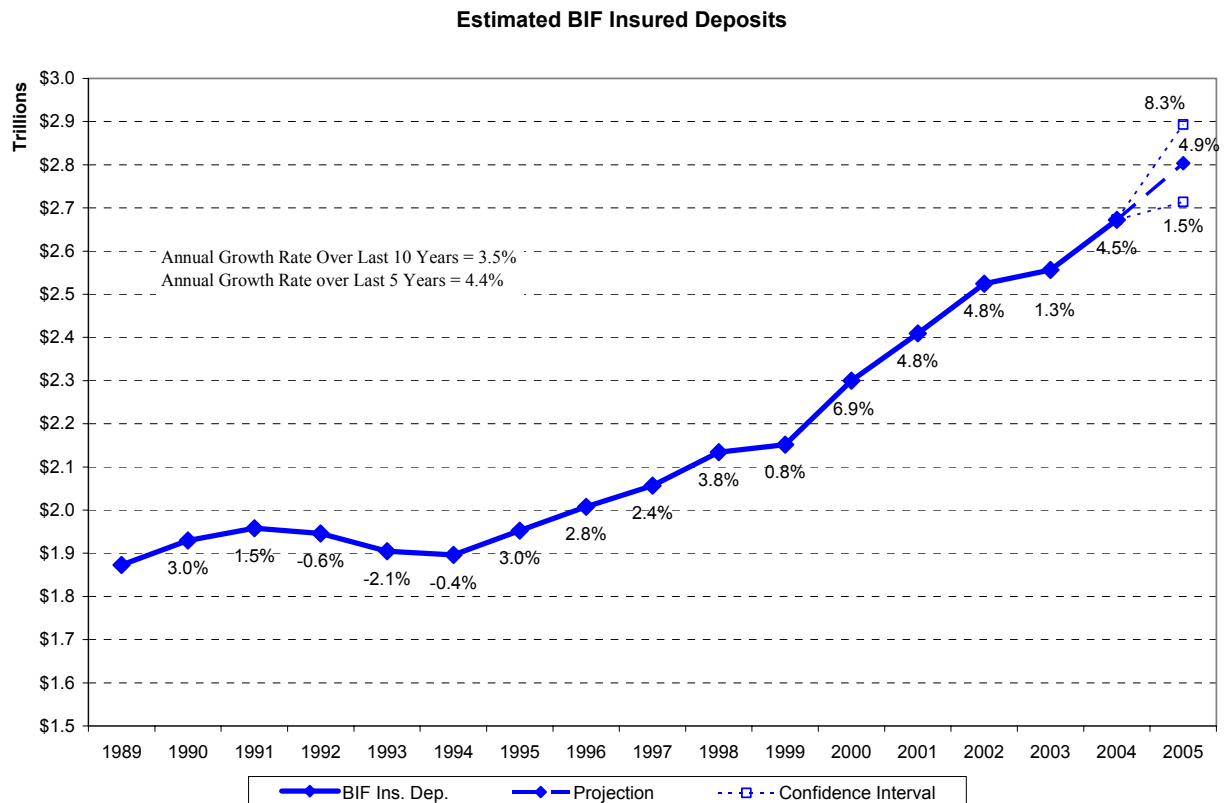
*Notes:*

- (1) Projected income and expense figures are for the twelve months ending December 31, 2005. Figures may not sum exactly to totals due to rounding.
- (2) Assumes that the current assessment rate schedule remains in effect through December 31, 2005.
- (3) See notes to Table 2 for an explanation of changes in interest revenue and unrealized gains (losses) on AFS securities.
- (4) Projected operating expenses are based on the Board approved 2005 annual budget for ongoing operations of the FDIC. Expenses are allocated across FDIC-managed funds based on the allocation of actual 2004 expenses for budgeted items.
- (5) Comprehensive Income is used instead of Net Income due to the magnitude of the change in market value of AFS securities that occurs with fluctuations in interest rates. See note (3) above.

## 2. Insured Deposits

Figure 1 shows that BIF-insured deposit growth rates since 1990, measured as of December of each year from the previous December, have been as high as 6.9 percent and as low as -2.1 percent. After declining in 1992, 1993, and 1994, BIF-insured deposits grew at annual rates between 0.8 percent and 3.8 percent in 1995-99. The pace of growth picked up in the next three years: 6.9 percent in 2000 and 4.8 percent both in 2001 and 2002. Improved stock market conditions helped to reduce growth to 1.3 percent in 2003. Deposit growth accelerated to over 4.5 percent in 2004. The high growth in insured deposits may result partly from an increase in short-term interest rates, primarily during the second half of the year, following monetary policy actions by the Federal Reserve. An increase in short-term interest rates relative to long-term rates makes short-term investment instruments such as bank deposits more attractive to investors.

Figure 1



Staff's best estimate for insured deposit growth over the four quarters from December 2004 through December 2005 is 4.9 percent, which reflects faster growth in insured deposits in line with recent trends. The estimate also takes into account the likely strength in deposit growth due to an expected rise in short-term interest rates relative to long-term interest rates. The current earnings capacity of the fund is not sufficient to prevent the projected rate of insured deposit growth (even in the absence of significant insurance losses) from causing a gradual decline in the reserve ratio.

Based upon the December 31, 2004 fund balance, it takes approximately \$21 billion in insured deposit growth to reduce the BIF reserve ratio by 1 basis point. Therefore, if there is no change in the fund balance, an increase in insured deposits of \$110.6 billion (4.1 percent growth) from the December 2004 level would reduce the reserve ratio to the DRR of 1.25 percent. While the staff's best estimate indicates that insured deposit growth over the next four quarters will be higher than that (\$131 billion), the projected increase in the fund balance will cushion the decline in the reserve ratio somewhat.

Based on projections using a statistical model, the best judgment of the staff is that BIF-insured deposits are likely to experience a growth rate in the range of 1.5 percent to 8.3 percent between December 2004 and December 2005.<sup>6</sup> Staff believes the most likely scenario is that insured deposits will grow at the midpoint of this range (4.9 percent), which will bring total BIF-insured deposits to \$2.8 trillion. Future conditions that could result in insured deposit growth at the high end of the range of our forecast may include a depressed stock market with high

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<sup>6</sup> The model is a regression model where the current growth rate in insured deposits is estimated as a linear function of the previous growth rate in insured deposits, the current and previous growth rates of total (insured and uninsured) domestic deposits, as well as the current yields on 3-month Treasury bills and 10-year Treasury notes. The range corresponds to a 95% confidence level. In other words, if the process generating insured deposit growth in the future is the same as in the past, we can be sure with 95% confidence that the actual growth rate in insured deposits over the four-quarter projection period will lie within this range. The growth rate predicted by the model (thus, the most likely rate) is the midpoint of this range.

volatility. In contrast, a rising stock market and strong U.S. economic growth could result in insured deposit growth at the low end of the range of the forecast.

### 3. BIF Reserve Ratio

Based on the projected BIF balance and the growth of the insured deposit base, the best estimate of the BIF reserve ratio as of December 31, 2005 is 1.26 percent (Table 4). The best estimate assumes modest loss provisions for future failures, moderately rising Treasury yields, and insured deposit growth of 4.9 percent over the four quarters ending December 31, 2005.

Staff projects the lower and upper bounds of the likely range to be 1.20 percent and 1.31 percent, respectively (Table 4). The lower bound, which reflects a 10 bp decrease from the actual December 31, 2004 ratio, assumes a strong increase in insured deposits (8.3 percent growth) and higher interest rates that reduce the fund balance by raising unrealized losses on AFS securities (Table 3). The lower bound also incorporates the high insurance loss estimate as projected by staff. Although the estimate reflects staff's view of a reasonably possible adverse scenario, it is not intended to represent a "worst case" scenario.

**Table 4**  
**Projected BIF Reserve Ratios**  
(\$ in millions)

	<b>December 31, 2004</b>		
Fund Balance	\$34,787		
Estimated Insured Deposits	\$2,672,397		
BIF Ratio	1.30%		
	<b>Lower Bound (1)</b>	<b>Best Estimate (2)</b>	<b>Upper Bound (3)</b>
	<b>December 31, 2005</b>	<b>December 31, 2005</b>	<b>December 31, 2005</b>
Projected Fund Balance	\$34,833	\$35,199	\$35,429
Estimated Insured Deposits	\$2,892,918	\$2,803,352	\$2,713,787
Estimated BIF Ratio	1.20%	1.26%	1.31%

*Notes:*

- (1) The Lower Bound refers to the scenario of higher loss provisions (Low Estimate in Table 1), the higher end of the range for interest rates (Low Estimate in Table 2), and insured deposit growth of 8.3 percent.
- (2) The Best Estimate refers to a baseline scenario of moderate loss provisions (Best Estimate in Table 1), moderately rising interest rates (Best Estimate in Table 2), and insured deposit growth of 4.9 percent.
- (3) The Upper Bound refers to the scenario of lower loss provisions (High Estimate in Table 1), the lower end of the range for interest rates (High Estimate in Table 2), and insured deposit growth of 1.5 percent.

The upper bound produces a 1 bp increase in the reserve ratio relative to December 31, 2004 levels. This estimate assumes an increase of 1.5 percent in the BIF-insured deposit base, a small reverse provision for failure-related losses, and a more modest increase in interest rates, which results in smaller unrealized losses on AFS securities.

Staff's best estimate of the reserve ratio for December 31, 2005 is 1 bp higher than the DRR and represents a 4 bp decline from the December 31, 2004 ratio. Staff believes several factors indicate that a decline in the reserve ratio between now and December 31, 2005 is likely:

- The most significant factor influencing the reserve ratio's projected decline is the projected strong growth in insured deposits. Staff believes that insured deposits are likely to experience a growth rate of 4.9 percent, which is modestly higher than the five-year average rate of 4.4 percent.
- Interest rates have begun to move higher. Unrealized gains on AFS securities will decline even in a stable interest rate environment because these gains disappear as securities move closer to their maturity dates. With rates moving higher, reductions in unrealized gains (or increases in unrealized losses) can be expected to accelerate.
- Although staff remains optimistic about industry prospects, reserves for anticipated losses are already at relatively low levels and preclude substantial reversals to loss provisions going forward.

As a result of these considerations, staff believes that the BIF reserve ratio is likely to decrease over the four quarters ending in December 2005. However, given that the BIF reserve ratio is currently greater than 1.25 percent and that staff's best estimate of the December 31, 2005 is also above 1.25 percent, staff believes that it is reasonable to maintain the existing BIF rate schedule. In the event that the BIF reserve ratio declines below the statutory DRR of 1.25

percent, the Board would have two semiannual assessment periods to bring the ratio back to the target.

**Risk-Based Assessment System**

Staff recommends retaining the current spread of 27 bp between the assessments paid by the best- and worst-rated institutions as well as the rate spreads between adjacent cells in the assessment rate matrix. The proposed assessment rate schedule appears in Table 5. The Board previously determined that the current rate spreads provide appropriate incentives for weaker institutions to improve their condition and for all institutions to avoid excessive risk-taking, consistent with the goals of risk-based assessments and existing statutory provisions. The current rate spreads also generally are consistent with the historical variation in bank failure rates across cells of the assessment rate matrix.

**Table 5  
Proposed Assessment Rate Schedule  
Second Semiannual Assessment Period of 2005  
BIF-Insured Institutions**

<b>Capital Group</b>	<b>A</b>	<b>B</b>	<b>C</b>
<b>1. Well</b>	<b>0 bp</b>	<b>3 bp</b>	<b>17 bp</b>
<b>2. Adequate</b>	<b>3 bp</b>	<b>10 bp</b>	<b>24 bp</b>
<b>3. Under</b>	<b>10 bp</b>	<b>24 bp</b>	<b>27 bp</b>

In setting assessment rates to achieve and maintain the reserve ratio at the target DRR, the Board is required to consider the effects of assessments on members' earnings and capital. The estimated annual revenue from the existing rate schedule is \$52 million, which is \$32 million less than the annual amount projected six months ago. In recommending that the Board maintain this schedule, staff has considered the impact on bank earnings and capital and found no unwarranted adverse effects.

## The Assessment Base Distribution and Matrix Migration

Table 6 summarizes the current distribution of institutions across the assessment matrix.

**Table 6**  
**BIF Assessment Base Distribution (1)**  
**Assessable Deposits as of December 31, 2004**  
**Supervisory Subgroup and Capital Groups in Effect January 1, 2005**

<b>Capital Group</b>		<b>A</b>		<b>B</b>		<b>C</b>	
<b>1. Well</b>	Number	7,326	93.3%	393	5.0%	61	0.8%
	Base (\$billion)	\$4,450	98.2%	\$49	1.1%	\$18	0.4%
<b>2. Adequate</b>	Number	59	0.8%	2	0.0%	8	0.1%
	Base (\$billion)	\$11	0.2%	\$1	0.0%	\$1	0.0%
<b>3. Under</b>	Number	1	0.0%	0	0.0%	2	0.0%
	Base (\$billion)	\$0	0.0%	\$0	0.0%	\$0	0.0%

Estimated annual assessment revenue	\$52 million
Assessment Base	\$4,530 billion
Average annual assessment rate (bp)	0.11 basis points

*Notes:*

(1) "Number" reflects the number of BIF members, including BIF-Oakar institutions; "Base" reflects all BIF-assessable deposits.

With 99.1 percent of the number of institutions and 99.6 percent of the assessment base in the three lowest assessment risk classifications of "1A," "1B," and "2A," as of January 1, 2005, the current distribution in the rate matrix reflects little fundamental difference from the previous semiannual assessment period. The current distribution reflects a slight increase in the percentage of institutions in the best-rated premium category. Since the previous assessment period, 181 institutions migrated into the "1A" risk classification (Table 7), and 121 institutions migrated out of the "1A" risk classification. Only 526 institutions are classified outside of the best risk classification.

**Table 7**  
**BIF Migration To and From Assessment Risk Classification "1A"**

Institutions entering "1A"	Number	Base (\$billion)
Due to capital group reclassification only	52	368.4
Due to supervisory subgroup reclassification only	129	13.0
Due to both	0	0
<b>Total</b>	<b>181</b>	<b>381.4</b>
Institutions leaving "1A"	Number	Base (\$billion)
Due to capital group reclassification only	42	7.4
Due to supervisory subgroup reclassification only	77	15.5
Due to both	2	0.3
<b>Total</b>	<b>121</b>	<b>23.2</b>

*Notes:* The table reflects BIF-insured institutions that moved in and out of assessment risk classification "1A" from the second semiannual assessment period of 2004 to the first semiannual assessment period of 2005. The numbers only include institutions that were rated in both periods. The table does not reflect other assessment risk classification migrations that are not either to or from "1A."

Overall, the supervisory subgroup component of the risk classification was upgraded since the previous period for 160 institutions, with an assessment base of \$15.4 billion, and was downgraded for 95 institutions, with an assessment base of \$21.5 billion.

**Other Issues**

**Refunds for first semiannual period of 2005.** Since BIF-insured institutions classified as "1A" currently pay no assessments to the BIF under the proposed rate schedule, they are ineligible to receive any refund for the first semiannual period of 2005.

**FICO Assessment.** The Deposit Insurance Funds Act of 1996 (Funds Act) separates the Financing Corporation (FICO) assessment from the FDIC assessment, so that the amount



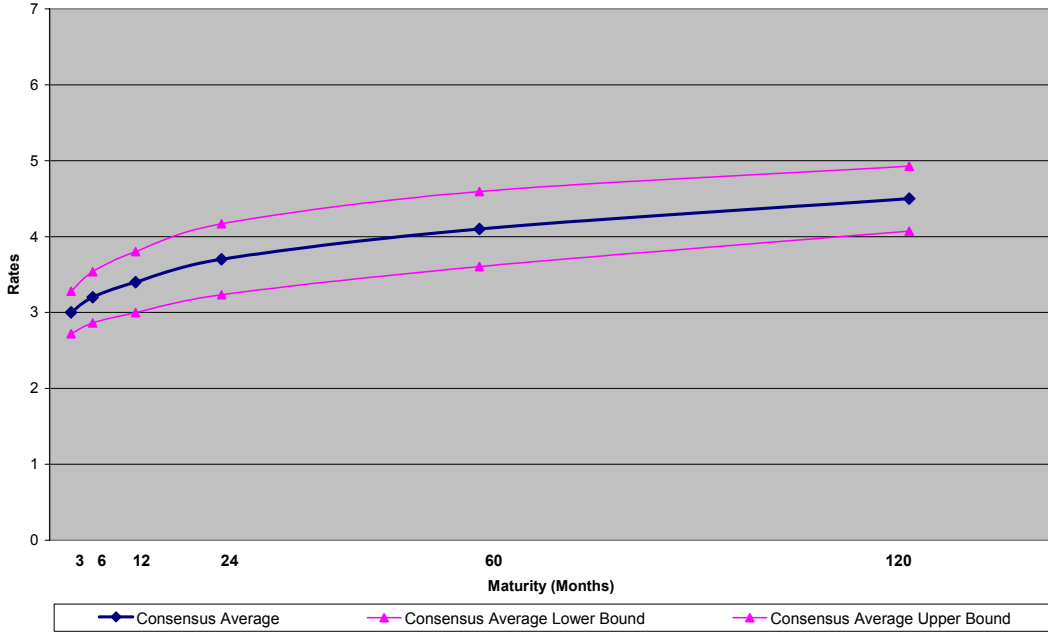
assessed on individual institutions by the FICO is in addition to the amount paid according to the BIF rate schedule. All institutions are assessed the same rate by FICO, as provided for in the Funds Act, and the FICO rate is updated quarterly. The FICO rate for the first quarterly payment in the second semiannual assessment period of 2005 will be determined using March 31, 2005 Call Report and Thrift Financial Report data.

### **STAFF CONTACTS**

For information about deposit insurance and FICO assessments, please contact Matthew Green, Chief, Fund Analysis and Pricing Section, Division of Insurance and Research, at (202) 898-3670, or Joe DiNuzzo, Counsel, Legal Division, at (202) 898-7349.

## Appendix A – Interest Rate Assumptions

**Figure 1: Estimated Yield Curve and Interval for Second Quarter 2005**



**Figure 2: Estimated Yield Curve and Interval for Third Quarter 2005**

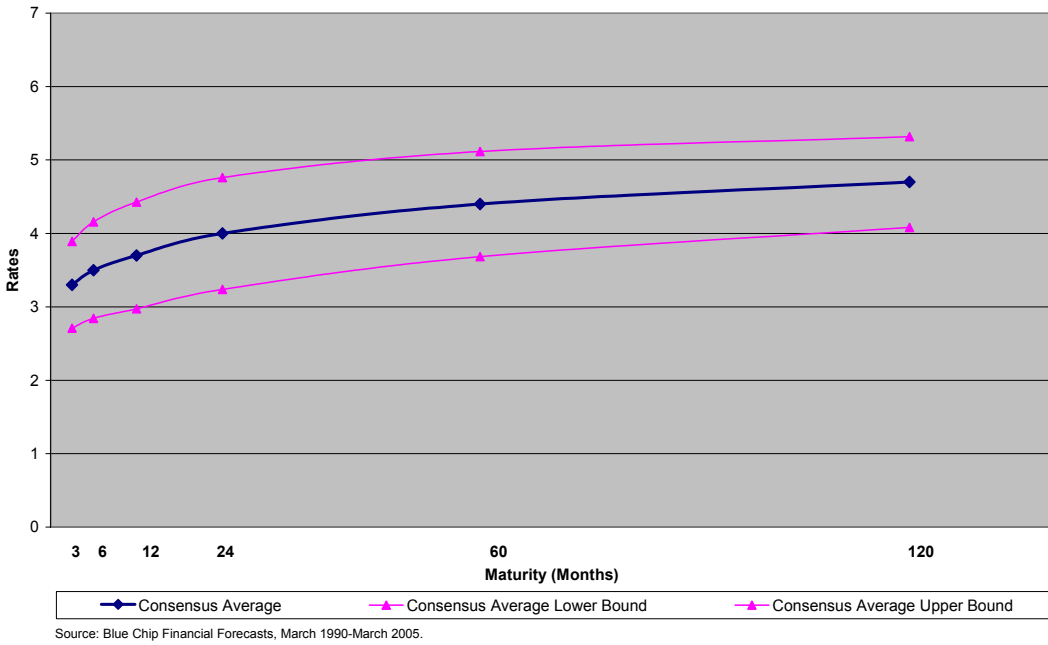
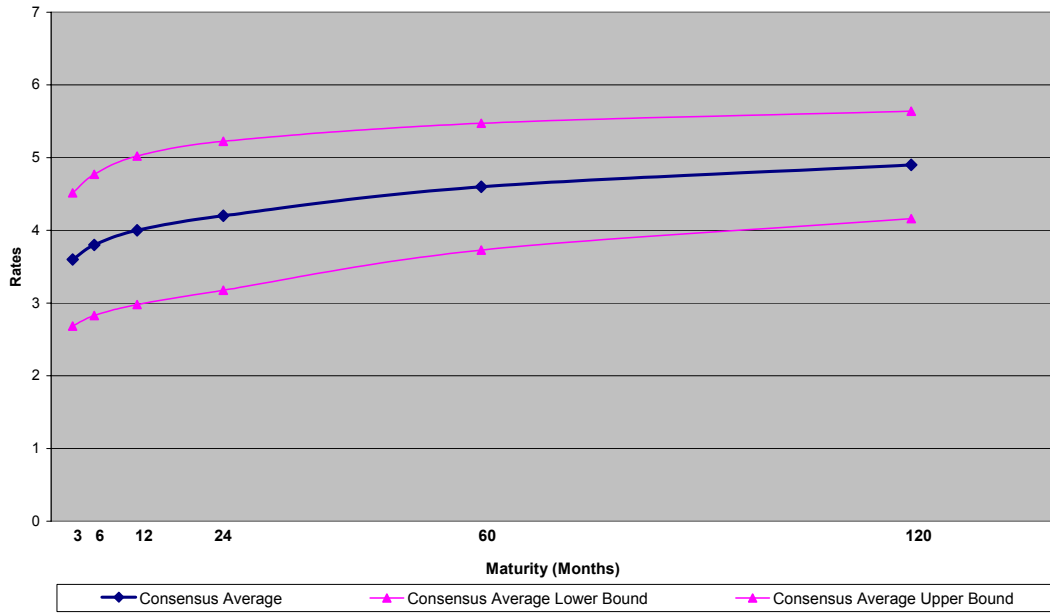


Figure 3: Estimated Yield Curve and Interval for Fourth Quarter 2005



Source: Blue Chip Financial Forecasts, March 1990-March 2005.

Concur:

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Chief of Staff