



May 5, 2004

MEMORANDUM TO: The Board of Directors

FROM: Arthur J. Murton, Director
Division of Insurance and Research

SUBJECT: BIF Assessment Rates for the Second
Semiannual Assessment Period of 2004

Recommendation

The staff recommends that the Board maintain the existing Bank Insurance Fund (BIF) assessment rate schedule of 0 to 27 basis points (bp)¹ per year. This rate schedule complies with the statutory requirements of the Federal Deposit Insurance Act for the Board to establish a risk-based assessment system and set assessments only to the extent necessary to maintain the BIF at the Designated Reserve Ratio (DRR) of 1.25 percent.

Concur:

William F. Kroener, III
General Counsel

¹ Although the current effective rate schedule is 0 to 27 basis points, the base rate schedule, established in 1995, is still 4 to 31 basis points. The FDIC may alter the existing rate structure and may change the base BIF rates by rulemaking with notice and comment. Without a notice-and-comment rulemaking, the Board has authority to increase or decrease the effective rate schedule uniformly up to a maximum of 5 basis points, as deemed necessary to maintain the target DRR.

Summary

Staff believes that the BIF reserve ratio will remain above the DRR throughout the assessment period. Therefore, staff recommends maintaining the existing assessment rate schedule. Based on December 31, 2003 data and projected ranges for the relevant variables at December 30, 2004, this rate schedule would result in an average annual assessment rate of approximately 0.19 basis points (bp).

Staff has considered a range of plausible events that could produce significant movements in the BIF reserve ratio. We have continued to refine the methodology introduced in the previous assessment rate case. Our methodology provides ranges for estimated insurance losses that are primarily based on estimated changes to the contingent liability for anticipated failures (contingent loss reserve); estimated changes in interest income and the market value of available-for-sale (AFS) securities due to changes in interest rates; and estimated growth in insured deposits.

ANALYSIS

In setting assessment rates since the recapitalization of the BIF, the Board has considered: (1) the probability and likely amount of loss to the fund posed by individual insured institutions; (2) the statutory requirement to maintain the fund at the DRR, currently 1.25 percent, and (3) all other relevant statutory provisions.²

² The Board reviews and weighs the following factors when establishing an assessment schedule: a) the probability and likely amount of loss to the fund posed by individual institutions; b) case resolution expenditures and income; c) expected operating expenses; d) the revenue needs of the fund; e) the effect of assessments on the earnings and capital of fund members; and f) any other factors that the Board may deem appropriate. These factors directly affect the reserve ratio prospectively and thus are considered as elements of the requirement to set rates to maintain the reserve ratio at the target DRR.

Projections for the BIF Reserve Ratio over the Next Assessment Period

Staff's best estimate for the BIF reserve ratio as of December 31, 2004 is 1.32 percent. The lower and upper bounds of the likely range for the BIF reserve ratio as of December 31, 2004 are 1.25 percent and 1.39 percent, respectively. The lower bound of the estimated range equals the statutory requirement of 1.25 percent. However, staff believes the ratio most likely will be closer to the best estimate of 1.32 percent.

The following is an analysis of the anticipated effect of changes in the fund balance and the rate of insured deposit growth on the reserve ratio as of December 31, 2004.

1. Fund Balance

Staff evaluates three significant inputs in estimating potential changes to the fund balance. First, staff estimates the impact of probable insurance losses, which are primarily losses from failed institutions. Second, staff estimates the amount of interest income that the fund will receive during the year. Third, staff projects the level of unrealized gains and losses on available-for-sale (AFS) securities that will be present at the end of the period.

A. Insurance Losses

Insurance losses primarily consist of two components: a contingent liability for anticipated failures (contingent loss reserve) and an allowance for losses on banks that have already failed. The Financial Risk Committee (FRC) recommends the amount of the contingent loss reserve each quarter. This recommendation represents the FRC's best estimate of "probable and estimable" BIF losses from potential bank failures, as required by generally accepted accounting principles. Actual results could differ from these estimates. As of December 31,

2003 the BIF loss reserve stood at \$178 million. The BIF loss reserve declined to \$156 million as of March 31, 2004.

Staff has estimated a likely range of insurance losses based on projected changes in the contingent loss reserve for the period ending December 31, 2004. These projections are influenced by several factors including: (1) the shifting of problem banks among different risk categories within the reserve, (2) the movement of banks out of the reserve due to improved financial conditions, mergers, or failures, and (3) the addition of new problem bank assets to the reserve. To capture the effects of these changes, staff uses a migration approach, which estimates the probabilities of banks entering into or leaving the contingent loss reserve as well as the probability of banks moving between loss reserve categories. These probabilities are based on the recent history of changes to the reserve. Other factors driving changes in the contingent loss reserve are changes in expected failure rates and changes in rates of loss in the event of failure. For purposes of this estimation of the contingent loss reserve, staff assumes that failure and loss rates remain constant through the period.

Based on consideration of the above factors, staff estimates that potential loss provisions for the twelve months ending December 31, 2004 will range from (\$154 million) to \$609 million and the best estimate is \$27 million.³ Table 1 shows the range of potential loss provisions as well as adjustments for net losses/recoveries on resolution receivables, adjustments for litigation losses, and adjustments for other contingencies.

³ Staff estimates that the balance of the contingent loss reserve as of December 31, 2004 will range from \$24 million to \$733 million, and the best estimate is \$162 million.

Table 1
Potential Provisions and Adjustments for Loss Allowances
For the Twelve Months Ending December 31, 2004

	Low (High Provision) Estimate	Best Estimate	High (Low Provision) Estimate
Provision Related to Future Failures (1)	\$609 million	\$27 million	(\$154 million)
Adjustment for Closed Banks' Net Recoveries (2)	\$26 million	\$0	(\$26 million)
Adjustment for Litigation Losses (3)	\$13 million	\$0	(\$13 million)
Adjustment for Other Contingencies (4)	\$18 million	\$0	(\$18 million)
Potential Provision for Losses	\$666 million	\$27 million	(\$211 million)

Notes:

- (1) Includes provisions required to bring the contingent loss reserve to estimated December 31, 2004 levels after accounting for a) actual reserve losses sustained in the first quarter of 2004 (\$0.3 million), and b) estimated reserve losses sustained through the remaining three quarters of 2004 (\$42 million). Changes in the contingent loss reserve occur because of reductions in reserves due to failures, reductions in reserves due to improvement in problem institutions' conditions, and additions to reserves due to problem institutions' deterioration.
- (2) Assumes a range of -5% to +5% of the estimated net recovery value of bank resolutions receivables totaling \$511 million as of December 31, 2003.
- (3) Range is based on the standard deviation of changes in the contingent liability for litigation losses for the period 1998 to 2003.
- (4) Range is based on the standard deviation of changes in the contingent liability for representations, warranties, asset securitization guarantees, and assistance agreements for the period 1998 to 2003.

Staff believes that the range provided by the statistical migration analysis adequately represents the most likely range of additional provisions needed to cover insurance losses from future failures. However, the bounds of this range do not represent "best case" and "worst case" scenarios, and larger or smaller provisions could occur.

Nevertheless, banks in general appear to be well positioned to withstand considerable financial stress from unlikely economic shocks. For example, staff has considered economic stress events as they relate to specific risk concerns enumerated in industry outlook contained in Tab 1. To determine the potential insurance fund implications of these concerns, staff has developed several stress event simulations, each of which demonstrate that banks are well positioned to withstand a significant degree of financial adversity.

Subprime Lending Risk: Staff believes that subprime lending continues to be the most likely source of near-term losses to the insurance funds. Subprime lending has been a significant factor in 28 percent of the number of failures and 67 percent of the assets of failed institutions since 1997. In addition, the percentage of “problem” subprime lenders continues to be high, making up 63 percent of the assets of institutions on the contingent loss reserve list.

Using periods of historically poor performance for various categories of consumer loans, staff subjected subprime lending institutions to a two-year period of instantaneously higher consumer loan loss rates. For the fourth quarter, these simulations produced BIF-insured failed assets of only \$1.3 billion (less than 1 percent of bank assets considered) as compared to \$16.7 billion (14 percent of bank assets considered) when the simulation was performed using year-end 2002 data. The improvement in simulation results since year-end 2002 is due to general improvement in the financial condition of subprime lenders.

Mortgage Lending Risk: Prospects for rising interest rates may cause some concern over the future performance of banks engaged in mortgage lending activities. Rising rates could place pressure on the net interest margins of some mortgage lending institutions by raising funding costs against fixed-rate loan portfolios and securities holdings. Higher rates could also suppress mortgage origination volumes and the value of home prices in the face of weaker sales activity.

Using periods of historically significant declines in both net interest margins and mortgage loan performance, staff subjected institutions with mortgage lending concentrations to a two-year period of higher loan loss rates and declining net interest margins. For the fourth quarter 2003, these simulations produced BIF-insured failed assets of only \$1.8 billion (1.9 percent of bank assets considered). Simulations using year-end 2002 data produced nearly identical results.

Commercial Real Estate Mortgage Lending Risks: Rising interest rates could also have an adverse impact on commercial real estate loan performance as debt servicing burdens on variable rate loans increase. This concern is compounded by the already weak fundamentals that exist in many metropolitan areas for commercial property types such as offices and hotels. Institutions with heavy commercial real estate loan concentrations are most vulnerable to any rise in commercial real estate loan losses.

Using periods of historically significant declines in commercial real estate values, staff subjected institutions with commercial real estate mortgage lending concentrations to a two-year period of higher loan loss rates. For the fourth quarter 2003, the worst case simulation, which drew assumptions from the experience of New England banks during the late 1980s, produced BIF-insured failed assets of \$13.0 billion. Results using year-end 2002 data were similar. For comparative purposes, this same simulation produced just under \$40 billion in failed BIF-insured assets using year-end 1991 data.

Based on the above analyses, combined with signs of improving overall economic conditions, staff believes that widespread deterioration in banking industry performance is unlikely in the next one to two years.

B. Interest Income and Unrealized Gains and Losses on AFS Securities

Staff relied upon expert forecasts as detailed in the *Blue Chip Financial Forecasts* to develop interest rate projections and analyze the potential effect of changes in interest rates on interest income and unrealized gains and losses on AFS securities. The forecasts defined as our “best estimate” were the consensus forecasts through the fourth quarter of 2004 as detailed in the

March issue of the *Blue Chip Financial Forecasts*. Adopting the experts' consensus forecasts also allows for forecasted yield curves that change in shape over time.

Along with forecasting yield curves based upon the experts' forecasts, staff also calculated bounds within which interest rates are likely to fall using the historical differences between the experts' forecasts and the actual interest rates. These bounds vary over the assessment period and change in shape over time, as opposed to being parallel shifts in rates. The bounds are consistent with the notion that the projections represent the most likely scenarios and that the actual rates may be above or below the projections. In general, the projections indicate stable or slightly rising rates for the period under consideration. The low estimate (high estimate) generally reflects rates that are as much as 200 bp higher (30 bp lower) than current rates, with the range increasing over time. Charts showing the projected rates, upper bound, and lower bound are included as Appendix A to this case.

Table 2 shows projections for low, best, and high estimates for interest income and unrealized gains and losses on AFS securities using the forecast rates and upper and lower bounds. Because of the significant percentage of AFS securities held in the insurance fund portfolio at this time, when interest rates change, the magnitude of the resulting change in market value of these securities dominates the effect of changes in interest income.

Table 2
Potential Changes in Interest Income and
Unrealized Gains (Losses) on AFS Securities
December 31, 2003 to December 31, 2004 (\$ in millions)

	Low Estimate (1)	Best Estimate (1)	High Estimate (1)
Interest Income	1,424	1,502	1,476
Unrealized Gain (Loss) on AFS Securities (2)	(575)	(330)	(32)
Net Fund Contribution from Investment Activities	849	1,172	1,444

Notes:

- (1) The Low Estimate is calculated using upper bound interest rates, the Best Estimate is calculated using the projected rates, and the High Estimate is calculated using the lower bound rates. Net estimated failure resolution outlays equal \$5.1 billion for the Low Estimate and \$10 million for both the Best Estimate and High Estimate. Although the level of interest rates is assumed to be generally higher in the Low Estimate scenario than in the other two, overall interest revenue is actually lower in the Low Estimate due to a significantly smaller balance invested during the period. (The Low Estimate assumes greater resolution activity requiring cash outlays that lower the investable amount during the period.)
- (2) Includes actual unrealized gains on AFS securities for the period January 1, 2004 through February 29, 2004 and projected gains/losses for the remaining period through December 31, 2004.

Staff's best estimate reflects a modest upward trend in bond market interest rates. Since the end of March, treasury yields have increased to six-month highs on news of strong payroll growth, strong retail sales, and an increase in inflation indicators. Based on the treasury yield curve as of April 30th, this recent shift in yields generally falls in between assumptions underlying the "best" and "low" estimates in Table 2 above. Accordingly, some depreciation in the value of AFS securities should be expected if current interest rate trends persist. As the remaining maturity of the existing AFS portfolio shortens, previously identified unrealized gains will also dissipate. Over the longer term, higher yields on treasury securities will boost overall interest earnings as securities reprice upward and as maturing securities are reinvested at higher rates.

C. Projected Fund Balance

Table 3 summarizes the effects on the fund balance of the low, best, and high estimates assumed for insurance losses, interest income, and unrealized gains and losses on AFS securities. The projection also assumes that the current assessment rate schedule will remain in effect through December 31, 2004.

Table 3
Projected Fund Balance (1)
(\$ in millions)

	Lower Bound	Best Estimate	Upper Bound
Assessments (2)	77	77	77
Interest Income (3)	1,424	1,502	1,476
Total Revenue	1,501	1,579	1,553
Operating Expenses (4)	833	833	833
Provision for Losses	666	27	(211)
Total Expenses & Losses	1,499	860	622
Net Income	2	719	931
Unrealized Gain (Loss) on AFS Securities (3)	(575)	(330)	(32)
Comprehensive Income (Loss) (5)	(573)	389	899
Fund Balance – 12/3/03	33,782	33,782	33,782
Projected Fund Balance – 12/31/04	33,209	34,171	34,681

Notes:

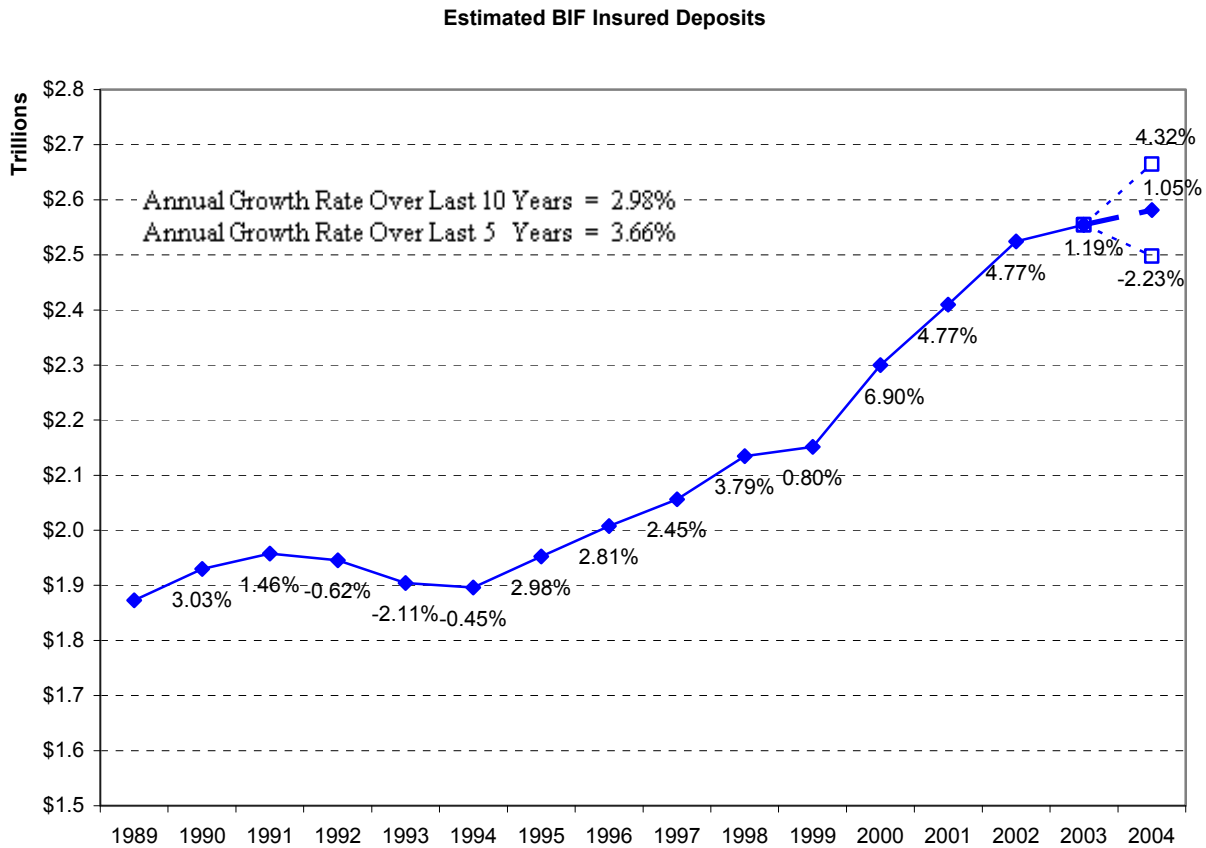
- (1) Projected income and expense figures are for the twelve months ending December 31, 2004.
- (2) Assumes that the current assessment rate schedule remains in effect through December 31, 2004.
- (3) See also Table 2 for an explanation regarding changes in interest revenue and unrealized gain (loss) on AFS securities under these projections.
- (4) Operating expenses for 2004 allocated to the BIF are estimated based on budgeted 2004 operating expenses inclusive of amounts budgeted for litigation expenses.
- (5) Comprehensive Income is used instead of Net Income due to the magnitude of the change in market value of AFS securities that occurs with fluctuations in interest rates. See note (3) above.

2. Insured Deposits

Since 1989, the annual growth rate for BIF-insured deposits has been as high as 6.9 percent and as low as an annual shrinkage of 2.1 percent (Figure 1). After declining during the period from 1992 through 1994, insured deposits grew between 2.5 percent and 3.8 percent from 1995 to 1998. Minimal growth in insured deposits in 1999 (0.8 percent) was followed by 6.9

percent growth in 2000, and 4.8 growth percent in both 2001 and 2002. Growth slowed significantly in 2003 with insured deposits growing at only a 1.2 percent pace. An upturn in equity markets have factored into the recent slow growth in insured deposits.

Figure 1



It is unclear how long this slowdown in uninsured deposits will persist. Staff's best estimate for insured deposit growth in 2004 is 1.1 percent, which reflects a continuing decline in the rate of insured deposit growth in line with recent trends. The estimate also takes into account the likely slowdown in deposit growth due to widening spreads between short and long-term interest rates.⁴ If insured deposit growth were to return to its historical average of about 3.0

⁴ Widening interest rate spreads are typically indicative of an expanding economy, which produces more opportunities for generating investment returns that are higher than those achievable with insured bank deposits. Hence, historical periods of widening interest rate spreads have been associated with slower deposit growth.

percent, the earnings capacity of the fund would be insufficient to cover this rate of growth (even in the absence of significant insurance losses) and the reserve ratio would gradually decline.

It takes approximately \$19.5 billion in insured deposit growth to create a 1 basis point decline in the BIF reserve ratio, all other things held constant. Based upon the December 31, 2003 fund balance, it would take about \$130.7 billion in insured deposit growth (5.2 percent growth rate) to reduce the fund to the DRR level of 1.25 percent, all else being equal. Staff's estimate indicates that deposit growth over the next year will be far lower than this figure.

Based on projections using a statistical model, the best judgment of the staff is that BIF-insured deposits are likely to experience a growth rate in the range of -2.2 percent to +4.3 percent between December 2003 and December 2004. This range represents the statistical margin of error in the estimated model.⁵ Staff believes the most likely scenario is that insured deposits will grow at the midpoint of this range (1.1 percent), which will bring the total for BIF insured deposits to \$2.58 trillion. A scenario that could force insured deposits into the high range of our forecast would include a depressed stock market with high volatility. In contrast, an upturn in the stock market and in the U.S. economy as a whole could force insured deposits into the low end of the forecast.

3. BIF Reserve Ratio

Based on the projected BIF balance and the growth of the insured deposit base, the best estimate of the BIF reserve ratio at December 31, 2004, is 1.32 percent (Table 4, next page). The

⁵ The model is a regression model where the current growth rate in insured deposits is estimated as a linear function of the previous growth rate in insured deposits, the current and previous growth rates of total (insured and uninsured) domestic deposits, as well as the current yields on 3 month and 10 year Treasury Bills. The range (-2.2%, +4.3%) corresponds to a 95% confidence level. In other words, if the process generating insured deposit growth in the future is the same as in the past, we can be sure with 95% confidence that the actual growth rate in insured deposits, over the year 2004, will lie within this range. The growth rate predicted by the model (thus, the most likely rate) is the midpoint of this range (1.1% annual growth).

best estimate assumes a baseline of modestly higher contingent loss provisions, a modest increase in treasury yields, and insured deposit growth of 1.1 percent.

Staff projects the lower and upper bound of the likely range to be 1.25 percent and 1.39 percent, respectively (Table 4). The lower bound, which reflects a 7 bp decrease from the actual December 31, 2003 ratio, assumes a strong increase in the insured deposit base (4.3 percent growth) and a higher interest rate scenario, which results in a downward adjustment to the fund balance due to a reduction in the aggregate amount of unrealized gains on AFS securities (Table 3). The lower bound also incorporates the high loss estimate for insurance losses from possible near-term failures as projected by staff. Although the estimate reflects staff's view of a reasonably possible adverse scenario, it is not intended to represent a "worst case" scenario.

Table 4
Projected BIF Reserve Ratios
(\$ in millions)

	December 31, 2003		
Fund Balance	\$33,782		
Estimated Insured Deposits	\$2,554,624		
BIF Ratio	1.32%		
	Lower Bound (1)	Best Estimate (2)	Upper Bound (3)
	December 31, 2004	December 31, 2004	December 31, 2004
Projected Fund Balance	\$33,209	\$34,171	\$34,681
Estimated Insured Deposits	\$2,664,943	\$2,581,333	\$2,497,722
Estimated BIF Ratio	1.25%	1.32%	1.39%

Notes:

- (1) The Lower Bound refers to the scenario of higher loss provisions (Low Estimate in Table 1), higher interest rates (Low Estimate in Table 2), and a higher insured deposit growth rate (+4.3 percent).
- (2) The Best Estimate refers to a baseline scenario of moderate loss provisions (Best Estimate in Table 1), stable or moderately rising interest rates (Best Estimate in Table 2), and insured deposit growth of 1.1 percent.
- (3) The Upper Bound refers to the scenario of lower loss provisions (High Estimate in Table 1), moderately declining interest rates (High Estimate in Table 2), and a lower insured deposit growth rate (-2.2 percent).

The upper bound produces a 7 bp increase in the reserve ratio relative to December 31, 2003 levels. This estimate assumes a contraction of 2.2 percent in the BIF-insured deposit base, reverse provisions for failure-related losses, and a modest decline in interest rates, which results in a nominal adjustment to the aggregate amount of unrealized gains on AFS securities.

Staff's best estimate of the reserve ratio for December 31, 2004 is 7 bp higher than the DRR and is unchanged from the ratio at December 31, 2003. The most significant factor influencing this estimated increase is the projected slowdown in insured deposit growth. This slowdown in growth outweighs other factors that tend to place downward pressure on the ratio including the following:

- Interest rates remain at very low levels but have recently begun to move higher in line with improving economic conditions. Unrealized gains on AFS securities will decline even in a stable interest rate environment because these gains disappear as securities move closer to their maturity dates. With rates moving higher, reductions in unrealized gains can be expected to accelerate.
- Over one-half (\$928 million) of comprehensive income in 2003 represented reversals of provisions for insurance losses due to reductions in estimated losses on prior failures and due to significant reductions in the contingent loss reserve. Although staff remains optimistic about industry prospects, reserve levels are already at relatively low levels precluding substantial reversals to the loss provisions going forward.

As a result of the above considerations, staff believes that the BIF reserve ratio is likely to remain stable in 2004. Since the BIF reserve ratio is currently greater than 1.25 percent and since the entire expected range for the BIF ratio is equal to or greater than the DRR of 1.25 percent, staff believes that it is reasonable to maintain the existing BIF rate schedule. In the unlikely event the BIF reserve ratio declines below the statutory DRR of 1.25 percent, the Board would have two semiannual assessment periods to bring the ratio back to the target.

Risk-Based Assessment System

Staff recommends retaining the current spread of 27 bp between the assessments paid by the best- and worst-rated institutions as well as the rate spreads between adjacent cells in the assessment rate matrix. The proposed assessment rate schedule appears in Table 5. The Board previously determined that the current rate spreads provide appropriate incentives for weaker institutions to improve their condition and for all institutions to avoid excessive risk-taking, consistent with the goals of risk-based assessments and existing statutory provisions. The current rate spreads also generally are consistent with the historical variation in bank failure rates across cells of the assessment rate matrix.

Table 5
Proposed Assessment Rate Schedule
First Semiannual Assessment Period of 2004
BIF-Insured Institutions

Capital Group	A	B	C
1. Well	0 bp	3 bp	17 bp
2. Adequate	3 bp	10 bp	24 bp
3. Under	10 bp	24 bp	27 bp

In setting assessment rates to achieve and maintain the reserve ratio at the target DRR, the Board is required to consider the effects of assessments on members' earnings and capital. The estimated annual revenue from the existing rate schedule is \$77 million, which is \$5 million less than the annual amount projected six months ago. In recommending that the Board maintain this schedule, staff has considered the impact on bank earnings and capital and found no unwarranted adverse effects.

The Assessment Base Distribution and Matrix Migration

Table 6 summarizes the current distribution of institutions across the assessment matrix.

Table 6
BIF Assessment Base Distribution (1)
Assessable Deposits as of December 31, 2003
Supervisory Subgroup and Capital Groups in Effect January 1, 2004

Capital Group		A		B		C	
1. Well	Number	7,357	92.0%	468	5.9%	81	1.0%
	Base (\$billion)	3,988	96.4%	119	2.9%	20	0.5%
2. Adequate	Number	64	0.8%	9	0.1%	9	0.1%
	Base (\$billion)	10	0.2%	1	0.0%	1	0.0%
3. Under	Number	2	0.0%	0	0.0%	6	0.1%
	Base (\$billion)	0	0.0%	0	0.0%	0	0.0%

Estimated annual assessment revenue \$77 million
Assessment Base \$4,139 billion
Average annual assessment rate (bp) 0.19 basis points

Notes:

(1) "Number" reflects the number of BIF members, including BIF-Oakar institutions; "Base" reflects all BIF-assessable deposits.

With 98.7 percent of the number of institutions and 99.5 percent of the assessment base in the three lowest assessment risk classifications of "1A," "1B," and "2A," as of January 1, 2004, the current distribution in the rate matrix reflects little fundamental difference from the previous semiannual assessment period. The current distribution reflects a slight increase in the percentage of institutions in the best-rated premium category. Since the previous assessment period, 181 institutions migrated into the "1A" risk classification (Table 7), and 174 institutions migrated out of the "1A" risk classification. Only 639 institutions are classified outside of the best risk classification.

Table 7
BIF Migration To and From Assessment Risk Classification "1A"

Institutions entering "1A"	Number	Base (\$billion)
Due to capital group reclassification only	61	7.3
Due to supervisory subgroup reclassification only	117	16.0
Due to both	3	0.4
Total	181	23.7
Institutions leaving "1A"	Number	Base (\$billion)
Due to capital group reclassification only	48	15.3
Due to supervisory subgroup reclassification only	120	18.3
Due to both	6	0.5
Total	174	34.1

Notes: The table reflects BIF-insured institutions that moved in and out of assessment risk classification "1A" from the second semiannual assessment period of 2003 to the first semiannual assessment period of 2004. The numbers only include institutions that were rated in both periods. The table does not reflect other assessment risk classification migrations that are not either to or from "1A."

Overall, the supervisory subgroup component of the risk classification was upgraded since the previous period for 140 institutions with an assessment base of \$17.6 billion and was downgraded for 145 institutions with an assessment base of \$20.8 billion.

Other Issues

Refunds for first semiannual period of 2004. Since BIF-insured institutions classified as "1A" currently pay no assessments to the BIF under the proposed rate schedule they are ineligible to receive any refund for the first semiannual period of 2004.

FICO Assessment. The Deposit Insurance Funds Act of 1996 (Funds Act) separates the Financing Corporation (FICO) assessment from the FDIC assessment, so that the amount assessed on individual institutions by the FICO is in addition to the amount paid according to the BIF rate schedule. All institutions are assessed the same rate by FICO, as provided for in the Funds Act, and the FICO rate is updated quarterly. The FICO rate for the first quarterly payment

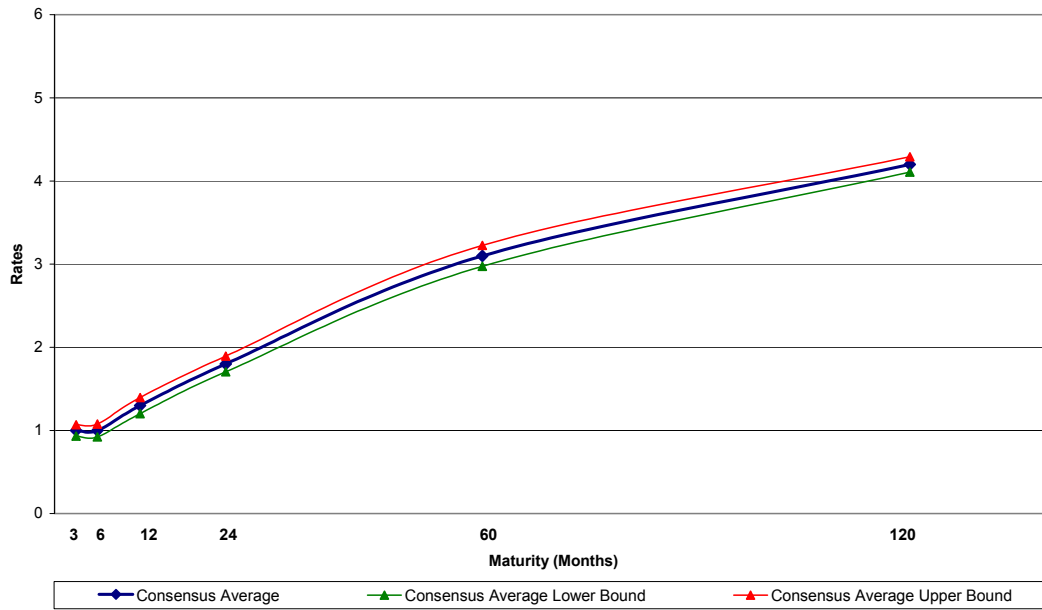
in second semiannual assessment period of 2004 will be determined using March 31, 2004 Call Report and Thrift Financial Report data.

STAFF CONTACTS

For information about deposit insurance assessments, please contact Steve Burton, Acting Chief, Fund Analysis Section, Division of Insurance and Research, at (202) 898-3539, or Joe DiNuzzo, Counsel, Legal Division (202) 898-7349. For FICO assessment information, please contact Richard Jones, Chief, Deposit Insurance Pricing Section, Division of Insurance and Research, at (202) 898-6592.

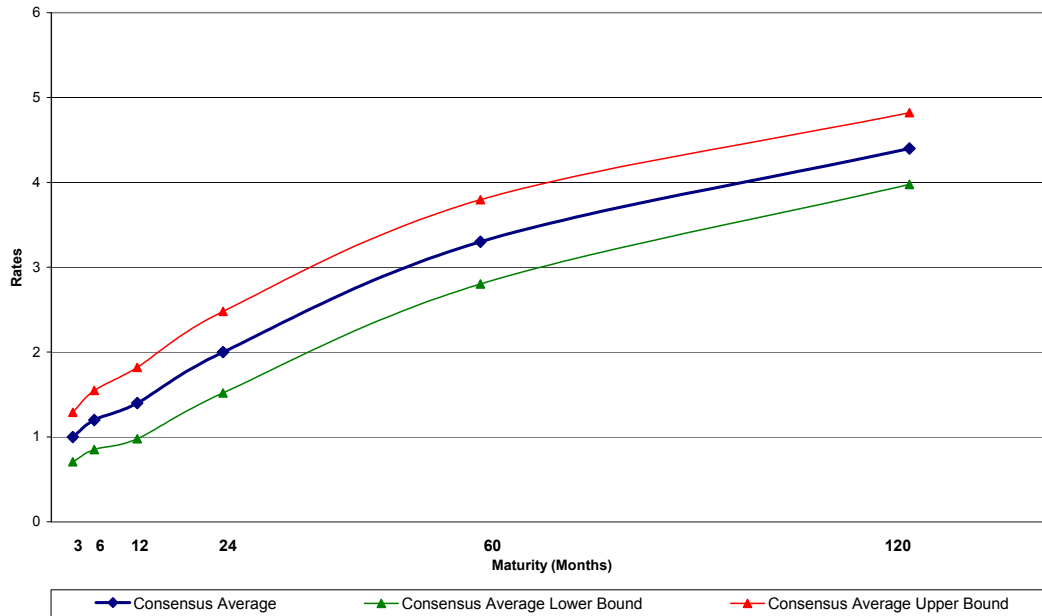
Appendix A – Interest Rate Assumptions

Figure 1: Estimated Yield Curve and Interval for First Quarter 2004



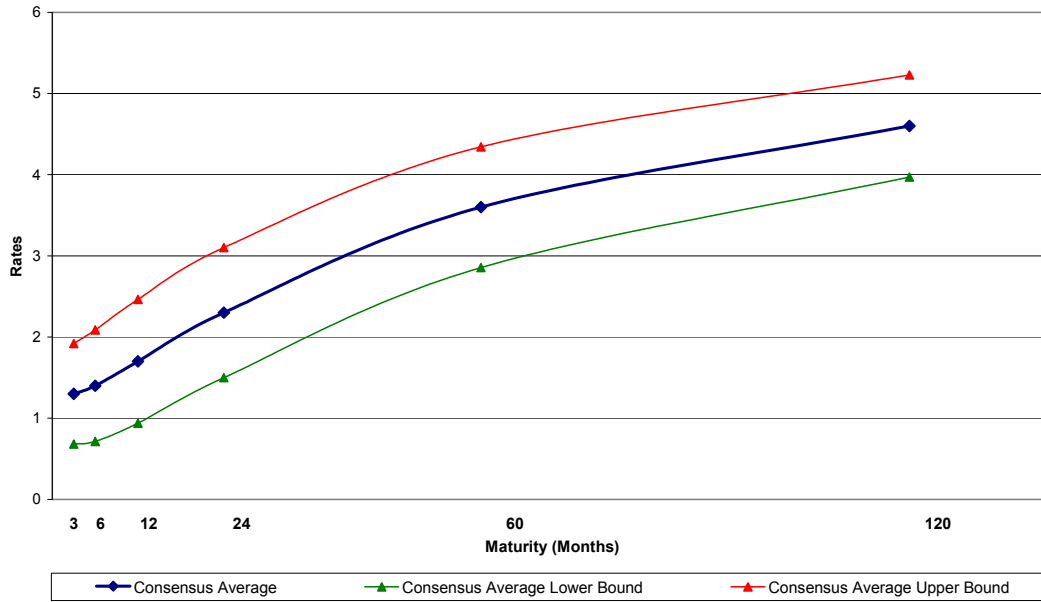
Source: Blue Chip Financial Forecasts, March 1990-March 2004.

Figure 2: Estimated Yield Curve and Interval for Second Quarter 2004



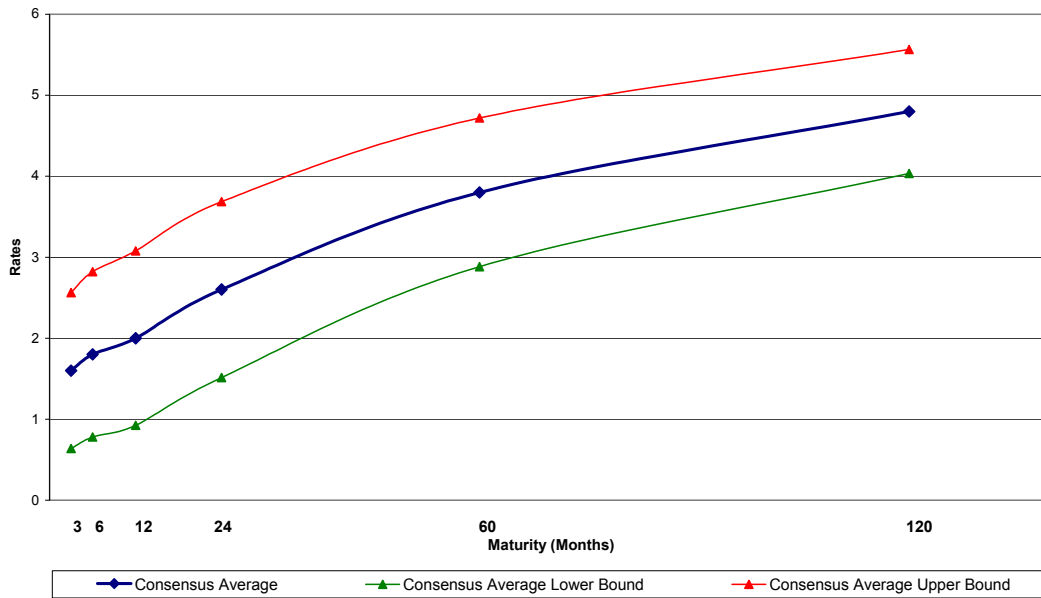
Source: Blue Chip Financial Forecasts, March 1990-March 2004.

Figure 3: Estimated Yield Curve and Interval for Third Quarter 2004



Source: Blue Chip Financial Forecasts, March 1990-March 2004.

Figure 4: Estimated Yield Curve and Interval for Fourth Quarter 2004



Source: Blue Chip Financial Forecasts, March 1990-March 2004.

Concur:

John M. Brennan
Deputy to the Chairman