

FEDERAL DEPOSIT INSURANCE CORPORATION  
WASHINGTON, D.C.

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	)	
ADAMS DAIRY BANK	)	ORDER CONDITIONALLY
BLUE SPRINGS, MISSOURI	)	GRANTING APPROVAL
(INSURED DEPOSITORY INSTITUTION)	)	FOR WAIVER OF CROSS
	)	GUARANTEE LIABILITY
	)	
	)	FDIC-10-201kk
_____	)	

WHEREAS, on November 20, 2009, Commerce Bank of Southwest Florida, Fort Myers, Florida (“Commerce”) failed and caused a loss to the Federal Deposit Insurance Corporation (“FDIC”); and

WHEREAS, Commerce was controlled by Capitol Bancorp, Ltd., Lansing, Michigan (“Capitol”), a bank holding company; and

WHEREAS, Capitol also controls Adams Dairy Bank, Blue Springs, Missouri (“Bank”); and

WHEREAS, pursuant to 12 U.S.C. § 1815(e)(8), the Bank and Commerce were commonly controlled; and

WHEREAS, pursuant to 12 U.S.C. § 1815(e)(1)(A), the Bank incurred a cross-guarantee liability to the FDIC in connection with the FDIC’s actual and anticipated losses in connection with Commerce’s failure; and

WHEREAS, Capitol and the Bank neither admit nor deny the FDIC’s findings in this Order;

WHEREAS, Capitol has entered into a definitive agreement with the Bank whereby the Bank will pay an amount of money to Capitol to redeem Capitol's shares of the Bank's common stock; and

WHEREAS, the redemption of Capitol's shares of the Bank is conditioned upon the FDIC, pursuant to 12 U.S.C. § 1815(e)(5)(A), granting a waiver of the cross guarantee liability against the Bank as described herein; and

WHEREAS, on February 25, 2010, Capitol agreed with the FDIC that until November 19, 2011, Capitol and all second-tier holding companies controlled by Capitol shall not accept dividend payments, unless such payments are immediately injected into an affiliate of Capitol that is less than well-capitalized, or any other payments, other than for bona fide goods or services, from any FDIC-insured institution controlled by Capitol without the prior written approval of the FDIC Chicago Regional Director or his designee; and

WHEREAS, the Bank and Capitol have requested a waiver of cross guarantee liability against the Bank;

BE ADVISED that the Board of Directors of the FDIC, having fully considered the facts and information relating to the foregoing request, has concluded that granting the request for a waiver of cross-guarantee liability is in the best interests of the Deposit Insurance Fund and that approval of the request should be and hereby is granted, subject to the conditions and restrictions set forth below.

IT IS THEREFORE ORDERED THAT:

1. This ORDER CONDITIONALLY GRANTING APPROVAL FOR WAIVER OF CROSS GUARANTEE LIABILITY ("ORDER") will become effective and the

waiver shall be unconditional upon the consummation of the proposed redemption of the afore-mentioned shares of stock of the Bank by the Bank. Absent such consummation within ninety (90) days from the date of issuance of this ORDER, the ORDER would become null and void unless, upon the written request of the Bank and Capitol, the FDIC, in its discretion, grants an extension of that time period.

2. The waiver and exemption granted by this ORDER may not be conveyed to a third party or otherwise transferred.
3. Concurrent with the redemption of the shares of the Bank, all proceeds due to Capitol shall be paid by the Bank to an escrow agent on behalf of Capitol, and the escrow agent shall immediately transfer (i) transaction expense payments not otherwise paid by the Bank to the accounts of documented recipients after receiving written non-objection from the FDIC for payment of such expenses and (ii) all net proceeds due to Capitol to the capital accounts of other insured depository institutions controlled by Capitol as directed by Capitol and specifically agreed to in writing by the FDIC Chicago Regional Director or his designee. The escrow agreement to be entered into with the escrow agent shall provide for the escrow agent to, immediately following consummation of the transaction, provide evidence to the FDIC Chicago Regional Director that all of the sales proceeds due to Capitol were used consistent with this Condition 3 and that none of such sales proceeds were paid to any shareholder of Capitol or any second-tier holding company controlled by Capitol, except payments made in accordance with this Condition 3.

