FDIC Center for Financial Research Working Paper

No. 2014-04

Qp"yj g"Tgcnl'Ghgewl'qhl'DcpmlDckmqww.<'O ketq/Gxkf gpeg"htqo "Icr cp"

Ugr vgo dgt 2011



On the Real Effects of Bank Bailouts: Micro-Evidence from Japan

Mariassunta Giannetti*

Andrei Simonov+

September 2011

Abstract. Exploiting the Japanese banking crisis of the 1990s as a laboratory, we investigate the effects of bank bailouts on the supply of credit and on the valuations and the real performance of banks' clients. Consistent with recent theories, our findings indicate that the size of the capital injections relative to the banks' initial financial conditions is crucial for the success of bank bailouts. Capital injections that are sufficiently large to reestablish bank capital requirements increase the supply of credit and spur investment. In contrast, not only do capital injections that are too small fail to increase the supply of credit, but they also encourage the evergreening of non-performing loans and favor investment by unviable "zombie" firms.

Keywords: Recapitalization; merger; banking crisis

JEL Classifications: G21; G34

Acknowledgements. We are grateful to two anonymous referees, Steven Davis (the editor), Arnoud Boot, Kathy Dewenter, Doug Diamond, Alexander Dyck, George Kaufman, Hong Liu, Randall Morck, Joe Peek, Kasper Roszbach, Eric Rosengren, Philipp Schnabl, Yishay Yafeh, and conference and seminar participants at the NBER Summer Institute Project on Market Institutions and Financial Market Risk meeting, Western Finance Association, the Fifth New York Fed/NYU Stern Conference on Financial Intermediation, the American Economic Association, the European Finance Association, the Paris Spring Corporate Finance Conference, the Bank of Italy/CEPR Conference on Money, Credit and Finance, the Bank of Finland/CEPR Conference on the Credit Crunch, the University of Frankfurt Conference on the Law and Economics of Money and Finance in Times of Financial Crisis, the Finlawmetrics Conference at Bocconi University, HKUST, the University of Hong Kong, the University of Zurich, the University of Lugano, the University of Durham, the Stockholm School of Economics, Bocconi University, Warwick Business School, and the New Economic School. Financial support from the Federal Deposit Insurance Corporation (FDIC) is gratefully acknowledged. Giannetti also acknowledges financial support from the Jan Wallander and Tom Hedelius Foundation, the Bank of Sweden Tercentenary Foundation, and the Swedish National Research Council.

^{*} Stockholm School of Economics, CEPR and ECGI, PO Box 6501, Sveavagen 65, SE 11383 Stockholm, Sweden. Email: Mariassunta.Giannetti@hhs.se

^{*} Eli Broad Graduate School of Management, Michigan State University and CEPR, 315 Eppley Center, East Lansing, MI 48824, USA. E-mail: simonov@bus.msu.edu

Bank bailouts face stiff resistance because of their fiscal implications and their long-term moral hazard costs. Nevertheless, during financial crises, few governments refrain from bailing out banks. The potential benefits from doing so include guaranteeing the functioning of the payment system, systemic stability, and the flow of credit to the real economy. The beneficial effects on the real economy are often mentioned by governments to justify their interventions. However, not only is the magnitude of these benefits widely disputed, but also the structure of bank bailouts is the subject of long-standing debates.

Theory suggests that the real effects of bailouts depend on the size of the recapitalizations, the banks' ex post ability of meeting the capital requirements and the quality of the banks' clients. Bagehot (1873) argues that any government support to bad banks would be an encouragement to even worse lending decisions. Recent theories help to qualify these statements. Government support is desirable only to the extent that banks have specific loan collection skills and information about their clients, which would not have access to external finance for funding profitable investment if their bank failed. Under these conditions, as Philippon and Schnabl (2010) and Bhattacharya and Nyborg (2011) highlight, in order to be effective, recapitalizations have to be sufficiently large to solve banks' debt overhang problems. Bank recapitalizations would be ineffective in spurring bank lending otherwise. Diamond and Rajan (2000) and Diamond (2001) point out that too small recapitalizations may even be damaging for bank lending policies. In their setting, while recapitalizations that reinstate bank capital requirements also restore incentives to sound lending policies, banks that remain undercapitalized evergreen bad loans to avoid writing them off and becoming officially insolvent. Importantly, the capital injections would allow the undercapitalized banks to increase even more their loans to impaired borrowers. These banks may even be inclined to recall the loans to creditworthy borrowers as the capital injection makes the goal of meeting the capital requirements within reach. Thus, too small recapitalizations encourage banks' bad lending policies and may even decrease the availability of loans for borrowers with valuable investment opportunities.

Empirical evidence on whether and under what circumstances bank bailouts benefit the real economy is scarce. In this paper, we exploit the Japanese banking crisis of the 1990s to evaluate the effects of government recapitalizations. Abstracting from any possible systemic effects, we evaluate whether borrowers benefit from the bailouts of their banks. Not only we quantify the effects of government recapitalizations on firms' access to credit, stock market valuations,

employment and investment, but we also investigate the characteristics of the firms that benefit most. These distributional issues are crucial to evaluate the effects of bank bailouts on capital allocation.

Japan represents an ideal laboratory for several reasons. First, there are some analogies between the 1990s Japanese banking crisis and the 2008 financial crisis in the U.S. (Hoshi and Kashyap, 2010). Not only did both crises originate from the burst of a real estate bubble, but also, in the response to the banking crisis, the Japanese government intervened to recapitalize banks, similarly to the U.S. administration. Importantly, the size of the recapitalizations that were enacted as well as the affected banks' financial conditions differs enabling us to test the predictions of the theories on the real effects of the interventions.

Second, there are publicly accessible data on all loans that Japanese listed companies receive from different lenders, together with extensive financial information on banks and firms. Thus, we can ask whether non-financial firms with closer relationships with the banks receiving the capital injections indirectly benefit to a larger extent than similar firms. This allows us to quantify the benefits of specific interventions, abstracting from concurrent events and macroeconomic news whose effects may be confounded with those of the bailouts. Even more importantly, we are able to isolate the effects of the bailouts on the supply of credit by focusing on firms borrowing from multiple banks and by evaluating to what extent, after the bailouts, the same firm receive larger loans from the affected banks in comparison to the unaffected ones.¹

Our results show that the effects of recapitalizations differ dramatically depending on the size of the capital injections relative to the banks' initial financial conditions. If they receive large capital injections, banks extend larger loans to creditworthy borrowers with which they entertain closer relationships, but decrease their exposure to low quality firms, which we identify as the "zombie" firms in Caballero, Hoshi and Kashyap (2008). However, these effects are reversed for banks that are likely to have remained undercapitalized after the interventions. These banks extend larger loans to zombie firms, but much less –or not at all– to other borrowers. These findings indicates that ill-designed capital injections may aggravate problems of loan evergreening and are consistent with the theory of Diamond and Rajan (2000) and Diamond (2001), who show that too small recapitalizations may encourage perverse lending policies and even decrease the supply of credit for borrowers with valuable investment opportunities.

¹ In other words, our results on the supply of credit cannot be biased by selection problems.

The effects of capital injections on firm performance largely mirror our findings on the supply of credit. Large recapitalizations increase the value of the firms with closer relationships with the bailed out banks as well as their investment; however, if the capital injections are too small and the bank is still undercapitalized after the intervention, not only do the positive real effects fail to materialize, but there are also negative effects on capital allocation. Having more credit available, zombie firms invest more. Thus, too small recapitalizations may have favored the survival of zombie firms, which as Caballero, Hoshi and Kashyap (2008) argue, contributed to Japan's poor economic performance.

To the best of our knowledge, this paper provides the first microeconomic evidence on the real effects of bank bailouts. Existing literature analyzes the macroeconomic implications of bank bailouts through case studies, without aiming to establish causal effects (Calomiris, Klingebiel, and Laeven, 2005). Notable exceptions are Bayazitova and Shivdasani (2009), Ng, Vasvari, and Wittenberg Moerman (2010), and Veronesi and Zingales (2010) who investigate the effects of the U.S. government's capital infusions on the value of banks' financial claims. Differently from these papers, we consider the effects on the banks' clients.

This paper is also related to a growing literature exploring how shocks to bank health affect the supply of credit and the banks' borrowers (see, for instance, Khwaja and Mian, 2008; Paravisini, 2008; Schnabl, 2011). In particular, Slovin, Sushka and Polonchek (1993), Bae, Kang and Lim (2002) and Ongena, Smith and Michalsen (2003) investigate the stock price reaction of the borrowers to bank failures. A number of papers explore the effect of negative shocks to the banking system in the context of the Japanese banking crisis. These papers investigate to what extent shocks to firm collateral and bank assets affect firm investment (Gibson, 1995; Kang and Stulz, 2000; Gan 2007a and 2007b) or bank lending policies (Peek and Rosengren, 2005; Caballero, Hoshi and Kashyap, 2008). Existing literature mostly focuses on negative shocks to the banking system and finds that they decrease the supply of credit and affect negatively borrowers' valuation and investment. Our contribution is to explore the effectiveness of different interventions to restore bank health (that is, a positive shock) on the supply of credit and banks' borrowers during a systemic banking crisis. This is a relevant exercise as existing theories

.

² Yamori and Murakami (1999) and Brewer, Genay, Hunter, and Kaufman (2003) document borrowers' negative abnormal returns upon the announcement of Japanese banks' failures.

³ Only Slovin, Sushka and Polonchek (1993) also explore the reaction to the announcement of a bank bailout, but their sample includes the borrowers of just one large U.S. bank and can shed no light on the effectiveness of different measures to resolve systemic banking crises.

suggest that incomplete information and agency problems may create asymmetries in the transmission of shocks to bank capital (Holmstrom and Tirole, 1997).

The remainder of this paper is organized as follows. Section I describes the bank bailouts during the Japanese banking crisis. Section II and III illustrate the empirical approach and the data, respectively. Section IV presents the results. Finally, Section V concludes.

I. Background

A. The Japanese Banking Crisis

The Japanese banking crisis of the 1990s stemmed from a sharp decline in asset prices, especially land and real estate, in the early nineties. Banks were severely hit not only because real estate was often used as collateral, but also because they held stocks and land directly and real estate loans were a large fraction of their balance sheets. Although manufacturing firms' growth opportunities are believed to have remained sound, banks contracted lending (Gan, 2007a). As a consequence, firms cut investment (see, for instance, Kang and Stulz, 2000).

Peek and Rosengren (2005) and Caballero, Hoshi, and Kashyap (2009) document that not only banks reduced the supply of loans, but also misallocated credit by funding the weakest firms. The structure of bank-firm relationships in Japan may have exacerbated this problem, because Japanese firms typically have a particularly close relationship with their main bank, which involves bank shareholdings, board seats for bank representatives as well as a lending relationship (Eser and Peek, 2006). In addition, the main bank takes a leading role in restructuring firms in financial distress (Hoshi, Kashyap and Scharfstein, 1990).

While social and economic incentives may have strengthened Japanese banks' incentives to allocate credit to severely impaired borrowers, empirical evidence suggests that Japanese banks, being forbidden to hold equity stakes in excess of 5 percent by the law, are interested in protecting the value of their loans and not shareholders or other stakeholders (Morck, Nakamura and Shivdasani, 2000). For instance, low current earnings and liquidity are more significant than poor stock market performance in explaining the appointment of bank directors to the board (Morck and Nakamura, 1999). ⁴

_

⁴ Empirical evidence also shows that the fortunes of Japanese top executives are positively related to stock performance and earnings like in the U.S. (Kaplan, 1994; Kaplan and Minton, 1994; Kaplan and Ramseyer, 1996). Anderson and Campbell (2004) show that the negative relation between performance and turnover was particularly

In addition, credit misallocation during banking crises is not unique to Japan. Banks renewed loans to non-performing borrowers in the Nordic countries during the banking crisis of the early nineties (Drees and Pazarbasioglu, 1995) and in the U.S. during the Savings and Loan crisis (Akerlof and Romer, 1993). For this reason, we believe that the Japanese experience of bank bailouts can offer insights that go beyond the Japanese economy (we address this issue empirically in Section IV).

B. Capital Injections

Our focus is to explore whether the government recapitalizations were successful in increasing the supply of credit and in improving its allocation. We believe that the Japanese experience provides an unique laboratory to explore the effects of bank bailouts for the following reasons. First, the government recapitalizations were mostly directed to the larger banks. However, no differences were made on the basis of borrower characteristics or lending specialization of the banks. Thus, there is no reason to believe that the recapitalization announcements revealed market participants positive (or negative) information about the borrowers, besides the fact that the borrowers may have benefited from the improved health of their lending banks. Second, the recapitalizations were heterogeneous in their size and affected banks with different ex ante financial conditions. Thus, we can test whether the effects of recapitalizations vary in line with existing theories.

Here, we describe the events that we explore in our empirical analysis. We refer the reader to Nakaso (2001) and Hoshi and Kashyap (2010) for a more comprehensive description of the government interventions. The government started to recapitalize banks in 1998, amid political opposition, after the failures of two securities companies and a regional bank. On February 16, 1998, the Diet approved the use of JPY 30 trillion of public funds, of which JPY 13 trillion were dedicated to bank recapitalizations. In the following days, JPY 1.8 trillion were used for the recapitalization of 20 major banks through subordinated debt and preferred shares.

Most of the banks received a capital injection of 100 billion Yen, although some of the smaller banks involved in the program received between 20 and 60 billion Yen. This was, on average, less than 1 percent of bank total assets (and some 20 percent of bank capital). The main objective in the design of the recapitalization was not to signal to market participants any

high for banks during the financial crisis. Thus, it appears that Japanese executives face incentives to maximize profits as those who fail risk losing their jobs.

differences in financial health between financial institutions. Thus, all systemically important banks were recapitalized and the amount of capital injected was only subordinated to bank size.⁵ Due to the small size of the capital injections, most of banks remained undercapitalized. However, there was considerable heterogeneity. Some banks reported tier 1 capital ratios above their capital requirements (which is 8 percent for Japanese banks with international branches and 4 percent for the remaining banks), even before the capital injections. Other banks were severely undercapitalized. Since the size of the recapitalizations was on average less that 2 percent of the bank' risk-weighted assets, most of the banks with lowest capital ratios remained undercapitalized. Even in this respect, however, there is heterogeneity as few banks received a capital infusion of over 4 percent of their risk-weighted capital and afterwards were likely to meet the capital requirements.

The first recapitalization was followed in March 1999 by a second recapitalization (through preferred shares) that benefited 15 of the banks that had already been recapitalized the year before, a confirmation that banks affected by the first recapitalization had different financial conditions. The amount injected was more than four times as large as the previous injection. Each bank received between 200 and 1,000 billion Yen, which was approximately 2 percent of bank total assets (and 70 percent of bank capital) and the amount of capital injected differed across banks. For its larger size, the second recapitalization produced a large decrease in the premium paid by Japanese banks in the interbank market (Peek and Rosengren, 2001). Finally, a third recapitalization occurred in June 2003 when the government took Resona bank over by injecting nearly 2 trillion Yen of new capital, over 13 percent of the bank's total assets, through preferred and common shares. Notwithstanding these recapitalizations were larger, they hardly solved all the banking problems. In fact, some Japanese banks showed serious signs of undercapitalization as far as 2002 (Kashyap, 2002; Hoshi and Kashyap, 2010).

In what follows, not only do we exploit heterogeneity (across and within) different rounds of government recapitalizations, but we also consider private recapitalizations. Between 1998 and 2005, 64 banks made 98 equity issues to private investors. The average (median) amount of capital injected was 75 (28) billion Yen. This was on average slightly more than 1 (44) percent of bank assets (capital). The equity issues were generally performed by the existing shareholders, which were invited to provide capital by the authorities and the banks themselves. Not only were

⁵ In particular, no restrictions were imposed on bank lending policies or corporate governance.

most often these capital injections performed by reluctant investors, as is apparent from their small size, but the capital infusions did not alter banks' control structure and corporate governance.⁶

C. Other Events

Finally, a number of bank mergers occurred after 2000. Our sample includes 71 banks mergers affecting 58 banks. In a few instances, the central bank induced banks to acquire weaker banks to avoid failures (Harada and Ito, 2008). Other banks merged with the aim of becoming too big to fail. The mergers did not improve bank capitalization (Hosono, Sakai, and Tsuru, 2007). In what follows, we control for bank mergers because they may have weakened the relationships with the clients of target banks (this is unlikely to affect our results because the mergers mostly occurred after the first two rounds of government recapitalizations), but the analysis of their effects remains largely outside the scope of the paper.⁷

II. Empirical Approach

Our objective is to test whether firms with stronger lending relationships with recapitalized banks obtain larger loans and whether the effects depend on the size of the recapitalizations relative to the banks' financial conditions. The main challenge is that the firms maintaining stronger relationships with the recapitalized banks may have different demand for credit, which may affect their response to the recapitalizations.

Luckily, we are able to design our main tests on the supply of credit in a way that the estimates are unaffected by firms' unobserved heterogeneity and allow us to quantify the extent of selection problems, which appear to be limited. Being able to identify the effects of capital injections on the supply of credit helps us to interpret the rest of our findings. The implementation of the different tests and the identifying assumptions are discussed below.

⁶ Japanese banks have diffuse ownership (with the top holders holding around 5 percent of the shares and the top 10 holders less that 30 percent). Their stocks are mostly held by other financial institutions and industrial companies. Financial institutions predominate among the top five shareholders.

⁷ We confirm that mergers do not affect our results by excluding the clients of banks that were target of a merger during the sample period. The results are identical to the ones we report.

A. The Supply of Credit

Our first step is to examine whether the supply of bank loans increases after the bailouts. This is generally a challenging task because the events that prompt the bailouts may be accompanied by changes in the demand for credit. We pursue the same identification strategy that Khwaja and Mian (2008) suggest to isolate the effect of negative liquidity shocks on bank lending. Since we observe multiple bank relationships for each firm in a given year, we can evaluate the effects of bank bailouts using a within-firm estimator that compares the amount of funding provided by the affected and the unaffected banks, before and after the bailouts, to the same firm. This allows us to hold constant the loan demand.

We estimate the following equation:

$$\frac{\Delta Loan_{ikt+1}}{Loan_{ikt}} = a^{L} + \sum_{j \in J} b_{j}^{L} * Intervention - j_{ikt} * Loans from Bank_{ikt} + + c^{L} * Loans from Bank_{ikt} + Firm_{i}^{L} * Year_{i+1}^{L} + Bank_{k} + u_{ikt+1}^{L}.$$

The dependent variable, $\frac{\Delta Loan_{ikt+1}}{Loan_{ikt}}$, is the increase in bank loans that firm *i* receives from

bank k during the year following the recapitalization. In all equations, our unit of analysis is the bank-firm-year and we include interactions of firm ($Firm_i^L$) and year ($Year_i^L$) fixed effects. In this way, we fully absorb firm heterogeneity. In these specifications, we also include bank fixed effects ($Bank_k$) to control for systematic differences across banks and cluster errors at the firm level. Our sample spans from 1998 to 2004.

The variable *Intervention* - j_{ikt} is a dummy that takes value one if the k-th bank of firm i benefits from intervention j in year t and value zero otherwise. We capture the strength of the relationship of firm i with bank k, using the proportion of loans that firm i has received from bank k in the past. This is important because Peek and Rosengren (2005) show that Japanese banks experiencing problems lend more to firms with which they entertain closer relationships. Besides using this variable as a control, we test whether firms with closer relationships benefit more from the recapitalizations by interacting the intervention dummies with the proportion of bank loans that firm i receives from bank k in the year prior to the recapitalization. In other words, we allow the effects of the interventions to vary continuously with the prior intensity of the relationships: A

⁸ The relative importance of the lending banks varies very little over time.

positive coefficient b_j^L indicates that firms with a larger proportion of loans from bank k in the past receive larger loans from bank k if this has been affected by intervention j during the past year. Our results are invariant if we simply consider whether a firm received loans from bank k prior to the recapitalization instead of the strength of the lending relationship. However, using a continuous measure for the intensity of the bank relationships gives us more cross-sectional variation because most of the firms borrow from the banks recapitalized by the government, but the proportion of loans they receive from these banks varies greatly. This helps us to identify the effects of interventions especially in the tests described below where the unit of observation is the firm-year, instead of the firm-bank-year.

While in the above specifications we allow the impact of the different rounds of capital injections to differ estimating different coefficients b_i^L for each intervention j, to have a more systematic understanding of any differences, within the same econometric framework, we test the theoretical predictions on the importance of the size of the recapitalizations and of the banks' ex post ability to meet the capital requirements. We surmise that any heterogeneity in the impact of the capital injections on the supply of credit depends on the size of the capital injections (relative to the banks' risk-weighted assets). In particular, banks that benefit from larger capital injections should be able to increase the supply of loans to their most important borrowers to a larger extent. To capture this, instead of the Intervention - j_{ik} dummies, we include an interaction term Loans from Bank_{ikt} *Capital Injection Size_{kt}, measuring how the size of the capital injection (relative to the risk-weighted assets of bank k) affects firms that are more or less related to the bank. Furthermore, we conjecture that banks that still fail to meet the capital requirements after the recapitalization are less inclined to lend. To assess the relevance of this mechanism, we interact Loans from $Bank_{ikt}$ *Capital Injection $Size_{kt}$ with Still Undercapitalized $Bank_{kt}$, a dummy variable that takes value 1 if bank k is still undercapitalized after the capital injection and value zero otherwise. We then test whether undercapitalized banks extend larger loans to impaired borrowers, as theories would predict.

B. Firms' valuations

We investigate the announcement effects of bank bailouts on firms' valuations using an event study. As argued in Section I, the implementation of the bailouts was such that, besides the

capital infusion in their lending banks, no new information about banks' borrowers was communicated to market participants. Thus, as firms' pre-announcement stock prices reflect any differences across borrowers known to market participants, the announcement abnormal returns can only capture the (average) effect of the bailouts on firm's expected discounted cash flows. In what follows, we explore how borrowers react to the announcements and whether the effects depend on the characteristics of the recapitalizations and of the borrowers in a way that is consistent with the effects on the supply of credit.

The government recapitalizations were preceded by lengthy discussions; however, the identity of the banks participating in the program was announced only shortly before the actual capital injections. For this reason and to avoid the contaminations from other events, in most of the analysis, we use an event window starting 3 days before the capital injections and ending 1 day after the capital injections. We explore the robustness of our results to the use of event windows of [-10,+1] and [-5,+1].

For any firm i, we estimate daily expected returns using the standard market model: $R_{ii} - R_{fi} = \alpha_i + \beta_i \left(R_{mi} - R_{fi} \right) + \varepsilon_{ii}$, where R_{ii} and R_{mi} are the day t returns on firm i and the market portfolio, respectively, R_{fi} is the return on the risk free asset, which we measure with the return of 60 days Japanese Treasury Bills, and ε_{ii} is a zero-mean disturbance term. Abnormal returns of firm i on day t are computed as firm i's actual return on day t minus its expected return on day t: $AR_{i,t} \equiv \hat{\varepsilon}_{ii} = R_{ii} - R_{fi} - \hat{\alpha}_i - \hat{\beta}_i \left(R_{ii} - R_{fi} \right)$. The parameters $\hat{\alpha}_i$ and $\hat{\beta}_i$ are estimated using ordinary least squares in the window [t-280,t-20] as long as we have at least 100 observations for daily returns.

We regress firms' daily abnormal returns on proxies for the firm's exposure to the intervention and controls as follows:

$$AR_{it} = a^{AR} + \sum_{j=1}^{9} b_j^{AR} * Loans from Banks Affected by Intervention - j_i + c^{AR} X_{it} + u_{it}^{AR}$$

where X_{ii} is a vector of time-varying firm controls and Loans from Banks Affected by Intervention - j_i is the proportion of loans that in the year preceding the intervention firm i received from any of the banks benefiting from intervention j.

10

.

⁹ In unreported specifications, we estimate the market model using Scholes-Williams (1977) betas. The results are virtually identical to the ones we report.

This variable measuring the intensity of all these relationships captures firm i's exposure to intervention j; its effect is allowed to differ from zero only for days within the relevant event window. A statistically significant coefficient b_j^{AR} indicates that firms that receive more loans from banks affected by intervention j experience large abnormal returns upon the announcement of intervention j.

In the same vein of the tests on the supply of credit, we consider the role of the size of the recapitalizations and of the banks' ex post ability to meet the capital requirements. In particular, we test whether the most closely related firms experience larger abnormal returns when recapitalized banks receive on average larger capital injections by including the proxy: $Injection\ Exposure_{it} \equiv \sum_k Loans\ from\ Bank_{ikt}*Capital\ Injection\ Size_{kt}$. We also test whether firms benefit less when due the banks' poor initial financial conditions, the capital injections are unsuccessful in reestablishing banks' capital requirements. If this is the case, we expect the following variable $Undercapitalized\ Injection\ Exposure_{it} \equiv Undercapitalized\ Injection\ Exposure_{it} \equiv Undercapitalized\ Injection\ Exposure_{it} \equiv Undercapitalized\ Injection\ Exposure_{it} \equiv Undercapitalized\ Undercapitalized\ Injection\ Exposure_{it} \equiv Undercapitalized\ Underca$

 $\sum_{k} Loans \ from \ Bank_{ikt} * Capital \ Injection \ Size_{kt} * Still \ Undercapitalized \ Bank_{kt}, \quad capturing \quad the$

firm's exposure to capital injections accruing to banks that fail to meet the capital requirements even after the intervention, to have a negative effect on firm abnormal returns.

Within this empirical framework, we can easily investigate whether the announcement effects differ across subsamples of firms, by identifying the specific subsample with a dummy variable and interacting the dummy variable with the event dummy. A statistically significant coefficient for the interaction term indicates that abnormal returns are indeed different for the subsample of firms identified by the dummy variable.

Our sample period goes from 1998 to 2004. Since the cross-sectional correlation of the events could inflate our t-statistics, we cluster standard errors across months as well as across firms, as suggested by Petersen (2009).

_

¹⁰ In unreported alternative specifications, we capture the effects of intervention j using a dummy variable that captures whether the firm has a relation with any of the banks benefiting from intervention j or the proportion of loans from the main bank if this is affected by intervention j. The results are qualitatively similar to the ones we report.

C. Firms' corporate policies

Finally, we investigate the effects of the bank bailouts on bank clients' corporate policies (such as changes in the use of financial debt and cash holdings, investment and employment growth). Conditionally on the bailed out banks increasing the supply of credit, we should observe an increase in investment or employment only if firms are financially constrained and unable to substitute bank loans to pursue their investment opportunities. Also in this case, our sample spans from 1998 to 2004, but our unit of analysis is the firm-year. We estimate the following equation:

$$y_{it+1} = a^{y} + \sum_{j=1}^{5} b_{j}^{y} * Loans from Banks Affected by Intervention - j_{it} + c^{y}X_{it} + Firm_{i}^{y} + Year_{i+1}^{y} + u_{i+1}^{y},$$

The dependent variable y_{it+1} is any of the firm outcomes we consider in turn. Year fixed effects ($Year_{it}^y$) control for systematic shocks affecting all firms in a given year, while firm fixed effects ($Firm_i^y$) capture systematic differences across firms. We also include a vector of time-variant firm controls, X_{it} , and in some specifications, interactions of industry and year fixed effects to capture industry time-varying growth opportunities. The variables $Loans\ from\ Banks\ Affected\ by\ Intervention\ -j_{it}\ capturing\ the\ firms'\ exposure\ to\ intervention\ j$ are defined as in Subsection II.B., but now the frequency is yearly. We allow a firm's exposure to the interventions to be different from zero only in the year following the intervention. Also here we test whether the effects of the interventions depend on the size of the capital injections and the banks' exposure i_{it} and i_{it} defined like in the event study.

Since we include firm fixed effects, our specifications capture whether in the year following the interventions, the firms with closer relationships with the banks benefiting from the interventions have temporarily stronger performance in the variables of interest (such as investment or employment growth).¹¹

In these tests, the validity of the estimates is subject to the assumption, typical of difference-in-difference estimates, that the strength of a firm's relationships with the recapitalized banks is not related to unobserved firm characteristics affecting the changes in firm performance after the interventions. This assumption can be problematic if firms that receive different

¹¹ Unreported tests reveal, as it is plausible, that there are no permanent effects on these growth rates.

proportions of loans from the recapitalized banks are dissimilar on observable (and potentially unobservable) characteristics.

This is a common problem in studies attempting to evaluate the real effects of shocks to bank capital (see, for instance, Khwaja and Mian, 2008; Paravisini, 2008; Schnabl, 2011). Similarly to these papers, we present empirical evidence that the strength of the relationships with the recapitalized banks affects firm performance in the year of the recapitalizations, but is unrelated to firm performance in the years preceding and following the recapitalizations suggesting that unobserved heterogeneity is unlikely to bias our estimates. Furthermore, using the loan regressions, in which we are able to fully absorb firm heterogeneity, we are able to quantify the extent of possible biases. The tests described below suggest that any biases are small. Finally, and perhaps most importantly, we are able to interpret the effects on firm outcomes in the light of our findings on the credit supply that do not suffer from selection problems. The consistency of the findings indicates that the difference-in-difference estimates are reliable.

III. Data

A. Data sources and sample

Our main data source is the Nikkei NEEDS Financial dataset. We obtain price, accounting, and loan information for all listed companies in Japan. Crucially for our study, NEEDS Bank Loan data allow us to observe loans outstanding to individual firms from each lender at the end of the firm's fiscal year. We also obtain bank financial statements, bank merger announcement dates, major shareholders, firms' and banks' shareholdings, and information on capital increases. From Bankscope we extract information on tier 1 capital ratios, total capital ratios and risk weighted assets for all Japanese Banks. Finally, we reconstruct the sequence of government interventions and obtain the list of recapitalized banks from Nasako (2001), Kashyap and Hoshi (2010) and the website of the deposit insurance corporation of Japan.¹²

Our sample includes a maximum of 3,160 non-financial companies and 239 banks and other lending institutions. The panel is unbalanced as the sample includes currently listed companies as well as companies that used to be listed but ceased to exist (together with their banks). Most of firms in Japan end the fiscal year in March. Approximately 20 percent of the

_

¹² See http://www.dic.go.jp/english/.

sample firms, however, terminate their fiscal years in other months of the year. To avoid timing problems, when we consider changes of variables based on the firms' financial statements (i.e., financial debt, sales, cash, employment, and investment), we limit the sample to those firms with a fiscal year that ends in March. Also the data for loans outstanding to individual firms from each lender are based on the firm's fiscal year. Since in those specifications we compare the loans offered by different banks to the same firm, we keep the whole sample. Our results are, however, invariant if we exclude the firms whose fiscal year does not end in March. Furthermore, since the first and second government recapitalization happened in the first quarter, we explore the effect of interventions in year *t* on investment and growth, including loan growth, between fiscal year *t*-1 and fiscal year *t*. For clarity, in the paper, we refer to calendar years.

B. Main variables

Our first challenge is to characterize the capital injections in a way that is consistent with the theories described in the Introduction. Table 1 summarizes the main features of the recapitalizations and of the affected banks. Unsurprisingly, banks receiving government and private capital injections have lower tier 1 capital ratios than other banks. Most importantly, financial conditions, as measured by the tier 1 capital ratio, differ markedly even for the banks that were recapitalized, with some banks starting from significantly better ex ante conditions, even for the first recapitalization. Private capital injections are smaller than government capital injections, suggesting that they may leave many of the banks in which they occur unable to meet the capital requirements.

In what follows, we exploit heterogeneity in the amount of capital injected and the banks' ability to meet the capital requirements after the capital injections (both across and within different rounds of recapitalizations) and study whether these factors influence the real effects of bank bailouts as theories would predict. First, we measure the size of the recapitalization using the size of the capital infusion relative to the bank's risk weighted assets. We expect that larger capital infusions yield more benefits for related firms in terms of a higher supply of credit.

Second, we distinguish the effects between banks that after the recapitalizations are more or less likely to meet the capital requirements. Banks' ability to meet the capital requirements is difficult to measure as during banking crises banks tend to report capital ratios that most likely

-

¹³ Our results are also invariant if in the tests concerning loans and corporate policies, where timing issues may arise, we restrict our attention to interventions occurred in the first quarter of each year.

overstate their net wealth. This was particularly true in Japan, where banks were known to underprovide for nonperforming loans and to include deferred tax credit (which given their dire economic conditions they were unlikely to ever be able to exploit) in the computation of bank capital.

For this reason, in our tests, we use three alternative proxies to capture the likelihood that banks are still undercapitalized after the capital infusions. Our first two measures rely on tier 1 capital only, as creative accounting is more likely to make the tier 2 capital entering in the total capital ratio uninformative. We conjecture that a bank is still undercapitalized after the capital infusion if the tier 1 capital ratio year is at least 2 percent lower than the banks capital requirements that we obtain from Peek and Rosengren (2005). Since the capital injections were performed as preferred shares or subordinated debt, their amount did not enter in the tier 1 capital ratio. If the latter is sufficiently small, given the relatively small size of the recapitalizations and the banks' underprovisioning for nonperforming loans, we can conjecture that the capital infusion leaves the bank below its capital requirement. The second definition adds the size of the capital injection relative to the bank's risk-weighted assets to the bank's tier 1 capital ratio. A bank is defined to be still undercapitalized if this quantity is below the capital requirements. The third definition uses the total capital ratio, which includes any funds obtained in the recapitalization. To take into account that tier 2 capital often includes dubious items such as deferred tax credit, similarly to Peek and Rosengren (2005), we define a bank to be undercapitalized, if the total capital ratio is below the bank's capital requirements plus 2 percent.

As Table 1 shows, whether a bank is classified as able or unable to meet the capital requirements is not highly sensitive to the definition we use. Furthermore, the results we present below are similar for the different classifications. Table 1 also shows how important recapitalized banks are for their clients, using the proportion of loans that firms receive from the recapitalized banks in the year prior to the recapitalization. Government recapitalizations affect banks that on average provide a larger share of loans to their clients and may have larger benefits. Depending on the strength of the lending relationships with the recapitalized banks, firms have different exposures to the recapitalizations. As we discuss in Section II, these cross-sectional differences help us to identify the effects of the recapitalizations.

Table 2 lists the main variables we use in the analysis distinguishing between variables that refer to the bank-firm relationships and firm-specific variables. The latter include the proxies for

the firms' exposure to the various interventions, which we measure using the proportion of loans a firm receives from the affected banks. Clearly, a firm can be considered exposed to the intervention only when the intervention occurs. We also consider the proportion of loans that a firm receives from banks that benefit from capital injections and are still likely to be undercapitalized afterwards. For brevity, we present only descriptive statistics (and most of the results) based on the first definition of undercapitalized banks reported in Table 1.

Table 2 also describes firm performance measures and characteristics. In particular, it introduces our proxy for low quality firms, the zombie firm dummy, which we define as in Caballero, Hoshi and Kashyap (2008). We could try to capture firm quality using profitability, productivity or dependence on bank loans. However, all these characteristics vary across industries and may just end up capturing industry effects. The classification proposed by Caballero, Hoshi and Kashyap (2008) aims to identify firms that are receiving subsidized credit, based on publicly available information. It is based on anecdotal evidence showing that Japanese banks granted interest rate concessions, moratoriums on loan principal or interest and other direct interest subsidies to non-performing borrowers in order to keep their loans on the books and avoiding writing off capital.

The construction of the zombie firm dummy involves the following steps. First, we compute the "required minimum interest rate expenses", a lower bound, assuming that the borrower pays the average short-term prime rate at year t, the average long-term prime rate at year t and zero coupons, respectively, on the short-term bank loans, the long-term bank loans and the total bonds outstanding during year t. We define a firm as zombie if the actual interest payments are lower than this lower bound. As Caballero, Hoshi and Kashyap (2008) argue, this measure is conservative because the minimum interest rates are extremely advantageous to the firm and because the actual interest payments include interest expenses on items such as trade credit, which are not even considered in the computation of the required minimum interest rate expenses.

In what follows, we ask to what extent the recapitalizations of related banks increase or reduce credit for zombie firms and the extent to which the conclusion depends on the size of the capital injections and the banks' ability to meet the capital requirements.

IV. Results

A. Supply of Credit

We start by exploring the effects of capital injections on the supply of credit. Estimates in Panel A of Table 3 show that not all the interventions increase the availability of credit. The first two recapitalizations unambiguously increase the supply of bank loans. The effect is not only statistically significant, but also sizable as in the year following each of the first two government recapitalizations, the growth rate of loans obtained from a recapitalized bank is 10 percent higher for a firm receiving 20 percent of its loans from that bank prior to the recapitalization. This effect is present also when we focus on the probability that a loan is increased, as Peek and Rosengren (2005) do, instead of the growth rates. However, the effect of the recapitalization of Resona bank (Third recapitalization) and of private recapitalizations on the supply of loans are insignificant or even negative.

The difference from the first two government recapitalizations cannot be interpreted to depend on borrower heterogeneity —which is fully controlled for— or on time-invariant bank characteristics, captured by bank fixed effects. Differences may rather depend on the size of the capital injections and the banks' ex post ability of meeting the capital requirements. Due to the persistence of debt overhang problems, after the private capital injections and the third recapitalization, banks may not have found it optimal to lend, as Philippon and Schnabl (2010) suggest. Diamond and Rajan (2000) and Diamond (2001) indicate that undercapitalized banks may even decrease their loans to viable borrowers. For these banks, the recapitalizations may make the objective of meeting the capital requirements more within reach. In these cases, banks may attempt to shrink their balance sheets by recalling loans to viable borrowers, even if this is inefficient from a social point of view.

In Panel B of Table 3, we directly test the above theories considering the size of the recapitalizations and the banks' ex post ability to meet the capital requirements. We surmise that borrowers with stronger lending relationships should have more access to credit when banks receive a larger capital injection. However, this effect should be smaller or even absent for banks that are likely to have remained undercapitalized. The estimates are strongly supportive of the theory and indicate that only capital injections to banks that end up to be able to meet the capital requirements increase the supply of credit. Not only differences across government

recapitalizations (columns 1 and 2) can be explained by the size of the capital injections and the banks' ex post ability to meet the capital requirements, but also the differences across government and private capital injections (columns 3 to 6). While the magnitude of coefficients capturing the effects of the capital injections appears to decrease when we lump together government and private recapitalizations, this is partially due to the increase in the standard deviation of the corresponding variable which increases by about 20 percent. Private recapitalizations may have somewhat smaller effects also because they are perceived to insure banks against future financial difficulties to a lower extent than government assistance. Importantly, the effects of recapitalizations are qualitatively similar across specifications regardless of whether we include interaction of firm and year fixed effects, to completely absorb firm heterogeneity, or only firm and year fixed effects as in column 4 of Panel B. The effects are invariant also when we model the probability of a loan increase (column 6), using a linear probability model, instead of the loan growth rate as in the remaining equations.

So far we have defined undercapitalized banks considering only the tier 1 capital ratio, the first definition in Table 1. In columns 7 and 8, similar patterns emerge when we use the two alternative definitions of undercapitalized banks, which we report in Table 1. In particular, in column 7, where we define a bank as undercapitalized if the tier 1 capital ratio plus the injected capital relative to the risk-weighted assets is less than the capital requirements, we do not let the effect of the intervention to depend on the size of the recapitalizations. Across different specifications, it emerges clearly that banks that are still likely to be undercapitalized do not increase the supply of credit. In other words, capital injections that are too small relative to the banks' ex ante financial conditions appear ineffective, as is consistent with theories of debt overhang (Philippon and Schnabl, 2010; Bhattacharya and Nyborg, 2011) as well as with Diamond (2001) and Diamond and Rajan (2000).

We also consider the effects of recapitalizations on capital allocation. This allows us to distinguish between theories implying that large capital injections are needed to solve debt overhang problems and the model of Diamond and Rajan (2000) and Diamond (2001), which focuses on bank capital and lending policies. This model implies that capital injections may encourage loan evergreening of insolvent borrowers when banks fail to meet the capital requirements and want to avoid capital write-downs. To test whether banks allocate more or less credit to insolvent borrowers after a capital injection, we focus on zombie firms.

Columns 1 and 2 in Panel C of Table 3 show that after the capital injection, banks that meet the capital requirements decrease the amount of loans they extend to zombie firms, while extending more credit to the remaining borrowers. The effects are opposite for undercapitalized banks, which appear to lend more only to zombie firms, most likely in order not to write off their loans and further decrease their reported capitalizations. Thus, the results strongly indicate that capitalization matters for lending policies above and beyond the effects that it may have on debt overhang problems and support the model of Diamond and Rajan (2000) and Diamond (2001). In particular, capital infusions that are sufficiently large not only reach the goal of increasing the supply of credit, but also make its allocation more efficient as banks that are able to meet the capital requirements withdraw loans from zombie firms. The opposite is true if the capital injected is too small.

Finally, it may be interesting to note that the process of consolidation appears to benefit the clients of the bidders. As is often discussed in the literature (e.g., Sapienza, 2002), after bank mergers, bidders favor their clients over the clients of the target bank. Our results, however, do not depend on the fact that some recapitalizations affect the target of bank mergers, as parameter estimates (not reported) are invariant if we exclude all clients of these firms.

The estimates reported in Table 3 are qualitatively invariant when we perform a number of robustness checks. First, we compare the estimates obtained with the within-firm estimator with the ones obtained including only firm fixed effects. The point estimates of the effects of recapitalizations are similar when we only include firm (together with year and bank) fixed effects in columns 1 and 2 of Panel A and column 4 of Panel B and when we fully control for firm time-varying heterogeneity by including interactions of firm and year fixed effects (together with bank fixed effects) in column in columns 3 and 4 of Panel A and the rest of Panel B and C.

The small differences that arise can give us some insights on the direction of selection biases caused by borrowers' unobserved heterogeneity in the specifications on corporate policies, where we are unable to use the within-firm estimator. For the first two government recapitalizations (Panel A) and capital injections to relatively well capitalized banks (Panel B), there appear to be a (small) negative correlation between being a firm related to the banks affected by the interventions and the error term in the loan equation, as the estimated effects of recapitalizations are slightly larger when we fully control for firm heterogeneity. This means that these banks have closer relationships with borrowers with lower demand for credit. Therefore, we

expect the estimates of the effects of these recapitalizations on employment and investment in Subsection IV.C to be slightly downward biased. The contrary is true for the third recapitalization, the private recapitalizations and the recapitalizations of undercapitalized banks, for which we expect our estimates of the effects on corporate policies to be, if anything, upward biased. These biases make our estimates of the effects of recapitalizations on investment in Subsection IV.C conservative and our findings even more remarkable.

Second, the magnitude of the effects of the recapitalizations obtained using the withinfirm estimator represents the proportional credit supply increase from the affected banks in comparison to the other banks. This is the actual increase in the supply of credit as long as the unaffected banks do not decrease the supply in response to the interventions. If not, the estimated effect on the actual supply would be upward biased. The bias can cause the estimated coefficient to be at worse double of the actual effect in the, probably unlikely, case in which the affected banks' loan increase is fully wiped out by the loans' decrease of the unaffected banks. We find, however, that the supply of loans from the unaffected banks does not change. In specifications that we omit for brevity, we exclude the loans from the affected banks and estimate equations like those presented in Panel A of Table 3 to evaluate if after the recapitalizations the unaffected banks change the supply of credit to the clients of the affected banks. In these specifications, besides bank fixed effects, we are able to include firm and year fixed effects, but not their interactions. We find that the loans from the unaffected banks do not change after the bailouts indicating that our estimates in Table 3 capture the actual effect of the interventions on the firm's access to bank loans. We confirm this result exploring firms' overall access to financial debt in Subsection IV.C.¹⁴

Third, we explore to what extent our results may be driven by the peculiarity of bank-firm relationships in Japan, where banks and firms are often part of the same business group (keiretsu). Banks may be more inclined to support their clients if these belong to the same keiretsu. In fact, it is often claimed that in Japan, banks and firms within the same keiretsu sustain each other without necessarily taking into account the profitability of their actions (Aoki, 1990).

_

¹⁴ Arguments that the bailouts may have harmed the banks that were not bailed out are implausible in this context for several reasons. First, these arguments apply to normal times expectations of bank bailouts, which decrease the ex ante cost of credit for banks that benefit from guarantees. When bailouts occur, if anything, they may be perceived as a negative signal on the health of the banks being bailed out. Second, the bailouts were announced as part of a wider program that signaled that no bank would have been allowed to fail thus implicitly benefiting all banks. Finally, we show that the supply of bank credit increases for the clients of bailed out banks.

To check this, we identify the sample firms belonging to keiretsu in 1998 using data from Peek and Rosengren (2005). ¹⁵ In our sample, 289 firms belong to a keiretsu; none of the keiretsu banks can be classified as undercapitalized using the first definition. If we exclude all observations related to firms belonging to keiretsu, our results are unaffected, indicating that the peculiar structure of Japanese business groups is not driving our results.

Furthermore, we include an interaction of the variable capturing the size of the recapitalization with a dummy that takes value 1 for firms that belong to the same keiretsu of the bank and value zero otherwise. In column 3 of Panel C, our estimates are invariant. Interestingly, like Peek and Rosengren (2005), we find that firms belonging to the same keiretsu of the bank are granted larger loans; however, keiretsu relationships do not affect changes in the supply of credit after the recapitalizations.

We similarly investigate whether the fact that firms own bank shares and vice versa may be driving our results. Also in this case, we first include interactions of our main variables of interest with the firm's shareholdings in the bank. In column 4 of Panel C, the newly added interaction terms are insignificant, indicating that our results are driven by the strength of lending relationships and bank capitalizations. Results are once again invariant and indicate that lending relationships are more important than stockholdings if we consider in the same way the bank's shareholdings in the firm (column 5).

B. Firm Valuations

The announcement effect of the recapitalizations on firm valuations largely mirrors the effect on the supply of credit. Columns 1 and 2 of Table 4 clearly show that the first government recapitalization produced significantly positive abnormal returns for the clients of recapitalized banks, while the third one, which brought a decrease in the supply of credit, was associated with negative abnormal returns. We find no statistical significant effects for the private recapitalizations and perhaps more surprisingly for the second recapitalization. However, given our relatively short event window, the effects of the latter may have been anticipated by market participants. The effect of the first recapitalization on firm valuation is economically large: The cumulative abnormal returns of a firm receiving 20 percent of its loans from banks receiving a

¹⁵ We focus on keiretsu centered around banks (financial keiretsu) and exclude keiretsu centered around industrial companies (industrial keiretsu) as only in the former it can be argued that the nature of bank-firm relationships is different in Japan (Morck and Nakamura, 1999).

capital infusion equal to 1 percent of their assets are 75 basis points over our 5 days event window (0.75*0.2*1*5). The cumulative abnormal return is 1.9 percent for a similar firm receiving half of the loans from the recapitalized banks.

In column 3, we explore whether the size of capital injections and banks' ex post ability to meet the capital requirements produce announcement effects that are consistent with the evidence on the supply of credit. It emerges clearly that the positive announcement effect increases with the size of the capital injections and that the effects are weaker for firms with closer relationships with banks that remain undercapitalized. Estimates in column 4 suggest that the announcement effect of large recapitalizations of banks that succeed in meeting the capital requirements is smaller for zombie firms. While the effect is not statistically significant at conventional levels, we cannot reject the hypothesis that the announcement effect is zero for zombie firms (the null that the coefficient of Zombie Firm*Loans from Banks Affected by Recapitalizations*Capital Injection Size is equal in absolute value to the coefficient of Loans from Banks Affected by Recapitalizations*Capital Injection Size cannot be rejected with a confidence level of 0.8142). The opposite appears to be true if the banks remain undercapitalized; their clients that we classify as zombie benefit the most, while the remaining borrowers do not benefit at all from recapitalizations (the null that the coefficient of Loans from Undercapitalized Banks Affected by Recapitalizations*Capital Injection Size is equal in absolute value to the coefficient of Zombie Firm*Loans from Undercapitalized Banks Affected by Recapitalizations*Capital Injection Size cannot be rejected with a confidence level of 0.9433).

We conclude by evaluating the robustness of our results to changes in the event window. In particular, since the government recapitalizations were widely discussed and the effects may have been anticipated, we extend the window to 5 and 10 days before the official announcement in columns 5 and 6, respectively. Our estimates are largely invariant and strongly indicate that the effects of capital injections on firm valuations depend on their size and the banks' ex post ability to meet the capital requirements.

C. Corporate Policies

We finally explore to what extent the capital injections affect corporate policies. Column 1 in Panel A of Table 5 shows that the larger loans indeed translate in higher access to financial loans. A firm receiving half of its loans from banks benefiting from the first or second

recapitalization is able to increase its access to financial loans, while as indicated in the descriptive statistics most of the sample firms decrease their leverage. This result indicates that unaffected banks do not decrease the supply of loans in response to the capital injections; it also indicates that larger bank loans do not substitute for market debt. The increase in the use of financial debt also suggests that before the recapitalizations firms are financially constrained. In fact, we find no evidence that the increase in financial debt is accompanied by a decrease in the average interest rate expenses, suggesting that the interest rate does not decrease. Under these conditions, and holding constant growth opportunities, unconstrained borrowers should not respond to recapitalizations by increasing the use of financial debt.

When we simply distinguish across the rounds of recapitalizations, we find some evidence that firms use the larger loans to increase their cash holdings (although the effects are not statistically significant at conventional levels), but we find no evidence of real effects. Our empirical models gain statistical power once we exploit the heterogeneity of the capital injections with respect to the banks' risk-weighted assets and the banks' ex post ability of meeting the capital requirements. This indicates, as we notice before, that there is significant heterogeneity in the effects of recapitalizations even within the same round and that the heterogeneity in the banks' financial conditions after the capital injections plays an important role.

In panel B of Table 5, it is apparent that firms with closer lending relations with banks receiving larger capital injections are able to increase their use of financial loans. Also in this case, the effect appears smaller for the clients of banks that remain undercapitalized after the capital injections. We find similar effects on cash-holdings, which are however insignificant at conventional levels. Most importantly, although we continue to find no effect on employment, larger recapitalizations are associated with higher investment if the bank is able to meet the capital requirements after the capital infusion. The effects are large: A firm with average investment receiving 50 percent of its loans from a bank benefiting from an average capital injection (approximately, 2 percent of its risk-weighted assets) increases its investment by approximately 1 percent. The effect increases to 2 percent if the size of the capital injection doubles.

Also differences in investment across firms are consistent with our previous findings on the allocation of credit. If the bank remains undercapitalized, zombie firms appear to invest more, but

¹⁶ The effects become statistically significant if we use any of the other two definitions of undercapitalized banks presented in Table 1.

not the rest of the bank clients. In contrast, large capital injections reestablishing bank capital requirements decrease the investment of zombie firms whose survival, as Caballero, Hoshi and Kashyap (2008) argue, may decrease the productivity and growth of the economy.

Since in these specifications we are able to control for firm heterogeneity simply by including firm fixed effects, concerns arise that our results are driven by unobserved heterogeneity. Undercapitalized banks may have worse borrowers which for this reason benefit less from the recapitalization. However, our findings are fully consistent with the effects of the capital injections on the supply of credit, which cannot be driven by selection problems because firm heterogeneity is fully absorbed by the interaction of firm and year fixed effects. In addition, when we quantify unobserved borrower heterogeneity by comparing the estimates obtained with the within estimator and with firm fixed effects, it emerges that the effects of unobserved heterogeneity are small and that depending on the specific episode lead to (small) upward or downward biases. In particular, those estimates imply an attenuation bias for the (positive) effects of capital injections when the lending banks meet the capital requirements and an upward bias for the effect of recapitalizations of banks that remain undercapitalized. Thus, our conclusion that capital injections have positive real effects only as long as they do not leave the banks undercapitalized is based on conservative estimates.

To further mitigate any doubts that our results may be biased by selection problems, we reestimate all models in Panel B by including interactions of industry and year fixed effects. The point estimates of our variable of interest are invariant (for brevity, we report only the investment equation). Our estimates are also invariant if we sort firms in size quintiles and include size quintile dummies and year interactions in the above equations (estimates omitted). Any unobserved heterogeneity correlated with industry or size quintile dynamics should lead to large changes in our estimates. It is thus comforting that our results are unchanged when we compare firms within the same industry (or size quintile) in a give year.

We finally run a placebo test. In particular, we re-estimate all the equations in Panel B fictitiously assuming that the effects of our main variables of interest, *Loans from Banks Affected by Recapitalizations *Capital Injection Size* and *Loans from Undercapitalized Banks Affected by Recapitalizations *Capital Injection Size*, occur two years later (in other words, we use the two-year lags of these variables and set their values equal to zero in the first two years of the sample). For brevity, we report only the investment equation (column 8 in Panel B of Table 5). In all

cases, we find that our variables of interest are statistically insignificant. In unreported specifications, we fictitiously assume that the recapitalizations occur two years earlier and again we cannot find significant differences in performance. This confirms that the conclusions based on our estimates of the effects of capital injections are conservative and unlikely to be driven by selection problems.

V. Conclusions

To the best of our knowledge, this paper provides the first micro-evidence on the effects of bank bailouts on firm access to credit, valuation, and subsequent investment. We highlight that the size of the capital injections and the banks' ex post ability to meet the capital requirements are crucial determinants of the effects of capital injections. Only if recapitalizations are large and banks are able to meet the capital requirements, firms have easier access to bank loans, experience positive abnormal returns and ultimately are able to invest more. The real effects of bank bailouts are weaker if recapitalizations are smaller and do not materialize at all if the banks remain unable to meet the capital requirements. In fact, injecting capital in banks that remain unable to meet the capital requirements has undesirable effects for the allocation of credit and investment, as larger loans are directed (only) to unviable zombie firms, which as a consequence invest more.

Our results strongly suggest that ill-designed interventions may increase the misallocation of credit and raise concerns because the size of government recapitalizations is often constrained by fiscal and political considerations. For instance, also in the U.S. the balance sheets of many banks continued to be fragile after the TARP injections (Congressional Oversight Panel, 2009). We believe that it is an exciting area for future research to explore whether more decisive interventions to tackle problems of capital shortage may further enhance the positive effects of capital injections uncovered in this paper.

References

Akerlof, George A. and Paul M. Romer, 1993, Looting: The economic underworld of bankruptcy for profit, *Brookings Papers on Economic Activity*, 1–73.

Anderson, Christopher W. and Terry L. Campbell II, 2004, Corporate Governance of Japanese Banks, *Journal of Corporate Finance* 10, 327-354.

Aoki, Masahiko, 1990, Toward an Economic Model of the Japanese Firm, *Journal of Economic Literature* 28, 1-27.

Bae, Kee-Hong, Jun-Koo Kang and Chan-Woo Lim, 2002, The Value of Durable Bank Relationships: Evidence from Korean Banking Shocks, *Journal of Financial Economics* 64, 181-264.

Bagehot, Walter, 1873, Lombard Street: A Description of the Money Market, Reprint. Homewood, Ill.: Irwin, 1962.

Bayazitova, Dinara and Anil Shivdasani, 2009, Assessing TARP, mimeo University of North Carolina.

Bhattacharya, Sudipto and Nyborg, Kjell G., Bank Bailout Menus, Working Paper, London School of Economics.

Brewer, Elijah, Hesna Genay, William C. Hunter, George G. Kaufman, 2003. The value of banking relationships during a financial crisis: Evidence from failures of Japanese banks. *Journal of the Japanese and International Economies* 17,233–262.

Caballero, Ricardo J., Takeo Hoshi and Anil K. Kashyap, 2008, Zombie Lending and Depressed Restructuring in Japan, *American Economic Review* 98, 1943-1977.

Calomiris, Charles, Daniela Klingebiel and Luc Laeven, 2005, Financial Crisis Policies and Resolution Mechanisms: A Taxonomy from Cross-Country Experience, In: Patrick Honohan and Luc Laeven (Eds.), Systemic Financial Distress: Containment and Resolution, Chapter 2, Cambridge: Cambridge University.

Congressional Oversight Panel, 2009, December Oversight Report. http://cop.senate.gov/documents/cop-120909-report.pdf

Diamond, Douglas W. and Raghuram Rajan, 2000, A theory of Bank Capital, *Journal of Finance* 55, 2431-2465.

Diamond, Douglas W., 2001, Should Banks be Recapitalized?, Federal Reserve Bank of Richmond Economic Quarterly 87, p. 71-96.

Drees, Burkhard and Ceyla P. Pazarbaşioğlu, 1995, The Nordic banking crises: Pitfalls in financial liberalization?, IMF working paper No. 95/61.

Eser, Zekeriya and Joe Peek, 2006, Reciprocity and Network Coordination: Evidence from Japanese Banks, mimeo University of Kentucky.

Gan, Jie, 2007a, The Real Effects of Asset Market Bubbles: Loan- and Firm-Level Evidence of a Lending Channel, *Review of Financial Studies* 20,1941-1973.

Gan, Jie, 2007b, Collateral, Debt Capacity, and Corporate Investment: Evidence from a Natural Experiment, *Journal of Financial Economics* 85, 709-734.

Gibson, Michael S. Can Bank Health Affect Investment? Evidence from Japan, *Journal of Business* 68, 281-308.

Harada, Kimie and Takatoshi Ito, 2008, Did Mergers Help Japanese Mega-Banks Avoid Failure? Analysis of the Distance to Default of Banks, NBER WP 14518.

Holmstrom, Bengt and Jean Tirole, 1997, Financial Intermediation, Loanable Funds, and the Real Sector, *Quarterly Journal of Economics*, 112, 663-691.

Hoshi, Takeo and Anil K. Kashyap, 2010, Will the U.S. Bank Recapitalization Succeed? Lessons from Japan, *Journal of Financial Economics* 97, 398-417.

Hoshi, Takeo, Anil Kashyap and David Scharfstein, 1990, The Role of Banks in Reducing Financial Distress in Japan, *Journal of Financial Economics* 27, 67-88.

Hosono, Kaoru, Koji Sakai, and Kotaru Tsuru, 2007, Consolidation of Banks in Japan: Causes and Consequences, NBER WP 13399.

Kang, Jun-Koo and René Stulz, 2000, Do Banking Shocks Affect Borrowing Firm Performance? An Analysis of the Japanese Experience, *Journal of Business* 73, 1-23.

Kaplan, Steven N., 1994, Top Executives Rewards and Firm Performance: A Comparison of Japan and the United States, *Journal of Political Economy* 102, 510-546.

Kaplan, Steven N. and Bernadette Minton, 1994, Appointments of Outsiders to Japanese Boards. Determinants and Implications for Managers, *Journal of Financial Economics* 36, 225-258.

Kaplan, Steven and J. Mark Ramseyer, 1996, Those Japanese Firms with their Disdain for Shareholders: Another Fable for the Academy, *Washington University Law Quarterly* 74, 403-418.

Karceski, Jason, Steven Ongena, and David C. Smith, 2005, The Impact of Bank Consolidation on Commercial Borrower Welfare, *Journal of Finance* 60, 2043-2082.

Kashyap, Anil, 2002, Sorting Out Japan's Financial Crisis, *Economic Perspectives*, 26 (Q4). Federal Reserve Bank of Chicago, 42–256.

Khwaja, Asim I. and Atif Mian, 2008, Tracing the Impact of Liquidity Shocks: Evidence from an Emerging Market, *American Economic Review* 98, 1413-1442.

Morck, Randall and Masao Nakamura, 1999, Banks and Corporate Control in Japan, *Journal of Finance* 54, 319-339.

Morck, Randall, Masao Nakamura and Anil Shivdasani, 2000, Banks, Ownership Structure, and Firm Value in Japan, *Journal of Business* 73, 539-567.

Nakaso, Hiroshi, 2001, The Financial Crisis in Japan during the 1990s: How the Bank of Japan Responded and the Lessons Learnt, BIS Papers 6.

Ng, Jeffrey, Florin P. Vasvari, and Regina Wittenberg Moerman, 2010, Were Healthy Banks Chosen in the TARP Capital Purchase Program?, Chicago Booth Research Paper No. 10-10.

Ongena, Steven, David C. Smith and Dag Michalsen, 2003, Firms and their Distressed Banks: Lessons from the Norwegian Banking Crisis, *Journal of Financial Economics* 67, 81-112.

Paravisini, Daniel, 2008, Local Bank Financial Constraints and Firm Access to External Finance, *Journal of Finance* 63, 2008.

Peek, Joe and Eric S. Rosengren, 2005, Unnatural Selection: Perverse Incentives and the Allocation of Credit in Japan, *American Economic Review* 95, 1144-1166.

Peek, Joe and Eric S. Rosengren, 2001, Determinants of the Japan premium, *Journal of International Economics* 53, 283-305.

Petersen, Mitchell A., 2009, Estimating Standard Errors in Finance Panel Data Sets: Comparing Approaches, *Review of Financial Studies* 22, 435-480.

Philippon, Thomas and Philipp Schnabl, 2010, Efficient Recapitalization, Working Paper, New York University Stern School of Business.

Sapienza, Paola, 2002, The Effects of Banking Mergers on Loan Contracts, *Journal of Finance* 57, 329-368.

Schnabl, P., 2011. Financial globalization and the transmission of bank liquidity shocks: Evidence from an emerging market. Journal of Finance, forthcoming.

Scholes; Myron, and Joseph Williams, 1977, Estimating Betas from Nonsynchronous Data, *Journal of Financial Economics* 5, 309-327

Slovin, Myron B, Marie E. Sushka and John A. Polonchek, 1993, The Value of Bank Durability: Borrowers as Bank Stakeholders, *Journal of Finance* 48, 247-266.

Yamori, Nobuyoshi and Akinobu Murakami, 1999, Does bank relationship have an economics value? The effect of main bank failure on client firms, *Economics Letters* 65, 115–120.

Veronesi, Pietro and Luigi Zingales, 2010, Paulson's Gift, *Journal of Financial Economics* 97, 339-368.

Table 1 Japanese Banks and Capital Injections

Table 1 reports the Tier 1 capital ratio from Bankscope for the recapitalized banks in the year following the recapitalization and for the unaffected banks and the affected banks in the years that are not preceded by a capital injection. It also reports the size of government and private capital injections relative to the bank's risk-weighted assets also obtained from Bankscope. We then present three alternative conditions aiming to capture whether banks are still undercapitalized after the capital injections. The first condition defines a bank to be still undercapitalized after the capital injection if the tier 1 capital ratio is sufficiently low. The second definition adds the size of the capital injection relative to the bank's risk-weighted assets to the bank's tier 1 capital ratio. A bank is defined to be still undercapitalized if this quantity is below the capital requirements. The third definition classifies a bank to be undercapitalized, if the total capital ratio is below the bank's capital requirements plus 2 percent. Finally, we provide statistics for the proportion of loans that sample firms receive from each bank as a proxy for the strength of the lending relationships.

Standard Deviation Ν Mean Median Banks' Tier 1 Capital Ratio 860 7.40 7.07 5.98 ...Government Capital Injections 5.94 6.00 1.93 17 5.74 76 5.67 1.75 ...Private Capital Injections ...Unaffected Banks 776 7.59 7.24 6.24 Capital Injection Size ...Government Capital Injections 17 4.13 2.56 4.26 ...Private Capital Injections 76 2.07 1.67 1.53 Banks Still Undercapitalized -Def 1(Tier1 Ratio Capital Requirement - 2%) ...Government Capital Injections 17 0.24 ...Private Capital Injections 76 0.50 Banks Still Undercapitalized -Def 2 (Tier1 Ratio + Capital Injection Size<Capital Requirement) ...Government Capital Injections 17 0.12 ...Private Capital Injections 76 0.51 Banks Still Undercapitalized -Def 3 (Total Capital Ratio < Capital Requirement + 2%) ...Government Capital Injections 17 0.12 ...Private Capital Injections 76 0.71 Relationships Strength 151.697 0.081 0.035 0.124 0.126 0.127 ...Government Capital Injections 8,458 0.165 ...Private Capital Injections 14.281 0.098 0.055 0.120 **.** Unaffected Banks 131.925 0.075 0.030 0.123

Table 2 Descriptive Statistics

This table reports descriptive statistics for the main variables. ΔLoan is the percentage change in loans from bank k to firm i between t and t+1. Loan Increase is a dummy that takes value 1 if the loan from bank k to firm i increase between t and t+1 and takes value zero otherwise. Loans from Bank k is the proportion of loans that firm i receives from bank k at time t. First recapitalization Bank k, Second Recapitalization Bank k, Third Recapitalization Bank k, Private Recapitalization Bank k, Recapitalization Bank k, Bidder Bank k and Target Bank k are dummy variables that take value 1 if in year t bank k has been affected by any of these interventions and are equal to zero otherwise. Undercapitalized Bank-Def 1, Undercapitalized Bank-Def 2 and Undercapitalized Bank-Def 3 are dummy variables that take value 1 if at t bank k is defined as undercapitalized according to each of the three definitions presented in Table 1. Tier1 Capital Ratio of Bank k is the tier 1 capital ratio of bank k at time t-1. Firm Shareholdings of Bank k is the fraction of shares that firm i holds in bank k at time t. Bank k Shareholdings of the Firm is the fraction of shares that bank k holds in firm i. It is winsorised at the 99th percentile. Same Keiretsu is a dummy variable that takes value 1 if firm i belongs to the same financial keiretsu of bank k and value zero otherwise. Firm abnormal return is the difference between the actual return of firm i on day t minus the expected return predicted using the CAPM. The CAPM regression coefficients are computed with daily data using a (t-280,t-20) estimation window for each firm-day. We discard observations with less than 100 days to compute expected returns. $\Delta FinDebt/TA$ is the change in financial debt of firm i between year t and t+1 divided by the firm's total assets at time t; to improve the readability of the tables we multiply this variable by 100,000. $\Delta Cash/TA$ is the change in the cash of firm i between year t and t+1 divided by the firm's total assets at time t. Investment is the growth rate of fixed assets of firm i between t and t+1. Growth of Employment is the growth rate in the number of employees of firm i between year t and t+1; we censored the observations of this variable at the 1st and and the 99th percentiles. *Size* is the logarithm of the firms market capitalization. Mkt to Book is the ratio of firm i market capitalization and total assets at year t; we removed observations with negative book values as well as observations above 99th percentile. Interest Rate Coverage is the interest rate coverage ratio of firm i at year t defined as earning before interest and taxes divided by interest expenses. Loans from Banks Affected by Intervention j is the proportion of loans that firm i receives from each of the banks affected by intervention j in the year prior to the recapitalization. These variables capture the firms' exposures to the interventions and are allowed to differ from zero only during the year following the interventions. Injection Exposure is defined as \(\sum_{Loans from Bank_{ix}}\)* Capital Injection Size_{ix}. Undercapitalized Injection Exposure is defined as

 $\sum_{k}^{k} Loans \ from \ Bank_{ik} * Capital \ Injection \ Size_{k} * Still \ Under capitalized \ Bank_{k}$. Zombie Firm is a

dummy variable that takes value 1 if during year t the actual interest payments of firm i are lower than if the firm paid the prime rate on long-term and short-term debt and zero coupon on its bonds; the dummy variable takes value zero otherwise. All variables are reported at yearly frequency with the exception of Firm Abnormal Return, which is reported at daily frequency.

Variable	Obs	Mean	Std.Dev	Median	1st percentile	99th percentile
Firm-Bank-Time Specific Variables						
ΔLoan (%)	151697	5.836	42.486	0.000	-84.720	100.000
Loan Increase	151697	0.324	0.467			
Loans from Bank k	151697	0.081	0.125	0.035	0.000	0.595
First Recapitalization Bank k * Loans from Bank k	151697	0.005	0.036	0.000	0.000	0.175
Second Recapitalization Bank k * Loans from Bank k	151697	0.004	0.031	0.000	0.000	0.139
Third Recapitalization Bank k * Loans from Bank k	151697	0.001	0.013	0.000	0.000	0.000
Private Recapitalization Bank k * Loans from Bank k	151697	0.012	0.052	0.000	0.000	0.266
Recapitalization Bank $k * Loans$ from Bank k	151697	0.009	0.048	0.000	0.000	0.247
Undercapitalized Bank-Def 1	151697	0.097	0.296			
Undercapitalized Bank-Def 2	151697	0.004	0.063			
Undercapitalized Bank-Def 3	151697	0.130	0.337			
Bidder Bank k * Loans from Bank k	151697	0.014	0.057	0.000	0.000	0.293
Target Bank k * Loans from Bank k	151697	0.001	0.014	0.000	0.000	0.001
Tier1 Capital Ratio of Bank k	151697	7.249	4.849	7.250	2.310	11.270
Tier1 Capital Ratio of Bank k* Loans from Bank k	151697	0.570	1.011	0.239	0.000	4.628
Firm Shareholdings of Bank k	151697	0.002	0.001	0.000	0.000	0.004
Bank k Shareholdings of the Firm	151697	0.012	0.027	0.000	0.000	0.012
Same Keiretsu	151697	0.009	0.093			
Firm-Time Specific Variables						
Firm Abnormal Return (daily, %)	3722512	0.043	3.398	-0.037	-9.158	11.042
ΔFinDebt/TA	10308	-0.016	1.129	-0.003	-0.896	0.774
ΔCash/TA	10781	0.002	0.051	0.000	-0.118	0.145
Investment	10546	0.012	0.104	0.001	-0.159	0.309
Growth of Employment	9999	-0.000	0.041	-0.004	-0.108	0.144
Size	13580	8.684	4.021	10.218	0.010	12.371
Mkt to Book	13580	1.212	1.433	0.825	0.010	7.689
Interest Rate Coverage	13457	0.524	4.456	0.130	0.000	2.500
Loans from Banks Affected by the First Recapitalization	13580	0.039	0.138	0.000	0.000	0.710
Loans from Banks Affected by the Second Recapitalization	13580	0.028	0.107	0.000	0.000	0.581
Loans from Banks Affected by the Third Recapitalization	13580	0.005	0.040	0.000	0.000	0.182
Loans from Banks Affected by Private Recapitalizations	13580	0.097	0.178	0.000	0.000	0.734
Loans from Undercapitalized Banks Affected by Recapitalizations	13580	0.064	0.208	0.000	0.000	1.000
Injection Exposure	13580	0.285	0.781	0.000	0.000	3.731
Undercapitalized Injection Exposure	13580	0.080	0.781	0.000	0.000	2.052
Loans from Bidder Banks	13580	0.030	0.313	0.000	0.000	0.876
Loans from Target Banks	13580	0.127	0.213	0.000	0.000	0.870
Zombie Firm	13580	0.119	0.324	0.000	0.000	0.222
Zomore i iiii	15500	0.117	0.524			

Table 3
The Supply of Credit

The dependent variable are either the loan growth of firm i from bank k between t and t+1 or Loan Increase, a dummy variable that takes value 1 if bank k increases the amount of loans it provides to firm i between t and t+1 and takes value zero otherwise. All variables are defined in Tables 1 and 2 and the dependent variable is indicated on each column. Parameters are estimated either by using a within-firm estimator (i.e., we include firm*year fixed effects in all equations and estimate the parameters by ordinary lest squares) or by using a firm fixed effects estimator. The constant is included in all regressions, but the coefficient is omitted. Standard errors presented in parentheses are corrected for heteroskedasticity and clustering at the firm level. ****, ***, and * denote statistical significance at the 1, 5, and 10 percent, respectively. All estimates are multiplied by 100.

Panel A. Recapitalization Rounds

capitalization Romas	(1)	(2)	(3)	(4)
	Δ Loan	Loan Increase	Δ Loan	Loan increase
First Recapitalization Bank k*Loans from Bank k	49.16***	0.571***	57.27***	0.625***
	(3.37)	(0.046)	(3.55)	(0.046)
Second Recapitalization Bank k *Loans from Bank k	58.19***	0.656***	61.74***	0.665***
	(3.66)	(0.052)	(3.72)	(0.053)
Third Recapitalization Bank k *Loans from Bank k	-2.48	-0.238**	-9.04	-0.351***
	(9.30)	(0.095)	(9.52)	(0.098)
Private Recapitalization Bank k *Loans from Bank k	-12.36***	-0.055*	-12.62***	-0.067**
	(2.45)	(0.030)	(2.54)	(0.032)
Loans from Bank k	-94.58***	-0.417***	-94.48***	-0.370***
	(2.10)	(0.019)	(2.30)	(0.021)
Bidder Bank k *Loans from Bank k	8.19***	0.097***	12.24***	0.092***
	(2.48)	(0.028)	(2.59)	(0.029)
Target Bank k *Loans from Bank k	-1.76	0.039	4.66	0.094
	(6.42)	(0.077)	(6.91)	(0.082)
Fixed effects	Firm, Bank, Year	Firm, Bank, Year	Firm*Year, Bank	Firm*Year, Bank
Observations	151697	151697	151697	151697
R-squared	0.189	0.152	0.300	0.278

Panel B. The Size of the Capital Injections

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
T 0 D 11 WC C ': 1	ΔLoan	ΔLoan	ΔLoan	ΔLoan	ΔLoan	Loan increase	ΔLoan	ΔLoan
Loans from Bank k *Government Capital	0.05<	0.546555						
Injection Size	2.856***	8.742***						
	(0.591)	(0.989)						
Loans from Bank k * Government Capital								
Injection Size * Undercapitalized Bank-Def 1		-8.034***						
		(1.168)						
Loans from Bank k* Capital Injection Size			1.979***	3.698***	4.400***	0.066***		5.583***
			(0.433)	(0.615)	(0.611)	(0.008)		(0.596)
Loans from Bank k * Capital Injection Size			, ,	· · · · ·		, ,		, , ,
*Undercapitalized Bank-Def 1				-3.337***	-3.760***	-0.060***		
1				(0.849)	(0.862)	(0.011)		
Recapitalization Bank k*Loans from Bank k				(0.0.17)	(****-)	(****)	51.02***	
Recupitanization Bank & Zouno from Bank &							(2.794)	
Recapitalization Bank k*Loans from Bank k *							(2.771)	
Undercapitalized Bank-Def 2							-17.12*	
Ondercapitanized Bank-Det 2							(8.799)	
Loans from Bank k * Capital Injection Size *							(6.799)	
Undercapitalized Bank-Def 3								-6.445***
Undercapitanized Bank-Del 3								
D' ('41' (' D 11*I C								(0.921)
Private recapitalization Bank k* Loans from	2 22 4	2 (07						
Bank k	-2.224	-2.687						
	(2.434)	(2.538)						
Loans from Bank k	-97.86***	-97.32***	-97.84***	-97.86***	-97.50***	-0.346***	-105.91***	-97.46***
	(2.894)	(2.886)	(2.479)	(2.478)	(2.851)	(0.030)	(2.96)	(2.848)
Bidder Bank k*Loans from Bank k	4.969**	6.145**	1.918	3.083	6.384***	0.024	14.39***	7.477***
	(2.451)	(2.467)	(2.295)	(2.332)	(2.416)	(0.028)	(2.543)	(2.422)
Target Bank k*Loans from Bank k	-4.365	-3.455	-10.229	-9.433	-3.560	0.005	5.018	-2.907
-	(6.819)	(6.829)	(6.394)	(6.404)	(6.816)	(0.081)	(6.913)	(6.814)
Tier1 Capital Ratio of Bank k	-0.196***	-0.193***	-0.159***	-0.156***	-0.190***	-0.001***	-0.211***	-0.188***
1	(0.031)	(0.031)	(0.031)	(0.031)	(0.031)	(0.0003)	(0.031)	(0.031)
Tier1 Capital Ratio of Bank k*Loans from Bank	()	(****)	()	(****-/	(****-)	(******)	(****)	(****-)
k	1.171***	1.065***	1.033***	0.974***	1.052***	0.003	1.407***	1.000***
n.	1,1/1	1.003	1.055	0.77	1.032	0.005	1.10/	1.000

	(0.295)	(0.294)	(0.235)	(0.236)	(0.295)	(0.003)	(0.302)	(0.294)
Fixed effects	Firm*Year,	Firm*Year,	Firm*Year,	Firm, Year,	Firm*Year,	Firm*Year,	Firm*Year,	Firm*Year,
	Bank	Bank	Bank	Bank	Bank	Bank	Bank	Bank
Observations	151697	151697	151697	151697	151697	151697	151697	151697
R-squared	0.298	0.299	0.187	0.187	0.298	0.277	0.300	0.299

Panel C. Types of Bank Clients

Panel C. Types of Bank Clients	(1)	(2)	(3)	(4)	(5)
	ΔLoan	Loan	ΔLoan	ΔLoan	Δ Loan
	ALoun	Increase	ALoun	ALoun	ALoun
Loans from Bank k* Capital Injection Size	4.755***	0.070***	4.357***	4.264***	3.234**
	(0.621)	(0.008)	(0.617)	(0.643)	(1.040)
Loans from Bank k * Capital Injection Size *Undercapitalized Bank-Def 1	-4.091***	-0.063***	-3.665***	-3.563***	-3.704**
Ondercapitanzed Bank-Der 1	(0.943)	(0.011)	(0.867)	(0.896)	(1.628)
Zombie Firm* Loans from Bank k* Capital	(0.5 15)	(0.011)	(0.007)	(0.050)	(1.020)
Injection Size	-11.789***	-0.116***			
	(3.342)	(0.041)			
Zombie Firm* Loans from Bank k * Capital	11.670***	0.112**			
Injection Size *Undercapitalized Bank-Def 1	(3.629)	0.113** (0.045)			
Same Keiretsu* Loans from Bank k* Capital	(3.02))	(0.043)			
Injection Size			0.669		
			(3.485)		
Firm shareholdings of Bank k* Loans from Bank				4.050	
k * Capital Injection Size				4.050 (5.913)	
Firm shareholdings of Bank k* Loans from Bank				(3.913)	
k * Capital Injection Size*Undercapitalized					
Bank-Def 1				-6.182	
D 11 01 1 11				(11.64)	
Bank k Shareholdings of the Firm*Loans from Bank k * Capital Injection Size					-15.711
Bank k Capital Injection Size					(14.889)
Bank k Shareholdings of the Firm*Loans from					(11.00)
Bank k * Capital Injection Size					
*Undercapitalized Bank-Def 1					22.038
Loans from Bank k	-97.39***	-0.345***	-98.351***	-99.080***	(21.792) -132.86***
Loans from Bank k	(2.851)	(0.030)	(2.861)	(2.858)	(3.640)
Bidder Bank k*Loans from Bank k	6.309***	0.023	5.791**	6.249***	-4.378*
Single Swine is Swine in our Swine is	(2.414)	(0.028)	(2.412)	(2.417)	(2.285)
Farget Bank k*Loans from Bank k	-3.625	0.004	-3.156	-4.494	-15.525**
	(6.815)	(0.081)	(6.821)	(6.862)	(6.619)
Γier1 Capital Ratio of Bank k	-0.190***	-0.001***	-0.190***	-0.189***	-0.228***
	(0.031)	(0.0003)	(0.031)	(0.031)	(0.032)
Tier1 Capital Ratio of Bank k*Loans from Bank	1.045***	0.00343	1.039***	1.017***	1.704***
	(0.295)	(0.00343)	(0.295)	(0.294)	(0.329)
Same Keiretsu	(0.255)	(0.0032))	10.192***	(0.251)	(0.32))
			(1.132)		
Firm Shareholdings of Bank k				75.889***	
				(11.678)	
Bank k Shareholdings of the Firm					833.090***
					(34.121)
	Firm*Year,	Firm*Year,	Firm*Year,	Firm*Year,	Firm*Year,
Fixed effects	Bank	Bank	Bank	Bank	Bank
Observations	151697	151697	151697	151697	151697
R-squared	0.298	0.277	0.299	0.299	0.306

Table 4 Firm Abnormal Returns

We explore the response of firms' daily abnormal returns to the interventions. In columns 1 to 4, the event window is [-3,+1] (i.e., we allow the exposure to intervention *j* captured by Loans from Banks affected by Intervention j to be different from zero 3 days before the event until 1 days afterwards); in column 5 (6) the event window is [-5,+1] ([-10,+1]). The dependent variable is the firm's daily abnormal return. All variables are defined in Tables 1 and 2. Parameters are estimated by ordinary least squares. The constant is included in all regressions, but the coefficient is omitted. The coefficients of size, mkt to book and interest rate coverage are multiplied by 100. Estimates are obtained by ordinary least squares. Standard errors presented in parentheses are corrected for heteroskedasticity and clustering at the firm and year level. ***, **, and * denote statistical significance at the 1, 5, and 10 percent, respectively.

	(1)	(2)	(3)	(4)	(5)	(6)
	[-3,+1]	[-3,+1]	[-3,+1]	[-3,+1]	[-5,+1]	[-10,+1]
Loans from Banks Affected by the First			<u> </u>			
Recapitalization	0.748*** (0.125)	0.746*** (0.124)				
Loans from Banks Affected by the Second	(0.123)	(0.121)				
Recapitalization	-0.151 (0.367)	-0.151 (0.367)				
Loans from Banks Affected by the Third	(0.507)	(0.507)				
Recapitalization	-0.657*** (0.055)	-0.655*** (0.054)				
Injection Exposure	(*****)	(******)	0.315*** (0.045)	0.324*** (0.036)	0.299*** (0.039)	0.239*** (0.043)
Undercapitalized Injection Exposure			-0.288***	-0.287***	-0.235***	-0.182***
Zombie Firm* Injection			(0.033)	(0.031)	(0.031)	(0.046)
Exposure				-0.252 (0.172)		
Zombie Firm* Undercapitalized Injection				0.100		
Exposure				0.193 (0.192)		
Loans from Banks Affected by Private Recapitalizations	0.495	0.493				
Loans from Bidder Banks	(0.381) -0.006	(0.382) -0.008	-0.014 (0.058)	-0.014 (0.058)	-0.014	-0.015 (0.058)
Loans from Target Banks	(0.057) -0.084 (0.096)	(0.058) -0.086 (0.097)	-0.086 (0.097)	-0.085 (0.098)	(0.058) -0.085 (0.097)	-0.087 (0.096)
Size	(0.090)	-0.170 (0.176)	-0.171 (0.175)	-0.171 (0.175)	-0.170 (0.175)	-0.175 (0.176)
Mkt to Book		0.170) 0.132 (0.082)	0.173) 0.133 (0.083)	0.173) 0.133 (0.084)	0.173) 0.133 (0.083)	0.176) 0.134 (0.083)
Interest rate coverage		(0.082) 0.085* (0.046)	0.088** (0.044)	0.084) 0.086** (0.044)	0.083) 0.088** (0.044)	0.088** (0.044)
Zombie Firm		(0.040)	(U.U 44)	-0.006 (0.018)	(0.044)	(0.044)
Observations	3722512	3722512	3722512	3722512	3722512	3722512
R-squared	0.0002	0.0002	0.0002	0.0002	0.0002	0.0002

Table 5
Corporate Policies

We study the effects of the interventions on the corporate policies indicated in each column (i.e., Δ FinDebt/TA, Δ Cash/TA, Growth of Employment and Investment). All variables are defined in Tables 1 and 2. All regressions include the constant, firm and year fixed effects, whose coefficients are not reported. In columns 7 of Panel B we classify firms in 13 industries and also include interactions of industry and year fixed effects. In column 8 of Panel B, we perform a placebo test by fictitiously applying the capital infusions two years after they occurred. Parameters are estimated by ordinary least squares. The coefficients of size, mkt to book and interest rate coverage are multiplied by 100. Standard errors presented in parentheses are corrected for heteroskedasticity and clustering at the firm level. ***, **, and * denote statistical significance at the 1, 5, and 10 percent, respectively.

Panel A. Recapitalization Rounds

	(1)	(2)	(3)	(4)
	ΔFinDebt/TA	∆Cash/TA	Growth of	Investment
			Employment	
Loans from Banks Affected by the First Recapitalization	0.108**	0.003	-0.004	0.007
	(0.045)	(0.005)	(0.005)	(0.010)
Loans from Banks Affected by the Second Recapitalization	0.028***	0.010	0.001	0.016
	(0.094)	(0.006)	(0.009)	(0.019)
Loans from Banks Affected by the Third Recapitalization	-0116	-0.010	0.009	0.004
•	(0.082)	(0.0110)	(0.010)	(0.033)
Loans from Banks Affected by Private Recapitalizations	-0.039	-0.004	-0.006	0.001
	(0.083)	(0.005)	(0.005)	(0.011)
Loans from Bidder Banks	0.065	-0.000	-0.003	-0.017*
	(0.050)	(0.005)	(0.003)	(0.009)
Loans from Target Banks	0.287	0.008	-0.012	0.005
-	(0.179)	(0.015)	(0.012)	(0.028)
Size	1.854**	-0.003	-0.030	-92.629
	(0.758)	(0.0245)	(0.018)	(69.581)
Mkt to Book	-2.917	0.003	-0.048	286.890
	(4.043)	(0.136)	(0.061)	(179.444)
Interest rate coverage	0.169	0.011	-0.007	-21.689
-	(0.130)	(0.010)	(0.030)	(26.719)
Fixed Effects	Firm, Year	Firm, Year	Firm, Year	Firm, Year
Observations	10308	10781	9999	10546
R-squared	0.304	0.224	0.367	0.297

Panel B. The Size of the Capital Injections

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	Δ FinDebt/TA	$\Delta Cash/TA$	Growth of Employment	Growth of Employment	Investment	Investment	Investment	Investment Placebo
Injection Exposure	0.0445***	0.157	0.0002	0.0003	0.0078**	0.0084***	0.0101***	-0.0059
	(0.0168)	(0.100)	(0.0014)	(0.0015)	(0.0032)	(0.0032)	(0.0036)	(0.0165)
Undercapitalized Injection Exposure	-0.0585**	-0.140	-0.0001	0.0000	-0.0069*	-0.0167**	-0.0143**	0.00479
	(0.0244)	(0.128)	(0.0018)	(0.0018)	(0.0036)	(0.0068)	(0.0071)	(0.0168)
Zombie Firm* Injection Exposure				-0.0017		-0.0078**	-0.0095**	
				(0.0040)		(0.0037)	(0.0040)	
Zombie Firm* Undercapitalized Injection Exposure				0.0002		0.0185**	0.0156*	
				(0.0044)		(0.0076)	(0.0080)	
Loans from Bidder Banks	0.0638	0.024	-0.0023	-0.0024	-0.0167*	-0.0166*	-0.0169**	0.0115*
	(0.0493)	(0.444)	(0.0028)	(0.0028)	(0.0090)	(0.0090)	(0.0084)	(0.0070)
Loans from Target Banks	0.2658	0.805	-0.0112	-0.0113	0.0040	0.0049	0.0002	0.0302
	(0.1791)	(1.521)	(0.0119)	(0.0120)	(0.0276)	(0.0276)	(0.0272)	(0.0371)
Size	1.851**	-0.004	-0.0299*	-0.0299*	-0.0944	-0.0965	-0.0905	-0.0933
	(0.758)	(0.025)	(0.0181)	(0.0182)	(0.0695)	(0.0696)	(0.0700)	(0.0701)
Mkt to Book	-2.938	0.001	-0.0523	-0.0525	0.2911	0.2970*	0.2712	0.3001*
	(4.060)	(0.136)	(0.0610)	(0.0610)	(0.1782)	(0.1789)	(0.1789)	(0.1792)
Interest rate coverage	0.1741	0.011	-0.0078	-0.0078	0.0092	0.0094	0.0049	0.0079
	(0.1283)	(0.010)	(0.0301)	(0.0302)	(0.0201)	(0.0201)	(0.0183)	(0.0206)
Zombie Firm				0.0020		-0.0061	-0.0049	
				(0.0019)		(0.0042)	(0.0042)	
	Firm, Year	Firm, Year	Firm, Year	Firm, Year	Firm, Year	Firm, Year	Firm,	Firm, Year
Fixed Effects							Industry*Year	
Observations	10308	10781	9999	9999	10546	10546	10546	10546
R-squared	0.304	0.224	0.367	0.367	0.297	0.298	0.307	0.296