

2016

V.

FINANCIAL
SECTION

DEPOSIT INSURANCE FUND (DIF)

Federal Deposit Insurance Corporation
Deposit Insurance Fund Balance Sheet
As of December 31

(Dollars in Thousands)

	2016	2015
ASSETS		
Cash and cash equivalents	\$ 1,332,966	\$ 876,344
Investment in U.S. Treasury securities (Note 3)	73,511,953	62,496,959
Assessments receivable, net (Note 9)	2,666,267	2,172,472
Interest receivable on investments and other assets, net	526,195	417,871
Receivables from resolutions, net (Note 4)	7,790,403	11,578,079
Property and equipment, net (Note 5)	357,575	378,250
Total Assets	\$ 86,185,359	\$ 77,919,975
LIABILITIES		
Accounts payable and other liabilities	\$ 238,322	\$ 272,571
Liabilities due to resolutions (Note 6)	2,073,375	4,419,195
Postretirement benefit liability (Note 12)	232,201	233,000
Contingent liabilities:		
Anticipated failure of insured institutions (Note 7)	477,357	394,588
Litigation losses and other (Notes 7 and 8)	2,589	386
Total Liabilities	3,023,844	5,319,740
<i>Commitments and off-balance-sheet exposure (Note 13)</i>		
FUND BALANCE		
Accumulated Net Income	83,166,991	72,643,474
ACCUMULATED OTHER COMPREHENSIVE INCOME		
Unrealized gain (loss) on U.S. Treasury securities, net (Note 3)	20,271	(9,191)
Unrealized postretirement benefit loss (Note 12)	(25,747)	(34,048)
Total Accumulated Other Comprehensive Income (Loss)	(5,476)	(43,239)
Total Fund Balance	83,161,515	72,600,235
Total Liabilities and Fund Balance	\$ 86,185,359	\$ 77,919,975

The accompanying notes are an integral part of these financial statements.

DEPOSIT INSURANCE FUND (DIF)

Federal Deposit Insurance Corporation

Deposit Insurance Fund Statement of Income and Fund Balance
For the Years Ended December 31

(Dollars in Thousands)

	2016	2015
REVENUE		
Assessments (Note 9)	\$ 9,986,615	\$ 8,846,843
Interest on U.S. Treasury securities	671,377	422,782
Other revenue	16,095	33,913
Total Revenue	10,674,087	9,303,538
EXPENSES AND LOSSES		
Operating expenses (Note 10)	1,715,011	1,687,234
Provision for insurance losses (Note 11)	(1,567,950)	(2,251,320)
Insurance and other expenses	3,509	10,936
Total Expenses and Losses	150,570	(553,150)
Net Income	10,523,517	9,856,688
OTHER COMPREHENSIVE INCOME		
Unrealized gain (loss) on U.S. Treasury securities, net	29,462	(60,333)
Unrealized postretirement benefit gain (Note 12)	8,301	23,703
Total Other Comprehensive Income (Loss)	37,763	(36,630)
Comprehensive Income	10,561,280	9,820,058
Fund Balance - Beginning	72,600,235	62,780,177
Fund Balance - Ending	\$ 83,161,515	\$ 72,600,235

The accompanying notes are an integral part of these financial statements.

DEPOSIT INSURANCE FUND (DIF)

Federal Deposit Insurance Corporation
Deposit Insurance Fund Statement of Cash Flows
For the Years Ended December 31

(Dollars in Thousands)	2016	2015
OPERATING ACTIVITIES		
Provided by:		
Assessments	\$ 9,488,215	\$ 8,677,795
Interest on U.S. Treasury securities	1,523,215	2,064,836
Recoveries from financial institution resolutions	3,601,149	6,329,454
Miscellaneous receipts	16,057	147,001
Used by:		
Operating expenses	(1,671,768)	(1,631,297)
Disbursements for financial institution resolutions	(502,716)	(2,282,721)
Miscellaneous disbursements	(8,998)	(107,478)
Net Cash Provided by Operating Activities	12,445,154	13,197,590
INVESTING ACTIVITIES		
Provided by:		
Maturity of U.S. Treasury securities	26,517,122	19,590,780
Used by:		
Purchase of U.S. Treasury securities	(38,474,320)	(33,766,067)
Purchase of property and equipment	(31,334)	(60,479)
Net Cash (Used) by Investing Activities	(11,988,532)	(14,235,766)
Net Increase (Decrease) in Cash and Cash Equivalents	456,622	(1,038,176)
Cash and Cash Equivalents - Beginning	876,344	1,914,520
Cash and Cash Equivalents - Ending	\$ 1,332,966	\$ 876,344

The accompanying notes are an integral part of these financial statements.

DEPOSIT INSURANCE FUND NOTES TO THE FINANCIAL STATEMENTS

December 31, 2016 and 2015

1. Operations of the Deposit Insurance Fund

OVERVIEW

The Federal Deposit Insurance Corporation (FDIC) is the independent deposit insurance agency created by Congress in 1933 to maintain stability and public confidence in the nation's banking system. Provisions that govern the FDIC's operations are generally found in the Federal Deposit Insurance (FDI) Act, as amended (12 U.S.C. 1811, *et seq.*). In accordance with the FDI Act, the FDIC, as administrator of the Deposit Insurance Fund (DIF), insures the deposits of banks and savings associations (insured depository institutions). In cooperation with other federal and state agencies, the FDIC promotes the safety and soundness of insured depository institutions (IDIs) by identifying, monitoring, and addressing risks to the DIF. Commercial banks, savings banks and savings associations (known as "thrifts") are supervised by either the FDIC, the Office of the Comptroller of the Currency, or the Federal Reserve Board.

In addition to being the administrator of the DIF, the FDIC is the administrator of the FSLIC Resolution Fund (FRF). The FRF is a resolution fund responsible for the sale of the remaining assets and the satisfaction of the liabilities associated with the former Federal Savings and Loan Insurance Corporation (FSLIC) and the former Resolution Trust Corporation. The FDIC maintains the DIF and the FRF separately to support their respective functions.

Pursuant to the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010 (Dodd-Frank Act), the FDIC also manages the Orderly Liquidation Fund (OLF). Established as a separate fund in the U.S. Treasury (Treasury), the OLF is inactive and unfunded until the FDIC is appointed as receiver for a covered financial company. A covered financial company is a failing financial company (for example, a bank holding company or nonbank financial company) for which a systemic risk determination has been made as set forth in section 203 of the Dodd-Frank Act.

The Dodd-Frank Act (Public Law 111-203) granted the FDIC authority to establish a widely available program to guarantee obligations of solvent IDIs or solvent depository institution holding companies (including affiliates) upon the systemic risk determination of a liquidity event during times of severe economic distress. The program would not be funded by the DIF but rather by fees and assessments paid by all participants in the program. If fees are insufficient to cover losses or expenses, the FDIC must impose a special

assessment on participants as necessary to cover the shortfall. Any excess funds at the end of the liquidity event program would be deposited in the General Fund of the Treasury.

The Dodd-Frank Act also created the Financial Stability Oversight Council (FSOC) of which the Chairman of the FDIC is a member and expanded the FDIC's responsibilities to include supervisory review of resolution plans (known as living wills) and backup examination authority for systemically important bank holding companies and nonbank financial companies. The living wills provide for an entity's rapid and orderly resolution in the event of material financial distress or failure.

OPERATIONS OF THE DIF

The primary purposes of the DIF are to (1) insure the deposits and protect the depositors of IDIs and (2) resolve failed IDIs upon appointment of the FDIC as receiver in a manner that will result in the least possible cost to the DIF.

The DIF is primarily funded from deposit insurance assessments. Other available funding sources, if necessary, are borrowings from the Treasury, the Federal Financing Bank (FFB), Federal Home Loan Banks, and IDIs. The FDIC has borrowing authority of \$100 billion from the Treasury and a Note Purchase Agreement with the FFB, not to exceed \$100 billion, to enhance the DIF's ability to fund deposit insurance.

A statutory formula, known as the Maximum Obligation Limitation (MOL), limits the amount of obligations the DIF can incur to the sum of its cash, 90 percent of the fair market value of other assets, and the amount authorized to be borrowed from the Treasury. The MOL for the DIF was \$182.1 billion and \$171.0 billion as of December 31, 2016 and 2015, respectively.

OPERATIONS OF RESOLUTION ENTITIES

The FDIC is responsible for managing and disposing of the assets of failed institutions in an orderly and efficient manner. The assets held by receiverships, pass-through conservatorships, and bridge institutions (collectively, resolution entities), and the claims against them, are accounted for separately from the DIF assets and liabilities to ensure that proceeds from these entities are distributed according to applicable laws and regulations. Therefore,

DEPOSIT INSURANCE FUND

income and expenses attributable to resolution entities are accounted for as transactions of those entities. The FDIC bills resolution entities for services provided on their behalf.

2. Summary of Significant Accounting Policies

GENERAL

The financial statements include the financial position, results of operations, and cash flows of the DIF and are presented in accordance with U.S. generally accepted accounting principles (GAAP). These statements do not include reporting for assets and liabilities of resolution entities because these entities are legally separate and distinct, and the DIF does not have any ownership or beneficial interests in them. Periodic and final accounting reports of resolution entities are furnished to courts, supervisory authorities, and others upon request.

USE OF ESTIMATES

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, revenue and expenses, and disclosure of contingent liabilities. Actual results could differ from these estimates. Where it is reasonably possible that changes in estimates will cause a material change in the financial statements in the near term, the nature and extent of such potential changes in estimates have been disclosed. The more significant estimates include the assessments receivable and associated revenue; the allowance for loss on receivables from resolutions (which considers the impact of shared-loss agreements); the guarantee obligations for structured transactions; the postretirement benefit obligation; and the estimated losses for anticipated failures and representations and indemnifications.

CASH EQUIVALENTS

Cash equivalents are short-term, highly liquid investments consisting primarily of U.S. Treasury Overnight Certificates.

INVESTMENT IN U.S. TREASURY SECURITIES

The FDI Act requires that the DIF funds be invested in obligations of the United States or in obligations guaranteed as to principal and interest by the United States. The Secretary of the Treasury must approve all such investments in excess of \$100,000 and has granted the FDIC approval to invest the DIF funds only in U.S. Treasury obligations that are purchased or sold exclusively through the Bureau of the Fiscal Service's Government Account Series program.

The DIF's investments in U.S. Treasury securities are classified as available-for-sale (AFS). Securities designated as AFS are shown at fair value. Unrealized gains and losses are reported as other comprehensive income. Realized

gains and losses are included in the Statement of Income and Fund Balance as components of net income. Income on securities is calculated and recorded daily using the effective interest or straight-line method depending on the maturity of the security (see Note 3).

REVENUE RECOGNITION FOR ASSESSMENTS

Assessment revenue is recognized for the quarterly period of insurance coverage based on an estimate. The estimate is derived from an institution's regular risk-based assessment rate and assessment base for the prior quarter adjusted for the current quarter's available assessment credits, certain changes in supervisory examination ratings for larger institutions, as well as modest assessment base growth and average assessment rate adjustment factors. Beginning July 1, 2016, the estimate includes a surcharge for institutions with greater than \$10 billion in total consolidated assets (see Note 9). At the subsequent quarter-end, the estimated revenue amounts are adjusted when actual assessments for the covered period are determined for each institution.

CAPITAL ASSETS AND DEPRECIATION

The FDIC buildings are depreciated on a straight-line basis over a 35- to 50-year estimated life. Building improvements are capitalized and depreciated over the estimated useful life of the improvements. Leasehold improvements are capitalized and depreciated over the lesser of the remaining life of the lease or the estimated useful life of the improvements, if determined to be material. Capital assets depreciated on a straight-line basis over a five-year estimated useful life include mainframe equipment; furniture, fixtures, and general equipment; and internal-use software. Computer equipment is depreciated on a straight-line basis over a three-year estimated useful life (see Note 5).

PROVISION FOR INSURANCE LOSSES

The provision for insurance losses primarily represents changes in the allowance for losses on receivables from closed banks and the contingent liability for anticipated failures of insured institutions (see Note 11).

REPORTING ON VARIABLE INTEREST ENTITIES

The FDIC receiverships engaged in structured transactions, some of which resulted in the issuance of note obligations that were guaranteed by the FDIC, in its corporate capacity. As the guarantor of note obligations for several structured transactions, the FDIC, in its corporate capacity, holds an interest in many variable interest entities (VIEs). The FDIC conducts a qualitative assessment of its relationship with each VIE as required by the Financial Accounting Standards Board (FASB) Accounting Standards Codification (ASC) Topic 810, *Consolidation*. These assessments are conducted to determine if the FDIC, in its corporate capacity, has (1) power to direct the activities that most significantly affect

NOTES TO THE FINANCIAL STATEMENTS

the economic performance of the VIE and (2) an obligation to absorb losses of the VIE or the right to receive benefits from the VIE that could potentially be significant to the VIE. When a variable interest holder has met both of these characteristics, the enterprise is considered the primary beneficiary and must consolidate the VIE.

In accordance with the provisions of FASB ASC Topic 810, an assessment of the terms of the legal agreement for each VIE was conducted to determine whether any of the terms had been activated or modified in a manner that would cause the FDIC, in its corporate capacity, to be characterized as a primary beneficiary. In making that determination, consideration was given to which, if any, activities were significant to each VIE. Often, the right to service collateral, to liquidate collateral, or to unilaterally dissolve the VIE was determined to be the most significant activity. In other cases, it was determined that the structured transactions did not include such significant activities and that the design of the entity was the best indicator of which party was the primary beneficiary.

The conclusion of these analyses was that the FDIC, in its corporate capacity, has not engaged in any activity that would cause the FDIC to be characterized as a primary beneficiary to any VIE with which it was involved as of December 31, 2016 and 2015. Therefore, consolidation is not required for the 2016 and 2015 DIF financial statements. In the future, the FDIC, in its corporate capacity, may become the primary beneficiary upon the activation of provisional contract rights that extend to the FDIC if payments are made on guarantee claims. Ongoing analyses will be required to monitor consolidation implications under FASB ASC Topic 810.

The FDIC's involvement with VIEs is fully described in Note 8 under FDIC Guaranteed Debt of Structured Transactions.

RELATED PARTIES

The nature of related parties and a description of related party transactions are discussed in Note 1 and disclosed throughout the financial statements and footnotes.

DISCLOSURE ABOUT RECENT RELEVANT ACCOUNTING PRONOUNCEMENTS

In January 2016, the FASB issued Accounting Standards Update (ASU) 2016-01, *Financial Instruments—Overall (Subtopic 825-10): Recognition and Measurement of Financial Assets and Financial Liabilities*. The ASU addresses certain aspects of recognition, measurement, presentation, and disclosure of financial instruments through targeted changes to existing guidance. The FDIC has determined that the ASU, which is effective for the DIF beginning on January 1, 2019, will not have a material effect on the financial position of the DIF or its results of operations.

In February 2016, the FASB issued ASU 2016-02, *Leases (Topic 842)*. The new guidance requires that substantially all leases will be reported on the balance sheet through the recognition of a right-of-use asset and a corresponding lease liability. The ASU also requires lessees and lessors to expand qualitative and quantitative disclosures and key information regarding their leasing arrangements. The standard is effective for the DIF on January 1, 2020, with early adoption allowed. The FDIC does not expect the ASU to have a material effect on the DIF's financial position or its results of operations. The FDIC will continue analyzing the full impact of the ASU.

In June 2016, the FASB issued ASU 2016-13, *Financial Instruments—Credit Losses (Topic 326): Measurement of Credit Losses on Financial Instruments*. The ASU will replace the *incurred* loss impairment model with a new *expected* credit loss model for financial assets measured at amortized cost and for off-balance-sheet credit exposures. The guidance also amends the AFS debt securities impairment model by requiring the use of an allowance to record estimated credit losses (and subsequent recoveries) related to AFS debt securities. The ASU is effective for the DIF on January 1, 2021. The FDIC is assessing the effect the ASU will have on the DIF's financial position and results of operations.

Other recent accounting pronouncements have been deemed not applicable or material to the financial statements as presented.

3. Investment in U.S. Treasury Securities

The "Investment in U.S. Treasury securities" line item on the Balance Sheet consisted of the following components by maturity (in millions).

DEPOSIT INSURANCE FUND

December 31, 2016

Maturity	Yield at Purchase ^a	Face Value	Net Carrying Amount	Unrealized Holding Gains	Unrealized Holding Losses	Fair Value
U.S. Treasury notes and bonds						
Within 1 year	0.87%	\$ 32,031 ^b	\$ 32,365	\$ 25	(\$ 5)	\$ 32,385
After 1 year through 5 years	1.38%	40,525	40,707	92	(94)	40,705
Subtotal		\$ 72,556	\$ 73,072	\$ 117	(\$ 99)	\$ 73,090
U.S. Treasury Inflation-Protected Securities						
After 1 year through 5 years	-0.14%	400	420	2	0	422
Subtotal		\$ 400	\$ 420	\$ 2	\$ 0	\$ 422
Total		\$ 72,956	\$ 73,492	\$ 119	(\$ 99)^c	\$ 73,512

(a) The Treasury Inflation-Protected Securities (TIPS) are indexed to increases or decreases in the Consumer Price Index for All Urban Consumers (CPI-U). For TIPS, the yields in the above table are stated at their real yields at purchase, not their effective yields. Effective yields on TIPS include a long-term annual inflation assumption as measured by the CPI-U. The long-term CPI-U consensus forecast is 2.0 percent, based on figures issued by the Congressional Budget Office and *Blue Chip Economic Indicators* in early 2016.

(b) Includes two Treasury notes totaling \$3.4 billion which matured on Saturday, December 31, 2016. Settlements occurred the next business day, January 3, 2017.

(c) These unrealized losses occurred over a period of less than a year as a result of temporary changes in market interest rates. The FDIC does not intend to sell the securities and is not likely to be required to sell them before their maturity date, thus, the FDIC does not consider these securities to be other than temporarily impaired at December 31, 2016. The aggregate related fair value of securities with unrealized losses was \$31.4 billion as of December 31, 2016.

December 31, 2015

Maturity	Yield at Purchase ^a	Face Value	Net Carrying Amount	Unrealized Holding Gains	Unrealized Holding Losses	Fair Value
U.S. Treasury notes and bonds						
Within 1 year	0.54%	\$ 21,495	\$ 21,816	\$ 3	(\$ 18)	\$ 21,801
After 1 year through 5 years	1.19%	39,881	39,952	55	(44)	39,963
Subtotal		\$ 61,376	\$ 61,768	\$ 58	(\$ 62)	\$ 61,764
U.S. Treasury Inflation-Protected Securities						
Within 1 year	-0.80%	\$ 300	\$ 324	\$ 0	(\$ 2)	\$ 322
After 1 year through 5 years	-0.14%	400	414	0	(3)	411
Subtotal		\$ 700	\$ 738	\$ 0	(\$ 5)	\$ 733
Total		\$ 62,076	\$ 62,506	\$ 58	(\$ 67)^b	\$ 62,497

(a) The Treasury Inflation-Protected Securities (TIPS) are indexed to increases or decreases in the Consumer Price Index for All Urban Consumers (CPI-U). For TIPS, the yields in the above table are stated at their real yields at purchase, not their effective yields. Effective yields on TIPS include a long-term annual inflation assumption as measured by the CPI-U. The long-term CPI-U consensus forecast is 1.8 percent, based on figures issued by the Congressional Budget Office and *Blue Chip Economic Indicators* in early 2015.

(b) These unrealized losses occurred over a period of less than a year as a result of temporary changes in market interest rates. The FDIC does not intend to sell the

securities and is not likely to be required to sell them before their maturity date, thus, the FDIC does not consider these securities to be other than temporarily impaired at December 31, 2015. The aggregate related fair value of securities with unrealized losses was \$38.7 billion as of December 31, 2015.

4. Receivables from Resolutions, Net

The receivables from resolutions result from DIF payments to cover obligations to insured depositors (subrogated claims), advances to resolution entities for working capital, and administrative expenses paid on behalf of resolution entities. Any related allowance for loss represents the difference between the funds advanced and/or obligations incurred and the expected repayment. Estimated future payments on losses incurred on assets sold to an acquiring institution under a shared-loss agreement (SLA) are factored into the computation of the expected repayment. Assets held by DIF resolution entities (including structured transaction-related assets; see Note 8) are the main source of repayment of the DIF's receivables from resolutions. The "Receivables from resolutions, net" line item on the Balance Sheet consisted of the following components (in thousands).

	December 31 2016	December 31 2015
Receivables from closed banks	\$ 80,314,038	\$ 88,858,877
Allowance for losses	(72,523,635)	(77,280,798)
Total	\$ 7,790,403	\$ 11,578,079

As of December 31, 2016, the FDIC had 378 active receiverships, including five established in 2016. The DIF resolution entities held assets with a book value of \$14.9 billion as of December 31, 2016, and \$20.8 billion as of December 31, 2015 (including \$11.6 billion and \$16.0 billion, respectively, of cash, investments, receivables due from the DIF, and other receivables). Ninety-nine percent of the current asset book value of \$14.9 billion is held by resolution entities established since the beginning of 2008.

Estimated cash recoveries from the management and disposition of assets that are used to determine the allowance for losses are based on asset recovery rates from several sources, including actual or pending institution-specific asset disposition data, failed institution-specific asset valuation data, aggregate asset valuation data on several recently failed or troubled institutions, sampled asset valuation data, and empirical asset recovery data based on failures since 1990. Methodologies for determining the asset recovery rates incorporate estimating future cash recoveries, net of applicable liquidation cost estimates, and discounting based on market-based risk factors applicable to a given asset's type and quality. The resulting estimated cash recoveries are then used to derive the allowance for loss on the receivables from these resolutions.

NOTES TO THE FINANCIAL STATEMENTS

For failed institutions resolved using a whole bank purchase and assumption transaction with an accompanying SLA, the projected future shared-loss payments on the covered residential and commercial loan assets sold to the acquiring institution under the agreement are considered in determining the allowance for loss on the receivables from these resolutions. The shared-loss cost projections are based on the covered assets' intrinsic value, which is determined using financial models that consider the quality, condition and type of covered assets, current and future market conditions, risk factors, and estimated asset holding periods. For year-end 2016, the shared-loss cost estimates were updated for all 148 receiverships with active SLAs. The updated shared-loss cost projections for the larger residential shared-loss agreements were primarily based on third-party valuations estimating the cumulative loss of covered assets. The updated shared-loss cost projections on the remaining residential shared-loss agreements were based on a stratified random sample of institutions selected for third-party loss estimations, and valuation results from the sampled institutions were aggregated and extrapolated to the non-sampled institutions by asset type and performance status. For the remaining commercial covered assets, shared-loss cost projections were based on the FDIC's historical loss experience that also factors in the time period based on the life of the agreement.

Also reflected in the allowance for loss calculation are end-of-agreement SLA "true-up" recoveries. True-up recoveries are projected to be received at expiration in accordance with the terms of the SLA, if actual losses at expiration are lower than originally estimated.

Note that estimated asset recoveries are regularly evaluated during the year, but remain subject to uncertainties because of potential changes in economic and market conditions, which may cause the DIF's actual recoveries to vary significantly from current estimates.

WHOLE BANK PURCHASE AND ASSUMPTION TRANSACTIONS WITH SHARED-LOSS AGREEMENTS

Since the beginning of 2008 through 2013, the FDIC resolved 304 failures using whole bank purchase and assumption resolution transactions with accompanying SLAs on total assets of \$216.5 billion purchased by the financial institution acquirers. The acquirer typically assumed all of the deposits and purchased essentially all of the assets of a failed institution. The majority of the commercial and residential loan assets were purchased under an SLA, where the FDIC agreed to share in future losses and recoveries experienced by the acquirer on those assets covered under the agreement.

Losses on the covered assets of failed institutions are shared between the acquirer and the FDIC, in its receivership capacity, when losses occur through the sale,

foreclosure, loan modification, or charge-off of loans under the terms of the SLA. The majority of the agreements cover commercial and single-family loans over a five- to ten-year shared-loss period, respectively, with the receiver covering 80 percent of the losses incurred by the acquirer and the acquiring institution covering 20 percent. Prior to March 26, 2010, most SLAs included a threshold amount, above which the receiver covered 95 percent of the losses incurred by the acquirer. Recoveries by the acquirer on covered commercial and single-family SLA losses are also shared over an eight- to ten-year period, respectively. Note that future recoveries on SLA losses are not factored into the DIF allowance for loss calculation because the amount and timing of such receipts are not determinable.

The estimated shared-loss liability is accounted for by the receiver and is included in the calculation of the DIF's allowance for loss against the corporate receivable from the resolution. As shared-loss claims are asserted and proven, DIF receiverships satisfy these shared-loss payments using available liquidation funds and/or by drawing on amounts due from the DIF for funding the deposits assumed by the acquirer (see Note 6).

Shared-loss transactions are summarized as follows (in thousands).

	December 31 2016	December 31 2015
Payments for shared-loss agreements to date	\$ 34,149,990	\$ 33,475,276
Recoveries from shared-loss agreements to date	(5,161,366)	(4,468,296)
Net shared-loss payments made to date	\$ 28,988,624	\$ 29,006,980
Projected shared-loss payments, net of "true-up" recoveries	\$ 966,063	\$ 1,560,124
Total remaining shared-loss covered assets	\$ 20,807,196	\$ 31,478,451

The \$10.7 billion reduction in the remaining shared-loss covered assets from 2015 to 2016 is primarily due to the liquidation of covered assets from active SLAs, expiration of loss coverage for 42 commercial loan SLAs, and early termination of SLAs impacting 67 receiverships during 2016.

CONCENTRATION OF CREDIT RISK

Financial instruments that potentially subject the DIF to concentrations of credit risk are receivables from resolutions. The repayment of these receivables is primarily influenced by recoveries on assets held by DIF receiverships and payments on the covered assets under SLAs. The majority of the remaining assets in liquidation (\$3.3 billion) and current shared-loss covered assets (\$20.8 billion), which together total \$24.1 billion, are concentrated in commercial loans (\$1.0 billion), residential loans (\$19.8 billion), and structured transaction-related assets (\$2.6 billion) as

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described in Note 8. Most of the assets originated from failed institutions located in California (\$11.7 billion), Florida (\$2.6 billion), Puerto Rico (\$2.5 billion), Ohio (\$2.3 billion), Texas (\$1.5 billion), and Illinois (\$0.7 billion).

5. Property and Equipment, Net

Depreciation expense was \$50 million and \$52 million for 2016 and 2015, respectively. The "Property and equipment, net" line item on the Balance Sheet consisted of the following components (in thousands).

	December 31 2016	December 31 2015
Land	\$ 37,352	\$ 37,352
Buildings (including building and leasehold improvements)	348,008	342,267
Application software (includes work-in-process)	127,113	132,280
Furniture, fixtures, and equipment	69,624	73,432
Accumulated depreciation	(224,522)	(207,081)
Total	\$ 357,575	\$ 378,250

6. Liabilities Due to Resolutions

As of December 31, 2016 and 2015, the DIF recorded liabilities totaling \$2.1 billion and \$4.4 billion, respectively, to resolution entities representing the agreed-upon value of assets transferred from the receiverships, at the time of failure, to the acquirers/bridge institutions for use in funding the deposits assumed by the acquirers/bridge institutions. Seventy-eight percent of these liabilities are due to failures resolved under whole-bank purchase and assumption transactions, most with an accompanying SLA. The DIF satisfies these liabilities either by sending cash directly to a receivership to fund shared-loss and other expenses or by offsetting receivables from resolutions when a receivership declares a dividend.

7. Contingent Liabilities

ANTICIPATED FAILURE OF INSURED INSTITUTIONS

The DIF records a contingent liability and a loss provision for DIF-insured institutions that are likely to fail when the liability is probable and reasonably estimable, absent some favorable event such as obtaining additional capital or merging. The contingent liability is derived by applying expected failure rates and loss rates to the institutions based on supervisory ratings, balance sheet characteristics, and projected capital levels.

The banking industry's financial condition and performance were generally positive in 2016. According to the quarterly financial data submitted by DIF-insured institutions, the industry's capital levels continued to improve, and the percentage of total loans that were noncurrent at September 30 fell to its lowest level since year-end 2007. The industry reported total net income of \$128 billion for the first nine months of 2016, an increase of 3.8 percent over the comparable period one year ago.

Losses to the DIF from failures that occurred in 2016 were lower than the contingent liability at the end of 2015, as the aggregate number and cost of institution failures were less than anticipated. However, the contingent liability increased from \$395 million at December 31, 2015 to \$477 million at December 31, 2016, due to the deterioration in the financial condition of certain troubled institutions.

In addition to the recorded contingent liabilities, the FDIC has identified risks in the financial services industry that could result in additional losses to the DIF, should potentially vulnerable insured institutions ultimately fail. As a result of these risks, the FDIC believes that it is reasonably possible that the DIF could incur additional estimated losses of approximately \$919 million as of December 31, 2016, as compared to \$800 million as of year-end 2015. The actual losses, if any, will largely depend on future economic and market conditions and could differ materially from this estimate.

During 2016, five institutions failed with combined assets of \$265 million at the date of failure. Recent trends in supervisory ratings and market data suggest that the financial performance and condition of the banking industry should continue to improve over the coming year. However, the operating environment remains challenging for banks. Interest rates have been exceptionally low for an extended period, and there are signs of growing credit and liquidity risk. Revenue growth has been modest and margins continue to narrow despite banks' investments in longer-term assets to mitigate the effect of low rates. Additionally, key risks to the U.S. economic outlook include the effect of increases in interest rates on economic growth; weakness in energy and commodity prices; and slowing growth in several advanced and emerging market economies. The FDIC continues to evaluate ongoing risks to affected institutions in light of existing economic and financial conditions, and the extent to which such risks may put stress on the resources of the insurance fund.

LITIGATION LOSSES

The DIF records an estimated loss for unresolved legal cases to the extent that those losses are considered probable and reasonably estimable. The FDIC recorded probable litigation losses of \$200 thousand and \$386

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thousand for the DIF as of December 31, 2016 and 2015, respectively. In addition, the FDIC has determined that there are \$1 million of reasonably possible losses from unresolved cases as of year-end 2016, compared to \$555 thousand at year-end 2015.

8. Other Contingencies

INDYMAC FEDERAL BANK REPRESENTATION AND INDEMNIFICATION CONTINGENT LIABILITY

On March 19, 2009, the FDIC as receiver for IndyMac Federal Bank (IMFB) and certain subsidiaries (collectively, Sellers) sold substantially all of the assets, which included mortgage loans and servicing rights, to OneWest Bank (following a merger is now known as CIT Bank) and its affiliates (collectively, Acquirers). The Sellers made certain representations customarily made by commercial parties in similar transactions. Under the sale agreements, the Acquirers have rights to assert claims to recover losses incurred as a result of third-party claims and breaches of representations. The FDIC, in its corporate capacity, guaranteed the Sellers' indemnification obligations under the sale agreements. Until all indemnification claims are asserted, quantified and paid, losses could continue to be incurred by the receivership and in turn, the DIF.

The unpaid principal balances of loans in the servicing portfolios sold subject to representation and warranty indemnification totaled \$171.6 billion at the time of sale. The IndyMac receivership has paid cumulative claims totaling \$30 million and \$21 million through December 31, 2016 and 2015, respectively. Quantified claims asserted and under review have been accrued in the amount of \$18 million and \$1 million as of December 31, 2016 and 2015, respectively.

The Sellers and Acquirers have been conducting negotiations with Fannie Mae regarding the terms of a financial settlement to address indemnification obligations for conventional and reverse mortgage loan portfolios. The settlement for the conventional mortgage loans in the Fannie Mae portfolio has been concluded, but negotiations for the reverse mortgage portfolio continue. The receivership's payment for settlement of the conventional loans and the estimated loss for the reverse mortgage loans are reflected in the "Receivables from resolutions, net" line item on the Balance Sheet.

The FDIC is evaluating the likelihood of additional losses that may arise as a result of indemnification claims based upon breaches or third party claims. As the Acquirers or Government Sponsored Entities (GSEs) – Fannie Mae, Freddie Mac and Ginnie Mae incur or expect to incur losses, they will assert claims. These claims will be reviewed to determine whether there is a basis for indemnification or

reimbursement and, if so, whether any Acquirer may have liability for any portion of the claimed loss as a result of its acts or omissions. While many loans are subject to notices of alleged breaches and a number of third party claims have been asserted, not all breach allegations or third party claims will result in a loss and certain losses may be allocable to the Acquirers. As a result, potential losses, and the Sellers' share of such losses, cannot be estimated. However, it is probable that future losses will be incurred given the following:

- The Acquirers' ability to submit breach notices was subject to contractual bar dates that have passed. In addition, their entitlement to reimbursement for certain third party claims is dependent upon those claims having been submitted prior to other contractual dates, some of which have also passed. However, the Acquirers retain the right to assert indemnification claims for losses over the life of those loans for which breach notices were timely submitted.
- The Acquirers retain the right to seek reimbursement for losses incurred as a result of claims alleging breaches of loan seller representations asserted by Fannie Mae or Ginnie Mae on or prior to March 19, 2019, for their reverse mortgage servicing portfolios (unpaid principal balance of \$11.7 billion at December 31, 2016, compared to \$12.9 billion at December 31, 2015).
- The GSEs have the right to assert certain claims directly against the Sellers for the mortgage servicing portfolios without regard to any contractual claims bar date.
- Potential losses could be incurred for failures by the Sellers to initiate and pursue foreclosure within prescribed timeframes for certain government guaranteed loans, resulting in the refusal of the guarantor to pay interest owed to the investors. Fannie Mae has asserted a claim for \$64 million of interest curtailments with respect to reverse loans. Any amounts paid to Fannie Mae will be allocated between the Sellers and the Acquirers. A review of the causes of this claimed loss as well as an allocation of this loss between the Sellers and the Acquirers is in the initial stages.

For all these reasons, the FDIC believes it is likely that additional losses will be incurred. However, quantifying the contingent liability associated with the liabilities to investors and the Acquirers is subject to a number of uncertainties, including market conditions, the occurrence of borrower defaults and resulting foreclosures and losses,

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and the allocation of liability between the Sellers and the Acquirers. Because of the uncertainties the FDIC has determined that, while additional losses are probable, the amount is not currently estimable.

PURCHASE AND ASSUMPTION INDEMNIFICATION

In connection with purchase and assumption agreements for resolutions, the FDIC, in its receivership capacity, generally indemnifies the purchaser of a failed institution's assets and liabilities in the event a third party asserts a claim against the purchaser unrelated to the explicit assets purchased or liabilities assumed at the time of failure. The FDIC, in its corporate capacity, is a secondary guarantor if a receivership is unable to pay. These indemnifications generally extend for a term of six years after the date of institution failure. The FDIC is unable to estimate the maximum potential liability for these types of guarantees as the agreements do not specify a maximum amount and any payments are dependent upon the outcome of future contingent events, the nature and likelihood of which cannot be determined at this time. During 2016 and 2015, the FDIC, in its corporate capacity, made no indemnification payments under such agreements, and no amount has been accrued in the accompanying financial statements with respect to these indemnification guarantees.

FDIC GUARANTEED DEBT OF STRUCTURED TRANSACTIONS

The FDIC, as receiver, uses three types of structured transactions to dispose of certain performing and non-performing residential mortgage loans, commercial loans, construction loans, and mortgage-backed securities held by the receiverships. The three types of structured transactions are limited liability companies (LLCs), securitizations, and structured sale of guaranteed notes (SSGNs).

Under the LLC structure, the FDIC, in its receivership capacity, contributed a pool of assets to a newly formed LLC and offered for sale, through a competitive bid process, some of the equity in the LLC. Since 2009, private investors purchased a 40- to 50-percent ownership interest in the LLC structures for \$1.6 billion in cash. The LLCs issued notes of \$4.4 billion to the receiverships to partially fund the purchase of the assets; these notes were guaranteed by the FDIC, in its corporate capacity. As of December 31, 2016 and 2015, no guaranteed LLC notes remain.

Securitizations and SSGNs (collectively, trusts) are transactions in which certain assets or securities from failed institutions are pooled and transferred into a trust structure. The trusts issue senior and/or subordinated debt instruments and owner trust or residual certificates collateralized by the underlying mortgage-backed securities or loans.

Since 2010, private investors purchased the senior notes issued by the trusts for \$6.2 billion in cash and the receiverships hold the subordinated debt instruments and owner trust or residual certificates. In exchange for a fee, the FDIC, in its corporate capacity, guarantees the timely payment of principal and interest due on the senior notes, the latest maturity of which is 2050. If the FDIC is required to perform under its guarantees, it acquires an interest in the cash flows of the trust equal to the amount of guarantee payments made plus accrued interest. The subordinated note holders and owner trust or residual certificate holders receive cash flows from the entity only after all expenses have been paid, the guaranteed notes have been satisfied, and the FDIC has been reimbursed for any guarantee payments.

All Structured Transactions with FDIC Guaranteed Debt

Through December 31, 2016, the receiverships have transferred a portfolio of loans with an unpaid principal balance of \$16.4 billion and mortgage-backed securities with a book value of \$8.8 billion to 14 LLCs and 11 trusts. The LLCs and trusts subsequently issued notes guaranteed by the FDIC in an original principal amount of \$10.6 billion. Since March 2013, there have been no new guarantee transactions. As of December 31, 2016 and 2015, the DIF collected guarantee fees totaling \$275 million and \$265 million, respectively, and recorded a receivable for additional guarantee fees of \$14 million and \$26 million, respectively, included in the "Interest receivable on investments and other assets, net" line item on the Balance Sheet. All guarantee fees are recorded as deferred revenue, included in the "Accounts payable and other liabilities" line item on the Balance Sheet, and recognized as revenue primarily on a straight-line basis over the term of the notes. As of December 31, 2016 and 2015, the amount of deferred revenue recorded was \$14 million and \$26 million, respectively. Except as discussed below, the DIF records no other structured transaction-related assets or liabilities on its balance sheet.

Any estimated loss to the DIF from the guarantees is based on an analysis of the expected guarantee payments by the FDIC, reimbursements to the FDIC for guarantee payments, and guarantee fee collections. As of December 31, 2016, the FDIC recorded a contingent liability for guarantee payments totaling \$2 million for an SSGN transaction beginning in November 2019 up to note maturity in December 2020, and an offsetting receivable due to expected reimbursements. The contingent liability and related receivable are included in the "Contingent liabilities: Litigation losses and other" and "Interest receivable on investments and other assets, net" line items, respectively, on the Balance Sheet. For the same SSGN transaction, as of December 31, 2016, it is reasonably possible that the DIF would be required to make a final guarantee payment of \$28 million at note maturity, as compared to payments of

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\$25 million through note maturity as of December 31, 2015. The FDIC expects that all guarantee payments made would be fully reimbursed from the proceeds of the liquidation of the SSGN's underlying collateral.

For all of the remaining transactions, the estimated cash flows from the trust assets provide sufficient coverage to fully pay the debts. To date, the FDIC, in its corporate capacity, has not provided, and does not intend to provide, any form of financial or other type of support for structured transactions that it was not previously contractually required to provide.

As of December 31, 2016 and 2015, the maximum loss exposure was zero for LLCs and \$1.1 billion and \$1.6 billion for trusts, respectively, representing the sum of all outstanding debt guaranteed by the FDIC.

9. Assessments

The FDIC deposit insurance assessment system is mandated by section 7 of the FDI Act and governed by part 327 of title 12 of the Code of Federal Regulations (12 CFR Part 327). The risk-based system requires the payment of quarterly assessments by all IDIs.

In response to the Dodd-Frank Act, the FDIC implemented several changes to the assessment system, amended its Restoration Plan (which is required when the ratio of the DIF balance to estimated insured deposits (reserve ratio) is below the statutorily mandated minimum), and developed a comprehensive, long-term fund management plan. The plan is designed to restore and maintain a positive fund balance for the DIF even during a banking crisis and achieve moderate, steady assessment rates throughout any economic cycle. Summarized below are actions taken to implement requirements of the Dodd-Frank Act and provisions of the comprehensive, long-term fund management plan.

- The FDIC amended the Restoration Plan, which is intended to ensure that the reserve ratio reaches 1.35 percent by September 30, 2020, as required by the Dodd-Frank Act, in lieu of the previous statutory minimum of 1.15 percent by the end of 2016. The FDIC updates, at least semiannually, its loss and income projections for the fund and, if needed, increases or decreases assessment rates, following notice-and-comment rulemaking, if required.
- The FDIC Board of Directors designates a reserve ratio for the DIF and publishes the designated reserve ratio (DRR) before the beginning of each calendar year, as required by the FDI

Act. Accordingly, in September 2016, the FDIC adopted a final rule maintaining the DRR at 2 percent for 2017. The DRR is an integral part of the FDIC's comprehensive, long-term management plan for the DIF and is viewed as a long-range, minimum target for the reserve ratio.

- The FDIC adopted a final rule that suspends dividends indefinitely, and, in lieu of dividends, adopts lower assessment rate schedules when the reserve ratio reaches 1.15 percent, 2 percent, and 2.5 percent.

As of June 30, 2016, the reserve ratio of the DIF reached 1.17 percent. As a result of the ratio exceeding 1.15 percent, assessment rates were modified as follows, beginning with the quarter ending September 30, 2016.

- Lower regular assessment rates became effective for all IDIs pursuant to final rules published in February 2011 and May 2016.
- A new risk-based method for calculating assessment rates became effective for institutions with less than \$10 billion in total assets (small banks) pursuant to the final rule published in May 2016. The revised method is designed to be revenue-neutral, but helps ensure that banks that take on greater risks pay more for deposit insurance.

Additionally, the Dodd-Frank Act requires that the FDIC offset the effect of increasing the minimum reserve ratio from 1.15 percent to 1.35 percent on small banks. To implement this requirement, the FDIC imposed a surcharge to the regular quarterly assessments of IDIs with \$10 billion or more in assets (larger institutions), beginning with the quarter ending September 30, 2016. Pursuant to a final rule published in March 2016:

- The surcharge generally equals an annual rate of 4.5 basis points applied to a larger institution's regular quarterly assessment base (with certain adjustments). The FDIC projects that surcharges will last eight quarters.
- The FDIC will impose a shortfall assessment on larger institutions to achieve the minimum reserve ratio of 1.35 percent by the September 30, 2020 statutory deadline, if the reserve ratio has not reached 1.35 percent by the end of 2018.
- The FDIC will provide assessment credits to small banks for the portion of their assessments that contribute to the growth in the reserve ratio between 1.15 percent and 1.35 percent to ensure

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that the effect of reaching 1.35 percent is fully borne by the larger institutions. The assessment credits will be determined and allocated as soon as practicable after the reserve ratio reaches 1.35 percent. In each quarter that the reserve ratio is at least 1.38 percent, the credits will be used to fully offset a small institution's quarterly insurance assessment, until credits are exhausted.

ASSESSMENT REVENUE

Annual assessment rates averaged approximately 6.6 cents per \$100 of the assessment base through June 30, 2016. Annual assessment rates averaged approximately 7.4 cents per \$100 for the second half of 2016, reflecting both lower regular assessment rates for all IDIs and assessment surcharges on larger institutions. While the assessment rate schedule applicable to all IDIs decreased, some IDIs' rates increased because of the small bank pricing method change and/or the deterioration of their financial condition. Annual assessment rates averaged approximately 6.5 cents per \$100 of the assessment base during 2015. The assessment base is generally defined as average consolidated total assets minus average tangible equity (measured as Tier 1 capital) of an IDI during the assessment period.

The "Assessments receivable, net" line item on the Balance Sheet of \$2.7 billion and \$2.2 billion represents the estimated premiums due from IDIs for the fourth quarter of 2016 and 2015, respectively. The actual deposit insurance assessments for the fourth quarter of 2016 will be billed and collected at the end of the first quarter of 2017. During 2016 and 2015, \$10.0 billion and \$8.8 billion, respectively, were recognized as assessment revenue from institutions, including \$2.4 billion in surcharges from large IDIs in 2016.

RESERVE RATIO

As of September 30, 2016 and December 31, 2015, the DIF reserve ratio was 1.18 percent and 1.11 percent, respectively.

ASSESSMENTS RELATED TO FICO

Assessments continue to be levied on institutions for payments of the interest on obligations issued by the Financing Corporation (FICO). The FICO was established as a mixed-ownership government corporation to function solely as a financing vehicle for the former FSLIC. The annual FICO interest obligation of approximately \$790 million is paid on a pro rata basis using the same rate for banks and thrifts. The FICO assessment has no financial impact on the DIF and is separate from deposit insurance assessments. The FDIC, as administrator of the DIF, acts solely as a collection agent for the FICO. As of December 31, 2016 and 2015, approximately \$794 million and \$798 million, respectively, was collected and remitted to the FICO.

10. Operating Expenses

The "Operating expenses" line item on the Statement of Income and Fund Balance consisted of the following components (in thousands).

	December 31 2016	December 31 2015
Salaries and benefits	\$ 1,235,244	\$ 1,248,146
Outside services	265,492	280,050
Travel	92,126	97,819
Buildings and leased space	93,518	90,945
Software/Hardware maintenance	64,757	62,604
Depreciation of property and equipment	50,403	52,233
Other	26,191	28,314
Subtotal	1,827,731	1,860,111
Less: Expenses billed to resolution entities and others	(112,720)	(172,877)
Total	\$ 1,715,011	\$ 1,687,234

11. Provision for Insurance Losses

The provision for insurance losses was a negative \$1.6 billion for 2016, compared to negative \$2.3 billion for 2015. The negative provision for 2016 primarily resulted from a decrease of \$1.7 billion in the estimated losses for institutions that failed in current and prior years, partially offset by an increase of \$97 million in the contingent liability for anticipated failures.

As described in Note 4, the estimated recoveries from assets held by receiverships and estimated payments related to assets sold by receiverships to acquiring institutions under shared-loss agreements (SLAs) are used to derive the loss allowance on the receivables from resolutions. The \$1.7 billion decrease in the estimated losses from failures was primarily attributable to four components. The first component was unanticipated recoveries of \$545 million in litigation settlements, professional liability claims, and tax refunds by the receiverships. These are typically not recognized until the cash is received since significant uncertainties surround their recovery.

The second component was a decrease of \$584 million in the receiverships' shared-loss liability primarily due to both the early termination of numerous SLAs during the period, which resulted in lower-than-anticipated losses on covered assets, and the unanticipated recoveries from SLAs where the commercial loss coverage has expired but the recovery period remains active. The third component was a \$406

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million decrease in the estimated losses from failures that resulted from a reduction in projected future receivership expenses and legal and representation and warranty liabilities. The final component was a \$231 million decrease resulting from greater-than-anticipated collections from receiverships' asset sales and updated estimated recovery rates applied to the remaining assets in liquidation.

12. Employee Benefits

PENSION BENEFITS AND SAVINGS PLANS

Eligible FDIC employees (permanent and term employees with appointments exceeding one year) are covered by the federal government retirement plans, either the Civil Service Retirement System (CSRS) or the Federal Employees Retirement System (FERS). Although the DIF contributes a portion of pension benefits for eligible employees, it does not account for the assets of either retirement system. The DIF also does not have actuarial data for accumulated plan benefits or the unfunded liability relative to eligible employees. These amounts are reported on and accounted for by the U.S. Office of Personnel Management (OPM).

Under the Federal Thrift Savings Plan (TSP), the FDIC provides FERS employees with an automatic contribution of 1 percent of pay and an additional matching contribution up to 4 percent of pay. CSRS employees also can contribute to the TSP, but they do not receive agency matching contributions. Eligible FDIC employees may also participate in an FDIC-sponsored tax-deferred 401(k) savings plan with matching contributions up to 5 percent. The expenses for these plans are presented in the table below (in thousands).

	December 31 2016	December 31 2015
Civil Service Retirement System	\$ 3,230	\$ 3,949
Federal Employees Retirement System (Basic Benefit)	111,368	108,056
Federal Thrift Savings Plan	34,966	35,140
FDIC Savings Plan	37,499	39,767
Total	\$ 187,063	\$ 186,912

POSTRETIREMENT BENEFITS OTHER THAN PENSIONS

The DIF has no postretirement health insurance liability since all eligible retirees are covered by the Federal Employees Health Benefits (FEHB) program. The FEHB is administered and accounted for by the OPM. In addition, OPM pays the employer share of the retiree's health insurance premiums.

The FDIC provides certain life and dental insurance coverage for its eligible retirees, the retirees' beneficiaries, and covered dependents. Retirees eligible for life and

dental insurance coverage are those who have qualified due to (1) immediate enrollment upon appointment or five years of participation in the plan and (2) eligibility for an immediate annuity. The life insurance program provides basic coverage at no cost to retirees and allows converting optional coverage to direct-pay plans. For the dental coverage, retirees are responsible for a portion of the premium.

The FDIC has elected not to fund the postretirement life and dental benefit liabilities. As a result, the DIF recognized the underfunded status (the difference between the accumulated postretirement benefit obligation and the plan assets at fair value) as a liability. Since there are no plan assets, the plan's benefit liability is equal to the accumulated postretirement benefit obligation.

Postretirement benefit obligation, gain and loss, and expense information included in the Balance Sheet and Statement of Income and Fund Balance are summarized as follows (in thousands).

	December 31 2016	December 31 2015
Accumulated postretirement benefit obligation recognized in Postretirement benefit liability	\$ 232,201	\$ 233,000
Amounts recognized in accumulated other comprehensive income: Unrealized postretirement benefit loss		
Cumulative net actuarial loss	\$ (24,212)	\$ (31,938)
Prior service cost	(1,535)	(2,110)
Total	\$ (25,747)	\$ (34,048)
Amounts recognized in other comprehensive income: Unrealized postretirement benefit gain		
Actuarial gain	\$ 7,726	\$ 23,193
Prior service credit	575	510
Total	\$ 8,301	\$ 23,703
Net amortization out of other comprehensive income included in net periodic benefit cost	\$ 1,567	\$ 3,842

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Expected amortization of accumulated other comprehensive income into net periodic benefit cost is summarized as follows (in thousands).

December 31, 2017	
Prior service costs	\$ 575
Net actuarial loss	79
Total	\$ 654

The annual postretirement contributions and benefits paid are included in the table below (in thousands).

	December 31 2016	December 31 2015
Employer contributions	\$ 6,388	\$ 6,064
Plan participants' contributions	\$ 739	\$ 728
Benefits paid	\$ (7,126)	\$ (6,792)

The expected contributions for the period ending December 31, 2017, are \$7.5 million. Expected future benefit payments for each of the next 10 years are presented in the following table (in thousands).

2017	2018	2019	2020	2021	2022-2026
\$6,720	\$7,195	\$7,686	\$8,226	\$8,780	\$53,075

Assumptions used to determine the amount of the accumulated postretirement benefit obligation and the net periodic benefit costs are summarized as follows (in thousands).

	December 31 2016	December 31 2015
Discount rate for future benefits (benefit obligation)	4.67%	4.29%
Rate of compensation increase	3.90%	3.70%
Discount rate (benefit cost)	4.29%	4.00%
Dental health care cost-trend rate		
Assumed for next year	4.50%	4.70%
Ultimate	4.50%	4.50%
Year rate will reach ultimate	2017	2017

13. Commitments and Off-Balance-Sheet Exposure

COMMITMENTS:

Leased Space

The DIF leased space expense totaled \$48 million and \$47 million for 2016 and 2015, respectively. The FDIC's lease commitments total \$165 million for future years. The lease agreements contain escalation clauses resulting in

adjustments, usually on an annual basis. Future minimum lease commitments are as follows (in thousands).

2017	2018	2019	2020	2021	2022/Thereafter
\$43,715	\$34,262	\$30,681	\$16,283	\$11,632	\$28,337

OFF-BALANCE-SHEET EXPOSURE:

Deposit Insurance

Estimates of insured deposits are derived primarily from quarterly financial data submitted by IDIs to the FDIC and represent the accounting loss that would be realized if all IDIs were to fail and the acquired assets provided no recoveries. As of September 30, 2016 and December 31, 2015, estimated insured deposits for the DIF were \$6.8 trillion and \$6.5 trillion, respectively.

14. Disclosures about the Fair Value of Financial Instruments

Financial assets recognized and measured at fair value on a recurring basis at each reporting date include cash equivalents (see Note 2) and the investment in U.S. Treasury securities (see Note 3). The DIF's financial assets measured at fair value consisted of the following components (in millions).

December 31, 2016

	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Total Assets at Fair Value
Assets				
Cash equivalents ¹	\$ 1,326			\$ 1,326
Available-for-Sale Debt Securities				
Investment in U.S. Treasury securities ²	73,512			73,512
Total Assets	\$ 74,838	\$ 0	\$ 0	\$ 74,838

(1) Cash equivalents are Special U.S. Treasury Certificates with overnight maturities valued at prevailing interest rates established by the Bureau of the Fiscal Service.

(2) The investment in U.S. Treasury securities is measured based on prevailing market yields for federal government entities.

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December 31, 2015

	Quoted Prices in Active Markets for Identical (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Total Assets at Fair Value
Assets				
Cash equivalents ¹	\$	862		\$ 862
Available-for-Sale Debt Securities				
Investment in U.S. Treasury securities ²		62,497		62,497
Total Assets	\$	63,359	\$ 0	\$ 63,359

(1) Cash equivalents are Special U.S. Treasury Certificates with overnight maturities valued at prevailing interest rates established by the Bureau of the Fiscal Service.

(2) The investment in U.S. Treasury securities is measured based on prevailing market yields for federal government entities.

Some of the DIF's financial assets and liabilities are not recognized at fair value but are recorded at amounts that approximate fair value due to their short maturities and/or comparability with current interest rates. Such items include assessments receivable, interest receivable on investments, other short-term receivables, and accounts payable and other liabilities.

The net receivables from resolutions primarily include the DIF's subrogated claim arising from obligations to insured depositors. The resolution entity assets that will ultimately be used to pay the corporate subrogated claim are valued using discount rates that include consideration of market risk. These discounts ultimately affect the DIF's allowance for loss against the receivables from resolutions. Therefore, the corporate subrogated claim indirectly includes the effect of discounting and should not be viewed as being stated in terms of nominal cash flows.

Although the value of the corporate subrogated claim is influenced by the valuation of resolution entity assets (see Note 4), such valuation is not equivalent to the valuation of the corporate claim. Since the corporate claim is unique, not intended for sale to the private sector, and has no established market, it is not practicable to estimate a fair value.

The FDIC believes that a sale to the private sector of the corporate claim would require indeterminate, but substantial, discounts for an interested party to profit from these assets because of credit and other risks. In addition, the timing of resolution entity payments to the DIF on the subrogated claim does not necessarily correspond with the timing of collections on resolution entity assets. Therefore, the effect of discounting used by resolution entities should not necessarily be viewed as producing an estimate of fair value for the net receivables from resolutions.

15. Information Relating to the Statement of Cash Flows

The following table presents a reconciliation of net income to net cash from operating activities (in thousands).

	December 31 2016	December 31 2015
Operating Activities		
Net Income:	\$ 10,523,517	\$ 9,856,688
Adjustments to reconcile net income to net cash provided by operating activities:		
Amortization of U.S. Treasury securities	977,245	1,411,376
Treasury Inflation-Protected Securities inflation adjustment	(5,578)	12,465
Depreciation on property and equipment	50,403	52,233
Loss on retirement of property and equipment	1,607	2,415
Provision for insurance losses	(1,567,950)	(2,251,320)
Unrealized gain on postretirement benefits	8,301	23,703
Change in Assets and Liabilities:		
(Increase) in assessments receivable	(493,795)	(169,048)
(Increase) Decrease in interest receivable and other assets	(107,749)	242,128
Decrease in receivables from resolutions	5,437,632	7,425,888
(Decrease) in accounts payable and other liabilities	(34,249)	(18,435)
(Decrease) in postretirement benefit liability	(799)	(10,419)
Increase in contingent liabilities - litigation losses and other	2,389	0
(Decrease) in liabilities due to resolutions	(2,345,820)	(3,380,084)
Net Cash Provided by Operating Activities	\$ 12,445,154	\$ 13,197,590

16. Subsequent Events

Subsequent events have been evaluated through February 8, 2017, the date the financial statements are available to be issued.

FDIC v. BANK OF AMERICA, N.A.

On January 9, 2017, the FDIC filed suit in the United States District Court for the District of Columbia alleging that Bank of America, N.A. (BoA) underpaid its insurance assessment from the second quarter of 2013 through the fourth quarter of 2014 by approximately \$542 million, inclusive of interest. During this period, the FDIC alleges that BoA understated its counterparty exposure which resulted in the significant underpayment of insurance assessments. The FDIC reserved its right to amend the complaint to include additional monies believed to be owed for periods prior to this time frame. As of December 31, 2016 and 2015, the impacts of this pending litigation are not reflected in the financial statements of the DIF.

DEPOSIT INSURANCE FUND

2017 FAILURES THROUGH FEBRUARY 8, 2017

Through February 8, 2017, two insured institutions failed in 2017 with total losses to the DIF estimated to be \$80 million.

FSLIC RESOLUTION FUND (FRF)

Federal Deposit Insurance Corporation
FSLIC Resolution Fund Balance Sheet
As of December 31

(Dollars in Thousands)

	2016	2015
ASSETS		
Cash and cash equivalents	\$ 874,174	\$ 871,037
Other assets, net	4,391	760
Total Assets	\$ 878,565	\$ 871,797
LIABILITIES		
Accounts payable and other liabilities	\$ 26	\$ 624
Total Liabilities	26	624
RESOLUTION EQUITY (NOTE 5)		
Contributed capital	125,489,317	125,489,317
Accumulated deficit	(124,610,778)	(124,618,144)
Total Resolution Equity	878,539	871,173
Total Liabilities and Resolution Equity	\$ 878,565	\$ 871,797

The accompanying notes are an integral part of these financial statements.

FSLIC RESOLUTION FUND (FRF)

Federal Deposit Insurance Corporation

FSLIC Resolution Fund Statement of Income and Accumulated Deficit

For the Years Ended December 31

(Dollars in Thousands)	2016	2015
REVENUE		
Interest on U.S. Treasury securities	\$ 2,070	\$ 298
Other revenue	3,278	2,309
Total Revenue	5,348	2,607
EXPENSES AND LOSSES		
Operating expenses	2,725	3,064
Goodwill litigation expenses (Note 3)	0	157,161
Losses related to thrift resolutions (Note 6)	(993)	(153)
Recovery of tax benefits	(3,750)	0
Total Expenses and Losses	(2,018)	160,072
Net Income (Loss)	7,366	(157,465)
Accumulated Deficit - Beginning	(124,618,144)	(124,460,679)
Accumulated Deficit - Ending	\$ (124,610,778)	\$ (124,618,144)

The accompanying notes are an integral part of these financial statements.

FSLIC RESOLUTION FUND (FRF)

Federal Deposit Insurance Corporation

FSLIC Resolution Fund Statement of Cash Flows

For the Years Ended December 31

(Dollars in Thousands)

	2016	2015
OPERATING ACTIVITIES		
Provided by:		
Interest on U.S. Treasury securities	\$ 2,070	\$ 298
Recoveries from thrift resolutions	2,270	2,555
Department of Justice's return of unused goodwill legal expense funds (Note 3)	2,162	0
Miscellaneous receipts	0	24
Used by:		
Operating expenses	(3,363)	(2,783)
Payments for goodwill litigation (Note 3)	0	(513,616)
Miscellaneous disbursements	(2)	0
Net Cash Provided (Used) by Operating Activities	3,137	(513,522)
FINANCING ACTIVITIES		
Provided by:		
U.S. Treasury payments for goodwill litigation (Note 3)	0	513,616
Net Cash Provided by Financing Activities	0	513,616
Net Increase in Cash and Cash Equivalents	3,137	94
Cash and Cash Equivalents - Beginning	871,037	870,943
Cash and Cash Equivalents - Ending	\$ 874,174	\$ 871,037

The accompanying notes are an integral part of these financial statements.

FSLIC RESOLUTION FUND NOTES TO THE FINANCIAL STATEMENTS

December 31, 2016 and 2015

1. Operations/Dissolution of the FSLIC Resolution Fund

OVERVIEW

The Federal Deposit Insurance Corporation (FDIC) is the independent deposit insurance agency created by Congress in 1933 to maintain stability and public confidence in the nation's banking system. Provisions that govern the FDIC's operations are generally found in the Federal Deposit Insurance (FDI) Act, as amended (12 U.S.C. 1811, *et seq.*). In accordance with the FDI Act, the FDIC, as administrator of the Deposit Insurance Fund (DIF), insures the deposits of banks and savings associations (insured depository institutions). In cooperation with other federal and state agencies, the FDIC promotes the safety and soundness of insured depository institutions (IDIs) by identifying, monitoring, and addressing risks to the DIF.

In addition to being the administrator of the DIF, the FDIC is the administrator of the FSLIC Resolution Fund (FRF). As such, the FDIC is responsible for the sale of remaining assets and satisfaction of liabilities associated with the former Federal Savings and Loan Insurance Corporation (FSLIC) and the former Resolution Trust Corporation (RTC). The FDIC maintains the DIF and the FRF separately to support their respective functions.

The FSLIC was created through the enactment of the National Housing Act of 1934. The Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (FIRREA) abolished the insolvent FSLIC and created the FRF. At that time, the assets and liabilities of the FSLIC were transferred to the FRF – except those assets and liabilities transferred to the newly created RTC – effective on August 9, 1989. Further, the FIRREA established the Resolution Funding Corporation (REFCORP) to provide part of the initial funds used by the RTC for thrift resolutions.

The RTC Completion Act of 1993 terminated the RTC as of December 31, 1995. All remaining assets and liabilities of the RTC were transferred to the FRF on January 1, 1996. Today, the FRF consists of two distinct pools of assets and liabilities: one composed of the assets and liabilities of the FSLIC transferred to the FRF upon the dissolution of the FSLIC (FRF-FSLIC), and the other composed of the RTC assets and liabilities (FRF-RTC). The assets of one pool are not available to satisfy obligations of the other.

OPERATIONS/DISSOLUTION OF THE FRF

The FRF will continue operations until all of its assets are sold or otherwise liquidated and all of its liabilities are satisfied. Any funds remaining in the FRF-FSLIC will be paid to the U.S. Treasury. Any remaining funds of the FRF-RTC will be distributed to the REFCORP to pay the interest on the REFCORP bonds. In addition, the FRF-FSLIC has available until expended \$602 million in appropriations to facilitate, if required, efforts to wind up the resolution activity of the FRF-FSLIC.

The FDIC has extensively reviewed and cataloged the FRF's remaining assets and liabilities. Some of the unresolved issues are:

- criminal restitution orders (generally have from 1 to 21 years remaining to enforce);
- collections of judgments obtained against officers and directors and other professionals responsible for causing or contributing to thrift losses (generally have up to 10 years remaining to enforce, unless the judgments are renewed or are covered by the Federal Debt Collections Procedures Act, which will result in significantly longer periods for collection of some judgments);
- liquidation/disposition of residual assets purchased by the FRF from terminated receiverships;
- two remaining issues related to assistance agreements entered into by the former FSLIC (FRF could continue to receive or refund overpayments of tax benefits sharing in future years);
- goodwill litigation (reimbursement of a potential tax liability; see Note 3); and
- Affordable Housing Disposition Program monitoring (the last agreement expires no later than 2045; see Note 4).

The FRF could realize recoveries from tax benefits sharing, criminal restitution orders, and professional liability claims. However, any potential recoveries are not reflected in the FRF's financial statements, given the significant uncertainties surrounding the ultimate outcome.

FSLIC RESOLUTION FUND

On April 1, 2014, the FDIC concluded its role as receiver of FRF receiverships when the last active receivership was terminated. In total, 850 receiverships were liquidated by the FRF and the RTC. To facilitate receivership terminations, the FRF, in its corporate capacity, acquired the remaining receivership assets. These assets are included in the "Other assets, net" line item on the Balance Sheet.

During the years of receivership activity, the assets held by receivership entities, and the claims against them, were accounted for separately from the FRF's assets and liabilities to ensure that receivership proceeds were distributed in accordance with applicable laws and regulations. Also, the income and expenses attributable to receiverships were accounted for as transactions of those receiverships. The FDIC billed receiverships for services provided on their behalf.

2. Summary of Significant Accounting Policies

GENERAL

The financial statements include the financial position, results of operations, and cash flows of the FRF and are presented in accordance with U.S. generally accepted accounting principles (GAAP). During the years of receivership activity, these statements did not include reporting for assets and liabilities of receivership entities because these entities were legally separate and distinct, and the FRF did not have any ownership or beneficial interest in them.

The FRF is a limited-life entity, however, it does not meet the requirements for presenting financial statements using the liquidation basis of accounting. According to Accounting Standards Codification Topic 205, *Presentation of Financial Statements*, a limited-life entity should apply the liquidation basis of accounting only if a change in the entity's governing plan has occurred since its inception. By statute, the FRF is a limited-life entity whose dissolution will occur upon the satisfaction of all liabilities and the disposition of all assets. No changes to this statutory plan have occurred since inception of the FRF.

USE OF ESTIMATES

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, revenue and expenses, and disclosure of contingent liabilities. Actual results could differ from these estimates. Where it is reasonably possible that changes in estimates will cause a material change in the financial statements in the near term, the nature and extent of such potential changes in estimates have been disclosed. The valuation estimate for other assets is considered significant.

CASH EQUIVALENTS

Cash equivalents are short-term, highly liquid investments consisting primarily of U.S. Treasury Overnight Certificates.

RELATED PARTIES

The nature of related parties and a description of related party transactions are discussed in Note 1 and disclosed throughout the financial statements and footnotes.

DISCLOSURE ABOUT RECENT RELEVANT ACCOUNTING PRONOUNCEMENTS

In June 2016, the Financial Accounting Standards Board issued Accounting Standards Update (ASU) 2016-13, *Financial Instruments – Credit Losses (Topic 326): Measurement of Credit Losses on Financial Instruments*. The ASU will replace the *incurred* loss impairment model with a new *expected* credit loss model for financial assets measured at amortized cost and for off-balance-sheet credit exposures. The ASU is effective for the FRF on January 1, 2021. The FDIC is assessing the effect the ASU will have on the FRF's financial position and results of operations.

Other recent accounting pronouncements have been deemed not applicable or material to the financial statements as presented.

RECLASSIFICATION

Reclassifications have been made in 2015 financial statements to conform to the presentation used in 2016.

3. Goodwill Litigation

In *United States v. Winstar Corp.*, 518 U.S. 839 (1996), the Supreme Court held that when it became impossible following the enactment of FIRREA in 1989 for the federal government to perform certain agreements to count goodwill toward regulatory capital, the plaintiffs were entitled to recover damages from the United States. The contingent liability associated with the nonperformance of these agreements was transferred to the FRF on August 9, 1989, upon the dissolution of the FSLIC.

The FRF can draw from an appropriation provided by Section 110 of the Department of Justice Appropriations Act, 2000 (Public Law 106-113, Appendix A, Title I, 113 Stat. 1501A-3, 1501A-20), such sums as may be necessary for the payment of judgments and compromise settlements in the goodwill litigation. This appropriation is to remain available until expended. Because an appropriation is available to pay such judgments and settlements, any estimated liability for goodwill litigation will have a corresponding receivable from the U.S. Treasury and therefore have no net impact on the financial condition of the FRF.

In 2015, the FRF paid \$513.6 million to resolve the remaining active goodwill case using appropriations from the U.S. Treasury. For another case fully adjudicated in 2012, an estimated loss of \$8 million for the court-ordered reimbursement of potential tax liabilities to the plaintiff is reasonably possible.

The FRF-FSLIC paid goodwill litigation expenses incurred by the Department of Justice (DOJ), the entity that defended these lawsuits against the United States, based on a Memorandum of Understanding (MOU) dated October 2, 1998, between the FDIC and the DOJ. These expenses were paid in advance by the FRF-FSLIC and any unused funds were carried over by the DOJ and applied toward the next fiscal year charges. In September 2016, the DOJ returned \$2 million of unused funds to the FRF-FSLIC and retained \$250 thousand to cover future administrative expenses. The returned funds were recognized in the "Other revenue" line item on the Statement of Income and Accumulated Deficit.

4. Guarantees

TAX LIABILITY INDEMNIFICATION

Similar to the goodwill cases discussed in Note 3, there were additional cases alleging that the government breached agreements regarding tax benefits associated with certain FSLIC-assisted acquisitions. All eight of those cases have been settled. A case settled in 2006 obligated the FRF-FSLIC as a guarantor for potential tax liabilities. The Internal Revenue Service (IRS) audited the relevant tax return and during the audit did not raise concerns of taxability for the settlement receipts covered under the indemnification agreement. The normal audit period for the IRS to propose adjustments expired in 2016 and the FDIC has no expectation of any further audit or related exposure concerning this matter.

FANNIE MAE GUARANTEE

On May 21, 2012, the FDIC, in its capacity as administrator of the FRF, entered into an agreement with Fannie Mae for the release of \$13 million of credit enhancement reserves to the FRF in exchange for indemnifying Fannie Mae from all future losses incurred on 76 multi-family mortgage loans. The former RTC supplied Fannie Mae with the credit enhancement reserves in the form of cash collateral to cover future losses on these mortgage loans through 2020. Based on the most current data available, as of September 30, 2016, the maximum exposure on this indemnification is the current unpaid principal balance of the remaining 33 multi-family loans totaling \$2 million. Based on a contingent liability assessment of this portfolio as of September 30, 2016, the majority of the loans are at least 86 percent amortized, and all are scheduled to mature within one to four years. Since all of the loans are performing and no losses have occurred since 2001, future payments on this

NOTES TO THE FINANCIAL STATEMENTS

indemnification are not expected. No contingent liability for this indemnification has been recorded as of December 31, 2016 and 2015.

AFFORDABLE HOUSING DISPOSITION PROGRAM

Required by FIRREA under section 501, the Affordable Housing Disposition Program (AHDP) was established in 1989 to ensure the preservation of affordable housing for low-income households. The FDIC, in its capacity as administrator of the FRF-RTC, assumed responsibility for monitoring property owner compliance with land use restriction agreements (LURAs). To enforce the property owners' LURA obligation, the RTC, prior to its dissolution, entered into Memoranda of Understanding with 28 monitoring agencies to oversee these LURAs. The FDIC, through the FRF, has agreed to indemnify the monitoring agencies for all losses related to LURA legal enforcement proceedings.

Since 2006, the FDIC entered into two litigations against property owners and paid \$23 thousand in legal expenses, which was fully reimbursed due to successful litigation. The maximum potential exposure to the FRF cannot be estimated as it is contingent upon future legal proceedings. However, loss mitigation factors include: (1) the indemnification may become void if the FDIC is not immediately informed upon receiving notice of any legal proceedings and (2) the FDIC is entitled to reimbursement of any legal expenses incurred for successful litigation against a property owner. AHDP guarantees will continue until the termination of the last LURA, or 2045 (whichever occurs first). As of December 31, 2016 and 2015, no contingent liability for this indemnification has been recorded.

5. Resolution Equity

As stated in the Overview section of Note 1, the FRF is composed of two distinct pools: the FRF-FSLIC and the FRF-RTC. The FRF-FSLIC consists of the assets and liabilities of the former FSLIC. The FRF-RTC consists of the assets and liabilities of the former RTC. Pursuant to legal restrictions, the two pools are maintained separately and the assets of one pool are not available to satisfy obligations of the other.

Contributed capital, accumulated deficit, and resolution equity consisted of the following components by each pool (in thousands).

FSLIC RESOLUTION FUND

December 31, 2016

	FRF		
	FRF-FSLIC	FRF-RTC	Consolidated
Contributed capital - beginning	\$ 43,864,980	\$ 81,624,337	\$ 125,489,317
Contributed capital - ending	43,864,980	81,624,337	125,489,317
Accumulated deficit	(43,029,200)	(81,581,578)	(124,610,778)
Total Resolution Equity	\$ 835,780	\$ 42,759	\$ 878,539

December 31, 2015

	FRF		
	FRF-FSLIC	FRF-RTC	Consolidated
Contributed capital - beginning	\$ 43,707,819	\$ 81,624,337	\$ 125,332,156
Add: U.S. Treasury payment in excess of prior year receivable	157,161	0	157,161
Contributed capital - ending	43,864,980	81,624,337	125,489,317
Accumulated deficit	(43,036,684)	(81,581,460)	(124,618,144)
Total Resolution Equity	\$ 828,296	\$ 42,877	\$ 871,173

CONTRIBUTED CAPITAL

The FRF-FSLIC and the former RTC received \$43.5 billion and \$60.1 billion from the U.S. Treasury, respectively, to fund losses from thrift resolutions prior to July 1, 1995. Additionally, the FRF-FSLIC issued \$670 million in capital certificates to the Financing Corporation (a mixed-ownership government corporation established to function solely as a financing vehicle for the FSLIC) and the RTC issued \$31.3 billion of these instruments to the REFCORP. FIRREA prohibited the payment of dividends on any of these capital certificates.

The FRF-FSLIC received \$513.6 million in U.S. Treasury payments for goodwill litigation in 2015, of which \$356.4 million was accrued as a receivable at year-end 2014. The \$157.2 million difference increased contributed capital in 2015. Through December 31, 2016, the FRF received a total of \$2.3 billion in goodwill appropriations, the effect of which increased contributed capital.

Through December 31, 2016, the FRF-RTC had returned \$4.6 billion to the U.S. Treasury and made payments of \$5.1 billion to the REFCORP. The most recent payment to the REFCORP was in July of 2013 for \$125 million. In addition,

the FDIC returned \$2.6 billion to the U.S. Treasury on behalf of the FRF-FSLIC in 2013. These actions reduced contributed capital.

ACCUMULATED DEFICIT

The accumulated deficit represents the cumulative excess of expenses and losses over revenue for activity related to the FRF-FSLIC and the FRF-RTC. Approximately \$29.8 billion and \$87.9 billion were brought forward from the former FSLIC and the former RTC on August 9, 1989, and January 1, 1996, respectively. Since the dissolution dates, the FRF-FSLIC accumulated deficit increased by \$13.2 billion, whereas the FRF-RTC accumulated deficit decreased by \$6.3 billion.

6. Losses Related to Thrift Resolutions

Losses related to thrift resolutions represent changes in the estimated losses on assets acquired from terminated receiverships, as well as expenses for the disposition and administration of these assets.

These losses were a negative \$993 thousand for 2016 compared to negative \$153 thousand for 2015. The 2016 balance primarily resulted from a \$1 million reduction in the estimated losses due to better-than-anticipated recoveries upon disposition of an asset during 2016.

7. Disclosures about the Fair Value of Financial Instruments

At December 31, 2016 and 2015, the FRF's financial assets measured at fair value on a recurring basis are cash equivalents of \$831 million and \$828 million, respectively. Cash equivalents are Special U.S. Treasury Certificates with overnight maturities valued at prevailing interest rates established by the Bureau of the Fiscal Service. The valuation is considered a Level 1 measurement in the fair value hierarchy, representing quoted prices in active markets for identical assets.

Accounts payable and other liabilities are not recognized at fair value but are recorded at amounts that approximate fair value due to their short maturities and/or comparability with interest rates.

Assets purchased by the FRF from terminated receiverships (see Note 1) and included in the "Other assets, net" line item on the Balance Sheet are primarily valued using projected cash flow analyses; however, these valuations do not represent an estimate of fair value. These assets (ranging in age between 22 to 27 years) could not be liquidated during the life of the receiverships due to restrictive clauses and other impediments. Because these impediments remain,

NOTES TO THE FINANCIAL STATEMENTS

there is no market for these assets. Consequently, it is not practicable to provide an estimate of fair value.

8. Information Relating to the Statement of Cash Flows

The following table presents a reconciliation of net income/(loss) to net cash from operating activities (in thousands).

	December 31 2016	December 31 2015
Operating Activities		
Net Income (Loss):	\$ 7,366	\$ (157,465)
Adjustments to reconcile net income (loss) to net cash provided (used) by operating activities:		
Losses related to thrift resolutions (only includes provision for losses)	0	(260)
Change in Assets and Liabilities:		
(Increase) Decrease in other assets	(3,631)	404
(Decrease) Increase in accounts payable and other liabilities	(598)	254
(Decrease) in contingent liabilities for goodwill litigation	0	(356,455)
Net Cash Provided (Used) by Operating Activities	\$ 3,137	\$ (513,522)

9. Subsequent Events

Subsequent events have been evaluated through February 8, 2017, the date the financial statements are available to be issued, and management determined that there are no items to disclose.

GOVERNMENT ACCOUNTABILITY OFFICE

AUDITOR'S REPORT



U.S. GOVERNMENT ACCOUNTABILITY OFFICE

441 G St. N.W.
Washington, DC 20548

Independent Auditor's Report

To the Board of Directors
The Federal Deposit Insurance Corporation

In our audits of the 2016 and 2015 financial statements of the Deposit Insurance Fund (DIF) and of the Federal Savings and Loan Insurance Corporation (FSLIC) Resolution Fund (FRF), both of which are administered by the Federal Deposit Insurance Corporation (FDIC),¹ we found

- the financial statements of the DIF and of the FRF as of and for the years ended December 31, 2016, and 2015, are presented fairly, in all material respects, in accordance with U.S. generally accepted accounting principles;
- although internal controls could be improved, FDIC maintained, in all material respects, effective internal control over financial reporting relevant to the DIF and to the FRF as of December 31, 2016; and
- with respect to the DIF and to the FRF, no reportable noncompliance for 2016 with provisions of applicable laws, regulations, contracts, and grant agreements we tested.

The following sections discuss in more detail (1) our report on the financial statements and on internal control over financial reporting and other information² included with the financial statements; (2) our report on compliance with laws, regulations, contracts, and grant agreements; and (3) agency comments.

Report on the Financial Statements and on Internal Control over Financial Reporting

In accordance with Section 17 of the Federal Deposit Insurance Act, as amended,³ and the Government Corporation Control Act,⁴ we have audited the financial statements of the DIF and of the FRF, both of which are administered by FDIC. The financial statements for the DIF comprise the balance sheets as of December 31, 2016, and 2015; the related statements of income and fund balance and of cash flows for the years then ended; and the related notes to the financial statements. The financial statements for the FRF comprise the balance sheets as of December 31, 2016, and 2015; the related statements of income and accumulated deficit and of cash flows for the years then ended; and the related notes to the financial statements. We also have audited FDIC's internal control over financial reporting relevant to the DIF and to the FRF as of December 31, 2016, based on criteria established under 31 U.S.C. § 3512(c), (d), commonly known as the Federal Managers' Financial Integrity Act (FMFIA).

¹A third fund managed by FDIC, the Orderly Liquidation Fund, established by Section 210(n) of the Dodd-Frank Wall Street Reform and Consumer Protection Act, Pub. L. No. 111-203, 124 Stat. 1376, 1506 (July 21, 2010), is unfunded and did not have any transactions from its inception in 2010 through 2016.

²Other information consists of information included with the financial statements, other than the auditor's report.

³Act of September 21, 1950, Pub. L. No. 797, § 2[17], 64 Stat. 873, 890, *classified as amended at* 12 U.S.C. § 1827.

⁴31 U.S.C. §§ 9101-9110.

GOVERNMENT ACCOUNTABILITY OFFICE AUDITOR'S REPORT (continued)

We conducted our audits in accordance with U.S. generally accepted government auditing standards. We believe that the audit evidence we obtained is sufficient and appropriate to provide a basis for our audit opinions.

Management's Responsibility

FDIC management is responsible for (1) the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; (2) preparing and presenting other information included in documents containing the audited financial statements and auditor's report, and ensuring the consistency of that information with the audited financial statements; (3) maintaining effective internal control over financial reporting, including the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error; (4) evaluating the effectiveness of internal control over financial reporting based on the criteria established under FMFIA; and (5) providing its assessment about the effectiveness of internal control over financial reporting as of December 31, 2016, included in the accompanying Management's Report on Internal Control over Financial Reporting in appendix I.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements and opinions on FDIC's internal control over financial reporting relevant to the DIF and to the FRF based on our audits. U.S. generally accepted government auditing standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement, and whether effective internal control over financial reporting was maintained in all material respects. We are also responsible for applying certain limited procedures to other information included with the financial statements.

An audit of financial statements involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the auditor's assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances. An audit of financial statements also involves evaluating the appropriateness of the accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

An audit of internal control over financial reporting involves performing procedures to obtain evidence about whether a material weakness exists.⁵ The procedures selected depend on the auditor's judgment, including the assessment of the risk that a material weakness exists. An audit of internal control over financial reporting also includes obtaining an understanding of internal control over financial reporting, evaluating the design and operating effectiveness of internal control over financial reporting based on the assessed risk, and testing relevant internal

⁵A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis.

GOVERNMENT ACCOUNTABILITY OFFICE AUDITOR'S REPORT (continued)

control over financial reporting. Our audit of internal control also considered the entity's process for evaluating and reporting on internal control over financial reporting based on criteria established under FMFIA. Our audits also included performing such other procedures as we considered necessary in the circumstances.

We did not evaluate all internal controls relevant to operating objectives as broadly established under FMFIA, such as those controls relevant to preparing performance information and ensuring efficient operations. We limited our internal control testing to testing controls over financial reporting. Our internal control testing was for the purpose of expressing an opinion on whether effective internal control over financial reporting was maintained, in all material respects. Consequently, our audit may not identify all deficiencies in internal control over financial reporting that are less severe than a material weakness.

Definition and Inherent Limitations of Internal Control over Financial Reporting

An entity's internal control over financial reporting is a process effected by those charged with governance, management, and other personnel, the objectives of which are to provide reasonable assurance that (1) transactions are properly recorded, processed, and summarized to permit the preparation of financial statements in accordance with U.S. generally accepted accounting principles, and assets are safeguarded against loss from unauthorized acquisition, use, or disposition, and (2) transactions are executed in accordance with provisions of applicable laws, regulations, contracts, and grant agreements, noncompliance with which could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent, or detect and correct, misstatements due to fraud or error. We also caution that projecting any evaluation of effectiveness to future periods is subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

Opinions on Financial Statements

In our opinion:

- The DIF's financial statements present fairly, in all material respects, the DIF's financial position as of December 31, 2016, and 2015, and the results of its operations and its cash flows for the years then ended, in accordance with U.S. generally accepted accounting principles.
- The FRF's financial statements present fairly, in all material respects, the FRF's financial position as of December 31, 2016, and 2015, and the results of its operations and its cash flows for the years then ended, in accordance with U.S. generally accepted accounting principles.

Opinions on Internal Control over Financial Reporting

In our opinion, although certain internal controls could be improved,

- FDIC maintained, in all material respects, effective internal control over financial reporting relevant to the DIF as of December 31, 2016, based on criteria established under FMFIA.

GOVERNMENT ACCOUNTABILITY OFFICE AUDITOR'S REPORT (continued)

- FDIC maintained, in all material respects, effective internal control over financial reporting relevant to the FRF as of December 31, 2016, based on criteria established under FMFIA.

As discussed in greater detail later in this report, our 2016 audit identified deficiencies in FDIC's information systems controls that collectively represent a significant deficiency in FDIC's internal control over financial reporting.⁶

Although the significant deficiency in internal control did not affect our opinions on the 2016 financial statements of the DIF and of the FRF, misstatements may occur in other financial information reported by the DIF and the FRF and not be prevented or detected and corrected on a timely basis because of this significant deficiency.

In addition to the significant deficiency in information systems controls, we identified other deficiencies in FDIC's internal control over financial reporting that we do not consider to be material weaknesses or significant deficiencies. Nonetheless, these deficiencies warrant FDIC management's attention. We have communicated these matters to FDIC management and, where appropriate, will report on them separately.

Significant Deficiency in Information Systems Controls

During our 2016 audit, we identified new deficiencies in information systems controls that along with unresolved control deficiencies from prior audits, collectively represent a significant deficiency in FDIC's internal control over financial reporting. Specifically, the deficiencies relate to general information systems controls in the areas of access and configuration management controls.

FDIC did not sufficiently implement controls to limit or detect access to computer resources. Specifically, FDIC did not have sufficient boundary protection controls on its network to fully isolate sensitive financial systems from other parts of its network. According to FDIC, a plan to fully isolate sensitive systems on a secure network segment had been made, but implementation of the plan had been delayed because of other competing priorities. Until it appropriately isolates its sensitive financial systems, FDIC faces increased risk that unauthorized or malicious attempts to communicate with its financial systems could go undetected.

FDIC did not consistently implement configuration management controls. Configuration management controls are intended to prevent unauthorized changes to information system resources and provide reasonable assurance that systems are configured and operating securely and as intended. Effective configuration management depends on the maintenance of a complete, accurate inventory of information system components. However, we identified deficiencies in FDIC's implementation of these controls, placing its information and systems at increased risk of modification, loss, or disclosure. Specifically, see the following:

- Although FDIC used multiple data sources to keep track of its inventory of network assets, it did not have a single, authoritative, complete, and accurate inventory of all network assets in its environment. This occurred because FDIC had not established a process to reasonably assure that a complete, accurate inventory was developed and maintained. Until FDIC develops and implements a process to maintain a complete, accurate inventory of its

⁶A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit the attention of those charged with governance.

GOVERNMENT ACCOUNTABILITY OFFICE AUDITOR'S REPORT (continued)

network assets, its ability to identify potential vulnerabilities in unidentified assets may be limited, posing unnecessary risks to information systems.

- FDIC did not consistently scan its servers for vulnerabilities. FDIC policy states that servers are scanned for vulnerabilities weekly, vulnerability reports are produced monthly, and systems may not go unscanned for more than 2 consecutive months. However, FDIC had not scanned 51 servers in one of its general support systems during the 3-month time period (July, August, and September 2016) that we reviewed. According to FDIC officials, this occurred because FDIC did not have an authoritative or complete inventory of its network assets and also because its legacy scanning and discovery tool failed to identify all servers. Officials also stated that the scanning and discovery tool has been replaced. In addition, the FDIC Office of Inspector General (OIG) has identified similar concerns. In its November 2016 report on the effectiveness of FDIC's information security program in accordance with the requirements of the Federal Information Security Modernization Act of 2014,⁷ the OIG reported that at the time of its audit, FDIC was not performing vulnerability scans for more than 900 production servers within another of its general support systems.⁸ Without regularly scanning all servers, FDIC cannot reasonably assure that vulnerabilities in its servers are identified and corrected in a timely manner, increasing the risk that FDIC's systems and information may be compromised.

During 2016, FDIC made progress addressing previously reported control deficiencies related to its information systems. Key corrective actions included improving controls for authorizing users' access to financial applications and for logging and monitoring financial applications to detect potentially malicious activity. However, other previously reported control deficiencies in FDIC's information security continued to exist. For example, FDIC (1) had not fully implemented agency-wide configuration baselines and (2) did not always effectively monitor changes to critical server files.⁹

The cumulative effect of the control risks created by FDIC's new and previously reported information security control deficiencies, while not collectively considered a material weakness, is important enough to merit the attention of those charged with governance of FDIC and therefore represents a significant deficiency in FDIC's internal control over financial reporting as of December 31, 2016. Continued and consistent management commitment and attention will be essential to addressing existing deficiencies and continually improving FDIC's information system controls. Until FDIC takes the necessary steps to address these new and previously reported control deficiencies, its sensitive financial information and resources will remain at increased risk of inadvertent or deliberate misuse, improper modification, unauthorized disclosure, or destruction.

⁷Pub. L. No. 113-283, 128 Stat. 3073 (Dec. 18, 2014), *codified as amended* at 44 U.S.C. §§ 3551-3558.

⁸Federal Deposit Insurance Corporation, Office of Inspector General, *Audit of the FDIC's Information Security Program—2016*, AUD-17-001 (Arlington, Va.: November 2016).

⁹GAO, *Information Security: FDIC Implemented Controls over Financial Systems, but Further Improvements Are Needed*, GAO-16-605 (Washington, D.C.: June 29, 2016).

GOVERNMENT ACCOUNTABILITY OFFICE AUDITOR'S REPORT (continued)

Other Matters

Other Information

FDIC's other information contains a wide range of information, some of which is not directly related to the financial statements. This information is presented for purposes of additional analysis and is not a required part of the financial statements. We read the other information included with the financial statements in order to identify material inconsistencies, if any, with the audited financial statements. Our audit was conducted for the purpose of forming opinions on the DIF and the FRF financial statements. We did not audit and do not express an opinion or provide any assurance on the other information.

Report on Compliance with Laws, Regulations, Contracts, and Grant Agreements

In connection with our audits of the financial statements of the DIF and of the FRF, both of which are administered by FDIC, we tested compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements consistent with our auditor's responsibility discussed below. We caution that noncompliance may occur and not be detected by these tests. We performed our tests of compliance in accordance with U.S. generally accepted government auditing standards.

Management's Responsibility

FDIC management is responsible for complying with applicable laws, regulations, contracts, and grant agreements.

Auditor's Responsibility

Our responsibility is to test compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements that have a direct effect on the determination of material amounts and disclosures in the financial statements of the DIF and of the FRF, and perform certain other limited procedures. Accordingly, we did not test FDIC's compliance with all applicable laws, regulations, contracts, and grant agreements.

Results of Our Tests for Compliance with Laws, Regulations, Contracts, and Grant Agreements

Our tests for compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements disclosed no instances of noncompliance for 2016 that would be reportable, with respect to the DIF and to the FRF, under U.S. generally accepted government auditing standards. However, the objective of our tests was not to provide an opinion on compliance with applicable laws, regulations, contracts, and grant agreements. Accordingly, we do not express such an opinion.

Intended Purpose of Report on Compliance with Laws, Regulations, Contracts, and Grant Agreements

The purpose of this report is solely to describe the scope of our testing of compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements, and the results of that testing, and not to provide an opinion on compliance. This report is an integral part of an audit performed in accordance with U.S. generally accepted government auditing standards in considering compliance. Accordingly, this report on compliance with laws, regulations, contracts, and grant agreements is not suitable for any other purpose.

GOVERNMENT ACCOUNTABILITY OFFICE AUDITOR'S REPORT (continued)

Agency Comments

In commenting on a draft of this report, FDIC stated that it was pleased to receive unmodified opinions on the DIF's and the FRF's financial statements, and noted that we reported that FDIC had effective internal control over financial reporting and that there was no reportable noncompliance with tested provisions of applicable laws, regulations, contracts, and grant agreements.

FDIC also noted that we reported deficiencies in FDIC's information systems controls that collectively represent a significant deficiency. FDIC stated that it will work to improve its internal control environment and will focus additional management attention to address and remediate the identified information system control deficiencies, recognizing the essential role a strong internal control program plays in achieving an agency's mission. Further, FDIC stated that dedication to sound financial management has been and will remain a top priority. The complete text of FDIC's response is reprinted in appendix II.



James R. Dalkin
Director
Financial Management and Assurance

February 8, 2017

Appendix I

MANAGEMENT'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING



Federal Deposit Insurance Corporation
550 17th Street NW, Washington, D.C. 20429-9990

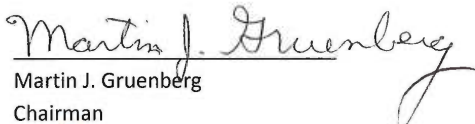
Office of the Chairman

Management's Report on Internal Control Over Financial Reporting

The Federal Deposit Insurance Corporation's (FDIC's) internal control over financial reporting relevant to the Deposit Insurance Fund (DIF) and the FSLIC Resolution Fund (FRF) is a process effected by those charged with governance, management, and other personnel, the objectives of which are to provide reasonable assurance that (1) transactions are properly recorded, processed, and summarized to permit the preparation of financial statements in accordance with U.S. generally accepted accounting principles, and assets are safeguarded against loss from unauthorized acquisition, use, or disposition; and (2) transactions are executed in accordance with provisions of applicable laws, regulations, contracts, and grant agreements, noncompliance with which could have a material effect on the financial statements.

FDIC management is responsible for maintaining effective internal control over financial reporting, including the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. FDIC management evaluated the effectiveness of the FDIC's internal control over financial reporting relevant to the DIF and the FRF as of December 31, 2016, based on the criteria established under 31 U.S.C. 3512(c), (d) (commonly known as the Federal Managers' Financial Integrity Act (FMFIA)). FDIC management performed this evaluation through its corporate risk management program that seeks to comply with the spirit of the following laws, standards, and guidance from the Office of Management and Budget (OMB) among others: FMFIA; Chief Financial Officers Act (CFO Act); Government Performance and Results Act (GPRA); Federal Information Security Management Act (FISMA); and OMB Circular A-123. In addition, other standards that the FDIC considers are the framework set forth by the Committee of Sponsoring Organizations of the Treadway Commission's *Internal Control – Integrated Framework* and the U.S. Government Accountability Office's *Standards for Internal Control in the Federal Government*.

Based on the above evaluation, management concludes that, as of December 31, 2016, FDIC's internal control over financial reporting relevant to the DIF and the FRF was effective.


Martin J. Gruenberg
Chairman


Steven O. App
Deputy to the Chairman
and Chief Financial Officer

February 8, 2017

Appendix II

MANAGEMENT'S RESPONSE TO THE AUDITOR'S REPORT



Federal Deposit Insurance Corporation

550 17th Street NW, Washington, D.C. 20429-9990

Deputy to the Chairman and CFO

February 8, 2017

Mr. James Dalkin
Director, Financial Management and Assurance
U.S. Government Accountability Office
441 G Street, NW
Washington, DC 20548

Re: FDIC Management Response to the GAO 2016 Financial Statements Audit Report

Dear Mr. Dalkin:

Thank you for the opportunity to review and comment on the U.S. Government Accountability Office's (GAO's) draft report titled, Financial Audit: Federal Deposit Insurance Corporation Funds' 2016 and 2015 Financial Statements, GAO-17-299R. We are pleased that the Federal Deposit Insurance Corporation (FDIC) has received unmodified (unqualified) opinions for the twenty-fifth consecutive year on the financial statements of its funds: the Deposit Insurance Fund (DIF) and the FSLIC Resolution Fund (FRF). Also, GAO reported that the FDIC had effective internal control over financial reporting, and that there was no reportable noncompliance with provisions of applicable laws, regulations, contracts, and grant agreements that were tested. GAO did report deficiencies in FDIC's information systems controls that collectively represent a significant deficiency.

We appreciated GAO's acknowledgement of the progress made in addressing the challenges in the information technology area. FDIC management and staff will work to improve the internal control environment and will focus additional management attention to address and remediate the identified information system control deficiencies. FDIC recognizes the essential role a strong internal control program plays in an agency achieving its mission. Our dedication to sound financial management has been and will remain a top priority.

In complying with audit standards that require management to provide a written assessment about the effectiveness of its internal control over financial reporting, the FDIC has prepared Management's Report on Internal Control Over Financial Reporting. The report acknowledges management's responsibility for establishing and maintaining internal control over financial reporting and provides the FDIC's conclusion regarding the effectiveness of its internal control.

We want to thank the GAO staff for their professionalism and dedication during the audit and look forward to another productive and successful relationship during the 2017 audit. If you have any questions or concerns, please do not hesitate to contact me.

Sincerely,

A handwritten signature in blue ink that reads "Steven O. App".

Steven O. App
Deputy to the Chairman
and Chief Financial Officer

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