

VERMONT BAR ASSOCIATION .

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Center for Public Education cpe@vtbar.org October 15, 2010

Mr. Robert E. Feldman, Executive Secretary Attention: Comments Federal Deposit Insurance Corporation 550 17th Street, NW Washington, DC 20429

RE: FDIC rule: RIN 3064-AD37

Dear Mr. Feldman:

I write on behalf of the Board of Bar Managers and the membership of the Vermont Bar Association to express our concerns about the impact to the Vermont IOLTA Program and its funding of critical legal services to the most vulnerable in this country from the proposed rule to implement the section of the Dodd-Frank Wall Street Reform and Consumer Protection Act (Dodd-Frank Act) that provides temporary unlimited coverage for non interest-bearing transaction accounts.

Although IOLTA accounts were included within the current definition of non-interest bearing accounts receiving unlimited coverage under the existing Transaction Account Guarantee (TAG) program, they would be excluded in the revised Regulation, and thus cease to be fully covered effective January 1, 2011. Just before the Senate recessed for the November elections, Senators Merkley, Johnson, Corker, and Enzi introduced bi-partisan legislation that would correct the unintended exclusion of IOLTA accounts in the Dodd Frank Wall Street Reform and Consumer Protection Act.

In Vermont, there is approximately \$80 million associated with IOLTA accounts. The proposed notification requirements, which were drafted prior to the filing of the Senate Bill, if implemented, will likely cause serious and irreparable damage. It will:

- Undermine existing banking relationships. Vermont attorneys unaware of the potential fix
 to this problem, will be forced to act upon receiving such a notification. They would be forced
 to decide whether to keep those funds in their exiting IOLTA account or to move their
 accounts to the largest financial institutions presumed "too big to fail", undermining the
 stability the stability of those large IOLTA funds at participating TAG institutions.
- Cause unnecessary confusion before any action can be taken on the bill. Banks following the
 notification directive prior to congressional action will have to rescind that notification should
 the legislation be passed. This will cause significant disruption of existing banking
 relationships.
- Cause significant damage to the Vermont IOLTA Program. Attorneys may feel compelled to remove funds from IOLTA accounts entirely and place them in fully insured accounts, damaging the major funding source for civil legal services to the poor in Vermont.

Vermont, along with other programs across the nation is actively seeking Congressional action on this matter before the end of the year. If Congress acts, this movement of funds would have been completely unnecessary, but the damage to the smaller banks and IOLTA funding would already have occurred.

On behalf of the Vermont Bar Association, we also want to take this opportunity to thank the FDIC for its support and current inclusion in the unlimited deposit insurance coverage under the existing TAG Program. Continued inclusion is critical for a number of reasons:

- The negative impact to the financial system of the widespread movement of IOLTA accounts
 out of existing banking relationships, based on conflicting deposit insurance rules, will
 undermine current stability and may create many of the same risks to the banking system the
 original TAG program successfully avoided, including the large scale migration of deposit to
 banks presumed too big to fail.
- IOLTAs are effectively non-interest bearing accounts for the account owner and the owner of the funds deposited therein. Interest in not included in the gross income of either the client or law firm. Absent the requirements imposed by state IOLTA authorities, there would be no interest on these accounts and they would qualify for the unlimited coverage. As such, they should be included in the types of accounts afforded full coverage.
- IOLTAs are functionally similar to the types of non-interest bearing transactions accounts targeted for protection in the original TAG, and that were thereby included as an exception to the non-interest bearing requirement by the FDIC.
- IOLTA provides a significant public benefit. In Vermont, the interest generated from IOLTA accounts is paid to the Vermont Bar Foundation to fund grants for civil legal aid to the poor and law-related education, all of which are vital to our democratic system's dollars for the provision of the legal services to the poor, and prevent homelessness, protect women and children from violence and help the elderly will be lost, at a time when those services are needed the most.

We respectfully request the FDIC delay the implementation of the proposed Regulation and notification requirement to IOLTA accounts until Congress passes the pending Senate bill or other corrective legislation. Further, we believe it is important that the FDIC continue to support as a matter of sound public policy, unlimited deposit insurance or other full guarantee overage for IOLTAs, to avoid the potential wide-scale disruption of banking system and irreparable harm to IOLTA programs nationwide.

Sincerely

Robert M. Paolini, Esq.

Executive Director

cc: Senator Patrick J. Leahy Senator Bernard Sanders Representative Peter Welch