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# SCHOOL SISTERS OF ST. FRANCIS

## United States Province

Mr. Robert E. Feldman  
Executive Secretary  
Attention: Comments/Legal ESS  
Federal Deposit Insurance Corporation  
550 17th St., NW  
Washington, DC 20429

October 4, 2004

RE: RIN 3064-AC50

Dear Mr. Feldman:

As citizens of Wisconsin we are requesting that the FDIC withdraw its proposal to change the Community Reinvestment Act regulations for mid-sized banks. The FDIC proposal will especially harm the more rural parts of the United States, where there are already fewer banks that are covered by the "large bank" regulations of CRA.

The difference between how "small" banks and "large" banks are currently reviewed for CRA purposes is that the large banks have a service test and investment test in addition to a lending test. The investment test is an important tool for increasing the amount of affordable housing and community development investments in our communities because the banks that are subject to the large bank test feel more need to work harder to support affordable housing and make the kinds of investments that help low and moderate income people.

Currently in Wisconsin there are approximately 310 financial institutions covered by CRA. With the current \$250 million threshold, 64 institutions are considered large banks while the other 246 are small banks. The recent decision of the Office of Thrift Supervision (OTS) to raise the threshold for thrifts to \$1 billion removed five of the 64 institutions from the large bank test, but if the FDIC follows suit another 27 institutions would be shifted from the large bank to the small bank category and there would be just 32 "large banks" left in Wisconsin. Some rural counties would either no longer have any offices of a "large bank" located within them or would be reduced to having just one large bank.

The proposal by the FDIC to allow banks between \$250 million and \$1 billion in assets to pick and choose which types of activities they do to meet a new community development test will prove to provide little value to the intended beneficiaries of the Community Reinvestment Act, the low and moderate income people of our communities. In rural areas this is particularly true because the FDIC's proposes that "community development activity could benefit either low- and moderate-income individuals or individuals who reside in rural areas." Creating such a broad definition of community development, which could easily be interpreted to mean that loaning money to a Wal-Mart store opened in a rural area is "community development," will make the Community Reinvestment Act virtually meaningless in rural communities.

We urge the FDIC to listen to the voices of the many National Community Reinvestment Coalition members across this country and withdraw this proposal and then begin to more rigorously enforce the Community Reinvestment Act in rural areas. Too many of the mid-sized banks, which are so important for our rural economy, are getting by with doing very little community development service and investment in our communities. We need you to do a better job enforcing the Community Reinvestment Act.

Sincerely,

*Sister Barbara Kraemer*

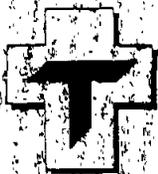
*Sister Liz Heese*

*Sister Maureen McCarthy*

Sister Barbara Kraemer  
U.S. Provincial Team

Sister Liz Heese

Sister Maureen McCarthy



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